

New York State Department of Environmental Conservation  
Division of Hazardous Waste Remediation  
Bureau of Hazardous Site Control

336035

ADDITIONS/CHANGES TO REGISTRY: SUMMARY OF APPROVALS

SITE NAME: Tuxedo Waste Disposal

DEC I.D. NUMBER 336035

Current Classification 2

Activity: ☐ Add as Class ☒ Reclassify to 4 ☐ Delist Category ☐ Modify ☐

Approvals:

Regional Hazardous Waste Engineer Yes ☒ No ☐

NYSDOH BEEI Yes ☐ No ☐

DEE Yes ☐ No ☐

Remediation Action Bureau Director Yes ☐ No ☐

BHSC: a. Investigation Section Yes ☐ No ☐

b. O&M Section (Class 4) Yes ☐ No ☐

c. Site Control Section Yes ☐ No ☐

d. Director Yes ☐ No ☐

APR 11/1996 Date 8/11/96  
[Signature] Date 8/10/96

Completion Checklist

OWNER NOTIFICATION LETTER? ☒

ADJACENT PROPERTY OWNER NOTIFICATION LETTER? ☒

ENB/LEGAL NOTICE SENT?  
(For Deletion Only) ☐

COMMENTS SUMMARIZED/PLACE IN REPOSITORY ☐

FINAL NOTIFICATION SENT TO OWNER?  
(For Deletion Only) ☐

Completed By:

Initials Date  
8/23/96  
9/11/96

(For proposed Class 2a sites only) Planned investigative activities & dates: \_\_\_\_\_



## SITE INVESTIGATION INFORMATION

<b>1. SITE NAME</b> Tuxedo Waste Disposal		<b>2. SITE NUMBER</b> 3-36-035	<b>3. TOWN/CITY/VILLAGE</b> Town of Tuxedo	<b>4. COUNTY</b> Orange
<b>5. REGION</b> 3	<b>6. CLASSIFICATION</b> CURRENT 2 PROPOSED 4 MODIFY			
<b>7. LOCATION OF SITE (Attach U.S.G.S. Topographic Map showing site location)</b> a. Quadrangle Sloatsburg b. Site Latitude <u>41° 12' 36"</u> Site Longitude <u>74° 11' 04"</u> c. Tax Map Numbers Town of Tuxedo, Section 9, Lot 2, Block 11 d. Site Street Address Rt. 17, Tuxedo, New York				
<b>8. BRIEFLY DESCRIBE THE SITE (Attach site plan showing disposal/sampling locations)</b> Construction and demolition material mixed with hazardous waste was dumped into this former gravel mine in 1987. Based on findings in the phase II investigation, the presence of hazardous waste in the fill has been confirmed. The Remedial Action has been completed in accordance with the ROD. Construction included consolidation of wastes, installation of a cap in accordance with part 360, diversion of storm runoff, and gas collection and treatment. a. Area <u>12</u> acres b. EPA ID Number <u>NYD982531832</u> c. Completed ( ) Phase I ( ) Phase II ( ) PSA ( ) RI/FS ( ) PA/SI (X) Other RA				
<b>9. Hazardous Waste Disposed (Include EPA Hazardous Waste Numbers)</b> Lead contaminated waste (D008) PCBs				
<b>10. ANALYTICAL DATA AVAILABLE</b> a. (X) Air (X) Groundwater (X) Surface Water (X) Sediment (X) Soil ( ) Waste ( ) Leachate ( ) EPTox ( ) TCLP b. Contravention of Standards or Guidance Values The latest round of sampling did not show any contravention of standards in groundwater, surface water or sediments. Since no waste was removed from the site, we assume that hazardous waste still remains in the waste mass.				
<b>11. CONCLUSION</b> The remedial action at this site has been completed in accordance with the ROD and the approved design. A final inspection was completed and the final engineer's certification has been approved. Contamination in the waste mass still exist at the site as designed. A monitoring and maintenance plan will be initiated. In light of the above, reclassification to class 4 is justified.				
<b>12. SITE IMPACT DATA</b> a. Nearest Surface Water: Distance <u>100</u> ft. Direction <u>East</u> Classification <u>A</u> b. Nearest Groundwater: Depth <u>10</u> ft. Flow Direction <u>East</u> ( ) Sole Source ( ) Primary ( ) Principal c. Nearest Water Supply: Distance <u>100</u> ft. Direction <u>North</u> Active ( ) Yes (X) No d. Nearest Building: Distance <u>75</u> ft. Direction <u>North</u> Use <u>Commercial</u> e. In State Economic Development Zone? ( ) Y (X) N i. Controlled Site Access? ( ) Y (X) N f. Crops or livestock on site? ( ) Y (X) N j. Exposed hazardous waste? ( ) Y (X) N g. Documented fish or wildlife mortality? ( ) Y (X) N k. HRS Score _____ h. Impact on special status fish or wildlife resource? ( ) Y (X) N l. For Class 2: Priority Category _____				
<b>13. SITE OWNER'S NAME</b> * Multiple Owners - Attachment		<b>14. ADDRESS</b>		<b>15. TELEPHONE NUMBER</b>
<b>16. PREPARED BY</b> <i>Daniel J. Evans</i> 6/27/96 Signature Date Daniel J. Evans, EEI, Construction Services Name, Title, Organization		<b>17. APPROVED</b> <i>[Signature]</i> 8/6/96 Signature Date Name, Title, Organization		

NEW YORK STATE DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
DIVISION OF ENVIRONMENTAL REMEDIATION  
INACTIVE HAZARDOUS WASTE DISPOSAL REPORT

8/12/96

CLASSIFICATION CODE: 4 REGION: 3 SITE CODE: 336035  
EPA ID: NYD982531832

NAME OF SITE : Tuxedo Waste Disposal Site

STREET ADDRESS: Route 17

TOWN/CITY:

Tuxedo

COUNTY:

Orange

ZIP:

10987

SITE TYPE: Open Dump- X Structure- Lagoon- Landfill- Treatment Pond-

ESTIMATED SIZE: 12 Acres

SITE OWNER/OPERATOR INFORMATION:

CURRENT OWNER NAME....: \*\* Multi - Owner Site \*\*

CURRENT OWNER ADDRESS.: \* \* \* \* \*

OWNER(S) DURING USE...: Multiple owners during use

OPERATOR DURING USE...: Material Transport Service

OPERATOR ADDRESS.....: 1025 Saw Mill River Road, Yonkers, NY

PERIOD ASSOCIATED WITH HAZARDOUS WASTE: From 3/87 To 10/87

SITE DESCRIPTION:

The site lies east of NYS Route 17 and west of the Ramapo River, separated by an active Conrail track. Construction and demolition material mixed with hazardous waste were dumped into this former gravel mine in 1987. Air releases have caused community complaints. There are approximately 600,000 cubic yards of fill material with depths ranging to 70 feet. Based on the findings of the completed Phase II Investigation, the presence of hazardous waste in the fill has been confirmed. The source can be attributed to the dump operators most likely accepting waste contaminated with petroleum products and industrial solvents. The Ramapo River is a Class A stream at this location and a direct hydraulic connection exists between the dump and the Ramapo River. Groundwater releases threaten the river.

A State Superfund RI/FS has been completed. The Record of Decision (ROD) calls for consolidation of wastes, installation of a vented cover, landfill gas collection and treatment, diversion of storm water, and monitoring/maintenance. Remedial design was approved in March 1994. Construction proceeded in accordance with the approved design and was found to be substantially complete in October 1995.

The remedial action at this site has been completed in accordance with the ROD and approved design. A final inspection was completed and the final engineer's certification has been approved. Contamination in the waste mass still exists at the site as designed. A monitoring and maintenance plan will be initiated.

HAZARDOUS WASTE DISPOSED:

TYPE	QUANTITY (units)
Lead contaminated waste (D008)	Unknown
PCBs	Unknown

ANALYTICAL DATA AVAILABLE:

Air-X Surface Water-X Groundwater-X Soil-X Sediment-X

CONTRAVENTION OF STANDARDS:

Groundwater-X Drinking Water-X Surface Water- Air-

LEGAL ACTION:

TYPE...: Consent order State- X Federal-  
STATUS: Negotiation in Progress- Order Signed- X

REMEDIAL ACTION:

Proposed- Under design- In Progress- Completed-X  
NATURE OF ACTION: Landfill closure with gas collection and treat

GEOTECHNICAL INFORMATION:

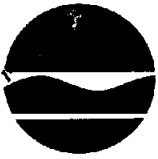
SOIL TYPE: Gneiss Bedrock overlain by unconsolidated Glacial dep.  
GROUNDWATER DEPTH: 9.5 - 19.5 feet in the overburden

ASSESSMENT OF ENVIRONMENTAL PROBLEMS:

Metals that were leaching from the fill material violated class GA drinking water standards. Based on Ramapo River water and sediment sampling, there was a slight heavy metal contamination attributed to the dump. The site is within 2.5 miles of a mapped primary aquifer. Remedial action complete. O&M to begin.

ASSESSMENT OF HEALTH PROBLEMS:

The release of hydrogen sulfide gas from this site was the cause of a community odor problem. Hydrogen sulfide gas was detected in the low ppb range in one off-site ambient air sample. Low levels of metals and organic compounds have been detected in groundwater monitoring wells. Surface water and sediment samples taken from the Ramapo River during the RI do not indicate that the site is currently having a measurable impact on the river. Since homes and businesses located near this landfill are connected to public water, exposure to site-related contamination in drinking water is not expected. To reduce the potential for exposure to site-related contaminants in air, remediation of this site will include a cap with a passive landfill gas collection and treatment system. Long-term monitoring of groundwater and surface water will be conducted to determine if further remedial measures will be necessary.



New York State Department of Environmental Conservation

MEMORANDUM

**TO:** Robert Marino, Chief, Site Control Section  
**FROM:** Gerald J. Rider, Jr., Chief, Operation, Maintenance & Support Section  
**SUBJECT:** Tuxedo Waste Disposal Site #3-36-035 - Reclassification Package

**DATE:** JUL 22 1996

A handwritten signature in cursive script, appearing to read "Gerald J. Rider, Jr.", written in dark ink.

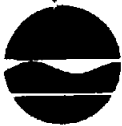
We have completed our review of the proposed reclassification of the above-referenced site. Based on that review, we concur with the proposal to reclassify this site from a Class 2 to a Class 4.

