

**REMEDIAL INVESTIGATION/FEASIBILITY STUDY
VOLUME 5 - CITIZEN PARTICIPATION AND PUBLIC OUTREACH WORKPLAN**

**PELHAM BAY LANDFILL
BRONX, NEW YORK**

Prepared for:

**CITY OF NEW YORK
DEPARTMENT OF ENVIRONMENTAL PROTECTION**

**59-17 Junction Boulevard
Corona, New York 11368**

92C4087

September 1992

Prepared by:

WOODWARD-CLYDECONSULTANTS, INC.

**363 Seventh Avenue, 11th Floor
New York, New York 10001**

HELEN NEUHAUS & ASSOCIATES, INC.

**330 West 58th Street
New York, New York 10019**

PELHAM BAY LANDFILL
REMEDIAL INVESTIGATION/FEASIBILITY STUDY
CITIZEN PARTICIPATION AND PUBLIC OUTREACH WORK PLAN

PREFACE

The Work Plan detailed below is designed to provide a comprehensive and practical community relations program geared to the successful completion of the New York City Department of Environmental Protection's (DEP) Remedial Investigation/Feasibility Study (RI/FS) for the Pelham Bay Landfill (Bronx, N.Y.). The Work Plan has been developed in compliance with the New York State Department of Environmental Conservation's New York State Inactive Hazardous Waste Site Citizen Participation Plan (6NYCRR Part 375.7), dated August 30, 1988.

1.0 INTRODUCTION

DEP has contracted with Woodward-Clyde Consultants, Inc., an environmental and engineering consulting firm, to conduct the Pelham Bay Landfill RI/FS, as mandated by the Administrative Consent Order (April 17, 1990) between the City of New York and the New York State Department of Environmental Conservation (DEC). The purpose of the RI/FS is to investigate the nature and extent of contamination at the Pelham Bay Landfill, assess any effects on human health and the environment, and develop and evaluate methods for remediating the site. All alternatives will be designed to protect human health, reduce environmental impacts, and mitigate on-site hazards.

The RI phase of the 15-month RI/FS study, which began in April, 1992, will focus on the conduct of field investigations to determine the presence of contaminants in the water, air, sediment, soil, fish, and shellfish in and around the landfill. These investigations include drilling and groundwater sampling to identify components of the leachate (the liquid that percolates down through the landfill); a comprehensive on-site and off-site air monitoring program to identify substances that the landfill may be emitting; and studies of Eastchester Bay and the Hutchinson River to assess the impact of the landfill on water quality in these water bodies. This will include analyses of tides, currents, sediment, and aquatic life.

The RI/FS will also include a baseline risk assessment to identify potential human health and ecological risks posed by the landfill and a treatability study to determine the suitability of various alternatives for treating leachate and groundwater at the site. During the FS phase of the project, information gathered during the RI stage will be used to develop alternatives. These will then be evaluated to assess their appropriateness to effectively mitigate any hazards created by the site.

2.0 BASIC SITE INFORMATION

Site Setting

The Pelham Bay Landfill is located in the Bronx, adjacent to Pelham Bay Park. It is bordered on the east by both the Hutchinson River and Eastchester Bay, on the north by Pelham Parkway, and on the west by Pelham Bay Park. The site encompasses approximately 81 acres and varies from 115 to 180 feet in height. (See Attachment A for Map of Pelham Bay Landfill Area.)

History

The Pelham Bay Landfill was operated as a municipal solid waste disposal facility by the New York City Department of Sanitation (DOS), beginning in 1963. Until it was closed in 1979, the landfill accepted an average of 2,700 tons of household waste and general refuse per day.

Since its closure, numerous studies have been conducted to investigate the possible impact of the landfill on public health and the environment. In 1983, a Phase I preliminary investigation of the landfill was conducted by the New York State Department of Environmental Conservation (DEC). Steep slopes, landfill odors, and security were noted as problems during this investigation. In 1985, as a result of the earlier investigation and other sampling activities, DEC classified the site as a Class 2A Inactive Hazardous Waste Site (temporary classification for sites known or suspected of containing hazardous waste). Based on the results of further investigations, the site was reclassified as a Class 2 Inactive Hazardous Waste Site in 1987. This classification, which applies to sites that pose a significant threat to health or the environment, allowed the landfill to qualify for priority federal funding under the Environmental Bond Act of 1986.

In October, 1988, DOS implemented several temporary actions to improve safety at the site and to minimize impacts on the health and environment of the surrounding area. These included construction of french drains to collect leachate, rehabilitation of parts of the on-site road, installation of additional fencing around the perimeter of the landfill, regrading and seeding of portions of the site, construction of a rip-rap swale on the east edge of the landfill, and construction of a conduit from a leachate seep on the east edge of the landfill into Eastchester Bay.

Responsibility for environmental review of the landfill was transferred from DOS to DEP in the Fall of 1990. A Draft Work Plan for the RI/FS was developed by DEP and Woodward-Clyde Consultants, Inc. and presented at a Public Meeting in February, 1991. This meeting provided the public with the opportunity to ask questions and comment on the scope of work to be performed as part of the upcoming study.

3.0 COMMUNITY RELATIONS PROGRAM

Objectives/Tasks

The community relations program is designed to fulfill the public information and citizen participation needs of the RI/FS. It will support the technical studies by ensuring that interested and affected publics have ongoing opportunities to remain informed of project progress and involved in the development and evaluation of alternatives for remediating the site. To accomplish this, liaison will be provided between the technical project staff, agency representatives, public officials, an independent Science Advisory Committee, and members of the Pelham Bay community. The latter will include the Pelham Bay Landfill Task Force; Bronx Community Boards #10 and 11; environmental, civic, and health organizations; and area residents and businesses. In order to encourage the active participation of hispanic constituencies in the project area, newsletters will be prepared in both Spanish and English, Spanish translators will be available at public meetings, and meeting announcements will be published in the Spanish press.

The community relations program that has been developed to achieve these objectives incorporates both formal and informal mechanisms for informing and interacting with the public. The program includes bi-monthly meetings of the Pelham Bay Landfill Task Force, active guidance by a Science Advisory Committee, widespread distribution of bi-lingual (English/Spanish) project newsletters and other informational materials, maintenance of information repositories, three public meetings, ongoing media contact, and informal community liaison. These activities will be geared to:

- . Maintaining ongoing dialogue between DEP, its consultants, and the community. In particular, the program will encourage active two-way discussion of project-related issues and findings, including analysis of the effects of all alternatives.
- . Providing the public with up-to-date project information. Although project newsletters will serve as the principal means of continually updating the public on study progress, Task Force meetings, public meetings, and informal liaison will provide additional opportunities for open communications.
- . Addressing critical issues of public concern in the context of study findings. This will be especially important in terms of thoroughly evaluating and explaining findings pertinent to the health and safety of communities adjacent to the landfill.
- . Channeling public input and recommendations to the technical project team and providing timely feedback in response to community questions.

The community relations program will be conducted by DEP's Office of Community Outreach, with support from the public participation consulting firm of Helen Neuhaus & Associates Inc. and the engineering and environmental consulting firm of Woodward-Clyde Consultants, Inc.

Issues and Concerns

The community relations program will provide a framework within which to consider all significant project-related issues that have been identified as being of particular concern to constituencies in the project area. These include the following:

Public Health - The Pelham Bay Landfill has long been considered a possible health hazard for residents of the area, persons using Pelham Bay Park for recreational activities, and individuals fishing and bathing in Eastchester Bay. Public concern has been expressed regarding the possible disposal of hazardous waste at the site, breakdown of the soil cover, leachate entering Eastchester Bay, and gas vapors and odors emanating from the site. A major project goal is to characterize the landfill and the surrounding area, in order to identify potential health risks and suitable remediation measures to protect the public.

