# NEW YORK STATE DEPARTMENT OF ENVIRONMENTAL CONSERVATION

In the Matter of the Development and Implementation of a Remedial Program for an Inactive Hazardous Waste Disposal Site under Article 27, Title 13 of the Environmental Conservation Law

by

Port Authority of New York and New Jersey

Respondent.

ORDER ON CONSENT and ADMINISTRATIVE SETTLEMENT

Index # R2-0832-14-06

Site # 243008

DEC Site Name: R. Baker & Son Machinery Dismantlers, Inc.

# WHEREAS,

- 1. A. The New York State Department of Environmental Conservation ("Department") is responsible for inactive hazardous waste disposal site remedial programs pursuant to Article 27, Title 13 of the Environmental Conservation Law ("ECL") and Part 375 of Title 6 of the Official Compilation of Codes, Rules and Regulations ("6 NYCRR") and may issue orders consistent with the authority granted to the Commissioner by such statute.
- B. The Department is responsible for carrying out the policy of the State of New York to conserve, improve and protect its natural resources and environment and control water, land, and air pollution consistent with the authority granted to the Department and the Commissioner by Article 1, Title 3 of the ECL.
- C. This Order is issued pursuant to the Department's authority under, *inter alia*, ECL Article 27, Title 13 and ECL 3-0301, and resolves Respondent's liability to the State as provided at 6 NYCRR 375-1.5(b)(5).
- 2. Port Authority of New York and New Jersey ("Respondent") is the current owner of property identified as R. Baker & Son Machinery Dismantlers, Inc., and located at 250 Goethals Road North, Staten Island, New York 10301, (hereinafter the "Site"). Exhibit "A" is a map of the Site showing its general location.
- 3. The Site is currently listed in the *Registry of Inactive Hazardous Waste Disposal Sites in New York State* as Site Number 243008 with a Classification "2" pursuant to ECL § 27-1305.
- 4. On January 6, 2014, the Department issued its Record of Decision ("ROD") for the Site, which sets forth the selected remedy for the Site. The goal of this Order is the implementation

of the ROD, although other Site activities may be undertaken pursuant to the terms of this Order. The ROD is attached as Exhibit "B."

- 5. Respondent consents to the issuance of this Order without (i) an admission or finding of liability, fault, wrongdoing, or violation of any law, regulation, permit, order, requirement, or standard of care of any kind whatsoever; (ii) an acknowledgment that there has been a release or threatened release of hazardous waste at or from the Site; and/or (iii) an acknowledgment that a release or threatened release of hazardous waste at or from the Site constitutes a significant threat to the public health or environment.
- 6. Solely with regard to the matters set forth below, Respondent hereby waives any right to a hearing as may be provided by law, consents to the issuance and entry of this Order, and agrees to be bound by its terms. Respondent consents to and agrees not to contest the authority or jurisdiction of the Department to issue or enforce this Order, and agrees not to contest the validity of this Order or its terms or the validity of data submitted to the Department by Respondent pursuant to this Order.

NOW, having considered this matter and being duly advised, IT IS ORDERED THAT:

# I. <u>Citizen Participation Plan</u>

Within twenty (20) days of of the effective date of this Order, Respondent shall submit for review and approval a written citizen participation plan prepared in accordance with the requirements of ECL §27-1417 and 6 NYCRR sections 375-1.10 and 375-3.10. Upon approval, the Citizen Participation Plan shall be deemed to be incorporated into and made a part of this Order.

# II. Initial Submittal

Within thirty (30) Days after the effective date of this Order, Respondent shall submit to the Department a **Records Search Report** prepared in accordance with Exhibit "C" attached hereto. The Records Search Report can be limited if the Department notifies Respondent that prior submissions satisfy specific items required for the Records Search Report.

# III. Development, Performance, and Reporting of Work Plans

#### A. Work Plans

All activities at the Site that comprise any element of an Inactive Hazardous Waste Disposal Site Remedial Program shall be conducted pursuant to one or more Departmentapproved work plans ("Work Plan" or "Work Plans") and this Order and all activities shall be consistent with the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), 40 C.F.R. Part 300, as required under CERCLA, 42 U.S.C. § 9600 et seq. The Work Plan(s) under this Order shall address both on-Site and off-Site conditions and shall be developed and implemented in accordance with 6 NYCRR § 375-1.6(a). All Department-approved Work Plans shall be incorporated into and become enforceable parts of this Order. Upon approval of a Work Plan by the Department, Respondent shall implement such Work Plan in accordance with the schedule contained therein. Nothing in this Subparagraph shall mandate that any particular Work Plan be submitted.

Each Work Plan submitted shall use one of the following captions on the cover page:

- 1. Site Characterization ("SC") Work Plan: a Work Plan whose objective is to identify the presence of any hazardous waste disposal at the Site;
- 2. Remedial Investigation/Feasibility Study ("RI/FS") Work Plan: a Work Plan whose objective is to perform a Remedial Investigation and a Feasibility Study;
- Interim Remedial Measure ("IRM") Work Plan: a Work Plan whose objective is to provide for an Interim Remedial Measure;
- Remedial Design/Remedial Action ("RD/RA") Work Plan: a Work Plan
  whose objective is to provide for the development and implementation of final plans and
  specifications for implementing the remedial alternative set forth in the ROD; or
- 5. Site Management Plan: a Work Plan whose objective is to identify and implement the institutional and engineering controls required for the Site, as well as any necessary monitoring and/or operation and maintenance of the remedy.

#### B. Submission/Implementation of Work Plans

- (a) The Remedial Design/Remedial Action ("RD/RA") Work Plan shall be submitted to the Department within sixty (60) Days after the effective date of this Order.
- (b) The Department may request that Respondent submit additional or supplemental Work Plans for the Site. Within thirty (30) Days after the Department's written request, Respondent shall advise the Department in writing whether it will submit and implement the requested additional or supplemental Work Plan or whether it elects to terminate this Order pursuant to Paragraph XIV. If Respondent elects to submit and implement such Work Plan, Respondent shall submit the requested Work Plan within sixty (60) Days after such election. If Respondent elects to terminate this Order or fails to make a timely election, this Order shall terminate pursuant to Paragraph XIV.

- (c) Respondent may opt to propose one or more additional or supplemental Work Plans (including one or more IRM Work Plans) at any time, which the Department shall review for appropriateness and technical sufficiency.
- (d) Any request made by the Department under Subparagraph III.B.1 (b) shall be subject to dispute resolution pursuant to Paragraph XIII.
- 2. A Professional Engineer must stamp and sign all Work Plans other than SC or RI/FS Work Plans.
- 3. During all field activities conducted under this Order, Respondent shall have on-Site a representative who is qualified to supervise the activities undertaken. Such representative may be an employee or a consultant retained by Respondent to perform such supervision as set forth in 6 NYCRR Part 375-1.6(a) (3).

# C. Modifications to Work Plans

The Department shall notify Respondent in writing if the Department determines that any element of a Department-approved Work Plan needs to be modified in order to achieve the objectives of the Work Plan as set forth in Subparagraph III.A or to ensure that the Remedial Program otherwise protects human health and the environment. Upon receipt of such notification, Respondent shall, subject to Respondent's right to terminate pursuant to Paragraph XIV, provide written notification as provided at 6 NYCRR 375-1.6(d)(3)as to whether it will modify the Work Plan, or invoke dispute resolution.

#### D. Submission of Final Reports and Annual Reports

- 1. In accordance with the schedule contained in a Work Plan, Respondent shall submit a final report as provided at 6 NYCRR 375-1.6(b) and a final engineering report as provided at 6 NYCRR 375-1.6(c).
- 2. Any final report or final engineering report that includes construction activities shall include "as built" drawings showing any changes made to the remedial design or the IRM.
- 3. In the event that the final engineering report for the Site requires Site management, Respondent shall submit an annual report by the 1<sup>st</sup> Day of the month following the anniversary of the start of the Site management. Such annual report shall be signed by a Professional Engineer or by such other qualified environmental professional as the Department may find acceptable and shall contain a certification as provided at 6 NYCRR 375-1.8(h)(3). Respondent may petition the Department for a determination that the institutional and/or engineering controls may be terminated. Such petition must be supported by a statement by a Professional Engineer that such controls are no longer necessary for the protection of public

health and the environment. The Department shall not unreasonably withhold its approval of such petition.

# E. Review of Submittals other than Progress Reports and Health and Safety Plans

- 1. The Department shall make a good faith effort to review and respond in writing to each submittal Respondent makes pursuant to this Order within sixty (60) Days. The Department's response shall include an approval or disapproval of the submittal, in whole or in part. All Department-approved submittals shall be incorporated into and become an enforceable part of this Order.
- 2. If the Department disapproves a submittal, it shall specify the reasons for its disapproval. Within fifteen (15) Days after the date of the Department's written notice that Respondent's submittal has been disapproved, Respondent shall, subject to Respondent's right to terminate pursuant to Paragraph XIV in the event the rejected submittal is a Work Plan submitted prior to the Department's approval of the RD/RA Work Plan, elect as provided at 6 NYCRR 375-1.6(d) (4). If Respondent elects to modify the submittal, Respondent shall, within thirty (30) Days after such election, make a revised submittal that addresses all of the Department's stated reasons for disapproving the first submittal. In the event that Respondent's revised submittal is disapproved, the Department shall set forth its reasons for such disapproval in writing and Respondent shall be in violation of this Order unless it invokes dispute resolution pursuant to Paragraph XIII and its position prevails. Failure to make an election or failure to comply with the election is a violation of this Order.
- 3. Within thirty (30) Days after the Department's approval of a final report, Respondent shall submit such final report, as well as all data gathered and drawings and submittals made pursuant to such Work Plan, in an electronic format acceptable to the Department. If any document cannot be converted into electronic format, Respondent shall submit such document in an alternative format acceptable to the Department.

#### F. Release and Covenant Not to Sue

Upon the Department's issuance of a Certificate of Completion as provided at 6 NYCRR 375-1.9 and 375-2.9, Respondent shall obtain the benefits conferred by such provisions, subject to the terms and conditions described therein.

# IV. Progress Reports

Respondent shall submit written progress reports to the parties identified in Subparagraph XII.A.1 by the 10<sup>th</sup> Day of each month commencing with the month subsequent to the approval of the first Work Plan and ending with the Termination Date, unless a different frequency is set forth in an approved Work Plan. Such reports shall, at a minimum, include: all actions taken pursuant to this Order during the reporting period and those anticipated for the upcoming reporting period; all approved modifications to work plans and/or schedules; all results of sampling and tests and all other data received or generated by or on behalf of Respondent in connection with the Site during the reporting period, including quality assurance/quality control information; information regarding percentage of completion, unresolved delays encountered or anticipated that may affect the future schedule, and efforts made to mitigate such delays; and information regarding activities undertaken in support of the Citizen Participation Plan during the reporting period and those anticipated for the upcoming reporting period.

# V. Penalties

- A. 1. Respondent's failure to comply with any term of this Order constitutes a violation of this Order, the ECL, and 6 NYCRR 375-2.11(a) (4). Nothing herein abridges Respondent's right to contest any allegation that it has failed to comply with this Order.
- Payment of any penalties shall not in any way alter Respondent's obligations under this Order.
- B. 1. Respondent shall not suffer any penalty or be subject to any proceeding or action in the event it cannot comply with any requirement of this Order as a result of any Force Majeure Event as provided at 6 NYCRR 375-1.5(b)(4). Respondent must use best efforts to anticipate the potential Force Majeure Event, best efforts to address any such event as it is occurring, and best efforts following the Force Majeure Event to minimize delay to the greatest extent possible. "Force Majeure" does not include Respondent's economic inability to comply with any obligation, the failure of Respondent to make complete and timely application for any required approval or permit, and non-attainment of the goals, standards, and requirements of this Order.
- 2. Respondent shall notify the Department in writing within five (5) Days of the onset of any Force Majeure Event. Failure to give such notice within such five (5) Day period constitutes a waiver of any claim that a delay is not subject to penalties. Respondent shall be deemed to know of any circumstance which it, any entity controlled by it, or its contractors knew or should have known.
- 3. Respondent shall have the burden of proving by a preponderance of the evidence that (i) the delay or anticipated delay has been or will be caused by a Force Majeure

- Event; (ii) the duration of the delay or the extension sought is warranted under the circumstances; (iii) best efforts were exercised to avoid and mitigate the effects of the delay; and (iv) Respondent complied with the requirements of Subparagraph V.B.2 regarding timely notification.
- 4. If the Department agrees that the delay or anticipated delay is attributable to a Force Majeure Event, the time for performance of the obligations that are affected by the Force Majeure Event shall be extended for a period of time equivalent to the time lost because of the Force majeure event, in accordance with 375-1.5(4).
- 5. If the Department rejects Respondent's assertion that an event provides a defense to non-compliance with this Order pursuant to Subparagraph V.B, Respondent shall be in violation of this Order unless it invokes dispute resolution pursuant to Paragraph XIII and Respondent's position prevails.

# VI. Entry upon Site

- A. Respondent hereby consents, upon reasonable notice under the circumstances presented, to entry upon the Site (or areas in the vicinity of the Site which may be under the control of Respondent) by any duly designated officer or employee of the Department or any State agency having jurisdiction with respect to matters addressed pursuant to this Order, and by any agent, consultant, contractor, or other person so authorized by the Commissioner, all of whom shall abide by the health and safety rules in effect for the Site, for inspecting, sampling, copying records related to the contamination at the Site, testing, and any other activities necessary to ensure Respondent's compliance with this Order. Upon request, Respondent shall (i) provide the Department with suitable work space at the Site, including access to a telephone, to the extent available, and (ii) permit the Department full access to all non-privileged records relating to matters addressed by this Order. Raw data is not considered privileged and that portion of any privileged document containing raw data must be provided to the Department. In the event Respondent is unable to obtain any authorization from third-party property owners necessary to perform its obligations under this Order, the Department may, consistent with its legal authority, assist in obtaining such authorizations.
- B. The Department shall have the right to take its own samples and scientific measurements and the Department and Respondent shall each have the right to obtain split samples, duplicate samples, or both, of all substances and materials sampled. The Department shall make the results of any such sampling and scientific measurements available to Respondent.

#### VII. Payment of State Costs

A. Following the effective date of this Order, and after receipt of an itemized invoice from the Department, Respondent shall pay to the Department a sum of money which

shall represent reimbursement for State Costs, if any, as provided at 6 NYCRR 375-1.5(b)(3), incurred by the Department relating to the preparation of this Agreement and other costs incurred after the effective date of this Order. In the event that R. Baker & Son Machinery Dismantlers, Inc., ("Baker"), the Respondent in a prior Order on Consent and Administrative Settlement with the Department pertaining to the Site (Index #A2-0607-0608), fails to make payment to the Department of oversight costs arising from said prior Order within thirty days of receipt of an invoice, the Respondent shall, after a demand by the Department with documentation showing that Baker has failed to make timely payment of oversight costs, reimburse the Department for such costs from the prior Order up to the amount of Twenty Thousand (\$20,000) Dollars.