If you have any questions, please call Ronnie Lee, of my staff, at 7-0927.

Attachment

cc: R. Lee  
D. Evans  
A. Klauss, Reg. 3  
R. Pergadia, Reg. 3

a:twdcsls4.wp6:RL

**New York State Department of Environmental Conservation****MEMORANDUM**

**TO:** Earl Barcomb, Director, Bureau of Hazardous Site Control  
**FROM:** Richard Koelling, Director, Bureau of Construction Services  
**SUBJECT:** Site No. 3-36-035, Tuxedo Waste Disposal, Orange County

A handwritten signature in dark ink, likely belonging to Richard Koelling, the Director of Construction Services.

**DATE:**

**JUN 24 1996**

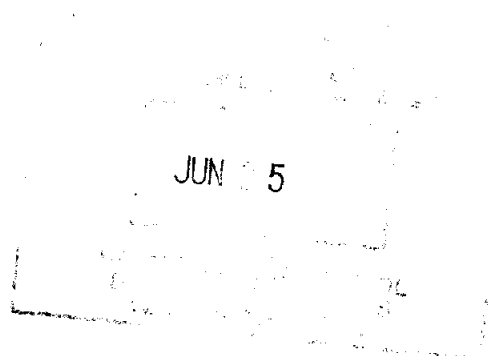
Using State Superfund money, the Department has completed the Remedial Action at the subject site. The remedial closure and capping contract has been performed in conformance with the ROD and the approved design. Construction is complete and the final certification report has been approved. At this time, it is proposed to reclassify the site from a class 2 - "significant threat to public health or environment - action required" to a class 4 - "site is properly closed - requires continued management".

This proposal is based on the fact that the remedial action has been constructed in accordance with the ROD and the approved design. Continued monitoring of the site will take place as required in the ROD. Supporting documentation including the Final Construction Certification Report, a Site Investigation Information Form and a copy of the ROD are attached as justification for the proposed reclassification.

If you have any questions, please call Dan Evans at 7-9285.

**Attachments**

cc: w/o Att.: R. Lee  
R. Pergadia - NYSDEC Region 3  
S. Bates - NYSDOH



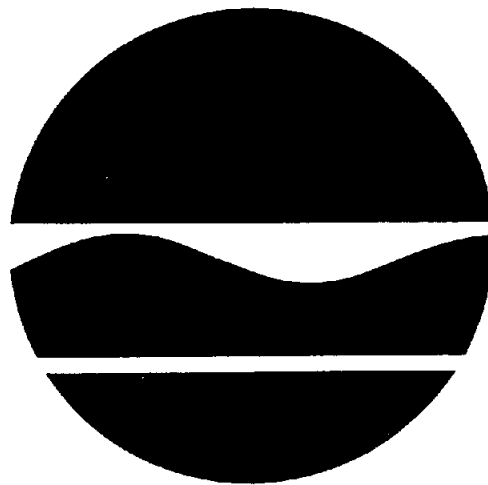
ANDREW J. ENGLISH

# **Tuxedo Waste Disposal Site**

Also Known As

Sacco/Barone Dump  
I.D. Number 336035

## **Record of Decision**



February 1992

**PREPARED BY:**

NEW YORK STATE  
DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
DIVISION OF HAZARDOUS WASTE REMEDIATION

## DECLARATION FOR THE RECORD OF DECISION

### SITE NAME AND LOCATION

Tuxedo Waste Disposal Site  
Tuxedo Park  
Orange County, New York  
Site Code: 336035  
Funding Source: 1986 Environmental Quality Bond Act

### STATEMENT OF BASIS AND PURPOSE

This decision document presents the selected remedial action for the Tuxedo Waste Disposal Site in Orange County, New York. The selection was made in accordance with the New York State Environmental Conservation Law (ECL), and is consistent with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA) and the National Oil and Hazardous Substances Pollution Contingency Plan ("NCP"). This decision document summarizes the factual and legal basis for selecting the remedy for this site.

Exhibit A identifies the documents that comprise the Administrative Record for the site. The documents in the Administrative Record are the basis for the proposed remedial action.

### ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from this site, if not addressed by implementing the response action selected in this Record of Decision ("ROD") may present an imminent and substantial threat to public health, welfare, or the environment.

### DESCRIPTION OF THE SELECTED REMEDY

The major elements of the selected remedy include:

- o excavation of refuse (approximately 14,600 cubic yards) from the southeast corner of the site with consolidation into the main area and reclamation of the southeast corner;
- o design and installation of an engineered final cover in accordance with applicable regulations and guidance including a gas collection layer (a pilot program will be carried out to aid in the design of the gas collection and treatment system);
- o installation and operation of a passive gas collection and treatment system using activated carbon to remove hydrogen sulfide and volatile organic compounds;
- o design and construction of a surface water diversion system to reduce surface run-on, infiltration, and the subsequent generation of leachate;



RECORD OF DECISION  
TUXEDO WASTE DISPOSAL SITE  
ORANGE COUNTY, NEW YORK  
ID NO. 336035

PREPARED BY  
NEW YORK STATE DEPARTMENT OF ENVIRONMENTAL CONSERVATION  
FEBRUARY 1992

- o site use restrictions to prevent any activities that could damage or compromise the integrity of the remedy; and
- o environmental monitoring of groundwater, surface water, surface water sediments, and air emission sources to determine the effectiveness of the remedial program.

#### DECLARATION

The selected remedy is protective of human health and the environment, complies with State and Federal requirements that are legally applicable or relevant and appropriate to the remedial action to the extent practicable, and is cost effective. Waivers are justified for applicable or relevant and appropriate requirements that will not be met. This remedy utilizes permanent solutions and alternative treatment or resource recovery technologies, to the maximum extent practicable. However, because treatment of the principal threats of the site was not found to be practicable, this remedy does not satisfy the statutory preference for treatment as a principal element.

Because this remedy will not allow for unlimited use and unrestricted exposure within five years after commencement of remedial action, a five year policy review will be conducted. This evaluation will be conducted within five years after the commencement of remedial action to ensure that the remedy continues to provide adequate protection of human health and the environment.

2/21/92  
Date

ESullivan  
Edward O. Sullivan  
Deputy Commissioner  
Office of Environmental Remediation  
New York State Department of Environmental  
Conservation

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**RECORD OF DECISION  
TUXEDO WASTE DISPOSAL SITE (#336035)**

**I. SITE LOCATION AND DESCRIPTION**

The Tuxedo Waste Disposal Site is located (latitude 41° 12' 36" N, longitude 74° 11' 02" W) in the Town of Tuxedo, Orange County, New York (see Figure 1). The site is approximately one mile north of Tuxedo Park, New York and lies between the east side of State Route 17 and an active passenger and freight rail line owned by Conrail. The Ramapo River lies immediately to the east of the rail line and the New York State Thruway lies another 500 feet to the east. The orientation of these major features, and the site itself, is predominantly north/south.

This 13 acre site contains approximately 500,000 cubic yards of wastes including construction and demolition (C&D) and non-C&D debris such as tires, railroad ties, auto parts, white goods, and building demolition debris. The "site" consists of wastes improperly deposited on portions of two privately owned parcels. The main parcel (12.2 acres owned jointly by R. Barone and S. Khourouzian; referred to below as the B/K parcel) is almost entirely covered with wastes and was formerly a sand and gravel mine. The approximate depth of the waste varies from three to perhaps seventy feet. The smaller parcel (7.9 acres owned by the Georgia Tech Foundation; see Figure 2) contains wastes in two locations. In the northwest corner of the Georgia Tech parcel is one-quarter acre of wastes that are connected with the main mass on the B/K parcel. In the northeast corner of the Georgia Tech parcel is one-half acre of wastes that are separate from the main mass and were placed in the final days of the disposal operation. This half-acre portion is uncovered whereas an interim cover exists over the wastes on the B/K parcel.

The topography of the site is characterized by three flat tiers of roughly equal area that drop off steeply along the eastern boundary of the site towards the rail line and the river (see Figure 3). The surface of the site is mostly open field covered with tall grasses along with some wooded areas along the eastern and western borders.

The nearest residences are approximately one-quarter mile south and southwest of the site. To the west, land rises approximately 300 feet along the Ramapo River valley wall. Buildings and residences comprising the Village of Tuxedo Park are approximately one-half mile west of the site.

Groundwater in the vicinity of the site travels from west to east and discharges into the Ramapo River. The nearest water supply well is associated with the antique shops directly to the north (sidegradient) but is not currently used as a source of drinking water. Drinking water for nearby residences comes from the local public water supply.

**II. SITE HISTORY AND ENFORCEMENT STATUS**

As described above, the "site" consists of two parcels. To avoid confusion, the discussion below generally addresses the site as a single unit even though some of the enforcement activities may technically apply to one or the other parcels due to the different owners involved.

Prior to being used for the improper disposal of solid and hazardous wastes, the site was a sand and gravel mine and included a bituminous concrete plant. In 1961, the Thruway Asphalt Company purchased what is now the B/K parcel and operated the asphalt plant in the southern end of the property. Aerial photographs of the region taken in 1948, 1968, and 1980 show the progression of activities at the site and document the removal of large amounts of overburden. The southern parcel, currently owned by the Georgia Tech Foundation, was deeded to the Foundation as a gift on December 12, 1977. The Foundation played no role in the disposal of hazardous waste at the site and is a "responsible party" solely by reason of its becoming an owner through a gift of land.

In 1985, the parcel was purchased by Messrs. Renard Barone and Sarkis Khourouzian who allowed a third party, Mr. Frank Sacco, to use the site purportedly as a construction and demolition debris landfill beginning in February 1987. Solid waste regulations in effect at that time allowed the disposal of inert, non-hazardous, nonputrescible construction and demolition debris at unpermitted sites for up to one year provided that certain conditions were met. Inspections beginning in March 1987 revealed that nonexempt wastes were being deposited at the site in violation of solid waste regulations. These wastes included auto parts, tires, plastics, paper, household garbage, railroad ties, hospital refuse, white goods, and other materials. Despite the issuance of multiple summonses, dumping continued leading the Department to refer the matter to the New York State Department of Law (NYS DOL) in the early fall of 1987. The Attorney General commenced a lawsuit against the owners and operators of the site in Orange County Supreme Court and obtained a temporary restraining order from the court on October 5, 1987. On October 7, 1987, Department law enforcement personnel arrested the site operator and halted activities. By that time, approximately 500,000 cubic yards of wastes were dumped at the site. Pursuant to the restraining order, cover material was placed on the site in an effort to control objectionable odors emanating from the site. Complaints of strong odors from local residents and travelers along Route 17 and the New York State Thruway began as early as April 1987. Subsequent analyses showed the the cover material, taken from an industrial site in Mahwah, New Jersey, was contaminated by low levels of polychlorinated biphenyls (PCBs).