Environmental Impacts - The Pelham Bay community has consistently emphasized the need to assess all possible environmental impacts of the landfill prior to developing a remediation plan. The technical Work Plan reflects the community's concerns and includes examination of the impacts of the landfill on air, soil, surface and groundwater, leachate, and the ecosystem of the area. Field investigations will be conducted to characterize the landfill and the nature and extent of contamination to air, water, and soil. Studies will involve extensive air monitoring at the landfill, at locations near the landfill, and in homes in the Pelham Bay community; water quality analyses including studies of tides, currents, sediments, and aquatic life; leachate collection and testing; and an Eco-risk analysis to sample soil, sediment, fish, shellfish, and plant life.

Credibility/Validity of Testing - The Pelham Bay community has been vocal in expressing its concerns about the credibility, comprehensiveness, and validity of work previously performed at the landfill. Specifically, area residents have indicated frustration with the lack of responsiveness of involved agencies and skepticism over the adequacy of field work related to critical community issues. In response to these concerns, a Science Advisory Committee was formed in 1990 to advise the community and provide an independent scientific perspective to the RI/FS.

Schedule - One of the Pelham Bay community's principal concerns has been the lengthy timeframe involved in completing the RI/FS and eventually remediating the landfill site. The public is particularly anxious with regard to seeing progress in

identifying and eliminating any potential health and environmental risks posed by the landfill. DEC's 1990 Consent Order recognized and addressed the community's concerns by imposing a compressed project schedule that calls for completion of the RI/FS by June, 1993.

Community and Agency Coordination - The public is aware that effective implementation of the Pelham Bay Landfill project requires ongoing interagency coordination, as well as liaison with organizations developing other projects in the area. Agencies that are likely to become involved in the project include the U.S. Environmental Protection Agency and the Agency for Toxic Substances and Disease Registry on the federal level; the Departments of Environmental Conservation and Health and the Office of Parks, Recreation and Historic Preservation on the state level; and on the city level the Departments of Environmental Protection and Parks and Recreation, the Office of the Bronx Borough President, and Bronx Community Boards #10 and 11. In addition, two independent bodies, the Pelham Bay Landfill Task Force and the Science Advisory Committee, have been established to facilitate active, ongoing, and productive interface between the public and the project team.

Program Activities

Specific elements of the Citizen Participation and Public Outreach Plan are highlighted below:

Advisory Committees - A critical element of the Pelham Bay project is the active participation of two independent review bodies, the Pelham Bay Landfill Task Force and the Science Advisory Committee (SAC).

The Task Force, established by Bronx Borough President Fernando Ferrer in 1989, is an advisory group that includes elected officials, civic leaders, representatives of environmental organizations, and area residents. The group will be working closely with the project team to provide input on health, environmental, and other pertinent issues, as well as to provide outreach to interested and affected publics. The Task Force, which is chaired by Assemblyman John Dearie, will meet on a bi-monthly basis throughout the duration of the project.

The SAC is an 8-member panel that was formed in 1990 to oversee, analyze, and guide the work of the project team in order to ensure that all community concerns are thoroughly addressed. Specifically, the Committee's mandate includes the following: 1) to serve as a feedback mechanism for DEP, the consultant team, and the community; 2) to ensure the credibility and validity of the work being performed; and 3) to explain and interpret individual aspects of the project to the community. Committee members, selected by both DEP and the Task Force, include experts

in the fields of ecology, toxicology, environmental health, and remedial activities. By serving in an independent technical role, the SAC adds credibility to the project and provides an important link between the community and DEP.

Public Meetings - The 15-month RI/FS includes three formal public meetings to provide information about the project and opportunities for the receipt of public input. These meetings, to be held at times and places accessible to the community, will be publicized in citywide, local, and minority newspapers.

The first public meeting, scheduled for Summer, 1992, will report on the status of the Intermediate Leachate Collection System; familiarize the community with the background, objectives, and timeframes of the RI/FS; and describe ongoing field work and planned activities. The second public meeting, tentatively scheduled for December, 1992, will present the findings of the RI, discuss potential alternatives for treating the site, and receive and respond to the public's questions and comments. The final public meeting, expected to be held in June, 1993, will officially present the Feasibility Study.

Responsiveness Summaries will document each meeting, by summarizing technical presentations, along with public comments and questions. The Summaries will be distributed to all persons on the project mailing list.

Information Dissemination - The principal objective of the community outreach program is to keep the community informed of progress on the RI/FS. This will primarily be accomplished by distribution of project newsletters and conduct of public meetings at project milestones. In addition, display advertisements will be used to announce public meetings, and information repositories will be maintained to ensure public access to project materials. As appropriate, photography and videotaping will document activities at the landfill.

. Public Information Materials. Throughout the project, written and graphic public information materials will be developed to facilitate public understanding of the project, detail the findings of the RI/FS, and describe the proposed remediation plan. Bi-lingual (English/Spanish) newsletters will be distributed to the entire project mailing list on a bi-weekly basis through August, 1992 and monthly thereafter. They will provide updates on project progress, identify potential community impacts, and advise the public of upcoming meetings and other community outreach activities. Audio-visual and graphic aids will also be prepared to facilitate understanding of the project. These may include videotapes, slide presentations, photography, large-scale meeting displays and accompanying handouts. Appropriate information materials will be included with meeting

notices, distributed as meeting handouts, and placed in project repositories.

. Public Notifications & Media Relations. Public meeting announcements will be designed to reach diverse constituencies throughout the project area. As a supplement to letters of invitation to all persons on the project mailing list, informational advertisements will be placed in citywide, local, and minority newspapers prior to each of the three formal public meetings. To reach hispanic constituencies in the Pelham Bay area, announcements will also be prepared in Spanish for publication in the Spanish press.

Other media activities will be coordinated throughout the RI/FS to ensure that the press is provided with accurate and up-to-date information. Special efforts will be made to encourage local weekly papers to provide individualized press coverage of the project. Press packets will be distributed to the media, press briefings will be scheduled, and meetings with editorial boards will be held to discuss project goals and objectives and to describe site-specific sampling and monitoring activities.

. Project Repositories. Six information repositories have been established to provide the public with opportunities to review written and graphic materials relating to the project. Materials available at the repositories will include technical data and reports, narrative summaries of studies, minutes of Task Force and SAC meetings, Responsiveness Summaries, newsletters, and other relevant background materials. The repositories, which will receive updated materials throughout the project, are at the following locations:

Office of Assemblyman John Dearie
67 Metropolitan Oval
Bronx, NY (212) 824-1900

Community Board #10
3165 East Tremont Avenue
Bronx, NY (212) 892-1161

City Island Library
320 City Island Avenue
Bronx, NY (212) 885-1703

Office of State Senator Guy Velella
2019 Williamsbridge Road
Bronx, NY (212) 792-7180

Pelham Bay Branch Library
3060 Middletown Road
Bronx, NY (212) 792-6744

Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Corona, NY (718) 595-3496

. Mailing List. A preliminary project mailing list of over 300 organizations and individuals has been developed in coordination with DEP, the Office of Bronx Borough President Ferrer, and Bronx Community Boards #10 and 11. The list will be supplemented and updated six times during the 15-month project. The mailing list includes the following categories:

- . Agencies
- . Community Boards
- . Elected Officials
- . Environmental Organizations
- . Individuals
- . Newspapers
- . Organizations/Institutions
- . Science Advisory Committee
- . Task Force
- . Repositories

(See Attachment B for Project Mailing List.)

Program Administration and Documentation

In order to properly coordinate the community outreach program with the technical studies, liaison will be maintained with DEP, members of the consultant team, the Pelham Bay Landfill Task Force, and the SAC. This will be accomplished through attendance at bi-monthly progress meetings and planning sessions, telephone conversations and informal contacts, and review of technical documents as needed. In addition, all community outreach activities will be documented by means of meeting minutes, monthly progress reports, Responsiveness Summaries, and correspondence and memoranda, as appropriate.