- B. Within forty-five (45) Days after receipt of an itemized invoice from the Department, Respondent shall pay to the Department a sum of money which shall represent reimbursement for State Costs, other than those identified in Subparagraph VI.A, for work performed at or in connection with the Site through and including the Termination Date, as provided at 6 NYCRR 375-1.5(b)(3).
- C. Personal service costs shall be documented as provided by 6 NYCRR 375-1.5(b)3(ii). The Department shall not be required to provide any other documentation of costs, provided however, that the Department's records shall be available consistent with, and in accordance with, Article 6 of the Public Officers Law.
  - D. Such invoice shall be sent to Respondent at the following address:

James Blackmore
Program Director
Goethals Bridge Modification Project TB&T
The Port Authority of NY & NJ
2 Gateway Center, 15<sup>th</sup> Floor
Newark, NJ 07102
jblackmore@panynj.gov

E. Each such payment shall be made payable to the Department of Environmental Conservation and shall be sent to:

Bureau of Program Management Division of Environmental Remediation New York State Department of Environmental Conservation 625 Broadway Albany, New York 12233-7012

F. Each party shall provide written notification to the other within ninety (90) Days of any change in the foregoing addresses.

G. Respondent may contest invoiced costs as provided at 6 NYCRR 375-1.5(b) (3) (v) and (vi).

# VIII. Reservation of Rights

- A. Except as provided at 6 NYCRR 375-1.9 and 375-2.9, nothing contained in this Order shall be construed as barring, diminishing, adjudicating, or in any way affecting any of the Department's rights or authorities, including, but not limited to, the right to require performance of further investigations and/or response action(s), to recover natural resource damages, and/or to exercise any summary abatement powers with respect to any person, including Respondent.
- B. Except as otherwise provided in this Order, Respondent specifically reserves all rights and defenses under applicable law respecting any Departmental assertion of remedial liability and/or natural resource damages against Respondent, and further reserves all rights respecting the enforcement of this Order, including the rights to notice, to be heard, to appeal, and to any other due process. The existence of this Order or Respondent's compliance with it shall not be construed as an admission of liability, fault, wrongdoing, or breach of standard of care by Respondent, and shall not give rise to any presumption of law or finding of fact, or create any rights, or grant any cause of action, which shall inure to the benefit of any third party. Further, Respondent reserves such rights as it may have to seek and obtain contribution, indemnification, and/or any other form of recovery from its insurers and from other potentially responsible parties or their insurers for past or future response and/or cleanup costs or such other costs or damages arising from the contamination at the Site as may be provided by law, including but not limited to rights of contribution under section 113(f)(3)(B) of CERCLA, 42 U.S.C. § 9613(f)(3)(B).

#### IX. Indemnification

Respondent shall indemnify and hold the Department, the State of New York, the Trustee of the State's natural resources, and their representatives and employees harmless as provided by 6 NYCRR 375-2.5(a)(3)(i).

# X. Public Notice

- A. Within thirty (30) Days after the effective date of this Order, Respondent shall provide notice as required by 6 NYCRR 375-1.5(a). Within sixty (60) Days of such filing, Respondent shall provide the Department with a copy of such instrument certified by the recording officer to be a true and faithful copy.
- B. Within thirty (30) Days after the effective date of this Order, Respondent shall provide written notice of this Order to all tenants, subtenants, occupants, lessees, and

sublessees of the Site and to any other person or entity who owns any interest in the Site. Within sixty (60) Days of such notice, Respondent shall provide the Department with proof of such notice.

C. If Respondent proposes to transfer by sale or lease the whole or any part of Respondent's interest in the Site, or becomes aware of such transfer, or becomes aware of any new tenants, occupants or sublessees of the Site, Respondent shall, not fewer than forty-five (45) Days before the date of transfer, or before the new tenants, occupants or sublessees take possession, or within forty-five (45) Days after becoming aware of such conveyance, new tenants, occupants or sublessees, notify the Department in writing of the identity of the transferee, new tenants, occupants or sublessees and of the nature and proposed or actual date of the conveyance or possession, and shall notify the transferee, new tenants, occupants or sublessees in writing, with a copy to the Department, of the applicability of this Order. However, such obligation shall not extend to a conveyance by means of a corporate reorganization or merger or the granting of any rights under any mortgage, deed, trust, assignment, judgment, lien, pledge, security agreement, lease, or any other right accruing to a person not affiliated with Respondent to secure the repayment of money or the performance of a duty or obligation.

#### XI. Environmental Easement

- A. If a Department-approved final engineering report for the Site relies upon one or more institutional and/or engineering controls, Respondent (or the owner of the Site) shall submit to the Department for approval an Environmental Easement to run with the land in favor of the State which complies with the requirements of ECL Article 71, Title 36, and 6 NYCRR 375-1.8(h)(2). Upon acceptance of Environmental Easement by the State, Respondent shall comply with the requirements of 6 NYCRR 375-1.8(h) (2).
- B. If the ROD provides for no action other than implementation of one or more institutional controls, Respondent shall cause an environmental easement to be recorded under the provisions of Subparagraph XI.A. If Respondent does not cause such environmental easement to be recorded in accordance with 6 NYCRR 375-1.8(h) (2), Respondent will not be entitled to the benefits conferred by 6 NYCRR 375-1.9 and 375-2.9.

#### XII. Communications

- A. All written communications required by this Order shall be transmitted by United States Postal Service, by private courier service, or hand delivered as follows:
  - 1. Communication from Respondent shall be sent to:

Robert Filkins

Department of Environmental Conservation Division of Environmental Remediation 625 Broadway Albany, NY 12233-7016 rhfilkin@gw.dec.state.ny.us

(Note: One hard copy (double-sided, unbound) of work plans, reports, and correspondence is required, as well as one electronic copy unless otherwise specified by the Project Manager)

# With copies to:

Krista Anders (Electronic Copy Only)
Bureau of Environmental Exposure Investigation
New York State Department of Health
Flanigan Square
547 River Street
Troy, New York 12180-2216
kma06@health.state.ny.us

Louis P. Oliva (Correspondence only)
Regional Attorney
New York State Department of Environmental Conservation
47-40 21<sup>st</sup> Street
Long Island City, NY 11101
lpoliva@gw.dec.state.ny.us

# Communication to be made from the Department shall be sent to:

James Blackmore
Program Director
Goethals Bridge Modification Project TB&T
The Port Authority of NY & NJ
2 Gateway Center, 15<sup>th</sup> Floor
Newark, NJ 07102
jblackmore@panynj.gov

# With copies to:

Robert Pruno, P. E. Chief Environmental Engineer The Port Authority of NY & NJ 2 Gateway Center, 14<sup>th</sup> Floor Newark, NJ 07102 rpruno@panynj.gov

Chris Zeppie
Director
Office of Environment Energy Programs
The Port Authority of NY & NJ
225 Park Avenue South, 12<sup>th</sup> Floor
New York, NY 10003
czeppie@panynj.gov

Elizabeth Rogak, Esq.
The Port Authority of NY & NJ
225 Park Avenue South, 13<sup>th</sup> Floor
New York, NY 10003
<a href="mailto:erogak@panynj.gov">erogak@panynj.gov</a>

- B. The Department and Respondent reserve the right to designate additional or different addressees for communication upon written notice to the other.
- C. Each party shall notify the other within ninety (90) Days after any change in the addresses in this Paragraph XII or in Paragraph VII.

# XIII. Dispute Resolution

In the event disputes arise under this Order, Respondent may, within fifteen (15) Days after Respondent knew or should have known of the facts which are the basis of the dispute, initiate dispute resolution in accordance with the provisions of 6 NYCRR 375-1.5(b)(2). Nothing contained in this Order shall be construed to authorize Respondent to invoke dispute resolution with respect to the remedy selected by the Department in the ROD or any element of such remedy, nor to impair any right of Respondent to seek judicial review of the Department's selection of any remedy.

#### XIV. Termination of Order

- A. This Order will terminate upon the earlier of the following events:
- 1. Respondent's election to terminate pursuant to Subparagraphs III.B.1.b, III.C or III.E.2 so long as such election is made prior to the Department's approval of the RD/RA Work Plan. In the event of termination in accordance with this Subparagraph XIV.A.1, this Order shall terminate effective the 5<sup>th</sup> Day after the Department's receipt of the written notification terminating this Order or the 5<sup>th</sup> Day after the time for Respondent to make its

election has expired, whichever is earlier, provided, however, that if there are one or more Work Plan(s) for which a final report has not been approved at the time of Respondent's notification of its election to terminate this Order pursuant to Subparagraphs III.B.1.b or III.E.2 or its failure to timely make such an election pursuant to Subparagraphs III.B.1.b or III.E.2, Respondent shall promptly complete the activities required by such previously approved Work Plan(s)consistent with the schedules contained therein. Thereafter, this Order shall terminate effective the 5<sup>th</sup> Day after the Department's approval of the final report for all previously approved Work Plans; or

- 2. The Department's written determination that Respondent has completed all phases of the Remedial Program (including Site Management), in which event the termination shall be effective on the 5<sup>th</sup> Day after the date of the Department's approval of the final report relating to the final phase of the Remedial Program.
- B. Notwithstanding the foregoing, the provisions contained in Paragraphs VII and IX shall survive the termination of this Order and any violation of such surviving Paragraphs shall be a violation of this Order, the ECL, and 6 NYCRR 375-2.11(a) (4), subjecting Respondent to penalties as provided under Paragraph V so long as such obligations accrued on or prior to the Termination Date.
- C. If the Order is terminated pursuant to Subparagraph XIV.A.1, neither this Order nor its termination shall affect any liability of Respondent for remediation of the Site and/or for payment of State Costs, including implementation of removal and remedial actions, interest, enforcement, and any and all other response costs as defined under CERCLA, nor shall it affect any defenses to such liability that may be asserted by Respondent. Respondent shall also ensure that it does not leave the Site in a condition, from the perspective of human health and environmental protection, worse than that which existed before any activities under this Order were commenced. Further, the Department's efforts in obtaining and overseeing compliance with this Order shall constitute reasonable efforts under law to obtain a voluntary commitment from Respondent for any further activities to be undertaken as part of a Remedial Program for the Site.

#### XV. Miscellaneous

- A. Respondent agrees to comply with and be bound by the provisions of 6 NYCRR Subparts 375-1 and 375-2; the provisions of such Subparts that are referenced herein are referenced for clarity and convenience only and the failure of this Order to specifically reference any particular regulatory provision is not intended to imply that such provision is not applicable to activities performed under this Order.
- B. The Department may exempt Respondent from the requirement to obtain any state or local permit or other authorization for any activity conducted pursuant to this Order in accordance with 6 NYCRR 375-1.12(b), (c), and (d).

- C. 1. Respondent shall use best efforts to obtain all Site access, permits, easements, approvals, institutional controls, and/or authorizations necessary to perform Respondent's obligations under this Order, including all Department-approved Work Plans and the schedules contained therein. If, despite Respondent's best efforts, any access, permits, easements, approvals, institutional controls, or authorizations cannot be obtained, Respondent shall promptly notify the Department and include a summary of the steps taken. The Department may, as it deems appropriate and within its authority, assist Respondent in obtaining same.
- 2. If an interest in property is needed to implement an institutional control required by a Work Plan and such interest cannot be obtained, the Department may require Respondent to modify the Work Plan pursuant to 6 NYCRR 375-1.6(d)(3) to reflect changes necessitated by Respondent's inability to obtain such interest.
- D. The paragraph headings set forth in this Order are included for convenience of reference only and shall be disregarded in the construction and interpretation of any provisions of this Order.
- E. 1. The terms of this Order shall constitute the complete and entire agreement between the Department and Respondent concerning the implementation of the activities required by this Order. No term, condition, understanding, or agreement purporting to modify or vary any term of this Order shall be binding unless made in writing and subscribed by the party to be bound. No informal advice, guidance, suggestion, or comment by the Department shall be construed as relieving Respondent of Respondent's obligation to obtain such formal approvals as may be required by this Order. In the event of a conflict between the terms of this Order and any Work Plan submitted pursuant to this Order, the terms of this Order shall control over the terms of the Work Plan(s). Respondent consents to and agrees not to contest the authority and jurisdiction of the Department to enter into or enforce this Order.
- 2. i. Except as set forth herein, if Respondent desires that any provision of this Order be changed, Respondent shall make timely written application to the Commissioner with copies to the parties listed in Subparagraph XII.A.1.
- ii. If Respondent seeks to modify an approved Work Plan, a written request shall be made to the Department's project manager, with copies to the parties listed in Subparagraph XII.A.1.
- iii. Requests for a change to a time frame set forth in this Order shall be made in writing to the Department's project attorney and project manager; such requests shall not be unreasonably denied and a written response to such requests shall be sent to Respondent promptly.

- F. 1. If there are multiple parties signing this Order, the term "Respondent" shall be read in the plural, the obligations of each such party under this Order are joint and several, and the insolvency of or failure by any Respondent to implement any obligations under this Order shall not affect the obligations of the remaining Respondent(s) under this Order.
- 2. If Respondent is a partnership, the obligations of all general partners (including limited partners who act as general partners) under this Order are joint and several and the insolvency or failure of any general partner to implement any obligations under this Order shall not affect the obligations of the remaining partner(s) under this Order.
- 3. Notwithstanding the foregoing Subparagraphs XV.F.1 and 2, if multiple parties sign this Order as Respondents but not all of the signing parties elect to implement a Work Plan, all Respondents are jointly and severally liable for each and every obligation under this Order through the completion of activities in such Work Plan that all such parties consented to; thereafter, only those Respondents electing to perform additional work shall be jointly and severally liable under this Order for the obligations and activities under such additional Work Plan(s). The parties electing not to implement the additional Work Plan(s) shall have no obligations under this Order relative to the activities set forth in such Work Plan(s). Further, only those Respondents electing to implement such additional Work Plan(s) shall be eligible to receive the Release and Covenant Not to Sue referenced in Paragraph III.F.
- G. Respondent shall be entitled to receive contribution protection and/or to seek contribution to the extent authorized by ECL 27-1421(6) and 6 NYCRR 375-1.5(b)(5).
- H. Unless otherwise expressly provided herein, terms used in this Order which are defined in ECL Article 27 or in regulations promulgated there under shall have the meaning assigned to them under said statute or regulations.
- I. Respondent's obligations under this Order represent payment for or reimbursement of response costs, and shall not be deemed to constitute any type of fine or penalty.
- J. Respondent and Respondent's successors and assigns shall be bound by this Order. Any change in ownership or corporate status of Respondent shall in no way alter Respondent's responsibilities under this Order.
- K. This Order may be executed for the convenience of the parties hereto, individually or in combination, in one or more counterparts, each of which shall be deemed to have the status of an executed original and all of which shall together constitute one and the same.
- L. The effective date of this Order is the 10<sup>th</sup> Day after it is signed by the Commissioner or the Commissioner's designee.

