

**REMEDIAL INVESTIGATION/FEASIBILITY STUDY
VOLUME 5 - CITIZEN PARTICIPATION AND PUBLIC OUTREACH WORKPLAN**

**PELHAM BAY LANDFILL
BRONX, NEW YORK**

Prepared for:

**CITY OF NEW YORK
DEPARTMENT OF ENVIRONMENTAL PROTECTION**

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92C4087

September 1992

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PELHAM BAY LANDFILL
REMEDIAL INVESTIGATION/FEASIBILITY STUDY
CITIZEN PARTICIPATION AND PUBLIC OUTREACH WORK PLAN

PREFACE

The Work Plan detailed below is designed to provide a comprehensive and practical community relations program geared to the successful completion of the New York City Department of Environmental Protection's (DEP) Remedial Investigation/Feasibility Study (RI/FS) for the Pelham Bay Landfill (Bronx, N.Y.). The Work Plan has been developed in compliance with the New York State Department of Environmental Conservation's New York State Inactive Hazardous Waste Site Citizen Participation Plan (6NYCRR Part 375.7), dated August 30, 1988.

1.0 INTRODUCTION

DEP has contracted with Woodward-Clyde Consultants, Inc., an environmental and engineering consulting firm, to conduct the Pelham Bay Landfill RI/FS, as mandated by the Administrative Consent Order (April 17, 1990) between the City of New York and the New York State Department of Environmental Conservation (DEC). The purpose of the RI/FS is to investigate the nature and extent of contamination at the Pelham Bay Landfill, assess any effects on human health and the environment, and develop and evaluate methods for remediating the site. All alternatives will be designed to protect human health, reduce environmental impacts, and mitigate on-site hazards.

The RI phase of the 15-month RI/FS study, which began in April, 1992, will focus on the conduct of field investigations to determine the presence of contaminants in the water, air, sediment, soil, fish, and shellfish in and around the landfill. These investigations include drilling and groundwater sampling to identify components of the leachate (the liquid that percolates down through the landfill); a comprehensive on-site and off-site air monitoring program to identify substances that the landfill may be emitting; and studies of Eastchester Bay and the Hutchinson River to assess the impact of the landfill on water quality in these water bodies. This will include analyses of tides, currents, sediment, and aquatic life.

The RI/FS will also include a baseline risk assessment to identify potential human health and ecological risks posed by the landfill and a treatability study to determine the suitability of various alternatives for treating leachate and groundwater at the site. During the FS phase of the project, information gathered during the RI stage will be used to develop alternatives. These will then be evaluated to assess their appropriateness to effectively mitigate any hazards created by the site.

2.0 BASIC SITE INFORMATION

Site Setting

The Pelham Bay Landfill is located in the Bronx, adjacent to Pelham Bay Park. It is bordered on the east by both the Hutchinson River and Eastchester Bay, on the north by Pelham Parkway, and on the west by Pelham Bay Park. The site encompasses approximately 81 acres and varies from 115 to 180 feet in height. (See Attachment A for Map of Pelham Bay Landfill Area.)

History

The Pelham Bay Landfill was operated as a municipal solid waste disposal facility by the New York City Department of Sanitation (DOS), beginning in 1963. Until it was closed in 1979, the landfill accepted an average of 2,700 tons of household waste and general refuse per day.

Since its closure, numerous studies have been conducted to investigate the possible impact of the landfill on public health and the environment. In 1983, a Phase I preliminary investigation of the landfill was conducted by the New York State Department of Environmental Conservation (DEC). Steep slopes, landfill odors, and security were noted as problems during this investigation. In 1985, as a result of the earlier investigation and other sampling activities, DEC classified the site as a Class 2A Inactive Hazardous Waste Site (temporary classification for sites known or suspected of containing hazardous waste). Based on the results of further investigations, the site was reclassified as a Class 2 Inactive Hazardous Waste Site in 1987. This classification, which applies to sites that pose a significant threat to health or the environment, allowed the landfill to qualify for priority federal funding under the Environmental Bond Act of 1986.