4.0 PROJECT CONTACTS

The following agency and consultant contacts have been established for the Pelham Bay Landfill project:

New York City Department of Environmental Protection
Dr. Lin Kan, Director
Division of Hazardous Materials Management
New York City Department of
Environmental Protection
96-05 Horace Harding Expressway
Corona, NY 11368
(718) 595-4684

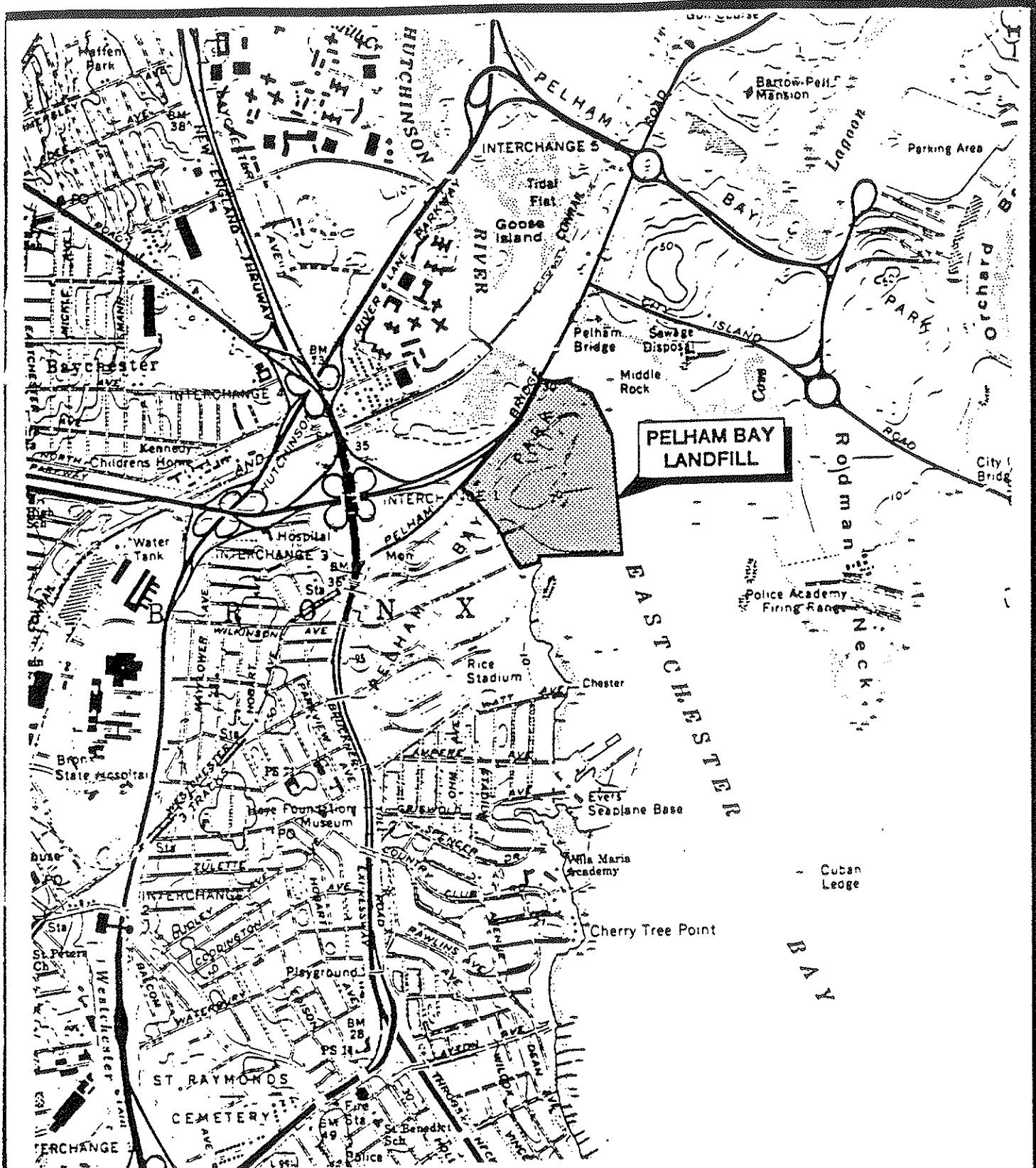
Rose Marabetti, Director
Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard - 19th Floor
Corona, New York 11368
(718) 595-3496/97

Woodward-Clyde Consultants, Inc.
Andrew Ciancia, Project Director
363 Seventh Avenue - 11th Floor
New York, New York 10001
(212) 926-2878

Helen Neuhaus & Associates Inc.
Helen Neuhaus, Community Participation Coordinator
330 West 58th Street
New York, New York 10019
(212) 586-7102

5.0 PROJECT SCHEDULE

The schedule for the 15-month Pelham Bay RI/FS Project is provided as Attachment C.



NOTE:
BASE MAP FROM USGS, FLUSHING N.Y. QUAD, 1979.

**SITE LOCATION MAP
PELHAM BAY LANDFILL
NEW YORK, NEW YORK**

WOODWARD - CLYDE CONSULTANTS INC.
CONSULTING ENGINEERS, GEOLOGISTS AND ENVIRONMENTAL SCIENTISTS
NEW YORK, NEW YORK

DR. BY: MG	SCALE: -----	PROJ. NO.: 89C4703
CK'D BY: RGG	DATE: NOV 9 1990	FIG. NO.: 1-1

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PELHAM BAY LANDFILL RI/FS

Agencies

Honorable Albert Appleton
Commissioner
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Antonia Bryson
Deputy Commissioner
Bureau of Air Policy & Programs
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Sanford Evans
Assistant Commissioner
Public Affairs
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Edward Wagner
Assistant Commissioner/Director
Bureau of Clean Water
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Darryl H. Cabbagestalk
Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Cyprian Cox
Assistant Commissioner
Division of Hazardous Materials
Management
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Richard Gardner
Bureau of Clean Water
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Corona, NY 11373

Michel Gelobter, Director
Office of Environmental Quality
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Nick Ilijic
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Ernst Jabouin
Hazardous Materials Management
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Eva Kambot
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

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Lin Kan
Division of Hazardous Materials
Management
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

George Lutzic
Deputy Director
Bureau of Clean Water
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Rose Marabetti, Director
Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Yves Mikol, Director
Community Restoration
Office of Environmental Quality
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Vincent Pelusio
Bureau of Clean Water
New York City Department of
Environmental Protection
96-05 Horace Harding Expressway
Elmhurst, NY 11373

Susan Pepitone
Hazardous Materials & Programs
New York City Department of
Environmental Protection
96-05 Horace Harding Expy.
Elmhurst, NY 11373

Victor Quintana
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Barbara Fife
Deputy Mayor for Planning &
Development
Office of the Mayor
City Hall
New York, NY 10007

Susan Kath
New York City Corporation
Counsel
100 Church Street - Room 326N
New York, NY 10007

Dr. Margaret Hamburg
Commissioner
New York City Department of
Health
125 Worth Street - Room 331
New York, NY 10013

Susan Klitzman, Director
Environmental Epidemiology
New York City Department of
Health
125 Worth Street - Room 219
New York, NY 10013

Robert Bealin
New York City Department of
Parks & Recreation
1 Bronx River Parkway
Bronx, NY 10462

July 31, 1992

Marjorie Cadogan
General Counsel
New York City Department of
Parks & Recreation
The Arsenal, Central Park
830 5th Avenue - Room 313
New York, NY 10021

Linda Dockeray
Pelham Bay Park & Van Cortlandt
Park Administrator
New York City Department of
Parks & Recreation
1 Bronx River Parkway
Bronx, NY 10462