Odors from the site are thought to result primarily from the decomposition of crushed wallboard (gypsum) resulting in the production of hydrogen sulfide with its characteristic "rotten eggs" odor.

In December 1987, the Department listed the site in the New York State Registry of Inactive Hazardous Waste Disposal Sites with a classification of "2a", indicating that the site was suspected of containing hazardous wastes and that further investigations were needed. The site owners were notified of this listing in January 1988. Between December 1987 and March 1988, various legal proceedings took place. The State Attorney General's Office pursued a preliminary and permanent injunction to continue the ban on further dumping, sought the assessment of civil penalties, and sought an order requiring the responsible parties to undertake investigations at the site and formulate a plan for remediation and closure of the site. A two-week hearing on these matters was conducted in late January and early February in the Orange County Supreme Court. In February 1988, the Attorney General's office

commenced a lawsuit against the owners and operators of the illegal landfill operated on the Georgia Tech parcel.

In March 1988, the court maintained the prohibition on further dumping and ordered the placement of additional cover (clean) material. The court also found that a public nuisance existed at the site. In addition, the court directed that the Department commence additional investigations at the site. In April, the Department notified site owners that a state funded Phase II investigation of the site would be carried out. Although the Georgia Tech Foundation agreed to fund the investigation of its parcel, owners of the B/K parcel did not. Therefore, in May 1988, the Department contracted with Lawler, Matusky, and Skelly Engineers to plan and carry out the investigation of the B/K parcel. This Phase II Investigation began in June 1988 and the final report was submitted in March 1989.

In July 1988, the Orange County Supreme court issued a permanent injunction barring operation of the B/K landfill and requiring the posting of a \$4.5 million dollar bond to cover closure costs. The decision was upheld on appeal. To date, the bond has not been posted. However, Barone and Khourouzian have agreed to a State lien on their assets pending the outcome of the RI/FS. In November 1988, the Supreme Court found the operators of the site in contempt for failure to post the bond and penalties of \$1,000 per day continue to accumulate. The Attorney General's office has docketed judgments based upon these penalties and has retained New Jersey counsel to pursue execution of these judgments in that State. In December 1991, the Supreme court granted summary judgment to the State against Eli Neuhauser, an operator of the Georgia Tech site.

The investigation included geophysical and soil gas surveys, excavation and sampling of test pits and trenches, installation and sampling of groundwater monitoring wells, permeability studies, surface water and sediment analyses (from the Ramapo River), and ambient air surveys. A number of conclusions resulted from the investigation. Groundwater beneath the site was found to be contaminated above standards with arsenic, iron, manganese, and selenium. A sample of fill material was found to be a characteristic hazardous waste by virtue of its possessing concentrations of leachable lead to levels in excess of the applicable limit. Soil gas data indicated the presence of petroleum-related constituents in the fill throughout the site with highest levels found in the central and south-central portion of the site. The presence of solvent wastes (e.g., trichloroethene, tetrachloroethene, dichloroethene) was also indicated. Additionally, the existence of a hydraulic connection between the site and the Ramapo River results in the discharge of groundwater contaminated with heavy metals to the river. Examining the results of the analyses of river water and sediment samples indicated that the impacts upon the river were marginal but noticeable, especially for aluminum and iron. Notable by their absence were volatile and semi-volatile organic compounds in the groundwater and surface water.

Based upon the results of the Phase II investigation, the site was reclassified to a Class "2" site indicating that the presence of hazardous waste had been confirmed and that action was required to mitigate threats to human health and the environment. Site owners and other potentially responsible parties were notified of the change in classification and were

given the opportunity to fund or participate in the funding of a remedial investigation and feasibility study (RI/FS) to further define the nature and extent of contamination at the site and identify the most feasible remedial alternative.

Other than the Georgia Tech Foundation, none of the potentially responsible parties consented to participating in the investigation or remediation of the site. In November of 1990, the Georgia Tech Foundation entered into a negotiated order on consent with the Department to satisfy its liability under the Environmental Conservation Law for contamination at the site. This included a nominal payment to help defray costs incurred by the Department in carrying out the investigations. Now that a remedy has been selected for the site, the potentially responsible parties will again be asked to participate in the process.

By August 1989, it was clear that the remaining responsible parties were unwilling or unable to participate in the RI/FS. Therefore, in November 1989, the Department tasked a standby consultant (Metcalf & Eddy of New York, Inc.) to plan and carry out the RI/FS. Scoping, work plan preparation, and contracting continued through the first half of 1990 and field work began in June of that year. The final RI/FS Report was completed in December 1991. The major elements of the RI/FS were as follows:

- o installation of five additional groundwater monitoring wells to better define the horizontal and vertical distribution of contaminants;
- o bedrock coring at seven locations along the eastern site perimeter to determine overburden and bedrock characteristics downgradient of the site;
- o sampling and analysis of groundwater, river water, and river sediments;
- o soil gas and ambient air sampling and analysis coupled with computer aided dispersion modelling to predict off-site concentrations of air contaminants released from the site;
- o baseline risk assessment to identify the risks presented to human health by the site;
- o identification and assessment of environmental habitat conditions in the vicinity of the site;
- o performance of a number of interim remedial measures to improve site drainage and security; and
- o performance of a feasibility study to develop a range of possible remedial alternatives for the site and identify the best option.

The results and conclusions of the RI/FS are summarized in the remainder of this decision document.

### **III. HIGHLIGHTS OF COMMUNITY PARTICIPATION**

Throughout the course of the investigations, there has been a high degree of community involvement in the project. There have been a series of public meetings and additional meetings with officials of the Town of Tuxedo. The Town's Engineering Advisory Committee (EAC) has participated in the development of the various work plans and the review of the resultant reports. The following chronology summarizes these meetings:

April 28, 1988	Public meeting held to address concerns regarding health effects and describe the upcoming Phase II Investigation.
July 27, 1988	Meeting with Town EAC to discuss the status of the Phase II Investigation.
December 14, 1988	Meeting with Town Board to discuss project progress.
April 25, 1989	Public meeting to describe the results of the Phase II Investigation, the site reclassification, and the next steps in the program.
May 2, 1989	Meeting with Town EAC to discuss specifics of the Phase II Investigation results.
October 24, 1989	Meeting with Town EAC to discuss upcoming RI/FS.
January 30, 1989	Meeting with Town EAC to discuss scope of RI/FS.
February 9, 1990	Meeting with Town EAC to discuss RI/FS program.
March 21, 1990	Meeting with Town EAC to discuss RI/FS work plan.
May 10, 1990	Public meeting to describe RI/FS content and schedule.
August 6, 1991	Meeting with Town EAC to discuss results of RI and Phase I RI/FS Report.
August 8, 1991	Public meeting to present the results of the RI and the list of preliminary remedial alternatives under consideration.
November 6, 1991	Meeting with Town EAC to present conclusions of RI/FS.
January 21, 1992	Formal public meeting to present and receive comments on the Proposed Remedial Action Plan.

A Citizen Participation (CP) Plan was developed and implemented to provide concerned citizens and organizations with many opportunities to learn about and comment upon the investigations and studies. All major reports were placed in document repositories in the vicinity of the site and made available for public review. A public contact list was developed and used to distribute fact sheets and meeting announcements. Prior to each of the public meetings regarding the RI/FS program, a news release, legal notice, and fact sheets were issued to announce the meeting and its subject.



Additionally, mass mailings to approximately 1500 residences were sent out inviting all persons in the surrounding communities to the meetings.

Draft versions of the reports were provided to Town Officials who commented upon the documents. Several other meetings were held with representatives from over a dozen different local, county, state, and federal agencies during the development of a fire contingency plan. This plan is to be implemented if a fire were to occur at the site that was beyond the response capabilities of local agencies.

Inquiries and comments (written and verbal) were received and responded to throughout the course of the project from citizens, federal, state, county, and local officials, and special interest groups. Comments received regarding the Proposed Remedial Action Plan have been addressed and are documented in the Responsiveness Summary (Exhibit C).

#### **IV. SCOPE AND ROLE OF RESPONSE ACTION**

The remedial action selected in this decision document addresses the entire site and areas immediately surrounding the site. As discussed in more detail in Section V below, the media contaminated at the site include the disposed wastes and debris, soils, groundwater, surface water, sediments, and ambient air. Contaminants in the wastes leach into site soils and groundwater and volatilize into the air through the existing interim cover. Contaminated groundwater discharges into the adjacent Ramapo River where contaminants, primarily metals, are dispersed into the river water and sediments. The principal threat at the site is the contaminated debris which releases contaminants to the other media. Regarding threats to human health and the environment, volatilization of contaminants into the air and discharge of contaminated groundwater to the Ramapo River are the pathways of greatest concern.

Although it is not feasible to directly address the principal threat at the site, the remedy does address the pathways of greatest concern thereby mitigating the impacts of the principal threat. The installation of an engineered final cover system along with surface drainage improvements will significantly reduce the amount of water that infiltrates into the waste mass and eventually produces contaminated leachate. This should lessen the quantity of contaminated groundwater released which will then lessen the loadings to the Ramapo River. The inclusion of a landfill gas collection and treatment system will greatly reduce or eliminate the nuisance odor problem and will further reduce the emissions of volatile organic compounds.

#### **V. SUMMARY OF SITE CHARACTERISTICS**

The two main sources of descriptive information for the site are the Phase II Investigation Report and the RI/FS Report (see the Administrative Record, Exhibit A). A complete description of the site can be found in those documents.

As discussed above, the site has a footprint of 13 acres and contains approximately 500,000 cubic yards of mixed construction and demolition debris, municipal waste, and hazardous waste. The depth of the waste varies between three and 70 feet following the contours of the former gravel mine.

The following discussion addresses the characteristics of the site in terms of the major media of debris/soil, air/soil gas, groundwater, and surface water/sediments. Table 1 summarizes the contaminants of concern by media.