DATED:

AUG 1 9 2014

JOSEPH J. MARTENS

Commissioner

New York State Department of Environmental Conservation

By:

Robert W. Schick, P.E., Director

Division of Environmental Remediation

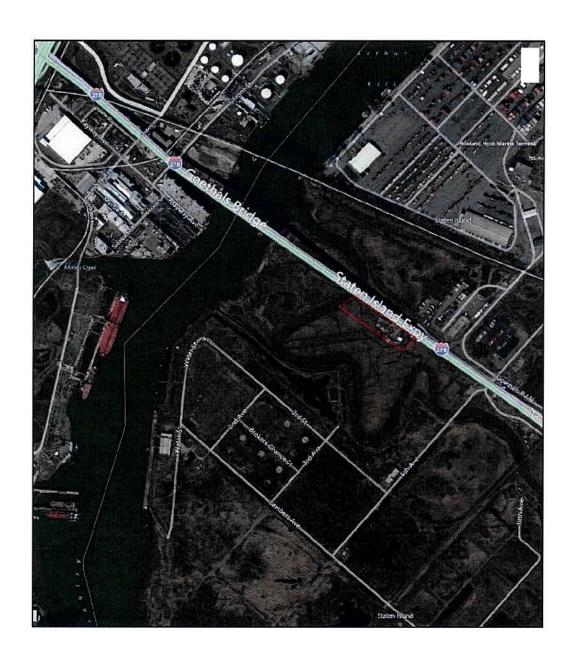
# CONSENT BY RESPONDENT Port Authority of New York and New Jersey

Respondent, Port Authority of New York and New Jersey, hereby consents to the issuing and entering of this Order, waives Respondent's right to a hearing herein as provided by law, and agrees to be bound by this Order.

	Port Authori	ty of New York and New Jersey
	By [signature]	
APPROVED FORM TERMS	Print Name:	Patrick Foye
	Title:	Executive Director
	Date:	8/7/14
STATE OF NY		
COUNTY OF N		
On the May of Aug., in	the year 2014,	before me, the undersigned,
personally appeared Patrick Foye, personally known to me or proved to me on the basis		
of satisfactory evidence to be the individual(s) whose name is (are) subscribed to the within		
instrument and acknowledged to me that he/she/they executed the same in his/her/their		
capacity(ies), and that by his/her/their signat	ure(s) on the ir	nstrument, the individual(s), or the
person upon behalf of which the individual(s	s) acted, execut	ted the instrument.
		MAA A PEANOU
Signature and Office of individual		Notary Public, State of New York
taking acknowledgment		No. 02RE5075256  Qualified in New York County
***	17	Commission Expires q 3 , 20_1

# EXHIBIT "A":

# SITE MAP



# EXHIBIT "B" RECORD OF DECISION

# RECORD OF DECISION

R.Baker & Son Machinery Dismantlers, Inc State Superfund Project Staten Island, Richmond County Site No. 243008 January 2014



Prepared by
Division of Environmental Remediation
New York State Department of Environmental Conservation

# DECLARATION STATEMENT - RECORD OF DECISION

R.Baker & Son Machinery Dismantlers, Inc State Superfund Project Staten Island, Richmond County Site No. 243008 January 2014

#### Statement of Purpose and Basis

This document presents the remedy for the R.Baker & Son Machinery Dismantlers, Inc site, a Class 2 inactive hazardous waste disposal site. The remedial program was chosen in accordance with the New York State Environmental Conservation Law and Title 6 of the Official Compilation of Codes, Rules and Regulations of the State of New York (6 NYCRR) Part 375, and is not inconsistent with the National Oil and Hazardous Substances Pollution Contingency Plan of March 8, 1990 (40CFR300), as amended.

This decision is based on the Administrative Record of the New York State Department of Environmental Conservation (the Department) for the R.Baker & Son Machinery Dismantlers, Inc site and the public's input to the proposed remedy presented by the Department. A listing of the documents included as a part of the Administrative Record is included in Appendix B of the ROD.

# Description of Selected Remedy

The elements of the selected remedy are as follows:

# 1. Remedial Design

A remedial design program will be implemented to provide the details necessary for the construction, operation, optimization, maintenance, and monitoring of the remedial program. Green remediation principles and techniques will be implemented to the extent feasible in the design, implementation, and site management of the remedy as per DER-31. The major green remediation components are as follows;

- Considering the environmental impacts of treatment technologies and remedy stewardship over the long term;
- Reducing direct and indirect greenhouse gases and other emissions;
- Increasing energy efficiency and minimizing use of non-renewable energy;
- Conserving and efficiently managing resources and materials;
- •Reducing waste, increasing recycling and increasing reuse of materials which would otherwise be considered a waste:
- Maximizing habitat value and creating habitat when possible;
- •Fostering green and healthy communities and working landscapes which balance ecological,

RECORD OF DECISION

R.Baker & Son Machinery Dismantlers, Inc, Site No. 243008

economic and social goals; and

 Integrating the remedy with the end use where possible and encouraging green and sustainable re-development.

# 2. Excavation and Off-Site Disposal

All on-site soils in and beneath upland fill areas to depths of up to 20 feet which exceed industrial SCOs for PCB or protection of groundwater SCOs for 1,4 dichlorobenzene or chlorobenzene, as defined by 6 NYCRR Part 375-6.8, will be excavated and transported off-site for disposal. This includes two areas to be excavated to 1 foot depth and a small area excavated to a depth of 18 feet. The 37 ppm of PCB found at a depth of 25 feet at boring B-2 will be left in place beneath the cover system due to the impracticality of removal. Approximately 240 cubic yards of soil will be removed from the site. Clean fill meeting the SCOs as set forth in 6 NYCRR Part 375-6.7(d) will be brought in to complete the backfilling of the excavation and establish the designed grades at the site. The site will be re-graded to accommodate installation of a cover system as described in remedy element 3. Soil derived from the re-grading may be used to backfill the excavation beneath the cover system.

#### 3. Sediment Excavation

Contaminated wetlands sediment surrounding hot spots identified by sample C-1 (29.0 ppm) and sample WT-1 (36 ppm) will be excavated for off-site disposal. The horizontal extent of the focused remediation will begin at the sample locations, extending until either the estimated 5 ppm contour, the hydrologic surface at the edge of the base of the upland fill, or a tidal channel is reached. The vertical extent of the sediment remediation will be limited to removal of sediment from the existing surface to the base of the peat layer. The boundaries will be determined by field/visual observations. Clean fill consisting of sand and meeting the SCOs as set forth in 6 NYCRR Part 375-6.7(d) for protection of ecological resources will be brought in to complete the backfilling of the excavation and establish the design grades at the site.

#### 4. Soil Cover

A site cover will be required to allow for industrial use of the site. The cover will consist either of the structures such as building slabs, pavement, sidewalks comprising the site development or a soil cover in areas where the upper one foot of exposed surface soil will exceed the applicable soil cleanup objectives (SCOs). Where the soil cover is required it will be a minimum of one foot of soil, meeting the SCOs for cover material as set forth in 6 NYCRR Part 375-6.7(d) for industrial use. The soil cover will be placed over a demarcation layer, with the upper six inches of the soil of sufficient quality to maintain a vegetation layer. Any fill material brought to the site will meet the requirements for the identified site use as set forth in 6 NYCRR Part 375-6.7(d). No soil cover will be placed in the tidal wetlands other than backfill to the original grade in the areas of excavation. A vegetated buffer planted in topsoil would have to remain around the portions of the property in contact with tidal marsh, the dimensions of which would have to be determined in the Remedial Design.

#### 5. Environmental Easement

Imposition of an institutional control in the form of an environmental easement

- •requires the remedial party or site owner to complete and submit to the Department a periodic certification of institutional and engineering controls in accordance with Part 375-1.8 (h)(3);
- •allows the use and development of the controlled property for industrial use as defined by Part 375-1.8(g), although land use is subject to local zoning laws;
- •restricts the use of groundwater as a source of potable or process water, without necessary water quality treatment as determined by the NYSDOH and County DOH; and
- •requires compliance with the Department approved Site Management Plan.

# 6. Site Management Plan

A Site Management Plan is required, which includes the following:

a. an Institutional and Engineering Control Plan that identifies all use restrictions and engineering controls for the site and details the steps and media-specific requirements necessary to ensure the following institutional and/or engineering controls remain in place and effective:

Institutional Controls: The Environmental Easement discussed in Paragraph 4 above.

Engineering Controls: The soil cover discussed in Paragraph 3 above.

This plan includes, but may not be limited to:

- •an Excavation Plan which details the provisions for management of future excavations in areas of remaining contamination, including adherence to a Community Air Monitoring Plan;
- •descriptions of the provisions of the environmental easement including any land use and groundwater use restrictions;
- •a provision for evaluation of the potential for soil vapor intrusion for any buildings developed on the site, including provision for implementing actions recommended to address exposures related to soil vapor intrusion;
- •provisions for the management and inspection of the identified engineering controls;
- •maintaining site access controls and Department notification; and
- •the steps necessary for the periodic reviews and certification of the institutional and/or engineering controls.
- b. a Monitoring Plan to assess the performance and effectiveness of the remedy. The plan includes, but may not be limited to:
- •monitoring for vapor intrusion for any buildings developed on the site, as may be required by the Institutional and Engineering Control Plan discussed above.

# New York State Department of Health Acceptance

The New York State Department of Health (NYSDOH) concurs that the remedy for this site is protective of human health.

# Declaration

The selected remedy is protective of human health and the environment, complies with State and Federal requirements that are legally applicable or relevant and appropriate to the remedial action to the extent practicable, and is cost effective. This remedy utilizes permanent solutions and alternative treatment or resource recovery technologies, to the maximum extent practicable, and satisfies the preference for remedies that reduce toxicity, mobility, or volume as a principal element.

January 6, 2014	Duschel	
Date	Robert W. Schick, P.E., Director	
	Division of Environmental Remediation	

# RECORD OF DECISION

R.Baker & Son Machinery Dismantlers, Inc Staten Island, Richmond County Site No. 243008 January 2014

# SECTION 1: SUMMARY AND PURPOSE

The New York State Department of Environmental Conservation (the Department), in consultation with the New York State Department of Health (NYSDOH), has selected a remedy for the above referenced site. The disposal of hazardous wastes at the site has resulted in threats to public health and the environment that would be addressed by the remedy. The disposal or release of hazardous wastes at this site, as more fully described in this document, has contaminated various environmental media. The remedy is intended to attain the remedial action objectives identified for this site for the protection of public health and the environment. This Record of Decision (ROD) identifies the selected remedy, summarizes the other alternatives considered, and discusses the reasons for selecting the remedy.

The New York State Inactive Hazardous Waste Disposal Site Remedial Program (also known as the State Superfund Program) is an enforcement program, the mission of which is to identify and characterize suspected inactive hazardous waste disposal sites and to investigate and remediate those sites found to pose a significant threat to public health and environment.

The Department has issued this document in accordance with the requirements of New York State Environmental Conservation Law and 6 NYCRR Part 375. This document is a summary of the information that can be found in the site-related reports and documents.

# SECTION 2: CITIZEN PARTICIPATION

The Department seeks input from the community on all remedies. A public comment period was held, during which the public was encouraged to submit comment on the proposed remedy. All comments on the remedy received during the comment period were considered by the Department in selecting a remedy for the site. Site-related reports and documents were made available for review by the public at the following document repositories:

Todt Hill-Westerleigh Library 2550 Victory Blvd. Staten Island, NY 10314 Phone: (718) 494-1642 Science, Industry and Business Library 188 Madison Avenue New York, NY 10016-4314 Phone: (917) 275-6975

A public meeting was also conducted. At the meeting, the findings of the remedial investigation (RI) and the feasibility study (FS) were presented along with a summary of the proposed remedy. After the presentation, a question-and-answer period was held, during which verbal or written comments were accepted on the proposed remedy.

Comments on the remedy received during the comment period are summarized and addressed in the responsiveness summary section of the ROD.

# Receive Site Citizen Participation Information By Email

Please note that the Department's Division of Environmental Remediation (DER) is "going paperless" relative to citizen participation information. The ultimate goal is to distribute citizen participation information about contaminated sites electronically by way of county email listservs. Information will be distributed for all sites that are being investigated and cleaned up in a particular county under the State Superfund Program, Environmental Restoration Program, Brownfield Cleanup Program, Voluntary Cleanup Program, and Resource Conservation and Recovery Act Program. We encourage the public to sign up for one or more county listservs at <a href="http://www.dec.ny.gov/chemical/61092.html">http://www.dec.ny.gov/chemical/61092.html</a>

# SECTION 3: SITE DESCRIPTION AND HISTORY

Location: The R. Baker and Son Machinery Dismantlers site, also referred to as 250 South Washington Avenue in site reports, is an industrial property used to store construction equipment located adjacent to and beneath the Goethals Bridge in the northwestern corner of Staten Island. The site is located at the extreme western end of South Washington Avenue, now known as Goethals Road North. The area is primarily light industrial properties such as trucking companies and the New York Container Terminal. Nearby bodies of water include the tidal estuaries Old Place Creek (located approximately 450 feet south and west of the site)and the Arthur Kill (located approximately 1/3 mile to the northwest).

Site Features: The site consists of approximately 3 acres of filled-in wetlands. Except for the access road to Goethals Road North, the site is bounded entirely by marshland and tidal creeks, including Old Place Creek. The site is home to several small warehouse buildings and trailers not intended for continuous occupancy.

Current Zoning and Land Use: The site has been utilized as an industrial property used to store construction equipment since at least the 1970s. The property and surrounding area is zoned manufacturing, which allows manufacturing uses, most commercial uses and some community facility uses.

Past Use of the Site: It is believed the site has been in use as an industrial property used to store

RECORD OF DECISION January 2014

construction equipment ever since it was reclaimed from the surrounding wetlands by filling. In the past, dismantling of obsolete electrical transformers has taken place at the site. The Department first inspected the property in 1977 and waste disposal reportedly dates back to 1972.

Site Geology and Hydrology: The site is located in a filled in tidal wetland. Depth to groundwater ranges from 2 to 7 feet below ground surface at the site. Fill at the site is comprised of various sand, slit, clay, brick, and wood fragments. Groundwater flow is subject to tidal fluctuation but overall trends to the west.

A site location map is attached as Figure 1.