In October, 1988, DOS implemented several temporary actions to improve safety at the site and to minimize impacts on the health and environment of the surrounding area. These included construction of french drains to collect leachate, rehabilitation of parts of the on-site road, installation of additional fencing around the perimeter of the landfill, regrading and seeding of portions of the site, construction of a rip-rap swale on the east edge of the landfill, and construction of a conduit from a leachate seep on the east edge of the landfill into Eastchester Bay.

Responsibility for environmental review of the landfill was transferred from DOS to DEP in the Fall of 1990. A Draft Work Plan for the RI/FS was developed by DEP and Woodward-Clyde Consultants, Inc. and presented at a Public Meeting in February, 1991. This meeting provided the public with the opportunity to ask questions and comment on the scope of work to be performed as part of the upcoming study.

3.0 COMMUNITY RELATIONS PROGRAM

Objectives/Tasks

The community relations program is designed to fulfill the public information and citizen participation needs of the RI/FS. It will support the technical studies by ensuring that interested and affected publics have ongoing opportunities to remain informed of project progress and involved in the development and evaluation of alternatives for remediating the site. To accomplish this, liaison will be provided between the technical project staff, agency representatives, public officials, an independent Science Advisory Committee, and members of the Pelham Bay community. The latter will include the Pelham Bay Landfill Task Force; Bronx Community Boards #10 and 11; environmental, civic, and health organizations; and area residents and businesses. In order to encourage the active participation of hispanic constituencies in the project area, newsletters will be prepared in both Spanish and English, Spanish translators will be available at public meetings, and meeting announcements will be published in the Spanish press.

The community relations program that has been developed to achieve these objectives incorporates both formal and informal mechanisms for informing and interacting with the public. The program includes bi-monthly meetings of the Pelham Bay Landfill Task Force, active guidance by a Science Advisory Committee, widespread distribution of bi-lingual (English/Spanish) project newsletters and other informational materials, maintenance of information repositories, three public meetings, ongoing media contact, and informal community liaison. These activities will be geared to:

- . Maintaining ongoing dialogue between DEP, its consultants, and the community. In particular, the program will encourage active two-way discussion of project-related issues and findings, including analysis of the effects of all alternatives.
- . Providing the public with up-to-date project information. Although project newsletters will serve as the principal means of continually updating the public on study progress, Task Force meetings, public meetings, and informal liaison will provide additional opportunities for open communications.
- . Addressing critical issues of public concern in the context of study findings. This will be especially important in terms of thoroughly evaluating and explaining findings pertinent to the health and safety of communities adjacent to the landfill.
- . Channeling public input and recommendations to the technical project team and providing timely feedback in response to community questions.

The community relations program will be conducted by DEP's Office of Community Outreach, with support from the public participation consulting firm of Helen Neuhaus & Associates Inc. and the engineering and environmental consulting firm of Woodward-Clyde Consultants, Inc.

Issues and Concerns

The community relations program will provide a framework within which to consider all significant project-related issues that have been identified as being of particular concern to constituencies in the project area. These include the following:

Public Health - The Pelham Bay Landfill has long been considered a possible health hazard for residents of the area, persons using Pelham Bay Park for recreational activities, and individuals fishing and bathing in Eastchester Bay. Public concern has been expressed regarding the possible disposal of hazardous waste at the site, breakdown of the soil cover, leachate entering Eastchester Bay, and gas vapors and odors emanating from the site. A major project goal is to characterize the landfill and the surrounding area, in order to identify potential health risks and suitable remediation measures to protect the public.

Environmental Impacts - The Pelham Bay community has consistently emphasized the need to assess all possible environmental impacts of the landfill prior to developing a remediation plan. The technical Work Plan reflects the community's concerns and includes examination of the impacts of the landfill on air, soil, surface and groundwater, leachate, and the ecosystem of the area. Field investigations will be conducted to characterize the landfill and the nature and extent of contamination to air, water, and soil. Studies will involve extensive air monitoring at the landfill, at locations near the landfill, and in homes in the Pelham Bay community; water quality analyses including studies of tides, currents, sediments, and aquatic life; leachate collection and testing; and an Eco-risk analysis to sample soil, sediment, fish, shellfish, and plant life.

Credibility/Validity of Testing - The Pelham Bay community has been vocal in expressing its concerns about the credibility, comprehensiveness, and validity of work previously performed at the landfill. Specifically, area residents have indicated frustration with the lack of responsiveness of involved agencies and skepticism over the adequacy of field work related to critical community issues. In response to these concerns, a Science Advisory Committee was formed in 1990 to advise the community and provide an independent scientific perspective to the RI/FS.