### Debris/Soil

During the Phase II Investigation, five test pits and three test trenches were excavated to obtain information regarding the disposed wastes. The locations of the pits and trenches (see Figure 4) were selected to coincide with high concentrations of volatile organic compounds found during the soil gas survey (see Figure 5). Various wastes were observed during the excavations such as concrete, scrap metal, logs, auto parts, railroad ties, roofing, garbage, plastics, and white goods. Analyses of samples of the fill indicated the presence of elevated concentrations of semivolatile organic compounds and metals. Polycyclic aromatic hydrocarbons (PAHs) such as pyrene, fluorene, anthracene, benzo(a)pyrene, and chrysene were the most commonly encountered constituents. Total PAH concentrations ranged from 177,300 parts per billion (ppb) to 382,400 ppb. Examples of materials that contain PAHs are coal tars used to preserve railroad ties, roofing materials, and asphaltic wastes. Phthalate acid esters such as di-n-butylphthalate that are associated with plastic wastes were also found in relatively high concentrations (15,200 to 44,100 ppb). Total concentrations of semivolatile organic compounds were as high as 2,853,200 ppb.

In addition to searching for compounds on the so-called target compound list (TCL), attempts were made to identify the presence of other contaminants that could indicate the nature of the wastes. These tentatively identified compounds (TICs) ranged in concentration from 55,000 to 800,000 ppb and were present over large areas of the fill. A likely explanation for their presence is that these are petroleum related hydrocarbons associated with soils contaminated with fuel spills. Noting the presence of aromatic compounds (e.g., benzene, toluene, xylene) associated with gasoline that were found during soil gas surveys corroborates this hypothesis.

Tests to determine the presence of leachable metals in the wastes indicated the presence of arsenic, barium, chromium, and lead in most of the samples. One sample contained leachable lead at 8130 ppb which exceeds the limit of 5000 ppb used to classify a waste as a hazardous waste. The presence of lead may also be the result of the disposal of soil contaminated with leaded gasoline.

Volatile organic compounds (VOCs) were found in lower concentrations in the debris. The principal VOCs found were ketones (acetone, 2-butanone, and 4-methyl-2-pentanone), aromatics (benzene, toluene, ethylbenzene, and xylenes), and chlorinated ethenes (dichloroethene, trichloroethene, and tetrachloroethene). The total TCL VOC concentrations ranged from 588 to 2065 ppb with acetone found in the highest concentrations (up to 1700 ppb). A summary of the test pit analytical results is given in Table 2.

Polychlorinated biphenyls (PCBs) were found in low concentrations (670 to 1200 ppb) in the test pits. The pesticide dieldrin was found at very low concentrations (20-33 ppb). Tests for the family of compounds commonly referred to as dioxins showed insignificant levels of these contaminants.

The total concentration, expressed in terms of what is considered the most toxic congener (i.e., 2,3,7,8-tetrachlorodibenzo-para-dioxin), was 0.03 ppb.

Soil samples were taken during the Remedial Investigation (RI) along the eastern (downgradient) border of the site in conjunction with the bedrock boring program. Organic compounds were found at low levels. Total VOC concentrations were very low and ranged from 1.6 to 16.7 ppb. Total semi-volatile organic compound (SVOC) concentrations were low and ranged from 63 to 5412 ppb. These results reflect the low concentrations of VOCs in the debris and the lower mobility of the SVOCs. Except for one sample that contained a slightly elevated concentration of cadmium (5800 ppb at RIB-1), the concentrations of metals did not appear to be significantly higher than background. This reflects the low degree to which metals partition from groundwater onto soils where the soils have not been directly contaminated.

In summary, essentially all of the 500,000 cubic yards of disposed debris are considered to be contaminated with moderate to high levels of SVOCs, low levels of VOCs, and moderate levels of metals.

### Air/Soil Gas

Air and soil gas are addressed as one media since soil gas is the source of the contaminants found in the ambient air. Chemicals present in the debris volatilize into the voids in the fill, are carried to the surface by diffusion and convection, and are released to the atmosphere. A variety of techniques have been used to characterize the identity and concentrations of contaminants.

Ambient air samples have been obtained and analyzed on at least five separate occasions. These episodes have focused on VOCs and/or hydrogen sulfide ( $H_2S$ ). Typically, VOCs attributable to the site were found at very low levels or were not detected downwind of the site.  $H_2S$  was generally not detected off-site. When detected, the concentrations ranged from 1.91 to  $2.88 \mu g/m^3$  compared with the NYS standard of  $13.9 \mu g/m^3$ . These values are not directly comparable since the samples were collected over eight hours in accordance with an ASTM sampling method and the standard is for one-hour periods.

Samples have also been taken at openings in the fill. These include cracks and fissures in the interim cover and at the ends of a drainage culvert that travels under the base of the site. A variety of VOCs (e.g., benzene, toluene, ethylbenzene, tetrachloroethene, trichloroethene, etc.) were found along with  $H_2S$  at these locations. Toluene was found in the highest concentrations (up to  $16,000 \mu g/m^3$ ).  $H_2S$  was found in concentrations up to approximately 300 parts per million (ppm) (equivalent to  $416,000 \mu g/m^3$ ). These results indicate that although there are some high strength sources, they are small enough that dilution results in very low or nondetectable concentrations off-site.

Soil gas sampling and analyses were performed to help characterize the nature of the debris and to provide data needed to estimate emission rates of volatile compounds into the atmosphere. Soil gas samples taken during the Phase II Investigation were taken below the interim cover and indicate the presence of petroleum-related VOCs throughout the fill with high levels

present in the central and south-central portion of the site. Ethene derivatives were found at relatively high levels in the south-central portion of the site (see Figure 5).  $H_2S$  was found throughout the site and in very high levels ( $>2000$  ppm) in the south-central portion.

Soil gas surveys taken during the RI were designed to determine the effectiveness of the interim cover in inhibiting the release of these contaminants to the air. Therefore, samples were taken in the upper few feet of the cover and on the surface. Three techniques were used including extractive, sweep, and flux surveys. These techniques are described in the RI Report and were selected to provide different methods for obtaining estimates of the rate at which contaminants leave the surface (i.e., flux) and mix with the atmosphere.

Since soil gas is the source of contaminants released to the air, and soil gas concentrations are much more consistent than ambient air samples which are subject to a variety of meteorological conditions, soil gas data was used as the basis for estimating emission rates. Computerized dispersion models were then used to estimate off-site ambient concentrations. Conservative assumptions were made regarding the rate of gas generation in the fill and emission rates were calculated using the data sets showing the highest soil gas concentrations. The Industrial Source Complex (ISC) dispersion model was used to calculate the locations of the maximum and average off-site contaminant concentrations resulting from site emissions.

Results show that the only compound predicted to exceed an existing or proposed ambient air standard or guideline is hydrogen sulfide ( $H_2S$ ). The maximum and average predicted off-site concentrations of  $H_2S$  were estimated to be 29.1 and 7.8  $\mu g/m^3$  respectively. The maximum value exceeds the one hour standard of 13.9  $\mu g/m^3$ . The odor threshold for  $H_2S$  is reported to be approximately 7  $\mu g/m^3$ . The three VOCs with the highest predicted ambient concentrations were toluene, xylenes, and 1,2-dichloroethene with maximum concentrations of 0.62, 0.56, and 1.5  $\mu g/m^3$  respectively. Since the contaminants are emitted at ground level, the highest ambient concentrations are found at the border of the site and decrease with distance from the site. The areal distribution of the air contaminants can be inferred from Figure 6.

Results also indicate that the predicted emission rates used in the dispersion modelling are very conservative. This can be seen by comparing the estimated rates with the actual surface flux emission rates found during the RI. This may not be true for hydrogen sulfide since the levels found in the fill exceeded the limits of the measuring techniques. There have been reports of  $H_2S$  odors in the community that indicate that the actual concentrations may be at or above those predicted by the model.

### Groundwater

Twelve groundwater monitoring wells have been installed around the perimeter of the site. Six wells are screened in overburden, two at the overburden/bedrock interface, and four are screened in competent bedrock. Contaminated groundwater results when leachable contaminants in the debris come in contact with water, transfer into the water creating leachate, and the leachate percolates into groundwater. Water infiltrates into the site by

three mechanisms: precipitation entering through the cover; surface run-on that seeps through the cover and sides of the fill; and groundwater recharge.

The mining of sand and gravel and the deposition of waste materials has significantly altered the natural hydrogeology of the site. Natural overburden material is characterized as glacial till predominated by sand and gravel. The average hydraulic conductivity was estimated from slug test data to be  $3.7 \times 10^{-2}$  cm/sec. Overburden overlies fractured and competent bedrock consisting of various forms of granitic gneiss. Figure 7 shows a geologic cross section along the eastern border of the site. Observations that combine this cross section, aerial photographs, topographic maps constructed before and after the emplacement of wastes, and other site records indicate the existence of a pronounced hydraulic connection between the base of the site and the Ramapo River in the vicinity of MW-6/RI-2. Groundwater elevation data indicates that all groundwater eventually discharges to the river but the pre-fill base of the site was essentially part of the river flood plain. As the river level fluctuates, water flows between the river and the base of the fill in that area. This hydraulic connection is the most likely reason why MW-6 shows the highest concentration of contaminants.

Over the course of the investigations, the predominant groundwater contaminants have been metals (see Figure 8). The concentrations and particular metals involved varies with time with no particular trends noted. Metals that consistently appear over State standards or guidelines are iron, sodium, manganese, magnesium, and lead. Others found above standards or background include aluminum, arsenic, barium, cadmium, calcium, chromium, copper, mercury, nickel, potassium, and zinc. Iron, lead, and mercury have been found in upgradient wells above standards on at least one occasion.

Low levels of VOCs and SVOCs were detected in 1990 and 1991 (see Figure 9). Compounds detected above standards or guidance levels include benzene, chloroform, phenol, naphthalene, acenaphthene, and chrysene. Benzene was detected twice in MW-5 at a maximum concentration of 1.0 ppb. The SVOC present at the highest concentration was acenaphthene at 28 ppb (this was detected in the second round only). The reported concentrations of some of these contaminants (e.g. chloroform) include the influence of common laboratory contaminants and are not clearly site related.