# SECTION 4: LAND USE AND PHYSICAL SETTING

The Department may consider the current, intended, and reasonably anticipated future land use of the site and its surroundings when evaluating a remedy for soil remediation. For this site, alternatives (or an alternative) that restrict(s) the use of the site to industrial use as described in Part 375-1.8(g) were/was evaluated in addition to an alternative which would allow for unrestricted use of the site.

A comparison of the results of the RI to the appropriate standards, criteria and guidance values (SCGs) for the identified land use and the unrestricted use SCGs for the site contaminants is included in the Tables for the media being evaluated in Exhibit A.

#### SECTION 5: ENFORCEMENT STATUS

Potentially Responsible Parties (PRPs) are those who may be legally liable for contamination at a site. This may include past or present owners and operators, waste generators, and haulers.

The PRPs for the site, documented to date, include:

Walter A. Baker and R. Baker & Son All Industrial Svcs, Inc.

The Department and Walter A. Baker and R. Baker & Son All Industrial Services, Inc. (the PRPs) entered into a Consent Order on August 27, 2009. The Order obligates the PRPs to implement a RI/FS only remedial program. After the remedy is selected, the Department will approach the PRPs to implement the selected remedy. If an agreement cannot be reached with the PRPs, the Department will evaluate the site for further action under the State Superfund. The PRPs are subject to legal actions by the state for recovery of all response costs the state has incurred.

# SECTION 6: SITE CONTAMINATION

#### 6.1: Summary of the Remedial Investigation

A Remedial Investigation (RI) has been conducted. The purpose of the RI was to define the

nature and extent of any contamination resulting from previous activities at the site. The field activities and findings of the investigation are described in the RI Report.

The following general activities are conducted during an RI:

- Research of historical information.
- Geophysical survey to determine the lateral extent of wastes,
- Test pits, soil borings, and monitoring well installations,
- Sampling of waste, surface and subsurface soils, groundwater, and soil vapor,
- Sampling of surface water and sediment,
- Ecological and Human Health Exposure Assessments.

The analytical data collected on this site includes data for:

- groundwater
- soil
- sediment

# 6.1.1: Standards, Criteria, and Guidance (SCGs)

The remedy must conform to promulgated standards and criteria that are directly applicable or that are relevant and appropriate. The selection of a remedy must also take into consideration guidance, as appropriate. Standards, Criteria and Guidance are hereafter called SCGs.

To determine whether the contaminants identified in various media are present at levels of concern, the data from the RI were compared to media-specific SCGs. The Department has developed SCGs for groundwater, surface water, sediments, and soil. The NYSDOH has developed SCGs for drinking water and soil vapor intrusion. The tables found in Exhibit A list the applicable SCGs in the footnotes. For a full listing of all SCGs see: http://www.dec.ny.gov/regulations/61794.html

# 6.1.2: RI Results

The data have identified contaminants of concern. A "contaminant of concern" is a hazardous waste that is sufficiently present in frequency and concentration in the environment to require evaluation for remedial action. Not all contaminants identified on the property are contaminants of concern. The nature and extent of contamination and environmental media requiring action are summarized in Exhibit A. Additionally, the RI Report contains a full discussion of the data. The contaminant(s) of concern identified at this site is/are:

RECORD OF DECISION January 2014 R.Baker & Son Machinery Dismantlers, Inc, Site No. 243008 Page 8

# POLYCHLORINATED BIPHENYLS (PCB) 1,4-DICHLOROBENZENE

# CHLOROBENZENE 1,3-DICHLOROBENZENE

As illustrated in Exhibit A, the contaminant(s) of concern exceed the applicable SCGs for:

- groundwater
- soil
- sediment

# 6.2: Interim Remedial Measures

An interim remedial measure (IRM) is conducted at a site when a source of contamination or exposure pathway can be effectively addressed before issuance of the Record of Decision.

There were no IRMs performed at this site during the RI.

# 6.3: Summary of Environmental Assessment

This section summarizes the assessment of existing and potential future environmental impacts presented by the site. Environmental impacts may include existing and potential future exposure pathways to fish and wildlife receptors, wetlands, groundwater resources, and surface water.

The Fish and Wildlife Resources Impact Analysis (FWRIA) for OU 01, which is included in the RI report, presents a detailed discussion of the existing and potential impacts from the site to fish and wildlife receptors.

Nature and extent of Contamination:

Contamination of soil and groundwater with PCBs and evidence of off-site migration of the PCB to sediments in an adjacent wetlands area has been confirmed during the Remedial Investigation and prior investigations. Exceedances of standards, criteria, and guidance include PCBs for soil, sediment and groundwater.

Soil - In shallow soil of up to 1 foot in depth, PCBs were found above the NYSDEC Industrial Soil Cleanup Objective (SCO) of 25 ppm in an approximately 1/2 acre area in the southeast portion of the site, as well as a small area to the northwest. The maximum concentration of PCBs in shallow soil in both areas was approximately 25 ppm. Deeper soils in a small area in the southeast contain PCB at concentrations of up to 226 ppm at a depth of 17 feet. The deepest PCB contamination was 37 ppm at a depth of 25 feet. Those same small areas in the southeast and northwest also exceeded the Protection of Groundwater SCO of 1.8 ppm for 1,4 dichlorobenzene in shallow soils at concentrations up to 130 ppm. The area to the southeast also exceeded the SCO for 1,4 dichlorobenzene of 1.8 ppm with a concentration of 490 ppm.

Groundwater - PCB contamination was found in one of the four monitoring wells. The impacted well is in the southeast portion of the site, near the area of soil contamination at depth. The

maximum PCB concentrations in groundwater was 4.3 ppb, while the groundwater standard is 0.09 ppb. Turbidity in this well exceeded the prescribed level of 50 NTU in both rounds of groundwater sampling with turbidities of 248 NTU and 318 NTU. Groundwater contamination with various chlorobenzenes was found in a well on the northwestern portion of the site. 1,4 dichlorobenzene, with a groundwater standard of 3 ppb, was found at concentrations up to 490 ppb. Chlorobenzene, with groundwater standard of 5 ppb, was found at concentrations up to 98 ppb. 1,3 dichlorobenzene, with a groundwater standard of 3 ppb, was found at up to 75 ppb. Additionally, the well in the southeast portion of the site contained up to 9.7 ppb of chlorobenzene.

Sediment - Concentrations of PCB were found in sediments from the tidal wetland surrounding the site. 13 of 23 sediment samples exceeded 1 ppm PCB but only 5 samples exceeded 5 ppm. The highest concentrations were found immediately adjacent to the backfilled portions of the site, with concentration dropping off quickly with increased distance. Maximum sediment concentrations were 36 ppm at the southwest limit of the backfill and 29 ppm at the southeast limit.

Special Resources Impacted/Threatened:

Fish and Wildlife Impact Analysis (FWIA) - A FWIA conducted at the site included a shellfish evaluation. Only one of eight shellfish samples contained PCB. This sample contained 0.173 ppm of PCB. The FDA safety level for PCB in shellfish is 2 ppm. Field observations identified characteristics of a healthy tidal marsh community, including the area with the highest reported PCB concentrations.

#### 6.4: Summary of Human Exposure Pathways

This human exposure assessment identifies ways in which people may be exposed to site-related contaminants. Chemicals can enter the body through three major pathways (breathing, touching or swallowing). This is referred to as *exposure*.

Based on the location of the site in an industrial area and under the Goethals Bridge, it is unlikely that unauthorized persons could enter the site and come in contact with contaminants present in the soil or in wetland sediments adjacent to the site. However, any bridge related maintenance/construction activities which include excavation would increase the potential for exposure to contaminants present in site soil and sediments. Exposure to site-related contaminants in groundwater is not a concern since the area is served by a public water supply that is not affected by this contamination. Volatile organic compounds (VOCs) in the groundwater may move into the soil vapor (air spaces within the soil), which in turn may move into overlying buildings and affect the indoor air quality. This process, which is similar to the movement of radon gas from the subsurface into the indoor air of buildings, is referred to as soil vapor intrusion. The potential exists for exposure to VOCs through soil vapor intrusion for occupants of buildings constructed on or adjacent to this site. However, based on the location of the site under the Goethals bridge and planned construction for a replacement bridge, any future building construction near or at the site is unlikely.

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R.Baker & Son Machinery Dismantlers, Inc, Site No. 243008

#### 6.5: Summary of the Remediation Objectives

The objectives for the remedial program have been established through the remedy selection process stated in 6 NYCRR Part 375. The goal for the remedial program is to restore the site to pre-disposal conditions to the extent feasible. At a minimum, the remedy shall eliminate or mitigate all significant threats to public health and the environment presented by the contamination identified at the site through the proper application of scientific and engineering principles.

The remedial action objectives for this site are:

#### Groundwater

#### RAOs for Public Health Protection

- Prevent ingestion of groundwater with contaminant levels exceeding drinking water standards.
- Prevent contact with, or inhalation of volatiles, from contaminated groundwater.

#### Soil

#### **RAOs for Public Health Protection**

Prevent ingestion/direct contact with contaminated soil.

# **RAOs for Environmental Protection**

- Prevent migration of contaminants that would result in groundwater or surface water contamination.
- Prevent impacts to biota from ingestion/direct contact with soil causing toxicity or impacts from bioaccumulation through the terrestrial food chain.

#### Sediment

#### RAOs for Public Health Protection

- Prevent direct contact with contaminated sediments.
  - Prevent surface water contamination which may result in fish advisories.

#### RAOs for Environmental Protection

Prevent impacts to biota from ingestion/direct contact with sediments causing toxicity or impacts from bioaccumulation through the marine or aquatic food chain.

#### Soil Vapor

#### **RAOs for Public Health Protection**

Mitigate impacts to public health resulting from existing, or the potential for, soil vapor intrusion into buildings at a site.

# SECTION 7: SUMMARY OF THE SELECTED REMEDY

To be selected the remedy must be protective of human health and the environment, be costeffective, comply with other statutory requirements, and utilize permanent solutions, alternative technologies or resource recovery technologies to the maximum extent practicable. The remedy must also attain the remedial action objectives identified for the site, which are presented in

RECORD OF DECISION January 2014 Page 11 Section 6.5. Potential remedial alternatives for the Site were identified, screened and evaluated in the feasibility study (FS) report.

A summary of the remedial alternatives that were considered for this site is presented in Exhibit B. Cost information is presented in the form of present worth, which represents the amount of money invested in the current year that would be sufficient to cover all present and future costs associated with the alternative. This enables the costs of remedial alternatives to be compared on a common basis. As a convention, a time frame of 30 years is used to evaluate present worth costs for alternatives with an indefinite duration. This does not imply that operation, maintenance, or monitoring would cease after 30 years if remediation goals are not achieved. A summary of the Remedial Alternatives Costs is included as Exhibit C.

The basis for the Department's remedy is set forth at Exhibit D.

The selected remedy is referred to as Alternative 3: Excavation and Off-site Soil Disposal with Soil Cover and Hot Spot Sediment Excavation with Off-site Disposal.

The estimated present worth cost to implement the remedy is \$551,000. The cost to construct the remedy is estimated to be \$528,000 and the estimated average annual cost is \$1,500.

The elements of the selected remedy, as shown in Figure 2, are as follows:

# 1. Remedial Design

A remedial design program will be implemented to provide the details necessary for the construction, operation, optimization, maintenance, and monitoring of the remedial program. Green remediation principles and techniques will be implemented to the extent feasible in the design, implementation, and site management of the remedy as per DER-31. The major green remediation components are as follows;

- •Considering the environmental impacts of treatment technologies and remedy stewardship over the long-term;
- •Reducing direct and indirect greenhouse gases and other emissions;
- •Increasing energy efficiency and minimizing use of non-renewable energy;
- •Conserving and efficiently managing resources and materials;
- •Reducing waste, increasing recycling and increasing reuse of materials which would otherwise be considered a waste;
- •Maximizing habitat value and creating habitat when possible;
- Fostering green and healthy communities and working landscapes which balance ecological, economic and social goals; and
- •Integrating the remedy with the end use where possible and encouraging green and sustainable re-development.

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January 2014

# 2. Excavation and Off-Site Disposal

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#### 3. Sediment Excavation

Contaminated wetlands sediment surrounding hot spots identified by sample C-1 (29.0 ppm) and sample WT-1 (36 ppm) will be excavated for off-site disposal. The horizontal extent of the focused remediation will begin at the sample locations, extending until either the estimated 5 ppm contour, the hydrologic surface at the edge of the base of the upland fill, or a tidal channel is reached. The vertical extent of the sediment remediation will be limited to removal of sediment from the existing surface to the base of the peat layer. The boundaries will be determined by field/visual observations. Clean fill consisting of sand and meeting the SCOs as set forth in 6 NYCRR Part 375-6.7(d) for protection of ecological resources will be brought in to complete the backfilling of the excavation and establish the design grades at the site.

#### 4. Soil Cover

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# 5. Environmental Easement

Imposition of an institutional control in the form of an environmental easement

- •requires the remedial party or site owner to complete and submit to the Department a periodic certification of institutional and engineering controls in accordance with Part 375-1.8 (h)(3);
- •allows the use and development of the controlled property for industrial use as defined by Part 375-1.8(g), although land use is subject to local zoning laws;
- •restricts the use of groundwater as a source of potable or process water, without necessary water quality treatment as determined by the NYSDOH and County DOH; and
- •requires compliance with the Department approved Site Management Plan.