Elizabeth Gotbaum
Commissioner
New York City Department of
Parks & Recreation
The Arsenal
Central Park
New York, NY 10021

Paul Berizzi
Chief of Environmental Services
New York City Department of
Parks & Recreation
Arsenal North
1234 Fifth Avenue
New York, NY 10029

James R. Ryan
Bronx Borough Commissioner
New York City Department of
Parks & Recreation
1 Bronx River Parkway
Bronx, NY 10462

Rod Sherrill
Van Cortlandt/Pelham Bay Park
New York City Department of
Parks & Recreation
1 Bronx River Parkway
Bronx, NY 10462

Jeannine Prud'Homme
Personnel Bureau
New York City Police Department
1 Police Plaza - Room 1208B
New York, NY 10038

Tom Allen, Director
Division of Air Resources
New York State Department of
Environmental Conservation
50 Wolf Road
Albany, NY 12233

Carol Ash
Regional Director
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Ezra Aviles
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Bruce Bentley, Chief
Citizen Participation
Division of Hazardous Waste
Remediation
New York State Department of
Environmental Conservation
50 Wolf Road - Room 505
Albany, NY 12233-7010

July 31, 1992

Gilbert Burns
Division of Solid Waste
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Sal Ervolina, Director
Bureau of Eastern Remedial
Action
Division of Hazardous Waste
Remediation
New York State Department of
Environmental Conservation
50 Wolf Road - Room 222
Albany, NY 12233-7010

Bill Hewitt
Community Relations
Representative
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Sudhir Jagirdar
Division of Hazardous Substance
Regulation
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Michael Kormanik
Division of Air
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Richard Newman
Regional Water Engineer
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Norman Nosenchuck
Division of Solid Waste
New York State Department of
Environmental Conservation
50 Wolf Road
Albany, NY 12233

Michael O'Toole, Director
Division of Hazardous Waste
Remediation
New York State Department of
Environmental Conservation
50 Wolf Road
Albany, NY 12233

Shaminder Singh
Division of Hazardous Waste
Remediation
New York State Department of
Environmental Conservation
47-40 21st Street
Long Island City, NY 11101

Lorna McBarnette
Acting Commissioner
New York State Department of
Health
Nelson Rockefeller Empire
State Plaza
Albany, NY 12237

Anita Gabalski
New York State Department of
Health
Nelson Rockefeller Empire
State Plaza
Albany, NY 12237

July 31, 1992

Nina Knapp
New York State Department of
Health
2 University Place
Albany, NY 12203

Kim Mann
New York State Department of
Health
Nelson Rockefeller Empire
State Plaza
Albany, NY 12237

Don Miles+
New York State Department of
Health
2 University Place
Albany, NY 12203

Ron Tramontano, Director
Division of Environmental
Protection
New York State Department of
Health
2 University Place - Room 350
Albany, NY 12203

Goldie Watkins
Acting Associate Commissioner
New York State Department
of Health
5 Penn Plaza - 4th Floor
New York, NY 10001

Lloyd Wilson
Program Research Specialist -
Region III
Bureau of Environmental Exposure
New York State Department of
Health
2 University Place
Albany, NY 12203-3399

Gail Shaffer
Secretary of State
New York State Department of
State
162 Washington Avenue
Albany, NY 12231

Elizabeth Goldstein
Regional Director
New York State Office of
Parks, Recreation &
Historic Preservation
1700 Broadway - 11th Floor
New York, NY 10019

Constantine Sidamon-Eristoff
Regional Administrator
United States Environmental
Protection Agency - Region II
26 Federal Plaza
New York, NY 10278

William Muszynski
Deputy Regional Administrator
United States Environmental
Protection Agency - Region II
26 Federal Plaza
New York, NY 10278

Veralyne Hamilton
Director of Community Boards
Office of the Bronx
Borough President
851 Grand Concourse - #207
Bronx, NY 10451

PELHAM BAY LANDFILL RI/FS

Community Boards

Dominick Castore
Chairman
Community Board #11
Bronx Municipal Hospital
Nurses Residence 11-N-22
Pelham Parkway S. &
Eastchester Road
Bronx, NY 10461

Patrick Devine
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Donald Engeldrum
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Peter Fiumfreddo
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Rose Foley
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Charlotte Friedman
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Marge Jeffries
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Thomas Lucania
District Manager
Community Board #11
Bronx Municipal Hospital
Nurses Residence 11-N-22
Pelham Parkway S. &
Eastchester Road
Bronx, NY 10461

Joseph Miller
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Anthony Pace
Chairman
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

John Rose
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Catherine Scott
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Vita Sullivan
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

James Vacca
District Manager
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

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Rosemarie Vetter
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

Harriette Winter
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

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PELHAM BAY LANDFILL RI/FS

Elected Officials

Honorable Alfred C. Cerullo III
Minority Leader
New York City Council
88 New Dorp Plaza
Staten Island, NY 10306

Honorable Lucy Cruz
New York City Council
1967 Turnbull Avenue
Bronx, NY 10473

Honorable Gloria Davis
New York State Assembly
1169 Boston Road
Bronx, NY 10456

Honorable John C. Dearie
New York State Assembly
67 Metropolitan Oval
Bronx, NY 10462

Honorable Michael DeMarco
New York City Council
80 Westchester Square
Bronx, NY 10461

Honorable David N. Dinkins
Mayor
City Hall
New York, NY 10007

Honorable June M. Eisland
Chairperson
Land Use Committee
New York City Council
490 West 238th Street
Bronx, NY 10463

Honorable June Eisland
New York City Council
490 W. 238th Street
Bronx, NY 10463
ATTN: Sally Fassler

Honorable June Eisland
New York City Council
490 W. 238th Street
Bronx, NY 10463
ATTN: Joe Sweeney

Honorable Eliot L. Engel
U.S. House of Representatives
3250 Westchester Avenue
Bronx, NY 10461

Honorable Eliot L. Engel
U.S. House of Representatives
3250 Westchester Avenue
Bronx, NY 10461
ATTN: Damyn Kelly

Honorable Eliot L. Engel
U.S. House of Representatives
3250 Westchester Avenue
Bronx, NY 10461
ATTN: Frank Pizzuro

Honorable Fernando Ferrer
Bronx Borough President
851 Grand Concourse
Bronx, NY 10451

Honorable Fernando Ferrer
Bronx Borough President
851 Grand Concourse
Bronx, NY 10451
ATTN: Kevin Nunn

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Honorable George Friedman
New York State Assembly
3605 Sedgwick Avenue
Bronx, NY 10463

Honorable Joseph L. Galiber
New York State Senate
1 Fordham Plaza - Room 1102
Bronx, NY 10458

Honorable Elizabeth Holtzman
Comptroller
Municipal Building - 5th Floor
New York, NY 10007

Honorable Stephen B. Kaufman
New York State Assembly
2114 Williamsbridge Road
Bronx, NY 10461

Honorable Stephen B. Kaufman
New York State Assembly
2114 Williamsbridge Road
Bronx, NY 10461
ATTN: Carol Madow

Honorable Jeffrey R. Korman
New York State Senate
3657 Johnson Avenue
Bronx, NY 10463

Honorable Jeffrey R. Korman
New York State Senate
3657 Johnson Avenue
Bronx, NY 10463
ATTN: Daniel Simmons

Honorable Stanley E. Michels
Chairperson
Environmental Protection Comm.
New York City Council
City Hall
New York, NY 10007

Honorable Jose Rivera
New York City Council
City Hall
New York, NY 10007

Honorable James H. Scheuer
U.S. House of Representatives
137-08 Northern Boulevard
Flushing, NY 11354

Honorable Andrew J. Stein
President
New York City Council
City Hall
New York, NY 10007

Honorable Peter F. Vallone
Speaker and Majority Leader
New York City Council
City Hall
New York, NY 10007