Data taken between 1988 and 1991 do not indicate any significant trends. The results of the RI and Phase II Investigation indicate that most of the wastes lie above the permanent water table. This indicates the need to minimize the amount of water infiltrating the site to help reduce leachate production and subsequent groundwater contamination. Elevated groundwater temperatures in downgradient monitoring wells indicate ongoing biological activity (waste decomposition) in the waste mass.

Given the illegal nature of the filling operations, there is the possibility that the site contains drum nests or other concentrations of hazardous wastes. There is evidence of waste pits installed at the base of the fill in the south end of the site and allegations of drum burials. Although excavations to 20 feet and geophysical prospecting did not reveal these wastes, this type of site always presents the possibility of future releases of unexpected contaminants or changes in contaminant concentrations.

## Surface Water/Sediments

As discussed above, site contaminants that enter groundwater are eventually released to the Ramapo River. Although organic contaminants have not been detected in the water column, the metals aluminum, calcium, iron, lead, magnesium, and sodium were detected in marginally greater concentrations in samples alongside and downstream of the site. Although current discharges do not result in the exceedance of surface water standards or guidance values, the site is a source of metals to the river.

In the river sediments, 21 semi-volatile organic compounds were detected in concentrations that ranged from undetected to 6600 ppb (phenanthrene, found upstream). Most of the compounds are polycyclic aromatic hydrocarbons (PAHs). Four of these PAHs were present in sediments at levels above sediment guidelines but these occurred in samples taken upstream of the site. This may indicate contributions from runoff from the railroad and the highways. Based upon samples taken near where site groundwater is known to discharge to the river, there is evidence of PAH loadings to the river.

Five volatile organic compounds (VOCs: methylene chloride, acetone, 2-butanone, toluene, benzene) were detected in sediments but the concentrations found were influenced by common laboratory contaminants found in blank samples. Given the concentrations of VOCs found in groundwater, the impacts of VOCs from the site on the river appear insignificant.

## VI. SUMMARY OF SITE RISKS

In accordance with the National Oil and Hazardous Substances Pollution Contingency Plan (NCP, 40 CFR Part 300), a baseline risk assessment has been completed as one component of characterizing the site. The results of the baseline risk assessment are used to help identify potential remedial alternatives and select a remedy. The components of the baseline risk assessment for this site are as follows:

- a review of the site environmental setting;
- identification of site-related chemicals and media of concern;
- an evaluation of the toxicity of the contaminants of concern;
- identification of the possible exposure routes and pathways;
- incremental cancer risks and hazard indices for noncarcinogens;  
and
- an evaluation of the impacts of the site upon the environment.

Exposure routes are the mechanisms by which contaminants enter the body (e.g., inhalation, ingestion, absorption). Exposure pathways are the environmental media (e.g., soil, groundwater, air, etc.) through which contaminants are carried.

The risk assessment for this site (Chapter 7 of the Remedial Investigation Report) indicates that the most significant exposure mechanism

is the inhalation of air containing contaminants that have volatilized from site wastes. To estimate emission rates, it was assumed that carbon dioxide and methane are generated in the fill at rates similar to those found in municipal landfills and that these gases carry site contaminants out of the fill into the air. Since the site consists predominantly of nondegradable C&D debris, this is a conservative assumption.

The site was divided into 10 sections and emission rates were estimated using data from field measurements that showed the highest concentration of contaminants for that subsection. The gaussian dispersion computer model called "Industrial Source Complex (ISC)" was used to calculate the dispersion coefficients and estimate contaminant concentrations at varying distances around the site. Contaminants were divided into the two categories of possible/probable carcinogens and those that may cause noncancer health effects (noncarcinogens or systemic toxicants). Toxicity data was obtained from the Integrated Risk Information (IRIS), Health Effects Assessment Summary Table (HEAST), and Risk Assessment Guidance for Superfund (RAGS).

The results of the assessment indicate that left unremediated, the maximum and average incremental risk of developing cancer as a result of exposure to site contaminants would be 3.0 and 2.4 per million respectively of exposed population. That is, if one million persons occupied the off-site locations that present the highest concentration of carcinogens for 24 hours/day over 70 years, a maximum of three of those persons would be predicted to develop some form of cancer (see Figure 6). The contaminants contributing the most to this risk are benzene and trichloroethene. Since contaminants are emitted at ground level, concentrations and risks are predicted to be greatest at the site borders and decrease with distance from the site.

The risks associated with exposure to noncarcinogenic contaminants are determined using the "Hazard Index" approach. A Hazard Index is the ratio of predicted exposure levels to acceptable exposure levels. A Hazard Index greater than one indicates that adverse noncarcinogenic effects may occur, while a value below one indicates that such effects are unlikely to occur. At this site, the total Hazard Index for exposure to noncarcinogenic related contaminants is much less than one, suggesting that adverse noncarcinogenic effects are not likely to occur.

There are a number of assumptions, uncertainties, and limitations associated with these estimates that are addressed in the Feasibility Study. In general, the main sources of uncertainty include:

- actual location and density of receptor population over time;
- VOC emission rates;
- modelling of exposure levels;
- accuracy of toxicological data; and
- the complex interaction of the uncertainty elements.

The mathematical models used to estimate the concentrations of contaminants at receptors contain many assumptions that can affect results. The measured data entered into the models (e.g. meteorological data) also have uncertainties that influence the final results. Much of the toxicological data used to estimate human impacts is extrapolated from animal

studies. Often these studies are performed at high concentrations and produce results that may not occur at lower levels. Additionally, these and other uncertainty factors combine in ways that can increase the overall uncertainty of the results. These uncertainties are addressed by making conservative assumptions concerning risk and exposure parameters and emission rates throughout the assessment. As a result, the risk assessment provides upper bound estimates of the risks to populations around the Site, and is unlikely to underestimate actual risks related to the Site.

The results of the baseline risk assessment indicate a small increased risk of cancer due to exposure to site contaminants emitted to the atmosphere. It also predicts the likelihood for exceedances of the one-hour ambient air standard for hydrogen sulfide (a noncarcinogen). This in combination with concerns regarding exceedances of groundwater standards and impacts upon surface water indicate the need to implement a remedy to mitigate these concerns to the extent feasible. Actual or threatened releases of hazardous substances from this site, if not addressed by implementing the response action selected in this ROD, may present an imminent and substantial endangerment to public health, welfare, or the environment.

Groundwater beneath the site is contaminated with a variety of metals (predominantly iron, sodium, manganese, magnesium, and lead) at relatively high concentrations and organic compounds in low concentrations. Groundwater discharges to the Ramapo River but the concentrations and flow rates are evidently not high enough to cause exceedances of surface water standards. There is a possibility for a complete exposure pathway since there are drinking water supply wells near the banks of the Ramapo River downstream of the site. It has been stated that some of these wells pump at rates high enough to induce flow from the river itself rather than drawing from the regional aquifer which discharges into the Ramapo. Since significant levels of contaminants were not found in the Ramapo River, the risk assessment focused mainly on the air pathway.

As part of the investigation of the site, an environmental assessment referred to as a Habitat Based Assessment (HBA) was completed. The objectives of the HBA included identifying any significant biological resources or habitats on or immediately adjacent to the site, evaluating the effects of past waste disposal activities on plant and animal life, and providing information needed for the evaluation of potential remedial alternatives. This was accomplished by completing field surveys of wildlife, preparing vegetation cover maps, reviewing available published information, and identifying any applicable or relevant and appropriate environmental standards. As a result of this review, it was determined that there was no evidence of threatened or endangered species or habitats in the area. A list of the observed vegetation and wildlife on and around the site is included in Appendix C of the Remedial Investigation Report.

## **VII. DESCRIPTION OF THE REMEDIAL ALTERNATIVES**

To determine the most appropriate method for remediating the site, the feasibility study completed a process that took place in three parts. The first step identified and "screened" a large number of technologies that could be employed at the site to treat, contain, or dispose of the



contaminants. Technologies that passed the initial screening phase were then grouped into different combinations to form remedial alternatives for further evaluation. After an initial analysis to identify the most promising alternatives, a detailed analysis was performed to serve as the basis for selecting a preferred alternative.

To identify technologies useful in addressing the contamination at the site, the three progressively more specific categories of "general response actions," "remedial technologies," and "process options" were identified. For example, regarding debris/soil, one of the general response actions considered was containment. This was then narrowed into the remedial technology of capping which was further subdivided into the process options of synthetic, asphaltic, and layered caps. A summary of the general response actions, remedial technologies, and process options considered is given in Table 3.

The initial screening process evaluates all of the identified process options against the single criterion of technical implementability. This also includes the evaluation of the "No Action" alternative which is carried through the entire process to demonstrate the need for remediation at the site and as a requirement of the NCP. A detailed discussion and evaluation of the initial screening process can be found in Section 4 of the Feasibility Study.

The remedial technologies and process options that passed the screening process were then assembled into different combinations or remedial alternatives. Theoretically, an immense number of combinations are possible but the NCP provides guidance (40 CFR 300.430(e)(3)) on how to assemble suitable technologies into alternative remedial actions for evaluation. Three sets of alternatives are described: (1) a range of alternatives that remove or destroy contaminants to the maximum extent feasible and eliminate or minimize to the degree possible, the need for long-term management; (2) "other alternatives which, at a minimum, treat the principal threats posed by the site but vary in the degree of treatment employed and the quantities and characteristics of the treatment residuals and untreated waste that must be managed;" and (3) "one or more alternatives that involve little or no treatment, but provide protection of human health and the environment primarily by preventing or controlling exposure to ... contaminants, through engineering controls" and other methods to "assure continued effectiveness of the response action."

Since the wastes buried in the northeast corner of the Georgia Tech parcel are physically separated from the rest of the wastes, two groups of remedial alternatives were formulated. Seven alternatives were evaluated for the Barone/Khourouzian (B/K) parcel and four were evaluated for the wastes in the northeast corner of the Georgia Tech (GT) parcel. Each alternative is described in terms of the technologies proposed to address each of the four major media (i.e., debris/soil, soil gas/air, groundwater, and surface water/sediments). Since direct remediation of the Ramapo River and river sediments is not needed, each alternative includes a component for monitoring surface water/sediments.