Schedule - One of the Pelham Bay community's principal concerns has been the lengthy timeframe involved in completing the RI/FS and eventually remediating the landfill site. The public is particularly anxious with regard to seeing progress in

identifying and eliminating any potential health and environmental risks posed by the landfill. DEC's 1990 Consent Order recognized and addressed the community's concerns by imposing a compressed project schedule that calls for completion of the RI/FS by June, 1993.

Community and Agency Coordination - The public is aware that effective implementation of the Pelham Bay Landfill project requires ongoing interagency coordination, as well as liaison with organizations developing other projects in the area. Agencies that are likely to become involved in the project include the U.S. Environmental Protection Agency and the Agency for Toxic Substances and Disease Registry on the federal level; the Departments of Environmental Conservation and Health and the Office of Parks, Recreation and Historic Preservation on the state level; and on the city level the Departments of Environmental Protection and Parks and Recreation, the Office of the Bronx Borough President, and Bronx Community Boards #10 and 11. In addition, two independent bodies, the Pelham Bay Landfill Task Force and the Science Advisory Committee, have been established to facilitate active, ongoing, and productive interface between the public and the project team.

Program Activities

Specific elements of the Citizen Participation and Public Outreach Plan are highlighted below:

Advisory Committees - A critical element of the Pelham Bay project is the active participation of two independent review bodies, the Pelham Bay Landfill Task Force and the Science Advisory Committee (SAC).

The Task Force, established by Bronx Borough President Fernando Ferrer in 1989, is an advisory group that includes elected officials, civic leaders, representatives of environmental organizations, and area residents. The group will be working closely with the project team to provide input on health, environmental, and other pertinent issues, as well as to provide outreach to interested and affected publics. The Task Force, which is chaired by Assemblyman John Dearie, will meet on a bi-monthly basis throughout the duration of the project.

The SAC is an 8-member panel that was formed in 1990 to oversee, analyze, and guide the work of the project team in order to ensure that all community concerns are thoroughly addressed. Specifically, the Committee's mandate includes the following: 1) to serve as a feedback mechanism for DEP, the consultant team, and the community; 2) to ensure the credibility and validity of the work being performed; and 3) to explain and interpret individual aspects of the project to the community. Committee members, selected by both DEP and the Task Force, include experts

in the fields of ecology, toxicology, environmental health, and remedial activities. By serving in an independent technical role, the SAC adds credibility to the project and provides an important link between the community and DEP.

Public Meetings - The 15-month RI/FS includes three formal public meetings to provide information about the project and opportunities for the receipt of public input. These meetings, to be held at times and places accessible to the community, will be publicized in citywide, local, and minority newspapers.

The first public meeting, scheduled for Summer, 1992, will report on the status of the Intermediate Leachate Collection System; familiarize the community with the background, objectives, and timeframes of the RI/FS; and describe ongoing field work and planned activities. The second public meeting, tentatively scheduled for December, 1992, will present the findings of the RI, discuss potential alternatives for treating the site, and receive and respond to the public's questions and comments. The final public meeting, expected to be held in June, 1993, will officially present the Feasibility Study.

Responsiveness Summaries will document each meeting, by summarizing technical presentations, along with public comments and questions. The Summaries will be distributed to all persons on the project mailing list.

Information Dissemination - The principal objective of the community outreach program is to keep the community informed of progress on the RI/FS. This will primarily be accomplished by distribution of project newsletters and conduct of public meetings at project milestones. In addition, display advertisements will be used to announce public meetings, and information repositories will be maintained to ensure public access to project materials. As appropriate, photography and videotaping will document activities at the landfill.

. Public Information Materials. Throughout the project, written and graphic public information materials will be developed to facilitate public understanding of the project, detail the findings of the RI/FS, and describe the proposed remediation plan. Bi-lingual (English/Spanish) newsletters will be distributed to the entire project mailing list on a bi-weekly basis through August, 1992 and monthly thereafter. They will provide updates on project progress, identify potential community impacts, and advise the public of upcoming meetings and other community outreach activities. Audio-visual and graphic aids will also be prepared to facilitate understanding of the project. These may include videotapes, slide presentations, photography, large-scale meeting displays and accompanying handouts. Appropriate information materials will be included with meeting

notices, distributed as meeting handouts, and placed in project repositories.