Honorable Guy J. Velella
New York State Senate
2019 Williamsbridge Road
Bronx, NY 10461

Honorable Guy J. Velella
New York State Senate
2019 Williamsbridge Road
Bronx, NY 10461
ATTN: Philip Sanchez

Honorable Walter Ward
Chairperson
Parks, Recreation & Cultural
Affairs Committee
New York City Council
City Hall
New York, NY 10007

Honorable Lawrence Warden
New York City Council
City Hall
New York, NY 10007

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Honorable Enoch Williams
Chairperson
Health Committee
New York City Council
City Hall
New York, NY 10007

July 31, 1992

PELHAM BAY LANDFILL RI/FS

Environmental Organizations

Juliette Muscat
Chairperson
Audubon Society
71 W. 23 Street - #1430
New York, NY 10010

Theresa Lato
Executive Secretary
Bronx Council of
Environmental Quality
2715 Grand Concourse
Bronx, NY 10468

Paul & Julie Mankiewicz
Bronx Council for
Environmental Quality
400 East Mosholu Parkway
Bronx, NY 10467

Helen Reel
Bronx Council for
Environmental Quality
160 Pilot Street
Bronx, NY 10464

Sarah Clark
Staff Scientist
Environmental Defense Fund
257 Park Avenue S. - 16th Fl.
New York, NY 10011

James Tripp
Executive Director
Environmental Defense Fund
257 Park Avenue S. - 16th Fl.
New York, NY 10011

Joanne Underwood
INFORM
381 Park Avenue South
New York, NY 10016

Kit Kennedy
Counsel
Natural Resources Defense
Council
40 W. 20 Street - 11th Fl.
New York, NY 10011

Nina Sankovitch
Counsel
Natural Resources Defense
Council
40 W. 20 Street - 11th Fl.
New York, NY 10011

Susan Scheckter
Toxics Chairperson
Sierra Club
625 Broadway - 2nd Fl.
New York, NY 10010

Lisa Cashdan
The Trust for Public Land
666 Broadway
New York, NY 10007

July 31, 1992

PELHAM BAY LANDFILL RI/FS

Individuals

Tom Abernathy
46 Marine Street
Bronx, NY 10464

Richard Ackerman
100-20 Donizetti Place
Bronx, NY 10475

Ruth Ahr
1721 Jarvis Avenue
Bronx, NY 10461

Carmela Avellino
1626 Research Avenue
Bronx, NY 10465

Carlos & Iris Baez
140-4 Asch Loop
Bronx, NY 10475

Elizabeth Barbanes
Smith & Barbanes
733 Yonkers Avenue
Yonkers, NY 10700

Jennie Bertino
1163 Throgmorton Avenue
Bronx, NY 10465

Fred Brandt
3192 Parsifal Place
Bronx, NY 10465

John Budshoft
2680 Westchester Avenue
Bronx, NY 10461

Sam Burke
3657 Johnson Avenue
Bronx, NY 10463

Ramona Cameron
192 Kearney Avenue
Bronx, NY 10465

Anthony & Rosemarie Catalano
1173 Throgmorton Avenue
Bronx, NY 10465

Luis Cerezo
P.O. Box 738
Bronx, NY 10454

Joseph Chiappetta
1159 Throgmorton Avenue
Bronx, NY 10465

Sal Coco
1624 Stadium Avenue
Bronx, NY 10465

Irette Cosme
1134 Leland Avenue
Bronx, NY 10472

Charles Crimi
2128 Continental Avenue
Bronx, NY 10461

Connie Cucuzzo
1522 Library Avenue
Bronx, NY 10465

Nicholas Cuomo
1340 Siegfried Place
Bronx, NY 10465

Angela & Joanna DaBenigo
2421 Seymour Avenue
Bronx, NY 10469

Patricia Daye
2986 Briggs Avenue
Bronx, NY 10458

July 31, 1992

Victor DeFilippi
3225 Randall Avenue
Bronx, NY 10465

Laura DiPaola
1624 Bay View Avenue
Bronx, NY 10465

Grace Donovan
1734 Jarvis Avenue
Bronx, NY 10461

Mildred Follini
1611 Yates Avenue
Bronx, NY 10461

Marlene Garbarino
865 Vincent Avenue
Bronx, NY 10465

Ciro Guerra
937 Quincy Avenue
Bronx, NY 10465

Gretchen Hazell
120-28 Alcott Place
Bronx, NY 10469

Elizabeth Hein
2911 Phillip Avenue
Bronx, NY 10465

Jim Hogan
1621 Bay Shore Avenue
Bronx, NY 10465

Thomas Hussey
10 Poplar Avenue
Bronx, NY 10465

Deirdre Irizarry
1340 Siegfried Place
Bronx, NY 10465

Joseph Keegan, Jr.
283 Logan Avenue
Bronx, NY 10465-3333

Martin Killeen
1262 Stadium Avenue
Bronx, NY 10465

Jeff Korek, Esq.
Weitz & Luxemberg, P.C.
40 Fulton Street
New York, NY 10038

Kristin Kennedy
214 West 92nd Street - #66F
New York, NY 10025

Richard Kunze
2801 Waterbury Avenue
Bronx, NY 10465

Sylvia Lask
140-8 Asch Loop
Bronx, NY 10475

Sylvia Laukkanen
3325 Radio Drive
Bronx, NY 10465

Rochelle Lux
140-5 Asch Loop
Bronx, NY 10475

Yale Lewis
362 Riverside Drive - #7A
New York, NY 10025

Carol Mansfield
1649 Bay Shore Avenue
Bronx, NY 10465

Fedora Mattivi
3283 Radio Drive
Bronx, NY 10465

James McSherry
1493 Ericson Place
Bronx, NY 10461

Katherine Meienhofer
308 William Avenue
Bronx, NY 10464

July 31, 1992

Helen Michaels
1067 Allerton Avenue
Bronx, NY 10469

Joseph & Marie Milazzo
3169 Ampere Avenue
Bronx, NY 10465

Frank Moleti
3262 Tierney Place
Bronx, NY 10465

Stephen Mooser, MPH
Director of Education & Outreach
Mount Sinai - Irving J. Selikoff
Occupational Health Clinical
Center
Box 1058
1 Gustave L. Levy Place
New York, NY 10029-6574

Allan J. Mui
2456 Bronx Park E.
Bronx, NY 10467

Mary Mulroy
5 Poplar Avenue
Bronx, NY 10465

Eileen Murray
32-C Edgewater
Bronx, NY 10465

John Neuner
476 King Avenue
Bronx, NY 10464

William Newmark
1325 Bronx River Avenue
Bronx, NY 10472

Marge Obert
2820 Zulette Avenue
Bronx, NY 10461

Sandra Parness
100-22 Co-op City Boulevard
Bronx, NY 10475

Fran Pascale
3109 Roberts Avenue
Bronx, NY 10461

Louise Pedretti
2947 Baisley Avenue
Bronx, NY 10461

James Periconi, Esq.
Donovan, Leisure, Newtown &
Irvine
30 Rockefeller Plaza
New York, NY 10020

Dolores Pouchie
2868 Dewey Avenue
Bronx, NY 10465

Rolando Ramos
575 East 137th Street - #11
Bronx, NY 10454

Dr. Michael Risley
Department of Biology
Fordham University
3rd Avenue & E. Fordham Road
Bronx, NY 10465