The alternatives can be grouped into the three major categories of no action, containment, or excavation with treatment. The alternatives

described below are numbered as they appear in the feasibility study. Present worth is the amount of money needed now (in 1991 dollars and assuming a discount rate of 5% before taxes and after inflation) to fund the construction, operation, and maintenance (O&M) of the alternative for 30 years. Capital cost mainly reflects initial construction costs and annual O&M reflects an average over 30 years of the money needed to operate and maintain the alternative for one year. Time to implement mainly refers to the time needed to construct the alternative. All costs and implementation times are estimates.

### No Action Alternatives

#### B/K Alternative 1: No action + monitoring.

Present Worth:	\$1,972,000	Annual O&M:	\$111,000
Capital Cost:	\$ 39,000	Time to Implement:	Immediate

The costs and activities associated with this alternative all deal with monitoring. Samples of groundwater, river water, sediments, soil gas, and ambient air would be taken on a quarterly basis for the first two years and annually thereafter. Groundwater, surface water, and sediments would be analyzed for volatiles, semi-volatiles, and metals. Groundwater wells that monitor discharges to the Ramapo River (MW-4 and MW-6) would be used to monitor for the full Target Compound List (TCL) of contaminants on an annual basis. Soil gas levels of H<sub>2</sub>S, methane/nonmethane hydrocarbons, and combustible gases would be determined and ambient levels of volatile organic compounds and H<sub>2</sub>S would be monitored.

Five perimeter soil gas monitoring wells would be installed to monitor the migration of landfill gases. The annual O&M cost estimate includes a provision for periodically replacing these monitoring wells over the 30 year monitoring period. The actual monitoring costs incurred will depend upon the number of wells routinely sampled, the analytical parameters selected, and the sampling frequencies. These parameters are affected by the variability of the contaminant concentration trends.

#### GT Alternative 1: No action.

Present Worth:	\$0	Annual O&M:	\$0
Capital Cost:	\$0	Time to Implement:	0 years

Since the site monitoring provisions of B/K Alternative 1 would adequately address the needs for the GT parcel, no separate activities or costs are included in this alternative.

### Containment Alternatives

#### B/K Alternative 2: Non-vented Cap + monitoring.

Present Worth:	\$5,917,000	Annual O&M:	\$160,000
Capital Cost:	\$3,040,000	Time to Implement:	1 year

This alternative includes the installation of a final cover system that would minimize the infiltration of precipitation but would not provide for

the collection or treatment of landfill gases. From top down, the design calls for a vegetated cover, a barrier protection layer, and the barrier. Eighteen perimeter passive gas monitoring points would also be installed so that subsurface migration of landfill gases could be monitored. Applicable New York State regulations (6 NYCRR 360-7) call for this type of design for the closure of construction and demolition debris landfills.

A surface water diversion program would be included to aid in the minimization of leachate production. Currently, a significant amount of run-off from a drainage area west of the site runs onto the site. Although a drain pipe runs under the site to carry this run-on to the Ramapo River, this pipe is damaged and allows an undetermined amount of water to enter the waste mass and potentially produce leachate. This water would be diverted to a newly installed 36 inch culvert to be installed under Route 17 south of the site and subsequently discharged to the Ramapo.

The environmental monitoring provisions of B/K Alternative 1 would also be included in this alternative. No provisions for groundwater collection or treatment are included.

**B/K Alternative 3: Vented cap + passive gas collection and treatment + monitoring.**

Present Worth: \$8,168,000  
Capital Cost: \$4,604,000

Annual O&M: \$203,000  
Time to Implement: 1 year

This would be the same as B/K Alternative 2 with the following exceptions: the final cover would include a gas collection layer; up to 19 interior passive gas vents/monitoring points would be installed; and up to 12 granular activated carbon (GAC) treatment units (3 canisters per unit) would be installed to treat gases from the perimeter and interior vents. The GAC would be used to remove  $H_2S$  and volatile organic compounds of concern (e.g., benzene, trichloroethene) so that they would not be emitted to the atmosphere.

B/K Alternative 3 would then include the installation of the following elements:

- o engineered final cover to minimize the amount of infiltration into the waste mass and the amount of leachate produced;
- o inclusion of a gas collection layer in the base of the cover connected to interior and perimeter gas vents;
- o passive collection of soil gas from interior and perimeter vents;
- o treatment of collected gases using granular activated carbon;
- o construction of a surface water diversion system to reduce surface run-on, infiltration, and the subsequent generation of leachate; and
- o environmental monitoring of groundwater, surface water, sediments, soil gas, and ambient air.

O&M activities would include maintenance of the cap, periodic replacement of the GAC, and periodic replacement of the gas vents. The environmental monitoring provisions of B/K Alternative 1 and the surface water diversion program of B/K Alternative 2 are also included. No provisions for groundwater collection or treatment are provided. A pilot program will be completed during the design phase of the remedy to confirm that passive gas collection and treatment will be adequate.

**B/K Alternative 4: Vented cap + active gas collection and treatment + monitoring.**

**Present Worth: \$8,914,000**  
**Capital Cost: \$5,069,000**

**Annual O & M: \$220,000**  
**Time to Implement: 1 year**

The difference between B/K Alternatives 3 and 4 is the method of gas collection. Alternative 4 would actively collect soil gas by connecting all of the interior vents to a blower which creates a vacuum over and inside the waste mass. Collected gases would then be treated before release to the atmosphere. This method would be preferable to passive collection and treatment if the site is found to generate high concentrations and large volumes of contaminants after the venting system is installed. The reason for this is that heavy contaminant loadings would necessitate an impractical replacement frequency for the carbon canisters envisioned for the passive system. O&M activities include maintaining the cap and the gas collection equipment, periodically replacing the GAC (or maintaining other gas treatment units if selected), and environmental monitoring. This option would not include groundwater collection or treatment.

**B/K Alternative 5: Vented cap + active gas collection and treatment + downgradient vertical barrier + groundwater collection and treatment + monitoring.**

**Present Worth: \$23,992,000**  
**Capital Cost: \$ 9,570,000**

**Annual O&M: \$583,000**  
**Time to Implement: 1 year**

This alternative includes all of the elements of B/K Alternative 4 plus a component to directly treat groundwater and indirectly treat surface water and sediments. As discussed above, contaminated groundwater beneath the site currently discharges into the Ramapo River. This could be minimized by installing vertical barriers between the ground surface and bedrock at the two locations where the bulk of site related groundwater discharges into the river. To prevent overtopping of the barriers, groundwater extraction wells would be installed behind the barriers. Collected groundwater would be treated and released to the river. This would essentially cut off the source of contamination from the site to the Ramapo and thereby indirectly address river contamination.

Three types of vertical barriers were evaluated in the feasibility study. The most promising of these is the so-called concrete diaphragm wall. Combined, the two walls would be approximately 1,000 feet long, two feet wide, and would average 50 feet deep. They would be installed on the eastern (downgradient) side of the site roughly between MW-3 and MW-4 and between MW-5 and RI-4.

It is estimated that four extraction wells would be needed to collect the estimated 21,000 gallons per day of water that would build up behind the walls. This water could be treated by an ion exchange system to remove metals. The low levels of organic compounds found in groundwater do not warrant treatment prior to release to the river.

O&M activities would include those listed under Alternative 4 plus those associated with the operation and maintenance of the groundwater extraction and treatment system. This includes periodic replacement of extraction wells, maintenance of pumps and piping, and purchase/disposal of regenerant chemicals and waste products.

**GT Alternative 2: Excavation + deposition on B/K parcel + backfill.**

Present Worth:	\$367,000	Annual O&M:	\$0
Capital Cost:	\$367,000	Time to Implement:	<1 year

Since the wastes in the northeast corner of the Georgia Tech parcel are separate and distinct, they can be removed and combined with the main waste mass on the B/K parcel for subsequent treatment or disposal. Approximately 14,600 cubic yards of waste would be excavated and moved onto the B/K parcel. Clean fill would be imported to grade and revegetate the excavated area. The wastes in the northwestern corner of the GT parcel would be managed as part of the main waste mass on the B/K parcel.

**Excavation with Treatment Alternatives**

**B/K Alternative 6: Excavation + off-site incineration + groundwater extraction and treatment and monitoring.**

Present Worth:	\$1,049,256,000	Annual O&M:	\$376,000
Capital Cost:	\$ 991,592,000	Time to Implement:	7 years

This alternative dramatically differs from those described above. In this case, all wastes would be completely removed from the parcel, transported to off-site permitted incinerators, and destroyed. The resulting ash would be land buried. Additionally, groundwater under the site would be extracted and treated until it met applicable standards.

Under this scenario, it is assumed that all of the 476,500 cubic yards of waste in the site would need to be removed from the site and incinerated (e.g., rotary kiln). This would take seven years. In a subset of this alternative, it was assumed that only 25% of the wastes would require off-site incineration and the rest could be decontaminated, placed back into the site, and properly covered for permanent closure. The present worth of this "sub-alternative" was estimated to be \$295,971,000.

A groundwater extraction and treatment system would be installed and operated to remediate groundwater and prevent contaminant releases to the Ramapo River. It is assumed that 15 years would be needed to reduce concentrations in groundwater beneath the site to acceptable levels. Since a vertical barrier would not be included in this case, the amount of water collected and treated would significantly increase (perhaps double) due to the influence of the Ramapo River.

Surface water/sediments would be indirectly remediated by the groundwater program. Environmental monitoring of surface water/sediments and ambient air would occur to determine if the remedial action itself was not creating unacceptable damage or threats of damage.

After the completion of the excavation/treatment components, O&M activities associated with groundwater treatment and environmental monitoring are projected to continue until 30 years from the start of remediation.

**B/K Alternative 7: Excavation + on-site incineration + groundwater extraction and treatment + monitoring.**

<b>Present Worth:</b>	<b>\$246,869,000</b>	<b>Annual O&amp;M:</b>	<b>\$431,000</b>
<b>Capital Cost:</b>	<b>\$226,048,000</b>	<b>Time to Implement:</b>	<b>5 years</b>

An optional permanent treatment/disposal method associated with excavation is on-site incineration. The advantages include no need for long distance transportation, dedicated incineration capacity, and reduced ash disposal costs. The disadvantages include the need for on-site residuals disposal, creation of local air emission sources, and concerns about effectiveness. Since metals are present at significant concentrations in the debris and incineration would not remove significant quantities from the resulting residuals, the ash would need to be stabilized to immobilize the metals. Uncertainties in the long-term effectiveness of this method raises the possibility of future contamination release problems.