# 6. Site Management Plan

A Site Management Plan is required, which includes the following:

a. an Institutional and Engineering Control Plan that identifies all use restrictions and engineering controls for the site and details the steps and media-specific requirements necessary to ensure the following institutional and/or engineering controls remain in place and effective:

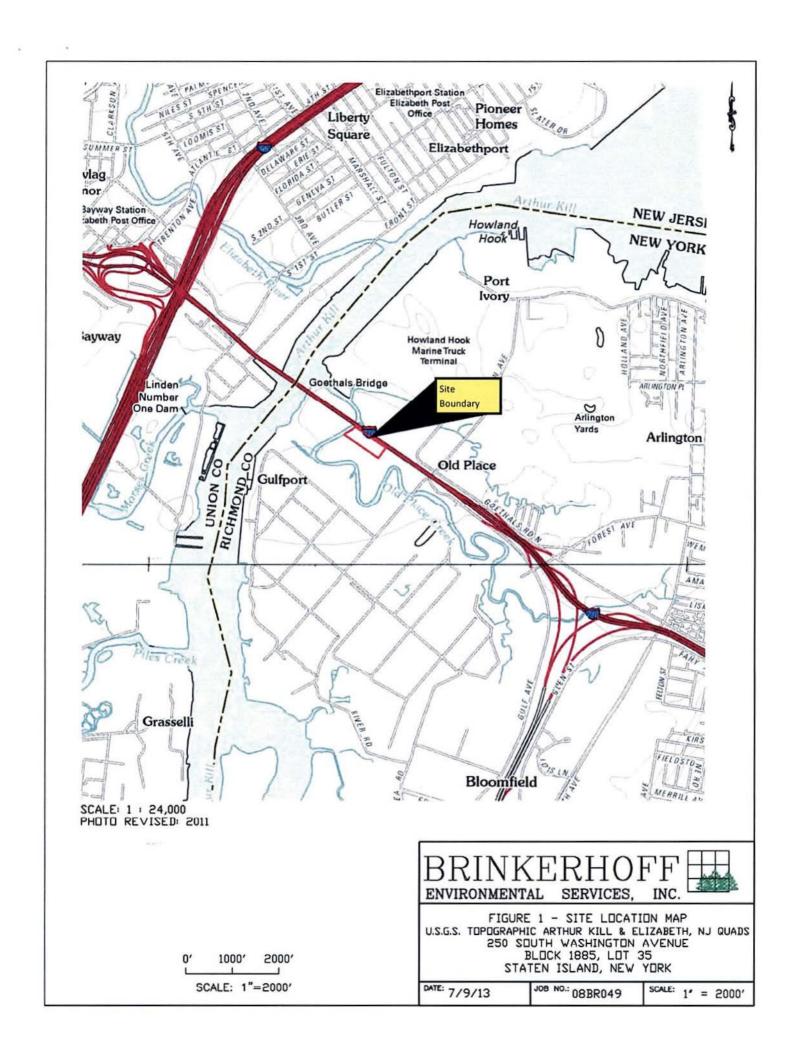
Institutional Controls: The Environmental Easement discussed in Paragraph 4 above.

Engineering Controls: The soil cover discussed in Paragraph 3 above.

This plan includes, but may not be limited to:

- •an Excavation Plan which details the provisions for management of future excavations in areas of remaining contamination, including adherence to a Community Air Monitoring Plan;
- •descriptions of the provisions of the environmental easement including any land use and groundwater use restrictions;
- •a provision for evaluation of the potential for soil vapor intrusion for any buildings developed on the site, including provision for implementing actions recommended to address exposures related to soil vapor intrusion;
- •provisions for the management and inspection of the identified engineering controls;
- •maintaining site access controls and Department notification; and
- •the steps necessary for the periodic reviews and certification of the institutional and/or engineering controls.
- b. a Monitoring Plan to assess the performance and effectiveness of the remedy. The plan includes, but may not be limited to:
- •monitoring for vapor intrusion for any buildings developed on the site, as may be required by the Institutional and Engineering Control Plan discussed above.

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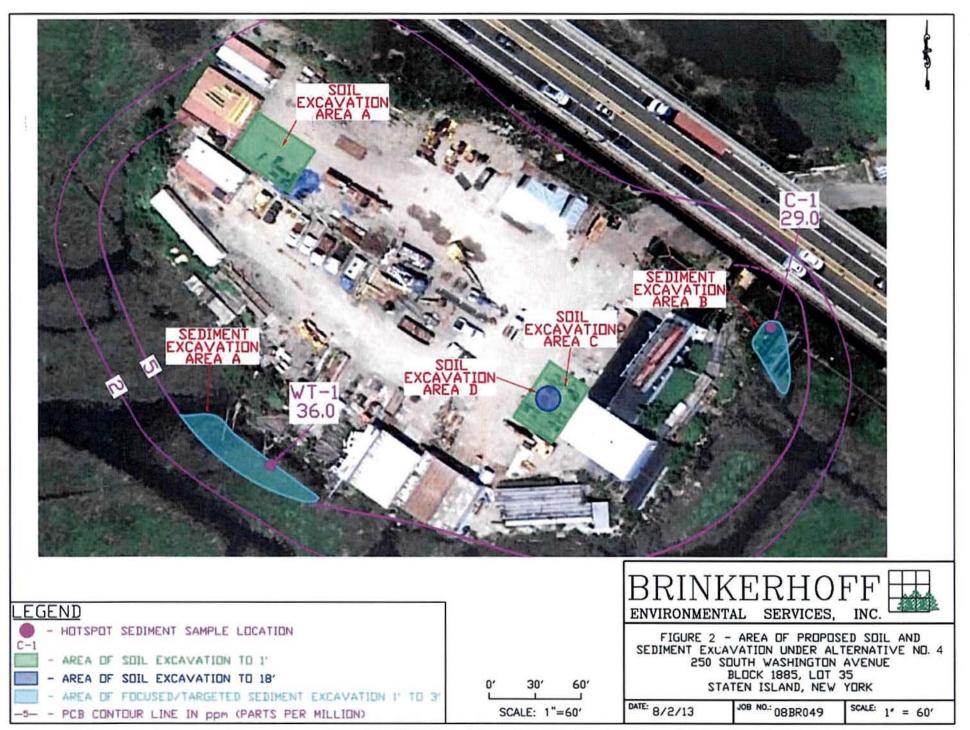


Figure 2 R. Baker & Son Machinery Dismantlers, Site #243008: Alternative 4 Soil and Sediment Excavation Areas

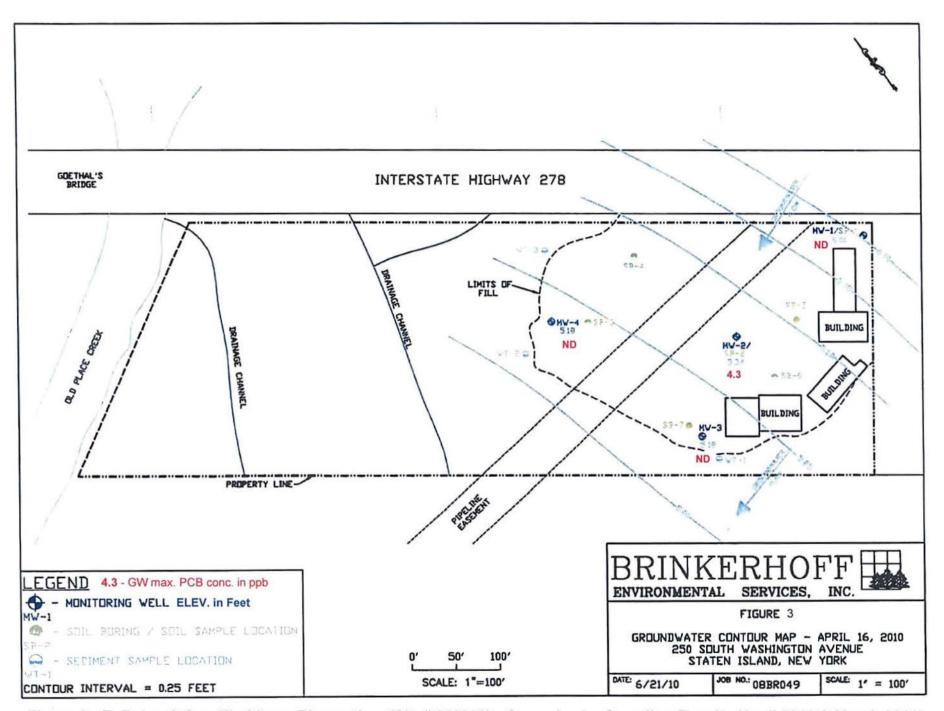


Figure 3: R. Baker & Son Machinery Dismantlers (Site# 243008) - Groundwater Sampling Results (April 2010 & March 2011)



Figure 4a: R. Baker & Son Machinery Dismantlers (Site# 243008) - Shallow 0.5' to 1.5' PCB Soil Sampling Results

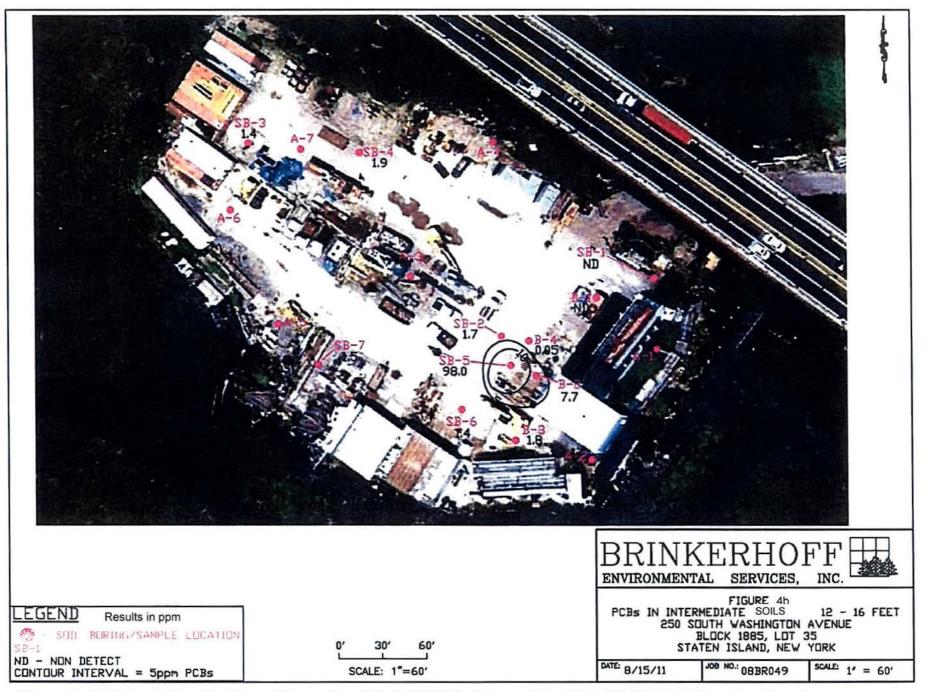


Figure 4b: R. Baker & Son Machinery Dismantlers (Site# 243008) - Intermediate 12' to 16' PCB Soil Sampling Results

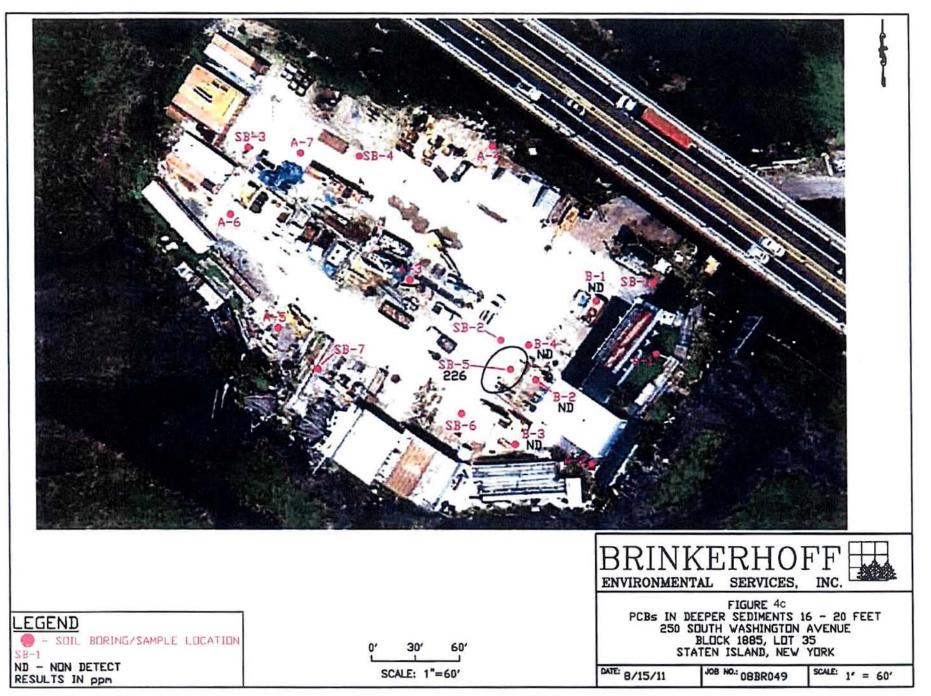


Figure 4c: R. Baker & Son Machinery Dismantlers (Site# 243008) - Deeper 16' to 20' PCB Soil Sampling Results

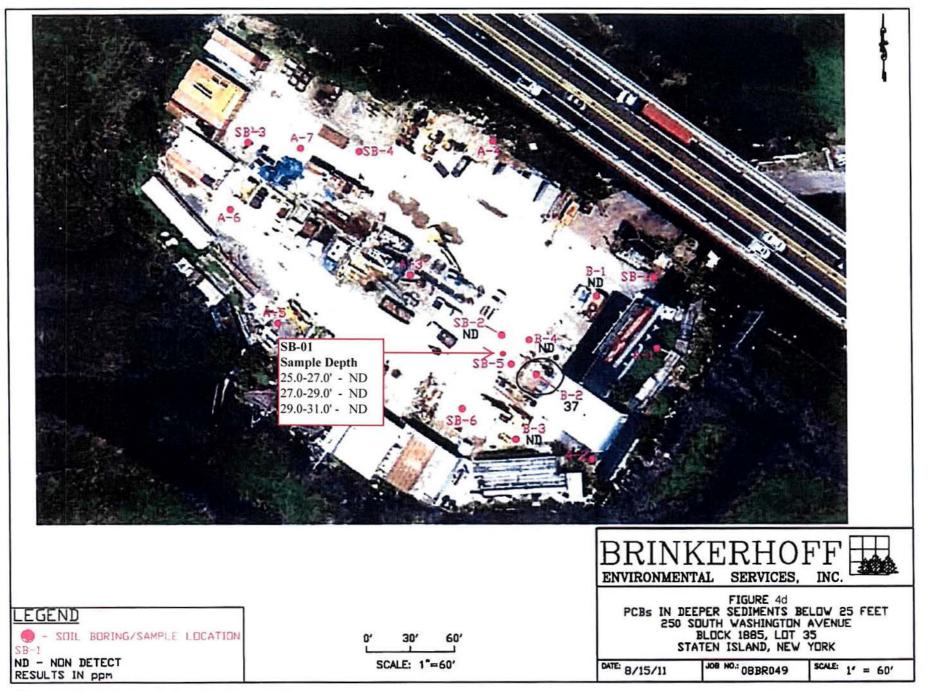


Figure 4d: R. Baker & Son Machinery Dismantlers (Site# 243008) - Deeper Below 25' PCB Soil Sampling Results

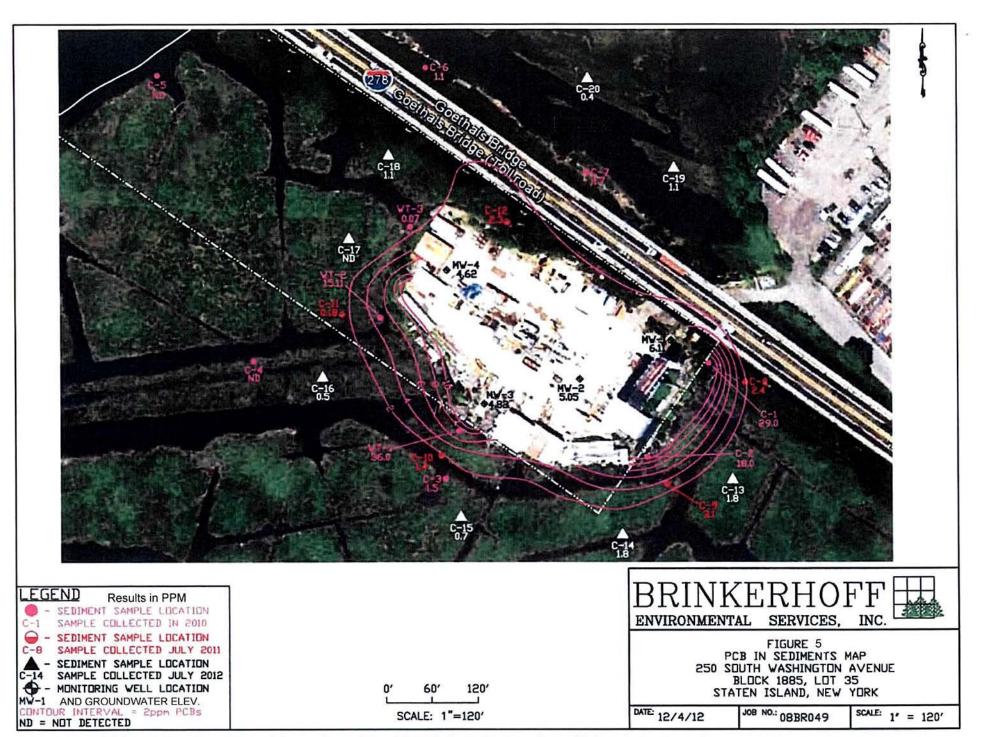


Figure 5 R. Baker & Son Machinery Dismantlers (Site #243008) PCB Results in Wetlands Sediments

## Exhibit A

## Nature and Extent of Contamination

This section describes the findings of the Remedial Investigation for all environmental media that were evaluated. As described in Section 6.1, samples were collected from various environmental media to characterize the nature and extent of contamination.