Mr. & Mrs. Robustelli
3216 Rawlins Avenue
Bronx, NY 10465

Matty Roselli
3313 Radio Drive
Bronx, NY 10465

Rosemarie & Joseph Salvo
3307 Ampere Avenue
Bronx, NY 10465

Julie Sarlo
570 City Island Avenue
Bronx, NY 10464

July 31, 1992

Mr. & Mrs. Albert C. Snyder
100 Hawkins Street
Bronx, NY 10464

Elaine Stokes
4100-24A Hutchinson River
Pky. E.
Bronx, NY 10472

Samuel & Virginia Stokes
4100-24A Hutchinson River
Pky. E.
Bronx, NY 10472

Domenick J. Tammaro
Smith, Buss & Jacobs
733 Yonkers Avenue
Yonkers, NY 10465

Mike Telesco
1611 Library Avenue
Bronx, NY 10465

Andrea Thomas
1740 Mulford Avenue
Bronx, NY 10461

Bennie Torres
2029 Chatterton Avenue
Bronx, NY 10472

Joseph Urgo
Glaser, Shandell & Blitz
150 Broadway
New York, NY 10038

Eileen Walpole
3067 Lafayette Avenue
Bronx, NY 10465

Rita Walsh
3275 Radio Drive
Bronx, NY 10465

Arlene Weiss
1354 S. Highland Avenue
Ossining, NY 10562

PELHAM BAY LANDFILL RI/FS

Newspapers

Willie Egyir
Managing Editor
Amsterdam News
2340 Frederick Douglass Blvd.
New York, NY 10027

Chris Hagedorn
Editor
Bronx News
163 Dreiser Loop
Bronx, NY 10475

Richard Mancuso
Managing Editor
Bronx News/Parkchester News
163 Dreiser Loop
Bronx, NY 10475

Rod Cook
Environmental Reporter
Bronx Press Review
1924 Cross Bronx Expressway
Bronx, NY 10472

Eric R. Gerard
Editor-in-Chief
Bronx Press Review
1924 Cross Bronx Expressway
Bronx, NY 10472

Lynn Gerbino
Editor-in-Chief
Bronx Times Reporter
3711 E. Tremont Avenue
Bronx, NY 10465

Bill Etzel
Bronx Times Reporter
3711 E. Tremont Avenue
Bronx, NY 10465

Derrick Alger
Associate Editor
Co-op City News
163 Dreiser Loop
Bronx, NY 10475

Nick Paradise
Managing Editor
Co-op City Times
2049 Bartow Avenue
Bronx, NY 10475

Manuel De Dios
Editor
El Diario - La Prensa
143 Varick Street
New York, NY 10013

Katherine Winiarski
Environmental Reporter
Herald Statesman
1 Odell Plaza
Yonkers, NY 10701

Sarah McPherson
Editor
Island Current
P.O. Box 6
City Island, NY 10464

July 31, 1992

James Hairston
City Desk Editor
New York Daily News
220 E. 42nd Street
New York, NY 10017-5806

John Lewis
Editor - Bronx Section
New York Daily News
2012 Williamsbridge 10461

Jim Toedtman
Managing Editor
New York Newsday
780 Third Avenue
New York, NY 10017

Richard Esposito
City Desk Editor
New York Newsday
780 Third Avenue
New York, NY 10017

James Lynch
Managing Editor
New York Post
210 South Street
New York, NY 10002-7807

Gerald Boyd
Metro Desk Editor
New York Times
229 W. 43rd Street
New York, NY 10036-3913

Joseph Lelyveld
Managing Editor
New York Times
229 W. 43rd Street
New York, NY 10036-3913

Tom Watson
Managing Editor
Riverdale Press
6155 Broadway
Bronx, NY 10471

July 31, 1992

PELHAM BAY LANDFILL RI/FS

Organizations/Institutions

Marge Jeffries, President
45th Precinct Community Council
2877 Barkley Avenue
Bronx, NY 10465

49th Precinct Community Council
2121 Eastchester Road
Bronx, NY 10461

Leonard J. DeCristofar, Director
AARP Minneford
49 Bay Street
Bronx, NY 10464

Brenda Brown
Vice-President
African-American Assn./Co-op City
100 15F Einstein Loop
Bronx, NY 10475

Regina Martucci, Director
A.H.R.C.
1952 Mayflower Avenue
Bronx, NY 10461

Brian Nash
American Turners Club
748 Clarence Avenue
Bronx, NY 10465

Alexander Martin
Ampere Fishing Club
1610 Bay Shore Avenue
Bronx, NY 10465

Hank Desmal
Askov Club/Trinity Danish
808 Dean Avenue
Bronx, NY 10465

Raymond Locascio, President
Astor Little League
2416 Tiemann Avenue
Bronx, NY 10469

Bay Beach Marina
3268 Phillip Avenue
Bronx, NY 10465

Gloria Perlman
Boston Secor Community Center
3540 Bivona Street
Bronx, NY 10475

Herminia Ramos Donovan
Bronx Minority Business
Development Ctr.
2027 Williamsbridge Road
Bronx, NY 10461

Carmen Iglesias
Bronx Political Action Committee
900 River Avenue
Bronx, NY 10452

Nancy Wallace, Director
Bronx River Restoration
Project
2530 Jerome Avenue
Bronx, NY 10468

Sal Macagnone, President
Bronxchester Little League
1500 Waters Place
Bronx, NY 10469

Lou Salvati
Chester Civic Association
P.O. Box 32/Baychester Station
Bronx, NY 10469

Steve Colgate, President
City Island Chamber of Commerce
P.O. Box 1
Bronx, NY 10464

Peter LaScala
City Island Chamber of Commerce
P.O. Box 13
Bronx, NY 10464

Howard Smith, President
City Island Civic Assn.
80 Bay Street
Bronx, NY 10464

Susan Strazzera, President
City Island Garden Club
108 Ditmars Street
Bronx, NY 10464

John Salacan, President
City Island Little League
P.O. Box 91
Bronx, NY 10464

Mary LoBrutto
City Island Nutrition Program
160 Pilot Avenue
Bronx, NY 10464

Elin Waring, President
City Island Preservation
P.O. Box 196
Bronx, NY 10464

Peter Kyriakos, Commander
City Island Yacht Club
63 Pilot Street
Bronx, NY 10461

Claremont Heights Civic Assn.
1473 Teller Avenue
Bronx, NY 10457

Howard Dallesandro, President
C.O.L.O.N.Y.
91 Carroll Street
Bronx, NY 10464

Nick Colon
Co-op City Little League
P.O. Box 215
Bronx, NY 10475

Frank Georgiou, President
Co-op City Merchants
2051 Bartow Avenue
Bronx, NY 10475

Allen Thrugood, President
Co-op City Merchants
177 Dreiser Loop - Room 10
Bronx, NY 10475

Lillian Friedman
Co-op Nutrition Program
177 Dreiser Loop - #3
Bronx, NY 10475

Candice Harris
Co-op Nutrition Program
2049 Bartow Avenue
Bronx, NY 10475

Michael Santoiemma
DA Beach Club
665 Shore Drive
Bronx, NY 10465

John Walker, President
Edgewater Park Owners Co-op
1 Centre Edgewater Park
Bronx, NY 10465

Rose Krakoff
Einstein Senior Nutrition Program
135 Einstein Loop - #45
Bronx, NY 10475

Joanne Miller
Ferry Point Civic Assn.
515 Brush Avenue
Bronx, NY 10465

July 31, 1992

Catherine Poggi, President
Ferry Point Civic Assn.
722 Brush Avenue
Bronx, NY 10465

Mrs. Argenti
Fort Independence Park
Neighborhood Association
3446 Giles Place
Bronx, NY 10463

Angie Affinito
Ft. Schuyler Golden Age
4230 Throggs Neck Expwy.
Bronx, NY 10465

Kevin Kelly, Director
Ft. Schuyler House
3077 Cross Bronx Exp.
Bronx, NY 10465

Robert Hogg
Ft. Schuyler Maritime College
Ft. Schuyler
Bronx, NY 10465

Jerry Vogt
Golden Beach Club
840 Dean Avenue
Bronx, NY 10465

Sylvia Halpern
Goose Island Senior Center
135 Einstein Loop - #39
Bronx, NY 10475