. Public Notifications & Media Relations. Public meeting announcements will be designed to reach diverse constituencies throughout the project area. As a supplement to letters of invitation to all persons on the project mailing list, informational advertisements will be placed in citywide, local, and minority newspapers prior to each of the three formal public meetings. To reach hispanic constituencies in the Pelham Bay area, announcements will also be prepared in Spanish for publication in the Spanish press.

Other media activities will be coordinated throughout the RI/FS to ensure that the press is provided with accurate and up-to-date information. Special efforts will be made to encourage local weekly papers to provide individualized press coverage of the project. Press packets will be distributed to the media, press briefings will be scheduled, and meetings with editorial boards will be held to discuss project goals and objectives and to describe site-specific sampling and monitoring activities.

. Project Repositories. Six information repositories have been established to provide the public with opportunities to review written and graphic materials relating to the project. Materials available at the repositories will include technical data and reports, narrative summaries of studies, minutes of Task Force and SAC meetings, Responsiveness Summaries, newsletters, and other relevant background materials. The repositories, which will receive updated materials throughout the project, are at the following locations:

Office of Assemblyman John Dearie
67 Metropolitan Oval
Bronx, NY (212) 824-1900

Community Board #10
3165 East Tremont Avenue
Bronx, NY (212) 892-1161

City Island Library
320 City Island Avenue
Bronx, NY (212) 885-1703

Office of State Senator Guy Velella
2019 Williamsbridge Road
Bronx, NY (212) 792-7180

Pelham Bay Branch Library
3060 Middletown Road
Bronx, NY (212) 792-6744

Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Corona, NY (718) 595-3496

. Mailing List. A preliminary project mailing list of over 300 organizations and individuals has been developed in coordination with DEP, the Office of Bronx Borough President Ferrer, and Bronx Community Boards #10 and 11. The list will be supplemented and updated six times during the 15-month project. The mailing list includes the following categories:

- . Agencies
- . Community Boards
- . Elected Officials
- . Environmental Organizations
- . Individuals
- . Newspapers
- . Organizations/Institutions
- . Science Advisory Committee
- . Task Force
- . Repositories

(See Attachment B for Project Mailing List.)

Program Administration and Documentation

In order to properly coordinate the community outreach program with the technical studies, liaison will be maintained with DEP, members of the consultant team, the Pelham Bay Landfill Task Force, and the SAC. This will be accomplished through attendance at bi-monthly progress meetings and planning sessions, telephone conversations and informal contacts, and review of technical documents as needed. In addition, all community outreach activities will be documented by means of meeting minutes, monthly progress reports, Responsiveness Summaries, and correspondence and memoranda, as appropriate.

4.0 PROJECT CONTACTS

The following agency and consultant contacts have been established for the Pelham Bay Landfill project:

New York City Department of Environmental Protection
Dr. Lin Kan, Director
Division of Hazardous Materials Management
New York City Department of
Environmental Protection
96-05 Horace Harding Expressway
Corona, NY 11368
(718) 595-4684