For each medium for which contamination was identified, a table summarizes the findings of the investigation. The tables present the range of contamination found at the site in the media and compares the data with the applicable SCGs for the site. The contaminants are arranged into four categories; volatile organic compounds (VOCs), semi-volatile organic compounds (SVOCs), pesticides/ polychlorinated biphenyls (PCBs), and inorganics (metals and cyanide). For comparison purposes, the SCGs are provided for each medium that allows for unrestricted use. For soil, if applicable, the Restricted Use SCGs identified in Section 4 and Section 6.1.1 are also presented.

#### Groundwater

Groundwater samples were collected from four shallow overburden monitoring wells located in the upland fill portion of the site to assess groundwater conditions, as shown in Figure 3. The results indicate that contamination in shallow groundwater at the site exceeds the SCGs for PCBs and volatile organic compounds. Turbidity slightly exceeded prescribed levels in the PCB impacted samples.

Table 1 - Groundwater

Detected Constituents	Concentration Range Detected (ppb) <sup>a</sup>	SCG <sup>b</sup> (ppb)	Frequency Exceeding SCG
VOCs			
1,4 dichlorobenzene	ND – 490	3	2 of 8
1,3 dichlorobenzene	ND - 75	3	2 of 8
chlorobenzene	ND – 98	5	4 of 8
Pesticides/PCBs			
РСВ	ND - 4.3	0.09	2 of 8

a - ppb: parts per billion, which is equivalent to micrograms per liter, ug/L, in water.

PCB contamination of groundwater in an area of PCB soil contamination is thought to be due to turbidity in the groundwater sample. Contamination from the three types of chlorobenzene appears to be related to site contamination.

Based on the findings of the RI, the presence of 1,4 dichlorobenzene, chlorobenzene, and 1,3 dichlorobenzene has resulted in the contamination of groundwater. The site contaminants that are considered to be the primary

b- SCG: Standard Criteria or Guidance - Ambient Water Quality Standards and Guidance Values (TOGs 1.1.1), 6 NYCRR Part 703, Surface water and Groundwater Quality Standards, and Part 5 of the New York State Sanitary Code (10 NYCRR Part 5).

contaminants of concern which will drive the remediation of groundwater to be addressed by the remedy selection process are 1,4 dichlorobenzene, chlorobenzene, and 1,3 dichlorobenzene.

## Soil

Soil samples were collected from depths ranging from 6 inches to 31 feet. As shown on Figures 4a through 4d, the results indicate the soils exceed the unrestricted SCG for PCBs, volatiles, semi-volatiles, and metals and the industrial SCG for PCBs, semi-volatiles, and metals.

Table 2 - Soil

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	Unrestricted SCG <sup>b</sup> (ppm)	Frequency Exceeding Unrestricted SCO	Restricted Use SCG <sup>e</sup> (ppm)	Frequency Exceeding Industrial SCO
VOCs					
benzene	ND - 8.7	0.06	4 of 11	89	0 of 11
acetone	ND - 0.66	0.5	1 of 11	1000	0 of 11
chlorobenzene	ND – 130	1.1	4 of 11	1000	0 of 11
1,4-dichlorobenzene	ND - 3.5	1.8	1 of 11	560	0 of 11
SVOCs					
benzo(a)anthracene	0.12 - 6	1	4 of 10	11	0 of 10
chrysene	0.12 - 5.4	1	5 of 10	110	0 of 10
benzo(b)fluoranthene	0.24 - 6.4	1	5 of 10	11	0 of 10
benzo(k)fluoranthene	0.17 – 5.5	0.8	5 of 10	110	0 of 10
benzo(a)pyrene	0.21 – 4.9	1	4 of 10	1.1	4 of 10
ideno(1,2,3-cd)pyrene	.07 – 1.2	0.5	2 of 10	11	0 of 10
dibenz(a,h)anthracene	ND - 0.51	0.33	1 of 10	1.1	0 of 10
Inorganics					
arsenic	ND - 48.4	13	1 of 10	16	1 of 10
barium	29.6 - 1900	350	3 of 10	10,000	0 of 10
beryllium	ND - 60.9	7.2	4 of 10	2,700	0 of 10
cadmium	0.57 – 4.9	2.5	4 of 10	60	0 of 10
chromium, trivalent	18.1 - 1120	30	6 of 10	6800	0 of 10
copper	195 - 8830	50	10 of 10	10,000	0 of 10
lead	56.2 - 4360	63	9 of 10	3900	1 of 10

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	Unrestricted SCG <sup>b</sup> (ppm)	Frequency Exceeding Unrestricted SCO	Restricted Use SCG <sup>c</sup> (ppm)	Frequency Exceeding Industrial SCO
manganese	45.2 - 2890	1600	2 of 10	10,000	0 of 10
mercury	ND - 2.04	0.18	3 of 10	5.7	0 of 10
nickel	7.81 - 3640	30	8 of 10	10,000	0 of 10
selenium	ND – 14.6	3.9	3 of 10	6800	0 of 10
silver	ND - 7.25	2	3 of 10	6800	0 of 10
zinc	27.8 – 20,600	109	8 of 10	10,000	2 of 10
Pesticides/PCBs					
PCB	ND - 226	0.1	30 of 50	25	6 of 50
4,4'-DDE	ND - 0.011	0.0033	3 of 13	120	0 of 13
4,4'-DDD	ND - 0.006	0.0033	2 of 13	180	0 of 13
dieldrin	ND - 0.18	0.005	3 of 13	2.8	0 of 13

a - ppm: parts per million, which is equivalent to milligrams per kilogram, mg/kg, in soil;

The contaminants of concern are PCBs, 1,4 dichlorobenzene and chlorobenzene. Contamination is thought to have resulted from sloppy handling of solvents and salvaged electrical equipment containing PCBs.

SVOC and inorganic contamination is typical of urban fill and generally below industrial use SCGs. Therefore, SVOCs and inorganics are not considered a site specific contaminant of concern.

Based on the findings of the Remedial Investigation, the past disposal of hazardous waste has resulted in the contamination of soil. The site contaminant identified in soil which is considered to be the primary contaminants of concern, to be addressed by the remedy selection process are PCBs and chlorobenzenes.

Neither Walter Baker nor R. Baker & Son All Industrial Services Inc. admit to the DEC's statements concerning the source or cause of the contamination.

### Sediments

Sediment samples were collected from the salt water marsh surrounding the upland portion of the site during the RI. The samples were collected to assess the potential for impacts to wetland sediment from the site. The results indicate that sediment in the on-site wetland exceed the Department=s SCGs for sediments for PCB, as well as dichlorobenzenes, several SVOCs, and a number of inorganics.

b - SCG: Part 375-6.8(a), Unrestricted Soil Cleanup Objectives.

c - SCG: Part 375-6.8(b), Restricted Use Soil Cleanup Objectives for the Protection of Public Health for Industrial Use, unless otherwise noted.

d - SCG: Part 375-6.8(b), Restricted Use Soil Cleanup Objectives for the Protection of Groundwater.

Table 3 - Sediment

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	SCG <sup>b</sup> (ppm)	Frequency Exceeding SCG
VOCs			
dichlorobenzenes	3.8	0.18 <sup>d</sup>	1 of 1
SVOCs			
benzo(a)anthracene	0.23	0.0021 <sup>c</sup>	1 of 1
benzo(b)flouranthene	0.35	0.0021 <sup>c</sup>	1 of 1
benzo(k)flouranthene	0.29	0.0021 <sup>c</sup>	1 of 1
chrysene	1.0	0.0021 <sup>c</sup>	1 of 1
Inorganics	RELIGION OF		XX-103-7 %
200		LEL 2.0	1 of 1
antimony	6.9	SEL 25	0 of 1
(3)	988 Se-	LEL 6.0	1 of 1
arsenic	41.6	SEL 33	1 of 1
3. 1	2.56	LEL 0.6	1 of 1
cadmium		SEL 9.0	0 of 1
1	255	LEL 26	1 of 1
chromium		SEL 110	1 of 1
	1160	LEL 16	1 of 1
copper	1100	SEL 110	1 of 1
iron	09.700	LEL 20,000	1 of 1
IIOII	98,700	SEL 40,000	1 of 1
lead	601	LEL 31	1 of 1
icau	001	SEL 110	1 of 1
manganese	701	LEL 460	1 of 1
manganese	7.01	SEL 1100	0 of 1
mercury	2.08	LEL 0.15	1 of 1
	2.00	SEL 1.3	1 of 1
nickel	315	LEL 16	1 of 1
್ಷಾಂಡಾನ್,705 :		SEL 50	1 of 1
silver	2.72	LEL 1.0	1 of 1
actions.		SEL 2.2	1 of 1
Pesticides/PCBs			
PCB	ND -36.1	0.00012 <sup>c</sup>	21 of 23
	4	111	/

a - ppm: parts per million, which is equivalent to milligrams per kilogram, mg/kg, in sediment;

- b SCG: The Department's "Technical Guidance for Screening Contaminated Sediments." Based on average Total Organic Carbon content of 15% in 8 samples tested.
- c Value is based on Human Health Bioaccumulation
- d Value is based on Benthic Aquatic Life Chronic Toxicity

LEL = Lowest Effects Level and SEL = Severe Effects Level. A sediment is considered contaminated if either of these criteria is exceeded. If the SEL criteria are exceeded, the sediment is severely impacted. If only the LEL is impacted, the impact is considered moderate.

The sediment contaminants of primary concern are PCBs. As shown on Figure 5, PCB concentrations are highest immediately adjacent to the upland fill portion of the site and drop of rapidly further from the fill. The Fish and Wildlife Impact Analysis indicated the wetlands portion of the site, including those areas with the highest PCB contamination, appeared generally healthy. Additionally, sampling of shellfish (rib mussels) in the vicinity of the site showed only 1 of 5 samples with a detection of PCBs at 173 ppb. Finally, there is little or no opportunity of the public coming in contact with these sediments from recreational use. Therefore a remedial action requiring extensive wetland excavation is considered counter-productive. Instead, sediment remedial efforts will be focused on the limited areas with the highest PCB concentrations.

Based on the findings of the Remedial Investigation, the presence of PCB has resulted in the contamination of sediment. The site contaminants that are considered to be the primary contaminant of concern which will drive the remediation of sediment to be addressed by the remedy selection process is PCBs.

#### Exhibit B

## **Description of Remedial Alternatives**

The following alternatives were considered based on the remedial action objectives (see Section 6.5) to address the contaminated media identified at the site as described in Exhibit A.

## Alternative 1: No Action

The No Action Alternative is evaluated as a procedural requirement and as a basis for comparison. This alternative leaves the site in its present condition and does not provide any additional protection to public health and the environment.

## Alternative 2: Site Management

The Site Management Alternative requires only institutional controls for the site. This alternative includes institutional controls, in the form of an environmental easement and a site management plan, necessary to protect public health and the environment from any contamination identified at the site. The easement requires the remedial party or site owner to complete a periodic certification that institutional and engineering controls remain in place, allows industrial use of the property subject to local zoning laws, restricts the use of groundwater as a source of potable or process water, and requires compliance with the Department approved Site Management Plan. The Site Management Plan requires a provision for evaluating the potential for soil vapor intrusion for any buildings developed on the site, as well as a monitoring plan to monitor for soil vapor intrusion in such buildings.

# Alternative 3: Excavation and Off-site Soil Disposal with Soil Cover and Hot Spot Sediment Excavation with Off-site Disposal

To the extent feasible all on-site soils in and beneath upland fill areas at depths of up to 20 feet which exceed industrial SCOs for PCB or protection of groundwater SCOs for 1,4 dichlorobenzene or chlorobenzene, as defined by 6 NYCRR Part 375-6.8, will be excavated. Excavated soils will be transported off-site for disposal. As shown in Figure 2 this includes two areas excavated to 1 foot depth and a small area excavated to a depth of 18 feet. The 37 ppm of PCB found at a depth of 25 feet at boring B-2 would be left in place beneath the cover system due to its impracticality of removal. Approximately 240 cubic yards of soil will be removed from the site. Clean fill meeting the requirements of 6 NYCRR Part 375-6.7(d) will be brought in to complete the backfilling of the excavation and establish the designed grades at the site. The upland fill portion of the site will be re-graded to accommodate installation of a cover system as described in remedy element 3. Soil derived from the re-grading may be used to backfill the excavation beneath the cover system.

A site cover will be required to allow for industrial use of the site. The cover will consist either of the structures such as buildings, pavement, sidewalks comprising the site development or a soil cover in areas where the upper one foot of exposed surface soil will exceed the applicable soil cleanup objectives (SCOs). Where the soil cover is required it will be a minimum of one foot of soil, meeting the SCOs for cover material as set forth in 6 NYCRR Part 375-6.7(d) for industrial use. The soil cover will be placed over a demarcation layer, with the upper six inches of the soil of sufficient quality to maintain a vegetation layer. Any fill material brought to the site will meet the requirements for the identified site use as set forth in 6 NYCRR Part 375-6.7(d). A vegetated

buffer planted in topsoil would have to remain around the portions of the property in contact with tidal marsh, the dimensions of which would have to be determined in the Remedial Design.