The scenario analyzed in the feasibility study envisions the use of three on-site incinerators. In this case, it is projected to take five years to complete the treatment process and another 10 years to complete the groundwater treatment program. Using more or fewer incinerators would proportionately lessen or extend the time needed to complete the remedy.

As with B/K Alternative 6, the possibility that only 25% of the debris would need to be incinerated was investigated. The present worth of the remedy in this case was estimated to be \$93,675,000. The remainder of the activities (i.e., groundwater extraction and treatment, environmental monitoring, etc.) would be similar to Alternative 6.

**GT Alternative 3: Excavation + off-site incineration.**

<b>Present Worth:</b>	<b>\$41,544,000</b>	<b>Annual O&amp;M:</b>	<b>\$0</b>
<b>Capital Cost:</b>	<b>\$41,544,000</b>	<b>Time to Implement:</b>	<b>1 year</b>

In this case, the wastes deposited in the northeast corner of the GT parcel would be excavated and transported off-site for incineration. The resulting excavation would be graded and revegetated as in GT Alternative 2. Since all of the wastes would be removed, no O&M would be necessary. The wastes in the northwest corner would be managed as part of the B/K parcel.

**GT Alternative 4: Excavation + on-site incineration.**

<b>Present Worth:</b>	<b>\$12,753,000</b>	<b>Annual O&amp;M:</b>	<b>\$0</b>
<b>Capital Cost:</b>	<b>\$12,753,000</b>	<b>Time to Implement:</b>	<b>1 year</b>

The difference between GT Alternatives 3 and 4 is that in Alternative 4, wastes would be incinerated on site in conjunction with B/K Alternative 7. As with GT Alternative 3, all of the wastes in the northeast corner would be removed so that O&M would not be needed after the construction was completed. Monitoring would be carried out in conjunction with the B/K parcel.

Refer to the discussion of B/K Alternative 7 above for more information about this alternative.

### **VIII. SUMMARY OF THE COMPARATIVE ANALYSIS OF THE ALTERNATIVES**

The remedial alternatives developed for this site, and described above, have been grouped into three categories; (1) no action (B/K Alternative 1 and GT Alternative 1), (2) containment (B/K Alternatives 2, 3, 4, & 5 and GT Alternative 2), and (3) excavation and treatment (B/K Alternatives 6 & 7 and GT Alternatives 3 & 4). This comparative analysis will focus upon these three groups rather than address each individual alternative. Where specific differences between the alternatives are relevant, they are mentioned.

The site specific goals for remediating this site can be summarized in general as follows:

- o prevent unacceptable health risks to exposed populations from airborne contaminants;
- o prevent unacceptable environmental risks due to exposure to site related contaminants;
- o close the site in conformance with applicable regulations;
- o protect surface water and sediments from contamination which would adversely affect its uses;
- o eliminate the odor nuisance emanating from the site.

The criteria used to compare the potential remedial alternatives are defined in the National Contingency Plan (40 CFR 300.430). For each of the criteria, a brief description is given followed by an evaluation of the alternatives against that criterion.

**Threshold Criteria** - The first two criteria must be satisfied in order for an alternative to be eligible for selection.

1. **Protection of Human Health and the Environment**--This criterion is an overall and final evaluation of the health and environmental impacts to assess whether each alternative is protective. This evaluation is based upon a composite of factors assessed under other criteria, especially short/long-term impacts and effectiveness and compliance with ARARs (see below).

If the no-action alternative were implemented, the threat to human health and the environment could be estimated from the results of the baseline risk assessment described above in Section VI. Although the risks are not large, it is prudent to determine what steps can be taken to minimize

those risks to the extent practicable. As with other sites where the exact composition of the wastes is uncertain, the possibility of future releases of currently unidentified contaminants has also been considered.

The containment alternatives would provide protection by limiting the amount of contaminated groundwater generated and released, and in the case of alternatives with gas collection and control, would also limit the release of hazardous constituents to the atmosphere. By monitoring groundwater, surface water/sediments, and air releases, changes in the nature of the releases from the site would be detected and mitigating measures could be taken. By the addition of a vertical groundwater barrier and groundwater treatment, B/K Alternative 5 would directly prevent the release of contaminated groundwater to the river.

The excavation/treatment alternatives would provide protection by treating, and in the case of B/K Alternative 6, removing all of the hazardous wastes from the site. Wastes would be incinerated to destroy organic contaminants and chemically treated to immobilize the remaining heavy metals in the ash. The treated ash would be land buried either on or off-site. Groundwater would be collected and treated until the level of contamination was reduced to levels below standards.

Although the excavation/treatment alternatives would likely offer the highest overall protection of human health and the environment after completion of the action, there are factors that diminish the differences between the alternatives regarding this criterion. Specifically, the process of excavating and handling the wastes at the site would result in the release of potentially significant quantities of volatile contaminants to the atmosphere. Depending upon the effectiveness of engineering controls such as vapor suppression, the resulting exposures could be significant. The feasibility study estimates that the cancer risks to the community associated with excavating the site would be 17 times higher than for baseline conditions. Both sets of alternatives also implicitly contain the possibility that a subsurface fire could begin at the site resulting in the release of significant quantities of air contaminants. The risk of this occurring in conjunction with the containment alternatives is considered to be low. Because of their intrusive nature, the risk of fire may be greater with the excavation/treatment alternatives but these risks are difficult to quantify with any certainty.

2. **Compliance with Applicable or Relevant and Appropriate New York State and Federal Requirements (ARARs)**--ARARs are divided into the categories of chemical-specific (e.g. groundwater standards), action-specific (e.g. design of a landfill), and location-specific (e.g. protection of wetlands). Certain policies and guidance that do not have the status of ARARs that are considered to be important to the remedy selection process are identified as To-Be-Considered (TBC) criteria. A compilation of federal and state ARARs/TBCs are included in Table 4. If the implementation of a remedy results in one or more ARARs not being met, a waiver of the ARAR must be justifiable based upon one of the six reasons specified in the NCP (40 CFR 300.430(f)(1)(ii)(C)).

The key ARARs associated with this site are the requirements for site closure (i.e. installation of a final cover system) under the hazardous and



solid waste regulations, ambient air standards, surface water quality standards, groundwater standards, and land disposal restrictions (40 CFR Part 268). Since the no-action alternative would not address these requirements and complete waivers could not be justified, no-action is not eligible for selection.

The containment alternatives that include gas collection and treatment would meet the key ARARs except regarding on-site groundwater standards. To meet these standards, the wastes themselves would have to be removed or treated so that they no longer served as a source of contaminants to the groundwater. If public monies are used to remediate the site, an applicable waiver of the on-site groundwater standard would be that taking the extraordinary steps needed to attain the ARAR would not provide a balance between the need for protection of human health and the environment at the site and the availability of public monies to respond to other sites that may present a threat to human health and the environment. Also, as discussed above, it is possible that the excavations needed to treat all of the wastes may result in the creation of a greater overall threat by resulting in the release of volatile chemicals.

The excavation/treatment alternatives would likely meet the key ARARs except for the possible exceedances of ambient air standards or guidelines during the five to seven years it would take to complete the remedy. Closure requirements would be met by removing the wastes or properly containing treated wastes on-site. Groundwater standards would be met by removing the source and treating groundwater until standards were met. In the long-term, ambient air standards and guidelines would be met by removing and destroying the volatile contaminants. Surface water quality standards will be maintained by reducing the release of contaminants to the Ramapo River.

Land disposal restrictions would prohibit the excavation and reburial of certain hazardous wastes without appropriate treatment. Incineration was evaluated as an appropriate treatment technology but the resulting ash may also require treatment (i.e., stabilization) before land burial would be permitted. Constructing a lined land burial facility may be impracticable.

**Primary Balancing Criteria** - The next five "primary balancing criteria" are used to weigh major trade-offs among the different hazardous waste management strategies.

3. **Short-term Impacts and Effectiveness**--The potential short-term adverse impacts of the remedial action upon the community, the workers, and the environment is evaluated. The length of time needed to achieve the remedial objectives is estimated and compared with other alternatives.

Because they are less intrusive, result in adequate protection, and can be implemented in a short amount of time (approximately one year), the containment alternatives are preferable to the excavation/treatment alternatives in regard to this criterion. Although less intrusive, the containment alternatives do involve a limited amount of waste excavation. This is necessary to achieve stable final slopes, to remove wastes deposited in the railroad right-of-way, and to consolidate the wastes in the northeast corner of the Georgia Tech parcel onto the B/K parcel. Engineering controls will be applied to minimize the release of volatile compounds. As described

above, the excavation/treatment alternatives are predicted to result in greater risks than the no-action alternative.

4. Long-term Effectiveness and Permanence--If wastes or residuals will remain at the site after the selected remedy has been implemented, the following items are evaluated: 1) the magnitude and nature of the risk presented by the remaining wastes; 2) the adequacy of the controls intended to limit the risk to protective levels; and 3) the reliability of these controls.

It is generally preferable to implement remedies that will permanently eliminate any significant threats to human health or the environment, that will minimize or eliminate the need to manage residuals, and will minimize other operation and maintenance functions. The excavation/treatment alternatives provide these characteristics by treating all of the hazardous wastes at the site. They would not, however, provide the highest degree of permanence because unlike liquid wastes, significant quantities of residual wastes would remain in the form of stabilized ash. Wherever finally disposed, the ash would have the potential of eventually leaching out metals and producing contaminated groundwater.

Although only small amounts of the total waste mass would be treated, the containment alternatives would provide an adequate degree of long-term effectiveness and permanence. The magnitude and nature of the risks presented by the remaining wastes would be acceptable given the adequacy and reliability of the controls used to limit these risks. If the type or volume of contaminants released by the site were to significantly change over time, mitigative measures could be taken to address any new threats.

For example, if highly toxic compounds not currently detected at the site were found in groundwater that discharges to the Ramapo River, a groundwater collection and treatment system similar to that described in B/K Alternative 5 could be installed that would prevent the release of these contaminants. If the type or volume of gas emissions were to significantly change, modifications could be made to the gas collection/treatment system to address those problems. This could include conversion from a passive to an active collection system or the use of an alternate treatment system. Other technical and administrative solutions would also be available as described in the RI/FS Report.