Anne Capall
Handicapped Adults Assn.
177 Dreiser Loop
Bronx, NY 10475

Carol Trotta
Hazel Towers
1730-40 Mulford Avenue
Bronx, NY 10461

Richard Shedlovsky, Director
Hebrew Hospital For Chronic Sick
2200 Givan Avenue
Bronx, NY 10475

Domenick Muccio, President
Hutchinson Pkwy. Co-op Assn.
1950 Hutchinson River Parkway
Bronx, NY 10461

William Lloyd
Lloyd Real Estate Co.
555 Calhoun Avenue
Bronx, NY 10465

Arlene Soto, President
Locust Point Civic Assn.
3288 Geigerich Place
Bronx, NY 10465

Bob Zishl, President
Locust Point Civic Assn.
Locust Pt. Drive & Tierney Place
Bronx, NY 10465

Carl Stensrom
Manhem Club
658 Clarence Avenue
Bronx, NY 10465

Michael Pichardo, Director
Marble Hill Neighborhood
Improvement Corporation
135 Terrace View Avenue
Bronx, NY 10463

Lillian Hirth, President
Middletown Houses Tenants Assn.
3033 Middletown Road - #11L
Bronx, NY 10461

Adriana Spadafora
Middletown Senior Citizen Center
3035 Middletown Plaza
Bronx, NY 10461

July 31, 1992

Jeff Kolin
Nature Club of Co-op City
140-8 Casals Place
Bronx, NY 10475

Arthur Kell
New York Public Interest
Research Group
9 Murray Street
New York, NY 10007

New York Public Library
Throggs Neck Branch
3025 Cross Bronx Expressway
Bronx, NY 10465

North Bronx Social Action
Committee
P.O. Box 528
Kingsbridge Station
Bronx, NY 10464

Dorothy Pfeiffer
North Bronx Westchester
Neighborhood Restoration
3260 Westchester Avenue
Bronx, NY 10461

Francine Cleri
Northeast Bronx Senior Center
2868 Bruckner Blvd.
Bronx, NY 10465

Al Corcillo, President
North East Bronx Area Council
1058 Rhineland Avenue
Bronx, NY 10461

Antoinette Gill
Our Lady of Assumption Seniors
1634 Mahan Avenue
Bronx, NY 10461

Steve Maloney, Adm.
Our Lady of Mercy/Pelham Bay
1870 Pelham Parkway South
Bronx, NY 10461

Michael Crescenzo, President
Pelham Bay Taxpayers Assn.
2005 Mayflower Avenue
Bronx, NY 10461

Phyllis Vaccariello, President
Pelham Bay Taxpayers Assn.
2871 Wilkinson Avenue
Bronx, NY 10461

Roy Israel, President
Pelham Parkway Citizens
Council
990 Pelham Parkway S.
Bronx, NY 10461

Angelo Mpazicos
Pelham Parkway Little League
1833 Haight Avenue
Bronx, NY 10461

Susan Mueller
Pelham Parkway Neighborhood Assn.
601 Pelham Parkway N.
Bronx, NY 10467

Sr. Joanne, Director
Providence Rest
Stadium & Waterbury Avenues
Bronx, NY 10465

Margarie Watson
Retirees Club
177 Dreiser Loop - #20
Bronx, NY 10475

Al Shapiro
Riverbay Corporation
2049 Bartow Avenue
Bronx, NY 10469

July 31, 1992

Abe Siegel
Riverbay Senior Citizens
177 Dreiser Loop - #7
Bronx, NY 10475

Alan Berger, President
Riverbay Volunteer Ambulance
100-26 Debs Place
Bronx, NY 10475

Rev. Msgr. Robert A. Brucato
St. Benedict's Church
2969 Otis Avenue
Bronx, NY 10465

Millie Bitetto
St. Benedict's Senior Club
1247 Edison Avenue
Bronx, NY 10461

Rev. Daniel J. Keehan
St. Francis De Chantal Church
190 Hollywood Avenue
Bronx, NY 10465

Gloria Quinn
St. Francis Golden 60 Club
190 Hollywood Avenue
Bronx, NY 10465

Reverend John Scanlon
St. Mary Star of the Sun Church
595 Minneford Avenue
Bronx, NY 10464

Father Michael Di Rassael
St. Michael's Church
127 Dreiser Loop
Bronx, NY 10475

Father Robert F. Grippa
St. Theresa of Infant Jesus Church
2855 St. Theresa Avenue
Bronx, NY 10461

Anna Margarita
St. Theresa 60 Plus Club
2855 St. Theresa Avenue
Bronx, NY 10461

Robert Kurz
Schuyler Hill Civic Assn.
98 Pennyfield Avenue
Bronx, NY 10465

Alfred Morelli, President
Services Through Organized People
2135 Continental Avenue
Bronx, NY 10461

Bill Heaney, President
Silver Beach Assn.
56 Poplar Place
Bronx, NY 10465

Diane Lock
Silver Beach Gardens Corp.
One Plaza Place
Bronx, NY 10465

Al Carona, President
Spencer Estates Civic Assn.
1607 Bay Shore Avenue
Bronx, NY 10465

Ed McPartland, Director
Spencer Estates Civic Assn.
1508 Library Avenue
Bronx, NY 10465

Marian Milward, President
Spencer Estates Civic Assn.
1411 Robertson Place
Bronx, NY 10465

Edgehill Church
Spuyten Duyvil Assn.
2550 Independence Avenue
Bronx, NY 10463

July 31, 1992

Camille Carrado, President
Tenants Association
3555 Bruckner Boulevard
Bronx, NY 10461

Marge Margolless, President
Tenants Association
2105 Burr Avenue
Bronx, NY 10461

Patricia O'Neil, Director
These Our Treasures
2778 Bruckner Boulevard
Bronx, NY 10465

Ian Cope, President
Throggs Neck Ambulance
3575 East Tremont Avenue
Bronx, NY 10465

Cheryl Strawitch
Throggs Neck Community Ctr.
550 Balcolm Avenue
Bronx, NY 10465

Jennifer Connelly, Director
Throggs Neck Day Care Center
461 Swinton Avenue
Bronx, NY 10465

Shirley Brockway, Director
Throggs Neck Houses Senior Ctr.
2705 Schley Avenue
Bronx, NY 10465

Blanche Kolt, President
Throggs Neck Houses Tenants Assn.
2777 Schley Avenue - # 3A
Bronx, NY 10465

Leo Vitti
Throggs Neck Little League
3205 Tierney Place
Bronx, NY 10475

Michael McFarland, President
Throggs Neck Merchants Assn.
2 Plaza Place
Bronx, NY 10465

Estelle Belle
United Women Against Cancer
Young Israel
Lydig & Barnes Avenue
Bronx, NY 10462

Lillian Kreuger, President
Village of Baychester Civic Assn.
2230 Palmer Avenue
Bronx, NY 10475

Carol Guglielmo
Waterbury-LaSalle Community &
Homeowners Association
2824 Zulette Avenue
Bronx, NY 10461

Uta Gore
Wave Hill Inc.
675 W. 252 Street
Bronx, NY 10471

Dorothy Rogers, President
Westchester Square Merchants Assn.
35 Westchester Square
Bronx, NY 10461

Sandi Lusk
Westchester Square-Zerega
Improvement Association
2563 St. Raymond Avenue
Bronx, NY 10461

July 31, 1992

Tom Halpin
White Cross Fishing Club
Box 305R
Bronx, NY 10465

Gloria Wise, Executive Director
Youth Activities Committee
135 Einstein Loop
Bronx, NY 10475

John DeCicco, President
Zerega Community Assn.
1551 Parker Street
Bronx, NY 10462

PELHAM BAY LANDFILL RI/FS

Repositories

Neal Steinberg, Head Librarian
City Island Library
320 City Island Avenue
Bronx, NY 10464