Contaminated wetlands sediment surrounding hot spots identified by sample C-1 (29.0 ppm) and sample WT-1 (36 ppm) will be excavated for off-site disposal. The horizontal extent of the focused remediation would begin at the sample location, extending until either the estimated 5 ppm contour, the hydrologic surface at the edge of the base of the upland fill, or the edge of a tidal channel is reached. The vertical extent of the sediment remediation would consist of the removal of sediment from the existing surface to the base of the peat layer. The boundaries would be determined by field/visual observations. Approximately 240 cubic yards of sediment will be removed from the site. Clean fill consisting of sand and meeting the SCOs as set forth in 6 NYCRR Part 375-6.7(d) for protection of ecological resources will be brought in to complete the backfilling of the excavation and establish the design grades at the site.

No action is contemplated for groundwater under this alternative.

This alternative includes institutional controls, in the form of an environmental easement and a site management plan, necessary to protect public health and the environment from any contamination identified at the site. The easement requires the remedial party or site owner to complete a periodic certification that institutional and engineering controls remain in place, allows industrial use of the property subject to local zoning laws, restricts the use of groundwater as a source of potable or process water, and requires compliance with the Department approved Site Management Plan. The Site Management Plan requires a provision for evaluating the potential for soil vapor intrusion for any buildings developed on the site, as well as a monitoring plan to monitor for soil vapor intrusion in such buildings.

Present Worth:	\$551,000
Capital Cost:	\$528,000
Annual Costs:	\$1500

# Alternative 4: Excavation and Off-site Soil Disposal with Soil Cover and Sediment Excavation to 5 ppm with Off-site Disposal

This alternative is similar to Alternative 3, with the exception that all sediments within the 5ppm PCB contour line will be excavated and disposed of off-site. To the extent feasible all on-site soils in and beneath upland fill areas at depths of up to 20 feet which exceed industrial SCOs for PCB or protection of groundwater SCOs for 1,4 dichlorobenzene or chlorobenzene, as defined by 6 NYCRR Part 375-6.8, will be excavated. Excavated soils will be transported off-site for disposal. As shown in Figure 2 this includes two areas excavated to 1 foot depth and a small area excavated to a depth of 18 feet. The 37 ppm of PCB found at a depth of 25 feet at boring B-2 would be left in place beneath the cover system due to its impracticality of removal. Approximately 240 cubic yards of soil will be removed from the site. Clean fill meeting the requirements of 6 NYCRR Part 375-6.7(d) will be brought in to complete the backfilling of the excavation and establish the designed grades at the site. The site will be re-graded to accommodate installation of a cover system as described in remedy element 3. Soil derived from the re-grading may be used to backfill the excavation beneath the cover system.

A site cover will be required to allow for industrial use of the site. The cover will consist either of the structures such as buildings, pavement, sidewalks comprising the site development or a soil cover in areas where the upper one foot of exposed surface soil will exceed the applicable soil cleanup objectives (SCOs). Where the soil cover is required it will be a minimum of one foot of soil, meeting the SCOs for cover material as set forth in 6 NYCRR Part 375-6.7(d) for industrial use. The soil cover will be placed over a demarcation layer, with the

upper six inches of the soil of sufficient quality to maintain a vegetation layer. Any fill material brought to the site will meet the requirements for the identified site use as set forth in 6 NYCRR Part 375-6.7(d). A vegetated buffer planted in topsoil would have to remain around the portions of the property in contact with tidal marsh, the dimensions of which would have to be determined in the Remedial Design.

Contaminated wetlands sediment exceeding 5 ppm, as defined by the 5ppm contour line in Figure 2, will be excavated for off-site disposal. The vertical extent of the sediment remediation would consist of the removal of sediment from the existing surface to the base of the peat layer. Approximately 2400 cubic yards of sediment will be removed from the site. Clean fill with similar quality as the removed sediments will be brought in to complete the backfilling of the excavation and establish the designed grades at the site.

No action is contemplated for groundwater under this alternative.

This alternative includes institutional controls, in the form of an environmental easement and a site management plan, necessary to protect public health and the environment from any contamination identified at the site. The easement requires the remedial party or site owner to complete a periodic certification that institutional and engineering controls remain in place, allows industrial use of the property subject to local zoning laws, restricts the use of groundwater as a source of potable or process water, and requires compliance with the Department approved Site Management Plan. The Site Management Plan requires a provision for evaluating the potential for soil vapor intrusion for any buildings developed on the site, as well as a monitoring plan to monitor for soil vapor intrusion in such buildings.

Present Worth:	\$1,560,000
Capital Cost:	\$1,540,000
Annual Costs:	

## Alternative 5: Restoration to Pre-Disposal or Unrestricted Conditions

This alternative achieves all of the SCGs discussed in Section 6.1.1 and Exhibit A. This alternative would include: Groundwater extraction and treatment to address all contaminants above SCGs in groundwater. The groundwater extraction system will be designed and installed so that the capture zone is sufficient to cover the areal and vertical extent of the area of concern. The extraction system will create a depression of the water table so that contaminated groundwater is directed toward the extraction wells within the plume area. Groundwater will be extracted from the subsurface over an approximately 400-square foot area located in the western portion of the upland segment of the site where VOCs elevated in groundwater, and another approximately 400-square foot area in the east center portion of the upland site where both VOCs and PCBs were found above SCGs. Further details of the extraction system will be determined during the remedial design.

The extracted groundwater will be treated with liquid phase absorption using activated granular activated carbon (GAC). GAC will be used to remove dissolved contaminants from extracted groundwater by adsorption. The GAC system will consist of one or more vessels filled with carbon connected in series and/or parallel.

The entire upland fill portion of the site of approximately 28,000 c.y. will be excavated back to the original wetlands elevation and transported off-site for disposal.

Wetland sediments would also be excavated and disposed of off-site. The volume of wetlands sediment which would have to be excavated is unknown, since the investigation did not delineate PCB contamination in sediments down to the PCB sediment SCG of 0.000012 ppm. It is likely background PCB concentrations in a

major metropolitan area with a long history of industrial activity such as New York City may exceed the sediment SCG, so defining the limits of contamination exceeding this SCG would be problematic. At a minimum, sediment volumes are expected to be at least 50,000 c.y. under this alternative.

Present Worth:	In excess of \$25,000,000
Capital Cost:	In excess of \$25,000,000
Annual Costs:	\$6

# Exhibit C

# Remedial Alternative Costs

Remedial Alternative	Capital Cost	Annual Costs	Total Present Worth
1. No Action	\$0	\$0	\$0
2. Site Management	\$0	\$0	\$0
3. Excavation and Off-site Soil Disposal with Soil Cover, Hot Spot Sediment Removal	\$528,000	\$1500	\$551,000
Excavation and Off-site Soil     Disposal with Soil Cover, 5 ppm     Sediment Removal	\$1,540,000	\$1500	\$1,560,000
5. Restoration to Pre-Disposal or Unrestricted Conditions	>\$25,000,000	\$0	>\$25,000,000

## Exhibit D

## SUMMARY OF THE PROPOSED REMEDY

The Department is proposing Alternative No. 3, Excavation and Off-site Soil Disposal with Soil Cover and Hot Spot Sediment Excavation with Off-site Disposal as the remedy for this site. Alternative 3 would achieve the remediation goals for the site by removing 240 c.y. of contaminated soils from the site, replacing with clean fill and a 1 foot soil cover, and removal of an additional 240 c.y. of contaminated sediments and restoring to original grade with clean fill of similar quality as the removed sediments. The elements of this remedy are described in Section 7. The proposed remedy is depicted in Figure 2.

## **Basis for Selection**

The proposed remedy is based on the results of the RI and the evaluation of alternatives. The criteria to which potential remedial alternatives are compared are defined in 6 NYCRR Part 375. A detailed discussion of the evaluation criteria and comparative analysis is included in the FS report.

The first two evaluation criteria are termed "threshold criteria" and must be satisfied in order for an alternative to be considered for selection.

1. Protection of Human Health and the Environment. This criterion is an overall evaluation of each alternative's ability to protect public health and the environment.

The proposed remedy, Alternative 3 would satisfy this criterion by removing the soil containing PCB in excess of industrial SCGs for soils at depth of up to 20 feet and covering any remaining lesser contaminated soils not covered by a building slab, pavement, or asphalt with a one foot soil cover. The most significant threat to the environment is presented by PCB contamination in tidal wetlands. As the Fish and Wildlife Impact Analysis identified a healthy tidal salt marsh with no PCB impacts to ribbed mussels above EPA tolerance levels, only excavation and removal of the highest concentration "hot spots' is proposed to minimize disturbance to the wetlands while reducing the chance of future impacts. Alternative 1 (No Action) does not provide any additional protection to public health and the environment and will not be evaluated further. Alternative 2 is protective of human health and the environment through the implementation of Institutional and Engineering Controls. Alternatives 3 and 4 are protective of human health and the environment through the removal of the greatest concentrations of soil and sediment contamination, a one foot soil cover over upland portions of the site, and implementation of Institutional and Engineering Controls. Alternative 5 would be protective of human health and the environment without Institutional and Engineering Controls by restoring the site to pre-disposal conditions.

Compliance with New York State Standards, Criteria, and Guidance (SCGs). Compliance with SCGs addresses whether a remedy will meet environmental laws, regulations, and other standards and criteria. In addition, this criterion includes the consideration of guidance which the Department has determined to be applicable on a case-specific basis.

Alternative 3 complies with SCGs to the extent practicable. It addresses source areas of contamination and complies with the restricted use soil cleanup objectives at the surface through construction of a cover system. Alternatives 2 also complies with this criterion, but to a lesser degree or with lower certainty. Alternatives 4 and 5 also satisfy the threshold criteria. Therefore, the remaining criteria are particularly important in selecting a final remedy for the site.

The next six "primary balancing criteria" are used to compare the positive and negative aspects of each of the remedial strategies.

3. <u>Long-term Effectiveness and Permanence.</u> This criterion evaluates the long-term effectiveness of the remedial alternatives after implementation. If wastes or treated residuals remain on-site after the selected remedy has been implemented, the following items are evaluated: 1) the magnitude of the remaining risks, 2) the adequacy of the engineering and/or institutional controls intended to limit the risk, and 3) the reliability of these controls.

Long-term effectiveness is best accomplished by those alternatives involving excavation of the contaminated overburden soils (Alternatives 3, 4, and 5). Since most of the contamination is in the western yard and the upper six feet of the east yard, Alternative 3 results in removal of almost all of the PCB contamination exceeding the SCG for the intended industrial future use and is therefore effective in the long-term and permanent. Alternative 4 removes even more of the contaminated sediments and Alternative 5 removes both more contaminated soils and more contaminated sediments, so both alternatives are effective in the long term and permanent. For Alternative 2, site management remains effective, but it will not be as desirable in the long term. Alternative 5 is the only alternative which would not require a groundwater use restriction, though the groundwater at this site is not a significant resource.

4. <u>Reduction of Toxicity, Mobility or Volume.</u> Preference is given to alternatives that permanently and significantly reduce the toxicity, mobility or volume of the wastes at the site.

Alternative 2 would control potential exposures with institutional controls only and will not reduce the toxicity, mobility or volume of contaminants remaining. Alternatives 3, 4, and 5 which each include excavation and offsite disposal, reduce the toxicity and mobility of on-site waste by transferring the material to an approved offsite location. However, depending on the disposal facility, the volume of the material would not be reduced.

5. Short-term Impacts and Effectiveness. The potential short-term adverse impacts of the remedial action upon the community, the workers, and the environment during the construction and/or implementation are evaluated. The length of time needed to achieve the remedial objectives is also estimated and compared against the other alternatives.

Alternative 2 has no additional short term impacts. Alternatives 3 and 4 have short-term impacts, however, Alternative 3 would have the lesser impact. These short term impacts will be minimized by use of engineering controls. Alternative 5 would have a major short-term impact due to the large area of salt march which would need to be excavated. Under Alternatives 3, 4, and 5, the amount of time required for the excavated areas in the salt marsh to naturally return to their current healthy state could be extensive. The area of the marsh disturbed would be smallest under Alternative 3, considerably greater under Alternative 4, and vastly greater under Alternative 5. The time needed to achieve the remediation goals is the shortest for Alternative 2 and longest for Alternative 5.

6. <u>Implementability.</u> The technical and administrative feasibility of implementing each alternative are evaluated. Technical feasibility includes the difficulties associated with the construction of the remedy and the ability to monitor its effectiveness. For administrative feasibility, the availability of the necessary personnel and materials is evaluated along with potential difficulties in obtaining specific operating approvals, access for construction, institutional controls, and so forth.

Alternatives 2 and 3 are favorable in that they are readily implementable. Alternative 4 is also implementable, but the volume of soil excavated under this alternative makes it slightly more difficult. Due to the large area of sediments to be removed under Alternative 5, implementation would be very difficult.

7. <u>Cost-Effectiveness</u>. Capital costs and annual operation, maintenance, and monitoring costs are estimated for each alternative and compared on a present worth basis. Although cost-effectiveness is the last balancing criterion evaluated, where two or more alternatives have met the requirements of the other criteria, it can be used as the basis for the final decision.

Alternative 2 has low cost, but the contaminated soil would not be addressed other than by institutional controls. Alternatives 3 and 4 both meet threshold criteria but Alternative 4 costs roughly three times as much due to its greater volume of wetlands sediment to be removed, making it less cost-effective. With its exceptionally large volume of soil and sediment to be removed, Alternative 5 would have the highest present work cost by a wide margin.

8. <u>Land Use.</u> When cleanup to pre-disposal conditions is determined to be infeasible, the Department may consider the current, intended, and reasonable anticipated future land use of the site and its surroundings in the selection of the soil remedy.

Since the anticipated use of the site is industrial, Alternative 2 would be less desirable because shallow soils with PCB contamination above industrial SCGs would remain on the property. Alternative 3, 4, and 5 would remove contaminated soil permanently. However, the residual contamination would remain with Alternative 3 and 4 and would be controlled by a soil cover which would be inspected annually under a Site Management Plan. With Alternative 5 all contaminated soils and sediments would be removed and restrictions on the site use would not be necessary.

The final criterion, Community Acceptance, is considered a "modifying criterion" and is taken into account after evaluating those above. It is evaluated after public comments on the Proposed Remedial Action Plan have been received.