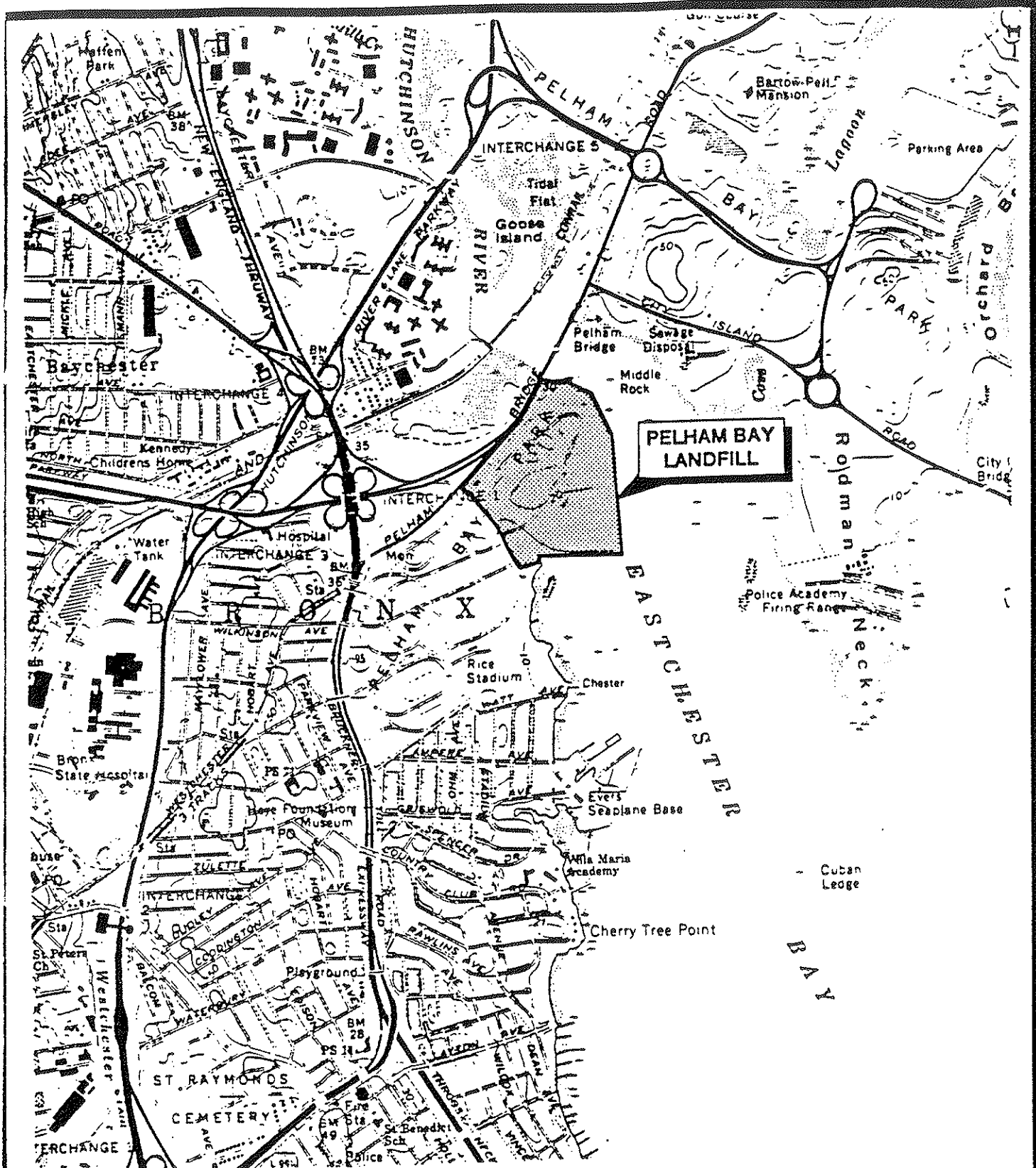
Rose Marabetti, Director
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New York City Department of
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(718) 595-3496/97

Woodward-Clyde Consultants, Inc.
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5.0 PROJECT SCHEDULE

The schedule for the 15-month Pelham Bay RI/FS Project is provided as Attachment C.



NOTE:
BASE MAP FROM USGS, FLUSHING N.Y. QUAD, 1979.

**SITE LOCATION MAP
PELHAM BAY LANDFILL
NEW YORK, NEW YORK**

WOODWARD - CLYDE CONSULTANTS INC.
CONSULTING ENGINEERS, GEOLOGISTS AND ENVIRONMENTAL SCIENTISTS
NEW YORK, NEW YORK

DR. BY:	MG	SCALE:	-----	PROJ. NO.:	89C4703
CK'D BY:	RGG	DATE:	NOV 9 1990	FIG. NO.:	1-1

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PELHAM BAY LANDFILL RI/FS

Agencies

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New York City Department of
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59-17 Junction Boulevard
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PELHAM BAY LANDFILL RI/FS

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PELHAM BAY LANDFILL RI/FS

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Honorable June Eisland
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ATTN: Joe Sweeney

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Bronx, NY 10451

Honorable Fernando Ferrer
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PELHAM BAY LANDFILL REMEDIATION
PROJECT SCHEDULE