Catherine Scott
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

John Melia, Executive
Assistant
Office of Assemblyman
John Dearie
67 Metropolitan Oval
Bronx, NY 10462

Rose Marabetti, Director
Office of Community Outreach
New York City Department of
Environmental Protection
59-17 Junction Boulevard
Elmhurst, NY 11373

Len Piccoli
Office of State Senator
Guy Velella
2019 Williamsbridge Road
Bronx, NY 10461

Susan Cassel, Head Librarian
Pelham Bay Branch Library
3060 Middletown Road
Bronx, NY 10465

PELHAM BAY LANDFILL RI/FS

Science Advisory Committee

Raul Cardenas, PhD.
Adjunct Associate Professor of
Environmental Sciences
66 Pine Tree Lane
Tappan, NY 10983

Paul N. Cheremisinoff, P.E.
Professor of Civil & Environmental
Engineering
230 Terrace Avenue
Hasbrouck Heights, NJ 07604

Inge Goldstein, PhD.
Professor of Epidemiology
Columbia University School of
Public Health
Division of Epidemiology
600 W. 168 Street
New York, NY 10032

Stephen Levin, M.D.
Medical Director of Environmental
& Occupational Health
Mt. Sinai School of Medicine
10 E. 102 Street - Box 1057
New York, NY 10029

Paul Liroy, PhD.
Professor of Environmental &
Community Medicine
Environmental Occupational Health
Science Institute
675 Hoe Lane
Piscataway, NJ 00854

Carroll Snyder, PhD.
Director of Laboratories of
Inhalation Carcinogenesis &
Toxicology
New York University
Lanza Laboratories
Tuxedo, NY 10987

Robert Snyder, PhD.
Professor of Toxicology
Rutgers University College of
Pharmacy
Bush Campus William Levine Hall
P.O. Box 789
Piscataway, NJ 08855-0789

Judith Weis, PhD.
Professor of Zoology
Rutgers University
Department of Biological
Sciences
Smith Hall
Newark, NJ 07102

July 31, 1992

PELHAM BAY LANDFILL RI/FS

Task Force

Nicholas & Carol Angelilli
427 North Fulton Avenue
Mount Vernon, NY 10552

Lisa Arisio
170 Drieser Loop - #7F
Bronx, NY 10475

Mirah Becker
Office of the Bronx
Borough President
851 Grand Concourse
Bronx, NY 10451

Susan Bellinson
SoundWatch
99A Schofield Street
Bronx, NY 10465

Louise Benzenberg
1625 Bayshore Avenue
Bronx, NY 10465

Vincent Blasone
Pelham Bay Little League
2680 Westchester Avenue
Bronx, NY 10461

John Bloom
20A Edgewater Park
Bronx, NY 10465

Leslie Boden
Office of the Bronx
Borough President
851 Grand Concourse
Bronx, NY 10451

Bob Brancazio
1273 Bradford Avenue
Bronx, NY 10461

Sarah Wilde Calhoun
52 Indian Trail
Bronx, NY 10465

Anthony Cannata
Waterbury-LaSalle Community &
Homeowners Assn.
1279 Hobart Avenue
Bronx, NY 10465

John Collazzi
Throgs Neck Merchants Assn.
3254 Country Club Road
Bronx, NY 10465

Cynthia Conley
City Island Preservation Assn.
586 City Island Avenue
Bronx, NY 10461

Louis M. Curcio
Pelham Bay Taxpayers Assn.
1951 Hobart Avenue
Bronx, NY 10461

The Honorable John Dearie
New York State Assembly
67 Metropolitan Oval
Bronx, NY 10462

Lorraine DelVecchio
1227 Fairfax Avenue
Bronx, NY 10465

July 31, 1992

The Honorable
Michael DeMarco
New York City Council
80 Westchester Avenue
Bronx, NY 10461

The Honorable June Eisland
New York City Council
490 W. 238th Street
Bronx, NY 10463

The Honorable Eliot Engel
United States House of
Representatives
3250 Westchester Avenue
Bronx, NY 10461

John Ferretti
12 Soundview Terrace
Bronx, NY 10465

Virginia Gallagher
City Island Centre
160 Pilot Street
Bronx, NY 10464

Lucy Giordani
1900 Narragansett Avenue
Bronx, NY 10461

Tom Hansen
Throgs Neck Estates
660 Wilcox Avenue
Bronx, NY 10465

Carol Hayes
78 Indian Trial
Bronx, NY 10465

Lena Juliano
760 Throgs Neck Expressway
Bronx, NY 10465

The Honorable
Stephen Kaufman
New York State Assembly
2114 Williamsbridge Road
Bronx, NY 10463

Jeff Kolin
140-8 Casals Place
Bronx, NY 10475

The Honorable Jeffrey R.
Korman
New York State Senate
3657 Johnson Avenue
Bronx, NY 10463

Norma Loshak
5900 Arlington Avenue
Bronx, NY 10471

Peter & Rose Macchiaroli
4222 Throgs Neck Expressway
Bronx, NY 10465

Al Madsen
2880 Dudley Avenue
Bronx, NY 10465

James E. McQuade
3535 E. Tremont Avenue
Bronx, NY 10465

John Melia, Executive
Assistant
Office of Assemblyman
John C. Dearie
67 Metropolitan Oval
Bronx, NY 10462

Barbara & Lawrence Meyer
4 Daisy Place
Bronx, NY 10465

James Mimmagh
616 Clarence Avenue
Bronx, NY 10465

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Dolores Morahan
1024 Clarence Avenue
Bronx, NY 10465

Helen V. Nelson
1045 Calhoun Avenue
Bronx, NY 10465

Patricia Nonnon
1513 Robertson Place
Bronx, NY 10465

Marcia Pavlica
Country Club Civic Assn.
3231 Waterbury Avenue
Bronx, NY 10465

George Peragine
176C Edgewater Park
Bronx, NY 10465

Len Piccoli
Office of State Senator
Guy Velella
2019 Williamsbridge Road
Bronx, NY 10461

Jack Reith
3135 Waterbury Avenue
Bronx, NY 10465

Captain Michael Sandlofer
Northwind Undersea Institute
610 City Island Avenue
Bronx, NY 10464

Jorge Santiago
140 Casals Place - #19D
Bronx, NY 10475

Bill & Betty Sawicki
3258 Philip Avenue
Bronx, NY 10465

Louise Scopac
1755 Jarvis Avenue
Bronx, NY 10465

Terry Sebastian
3176 Waterbury Avenue
Bronx, NY 10465

David Sexton
1749 Jarvis Avenue
Bronx, NY 10465

Harriet Silver
2400-7 Hunter Avenue
Bronx, NY 10475

James Simpson
1519 Gillespie Avenue
Bronx, NY 10461

Vincent Tolentino
Pelham Bay Merchants Assn.
3292 Country Club Road
Bronx, NY 10465

Ernest Tornincasa
1955 Paulding Avenue
Bronx, NY 10462

Harry Tsavaris
Locust Point Civic Assn.
4414 E. 177th Street
Bronx, NY 10465

Wilma Turnbull
New York Coastal Fishermen's
Association
3313 Radio Drive
Bronx, NY 10465

Bill Twomey
720 Revere Avenue
Bronx, NY 10465

James Vacca
District Manager
Community Board #10
3165 E. Tremont Avenue
Bronx, NY 10461

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Peggy Vega
Throgs Neck Homeowners Assn.
256 Throgs Neck Boulevard
Bronx, NY 10465

The Honorable Guy Velella
New York State Senate
2019 Williamsbridge Road
Bronx, NY 10461

Harriet Werbolowsky
2400-7 Hunter Avenue
Bronx, NY 10475

Susan West
1022 Calhoun Avenue
Bronx, NY 10465

**PELHAM BAY LANDFILL REMEDIATION
PROJECT SCHEDULE**