9. <u>Community Acceptance.</u> Concerns of the community regarding the investigation, the evaluation of alternatives, and the PRAP are evaluated. A responsiveness summary will be prepared that describes public comments received and the manner in which the Department will address the concerns raised. If the selected remedy differs significantly from the proposed remedy, notices to the public will be issued describing the differences and reasons for the changes.

Alternative No. 3 is being proposed because, as described above, it satisfies the threshold criteria and provides the best balance of the balancing criterion.

# APPENDIX A

Responsiveness Summary

# RESPONSIVENESS SUMMARY

R. Baker & Son Machinery Dismantlers, Inc. State Superfund Project Staten Island, Richmond County, New York Site No. 243008

The Proposed Remedial Action Plan (PRAP) for the R. Baker & Son Machinery Dismantlers, Inc. site was prepared by the New York State Department of Environmental Conservation (the Department) in consultation with the New York State Department of Health (NYSDOH) and was issued to the document repositories on October 17, 2013. The PRAP outlined the remedial measure proposed for the contaminated soil, sediment, surface water, groundwater at the R. Baker & Son Machinery Dismantlers site.

The release of the PRAP was announced by sending a notice to the public contact list, informing the public of the opportunity to comment on the proposed remedy.

A public meeting was held on October 23, 2013, which included a presentation of the remedial investigation feasibility study (RI/FS) for the R. Baker & Son Machinery Dismantlers site as well as a discussion of the proposed remedy. The meeting provided an opportunity for citizens to discuss their concerns, ask questions and comment on the proposed remedy. These comments have become part of the Administrative Record for this site. The public comment period for the PRAP ended on November 16, 2013.

This responsiveness summary responds to all questions and comments raised during the public comment period. The following are the comments received, with the Department's responses:

The public meeting was attended by only the responsible party and their representatives, and no comments were generated.

Beryl A. Thurman, Executive Director/President of the North Shore Waterfront Conservancy of Staten Island, Inc., submitted an e-mail dated October 17, 2013, which included the following comments:

**COMMENT 1:** Based on the Fact Sheet the site seems to be abandoned? Or is it being used as a open industrial storage area?

**RESPONSE 1:** The site continues to be used for equipment storage by R. Baker & Son All Industrial Services.

**COMMENT 2:** If it is abandoned then has it defaulted to the City of New York and is now City owned property and under which agency's jurisdiction?

RESPONSE 2: Walter Baker is the current owner of the site.

**COMMENT 3:** I do not recall there being residential homes in direct proximity of this site. So the hazard that this remediation must be mitigating must be in relationship to the tidal wetlands that surround it.

**RESPONSE 3:** There are no known residences within 1/2 mile of the site. Sediment in the adjacent wetland areas will be addressed by the remedy. A summary of the remediation goals can be found in Section 6.5 of the Record of Decision.

**COMMENT 4:** Since the property has been contaminated since the early 1970s what was the catalyst that prompted this remediation to finally happen?

**RESPONSE 4:** Though several limited investigations had been overseen by the Department during the intervening years, it wasn't until August 2009 that the Department was able to reach an agreement with the property owner to conduct a remedial investigation and feasibility study.

**COMMENT 5:** Once the site is remediated how will it be used in the future?

**RESPONSE 5:** An environmental easement will be imposed limiting future use of the site to industrial uses, subject to local zoning laws.

**COMMENT 6:** Lastly is there any way that this project's documents can also be housed at the following public library?

The Port Richmond Public Library, 75 Bennett Street, Staten Island, NY 10302

**RESPONSE 6:** Document repositories have been established at the Todt Hill-Westerleigh Library in Staten Island and the Science, Industry and Business Library in Manhattan. No additional repositories are envisioned at this time.

Beryl A. Thurman, Executive Director/President of the North Shore Waterfront Conservancy of Staten Island, Inc., submitted a letter dated October 26, 2013, which included the following additional comments:

**COMMENT 7:** It appears that the immediate concern for this property has to do with the upcoming twinning and raising of the Goethals Bridge and the workers and contractors who would come into contact with this property and its contaminants during this project.

**RESPONSE 7:** At the current time the Department is unaware of any agreement having been reached for the Port Authority of New York and New Jersey to acquire or develop the site. The

selected remedy allows for future industrial use of the property, subject to local zoning laws. Once the remedy is completed it will be available for reuse, subject to compliance with the Site Management Plan.

**COMMENT 8:** The secondary concern appears to be the affect of the contaminants (PCBs, dichlorobenzene, chlorobenzene, VOCs) on the environment. It seems to be secondary because this site has been contaminated since the 1970s and no action was taken from that period of time until now to pursue the remediation of this property.

**RESPONSE 8:** As required, the selected remedy is protective of human health and the environment. Also see Response 3.

**COMMENT 9:** What the Department is proposing in Alternative 3 is a partial remediation of the site. For the record NSWC does not believe in partial remediations when it comes to wetlands and or waterfront properties.

This is of great concern to NSWC as we have residents that frequently fish for shellfish and fish from the West and North Shores waters and consume their catch as a means of adding affordable protein to their families' diet.

We also don't believe in partial remediation of wetlands because of knowing that even though properties may be assumed to not have direct people contact, Staten Islanders have historically paid no attention to barriers of any kind, nor no trespassing signs. People have and probably will continue to frequent this site and others long after the partial remediation is complete.

Because of these known behaviors we have always sought and advocated for full remediations of contaminated sites in order to prevent any future concerns regarding contamination exposures to residents or the environment that sustains them. This property is no exception to this concern.

Therefore on behalf of Staten Island's Environmental Justice communities, we are requesting the New York State Department of Environmental Conservation and the New York State Department of Health seek to have this site completely remediated by using Alternative 5.

**RESPONSE 9:** The Department and NYSDOH share the NSWC's preference for remedial measures which restore sites to pre-release conditions. In many cases, such as this one, difficulty with the implementation of such remedies makes them technically impracticable or the extent of the impact to the surrounding area makes them less desirable. The Fish and Wildlife Impact Analysis conducted at the site indicated a healthy tidal salt marsh, with little impact on local biota. The fish and wildlife staff believe that excavation of large areas of the tidal salt marsh would be more destructive to the marsh ecosystem, far outweighing any benefit obtained by the removal of additional residual PCB contamination.

NYSDOH concurs with this remedy and has issued extensive advisories on eating fish from the Arthur Kill and Kill Van Kull, based on PCB and dioxin contamination in finfish; and PCB, dioxin and cadmium contamination in crabs. These advisories can be found at the following web address:

http://www.health.ny.gov/environmental/outdoors/fish/health advisories/regional/new york city.htm

or, alternatively, people may contact the NYSDOH at <u>518-402-7800</u> or (toll-free) at <u>1-800-458-1158</u> to receive a print copy of the NYSDOH fish advisories. Additionally, Department staff have determined that the residual PCB contamination in the wetlands should not result in any substantive increases in Arthur Kill and Kill Van Kull fish and shellfish PCB levels. However, we recommend that people follow the NYSDOH advisories on eating fish and crabs from these waters.

Access to the site will be restricted and the intended re-use of the site is for industrial use. However, if trespassers enter the site after remediation is complete, exposure to residual contamination is not expected unless they dig below the one foot thick soil cover system. In addition, a site management plan (SMP) will be implemented that addresses future site uses and actions to prevent any potential for future exposures. Part of the SMP will be a soil management plan to address any excavations beneath the site soil cover system in the event that future excavations or construction activities are conducted.

**COMMENT 10:** In addition in looking at Alternatives 3 through 4 we do not believe that the Annual Cost are reasonable, or reflective of the increases that come about through inflation. And that at some point New York State Department of Environmental Conservation will not be able to appropriately monitor this site and its remaining contaminants along with any changes that are taking place - be they natural or manmade.

**RESPONSE 10:** The present worth cost estimate in Exhibit C includes the annual costs with their value adjusted for time. However, should monitoring and maintenance costs exceed the current cost estimate over the long term, it would in no way eliminate the obligation for that work to be completed as required in the Site Management Plan.

Donald J. Camerson II of Bressler, Amery, & Ross, the law firm representing Walter Baker, submitted a letter dated November 15, 2013, which included the following comments in their entirety:

**COMMENT 11:** In Section 3, page 3, the PRAP includes the following descriptions of the Property:

- "The R. Baker and Son Machinery Dismantlers site, also referred to as 250 South Washington Avenue in site reports, is a salvage yard located adjacent and beneath the Goethals Bridge in the northwestern corner of Staten Island."
- "The site has been used as a salvage yard since at least the 1970s."

• "It is believed that the site has been used as a salvage yard ever since it was reclaimed from the surrounding wetlands by filling."

As discussed at the public meeting, the "salvage yard" references do not accurately describe Mr. Baker's use of the property. As described in the March 4, 2008 response to DEC's Request for Information ("RFI Response"), the Property has been used to store construction equipment by various companies, including R. Baker & Son Machinery Dismantlers, Inc., which company no longer exists. From approximately 1967 to 1977, demolition equipment was stored on the Property. For a very limited time prior to 1977, R. Baker & Son Machinery Dismantlers, Inc. purchased obsolete transformers at auction from public and/or private entities including, but not limited to, Con Edison, Port Authority of New York and New Jersey, the New York Transit Authority, Long Island Railroad, General Electric, the United States Navy, PSE&G, Exxon, etc. These purchases of transformers were not frequent or numerous. A few of the transformers purchased from the private and/or public entities at auction may have been taken back to the Property for dismantling. Given the above, the Property is not a salvage yard but rather an industrial property used to store construction equipment.

**RESPONSE 11:** The text of the ROD has been modified from the PRAP to change the above noted references to the site as a salvage yard to "an industrial property used to store construction equipment".

**COMMENT 12:** In Section 3, page 3, in the paragraph titled, "Site Features," the PRAP includes the statement "[t]he site consists of approximately 3 acres of filled-in wetlands." As provided in the RFI Response, the 3 acres of filled-in wetlands were filled pursuant to and with the approval of the applicable state and/or regulatory agencies.

**RESPONSE 12:** The assertion that the wetlands were filled in with the approval of applicable agencies is noted. However, the statement that the wetlands were filled-in is accurate as written and makes no implication as to whether that action was authorized or unauthorized.

**COMMENT 13:** On two occasions in Section 5, page 4, the PRAP incorrectly refers to the PRPs as "Walter A. Baker & Son All Industrial Services Inc." The signatories to the August 28, 2009 Consent Order are Walter Baker and R. Baker & Son All Industrial Services, Inc.

RESPONSE 13: The correction has been made in the ROD.

**COMMENT 14:** In paragraph 3 of Section 7 of the PRAP (entitled *Sediment Excavation*) and in Exhibit B (under the selected Alternative 3), the DEC incorrectly provides "The vertical extent of sediment remediation will consist of the removal of sediment found within the limits of the tidal channels, from the existing surface to the base of the peat layer." This is not an accurate statement of the vertical extent of the excavation and this sentence should be deleted from the above cited paragraph.

**RESPONSE 14:** The text has been modified to read "The vertical extent of the sediment remediation will be limited to the removal of sediment from the existing surface to the base of the peat layer."

**COMMENT 15:** In paragraph 4 of Section 7 of the PRAP (entitled *Soil Cap*) and in Exhibit B (under the selected Alternative 3), the DEC refers to a "soil cover" for use in those areas not covered by structures. As discussed at the Public Meeting, a "soil cover" may be susceptible to, among other things, erosion and runoff into ecological receptors, and may not withstand heavy equipment traffic. As such and as further discussed at the Public Meeting and agreed to by the DEC, the selected remedy should not and will not be limited to the use of "soil cover" but will include the use of other acceptable cover material suitable to an industrial/heavy construction yard such as recycled concrete aggregate, gravel, and the like.

RESPONSE 15: The term "soil cover" refers to a cover for the soil. The material actually used as a cover may or may not be soil. The referenced paragraph does specifically allow for pavement and other structures, which would withstand heavy equipment traffic. Additionally, under 6 NYCRR Part 375-6.7(d)(3) the Department may make site specific exemptions based on site conditions such as the use of the site. Under that provision, the use of materials such as those suggested as cover could be evaluated. Paving would not be acceptable in the upland buffer area, nor would the use of recycled concrete aggregate due to the pH of such material. A vegetated buffer planted in topsoil would have to remain around the portions of the property in contact with tidal marsh, the dimensions of which would have to be determined in the Remedial Design. The determination of the appropriate cover material will be made during the Remedial Design.

**COMMENT 16:** In paragraph 6 of Section 7 of the PRAP (entitled *Site Management Plan*) and in Exhibit B (under the selected Alternative 3), the DEC refers to the need to address vapor concerns in the Site Management Plan (evaluation) and Monitoring Plan (monitoring). However, vapor intrusion is not a remedial concern at the site based on the concentrations of volatile organic compounds detected in the sampling performed at the site. As such, Baker does not anticipate the need for a Monitoring Plan within the Site Management Plan to be developed for the site.

**RESPONSE 16:** One of the Remediation Objectives for the site, as defined in Section 6.5, is to mitigate impacts to the public health for existing or potential soil vapor intrusion. Note that in this case the provision for evaluation of the potential for soil vapor intrusion would only come into effect in the event of the development of buildings intended for occupancy on the site.

**COMMENT 17:** The PRAP provides the following on page 3 of Exhibit A:

- "Contamination is thought to have resulted from sloppy handling of solvents and salvaged electrical equipment containing PCBs."
- "Based on the findings of the Remedial Investigation, the past disposal of hazardous waste has resulted in the contamination of soil."

Baker does not admit and expressly disputes the above statements. To address this comment, either the statements have to be qualified as allegations by the DEC, or a sentence must be added that "Neither Walter Baker nor R. Baker & Son All Industrial Services Inc. admit to the DEC's statements concerning the source or cause of the contract." (It is assumed the writer meant to use the word "contamination" not "contract" in this context.)

RESPONSE 17: The comment is noted.

# APPENDIX B

**Administrative Record** 

## **EXHIBIT "C"**

#### RECORDS SEARCH REPORT

- 1. Detail all environmental data and information within Respondent's or Respondent's agents' or consultant's possession or control regarding environmental conditions at or emanating from the Site.
- 2. A comprehensive list of all existing relevant reports with titles, authors, and subject matter, as well as a description of the results of all previous investigations of the Site and of areas immediately surrounding the Site which are or might be affected by contamination at the Site, including all available topographic and property surveys, engineering studies, and aerial photographs.
- 3. A concise summary of information held by Respondent and Respondent's attorneys and consultants with respect to:
  - (i) a history and description of the Site, including the nature of operations;
- (ii) the types, quantities, physical state, locations, methods, and dates of disposal or release of hazardous waste at or emanating from the Site;
  - (iii) a description of current Site security (i.e. fencing, posting, etc.); and
- (iv) the names and addresses of all persons responsible for disposal of hazardous waste, including the dates of such disposal and any proof linking each such person responsible with the hazardous wastes identified.