5. Reduction of Toxicity, Mobility, or Volume--Preference is given to alternatives that permanently, and by treatment, significantly reduce the toxicity, mobility, or volume of the wastes at the site. This includes assessing the fate of the residues generated from treating the wastes at the site.

The excavation/treatment alternatives would significantly reduce the toxicity, mobility, and volume of the wastes whereas the containment alternatives would only reduce the mobility of the wastes. The excavation/treatment alternatives would reduce the toxicity of organic contaminants by thermal destruction. Mobility would be reduced by chemically treating the resulting ash to prevent the release of heavy metals. Volume would be reduced by segregating out non-hazardous wastes and incinerating the rest.

The containment alternatives would reduce the mobility of the wastes by minimizing the production of leachate and by collecting and treating landfill gases (except for B/K Alternative 2 which does not include a gas collection or treatment component). Both sets of alternatives would generate residues. Excavation/treatment would produce air emissions, treated ash, and groundwater treatment residues. The containment alternatives would generate gas and water treatment residues (e.g. spent activated carbon, metals sludges, depending on the actual method employed).

6. Implementability--The technical and administrative feasibility of implementing the alternative is evaluated. Technically, this includes the difficulties associated with the construction and operation of the alternative, the reliability of the technology, and the ability to effectively monitor the effectiveness of the remedy. Administratively, the availability of the necessary personnel and materiel is evaluated along with potential difficulties in obtaining special permits, rights-of-way for construction, etc.

Even though all of the potential alternatives are technically implementable, there are significant differences in the level of difficulty to construct and operate the remedies. Although the capping activities anticipated for the containment alternatives are well established, the physical nature of the wastes could present difficulties in establishing the final grades of the slopes. Minimizing the release of contaminants during these activities would require special attention. The installation of the gas extraction vents would be difficult due to the problems encountered when drilling through construction and demolition debris. The installation methods for a geomembrane as the impermeable component of the final cover are well established but requires special techniques and experienced personnel. The materials and personnel needed would be readily available.

The greatest challenges to implementing the excavation/treatment alternatives would be materials handling and the availability of incinerator capacity. Unlike liquids and some soils, the wastes at this site would need to be highly processed before they could be incinerated. Items such as reinforced concrete, railroad ties, structural steel, and white goods (e.g. refrigerators) would need to be either segregated and decontaminated or crushed into small pieces before being incinerated. Nearly all of the 500,000 cubic yards of waste would require some form of preparation. This process would exacerbate the release of volatile compounds.

The implementability of the on-site incineration/ash burial sub-alternative is uncertain since there is a good possibility that before redeposition, a liner system with leachate collection capabilities would need to be installed. Without removing all wastes from the site, the liner would have to be installed in small segments as the bottom of the site is exposed. This may not be feasible.

The very large quantities of waste to treat would monopolize scarce incinerator resources. If additional capacity was needed, a significant delay would be realized while the siting, design, construction, and permitting process was completed. The use of on-site incinerators could face administrative feasibility problems if projected air emissions were thought

to be unacceptable or there was significant local resistance to the installation and operation of multiple incinerators in the community.

7. Cost--Capital and operation and maintenance costs are estimated for the alternatives and compared on a present worth basis. Although cost is the last criterion evaluated, where two or more alternatives have met the requirements of the remaining criteria, cost effectiveness can be used as the basis for final selection.

To simplify the presentation of the cost analysis, the B/K and GT alternatives are grouped into likely combinations and the resulting costs are added together. Each of the alternatives includes a monitoring component which is not stated explicitly in the following definitions. These alternatives are designated by Roman numerals and are defined below:

#### Estimated Costs (Present Worth) of Alternatives

Alt. I: No action = B/K 1 + GT 1.....	\$1,972,000
Alt. II: Non-vented cap = B/K 2 + GT 2.....	\$6,284,000
Alt. III: Vented cap + passive gas collection and treatment = B/K 3 + GT 2.....	\$8,535,000
Alt. IV: Vented cap + active gas collection and treatment = B/K 4 + GT 2.....	\$9,281,000
Alt. V: Vented cap + active gas collection and treatment + vertical groundwater barrier + groundwater collection and treatment = B/K 5 + GT 2.....	\$24,359,000
Alt. VI: Excavation + off-site incineration and disposal + groundwater collection and treatment = B/K 6 + GT 3..	\$1,040,080,000
Alt. VII: Excavation + on-site incineration and treatment + groundwater collection and treatment = B/K 7 + GT 4....	\$259,622,000

Modifying Criterion - This final criterion is taken into account after evaluating those above. It is focused upon after public comments on the proposed remedial action plan have been received.

8. Community Acceptance--Concerns of the community regarding the RI/FS Reports and the Proposed Remedial Action Plan are evaluated. The Responsiveness Summary (Exhibit C) for this project identifies those concerns and presents the Department's responses to those concerns.

#### IX. SELECTED REMEDY

The remedy selected for the site by the NYSDEC was developed in accordance with the New York State Environmental Conservation Law (ECL) and is consistent with the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), 42 USC Section 9601, et. seq., as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA).

Based upon the results of the Remedial Investigation and Feasibility Study (RI/FS), and the criteria for selecting a remedy, the NYSDEC has selected a combination of B/K Alternative 3 and GT Alternative 2 to remediate the site (vented cap + passive gas collection and treatment + consolidation of GT wastes + monitoring). The estimated cost to implement the remedy (present worth) is \$8,535,000. The cost to construct the remedy is estimated to be \$4,971,000 and the average annual operation and maintenance cost is estimated to be \$203,000.

The elements of the selected remedy are as follows (see also Figure 10):

1. A **remedial design program** to verify the components of the conceptual design and provide the details necessary for the construction, operation, maintenance, and monitoring of the remedial program. A **gas collection and treatment pilot study** will be carried out as part of the design program to verify the adequacy of the proposed gas collection and treatment system.
2. **Excavation and consolidation of wastes** to minimize the final size of the site. Wastes in the northeast corner of the Georgia Tech parcel will be excavated and used to grade the main site. Clean fill will be imported as necessary to stabilize and revegetate this corner. Wastes currently encroaching along the railroad right-of-way along the eastern border of the site will be removed and redeposited on the site.
3. Installation of a **vented final cover** to minimize the infiltration of precipitation and collect gases generated by the wastes. An adequate number of gas collection points will be installed around the perimeter and interior of the site to prevent the uncontrolled release of gases to the atmosphere. The major elements of the final cover will include vegetated top soil, a barrier protection layer, a drainage layer, a gas/water barrier (e.g. geomembrane), and a gas collection layer.
4. Installation and operation of a **passive gas collection and treatment system**. Gases collected in the final cover system will be conveyed through suitable piping to treatment modules containing regenerable activated carbon. Appropriate carbon will be selected so that both hydrogen sulfide and volatile organic compounds will be removed.
5. A **surface water diversion program** will be completed to reduce the run-on of precipitation to the extent feasible. This will help to reduce the amount of water that infiltrates the site and produces leachate. After an appropriate design program is completed, water currently running onto the southwestern portion of the site from the west side of State Route 17 will be diverted to the south and eventually to the Ramapo River. This will likely require the installation of an additional culvert under Route 17 to accommodate the increased flow. Additional improvements will be made as needed along the western and southern sides of the site to minimize the amount of run-on.
6. **Restrictions on the use of the site** will be put into place to ensure that the integrity of the remedy is not damaged or compromised. This will include restrictions on excavations into the cover or any other

activities that would reduce the effectiveness of the remedy (e.g. interfering with the gas collection/treatment system).

7. An **environmental monitoring program** to evaluate the performance of the remedial program.

The performance standards to be obtained by implementing the remedy include the following:

1. Prevent off-site exceedances of the one-hour ambient air standard for hydrogen sulfide of 0.01 parts per million (ppm).
2. Prevent off-site concentration exceedances of volatile organic compounds in ambient air that would result in an added risk of cancer of greater than one in one million or a hazard index greater than one (for noncarcinogens) at the nearest receptor.
3. Prevent the release of contaminated groundwater to the Ramapo River that would result in exceedances of surface water quality standards downstream of the site.

#### **X. STATUTORY DETERMINATIONS**

The following discussion describes how the remedy complies with the decision criteria in the laws and regulations.

##### **1. Protection of Human Health and the Environment**

The selected remedy will control risks to human health and the environment by reducing the release of contaminants to the groundwater, surface water, and air pathways. The combination of an impermeable cover along with the diversion of run-on will reduce the amount of water that infiltrates the site and subsequently produces contaminated groundwater. Since the release of contaminated groundwater is the mechanism for the contamination of surface water and sediments, reducing the release of groundwater will directly reduce the contaminant loadings to the river. The installation and operation of a passive gas collection and treatment system will reduce the release of contaminants to the air and the associated risks. No unacceptable short-term risks or cross-media impacts will be caused by implementation of the remedy.

##### **2. Compliance with ARARs**

The implementation of the selected remedy should result in compliance with all ARARs except for the attainment of on-site groundwater standards. The requirements for site closure will be met by the installation of an engineered final cover system as described above. Ambient air standards will be attained by the installation of a gas collection and treatment system. Surface water quality standards will be met by reducing the release of contaminants to the Ramapo River.

If public monies are used to remediate the site, an applicable waiver of the on-site groundwater standard would be that taking the extraordinary steps needed to attain the ARAR would not provide a balance between the need for

protection of human health and the environment at the site and the availability of public monies to respond to other sites that may present a threat to human health and the environment. Also, as discussed above, it is possible that the excavations needed to treat all of the wastes may result in the creation of a greater overall threat by resulting in the release of volatile chemicals.

### **3. Cost-Effectiveness**

Of the alternatives that can achieve the remedial goals and meet the threshold evaluation criteria, the selected remedy has the lowest cost.

### **4. Utilization of Permanent Solutions and Alternative Treatment Technologies or Resource Recovery Technologies to the Maximum Extent Practicable.**

The NYSDEC has determined that the selected remedy represents the maximum extent to which permanent solutions and treatment technologies can be utilized in a cost-effective manner for the site. Of those alternatives that are protective of human health and the environment and comply with ARARs, the State has determined that this remedy provides the best balance of long-term effectiveness and permanence, reduction in toxicity, mobility, or volume, short-term impacts and effectiveness, implementability, and cost, also considering the statutory preference for treatment as a principal element.

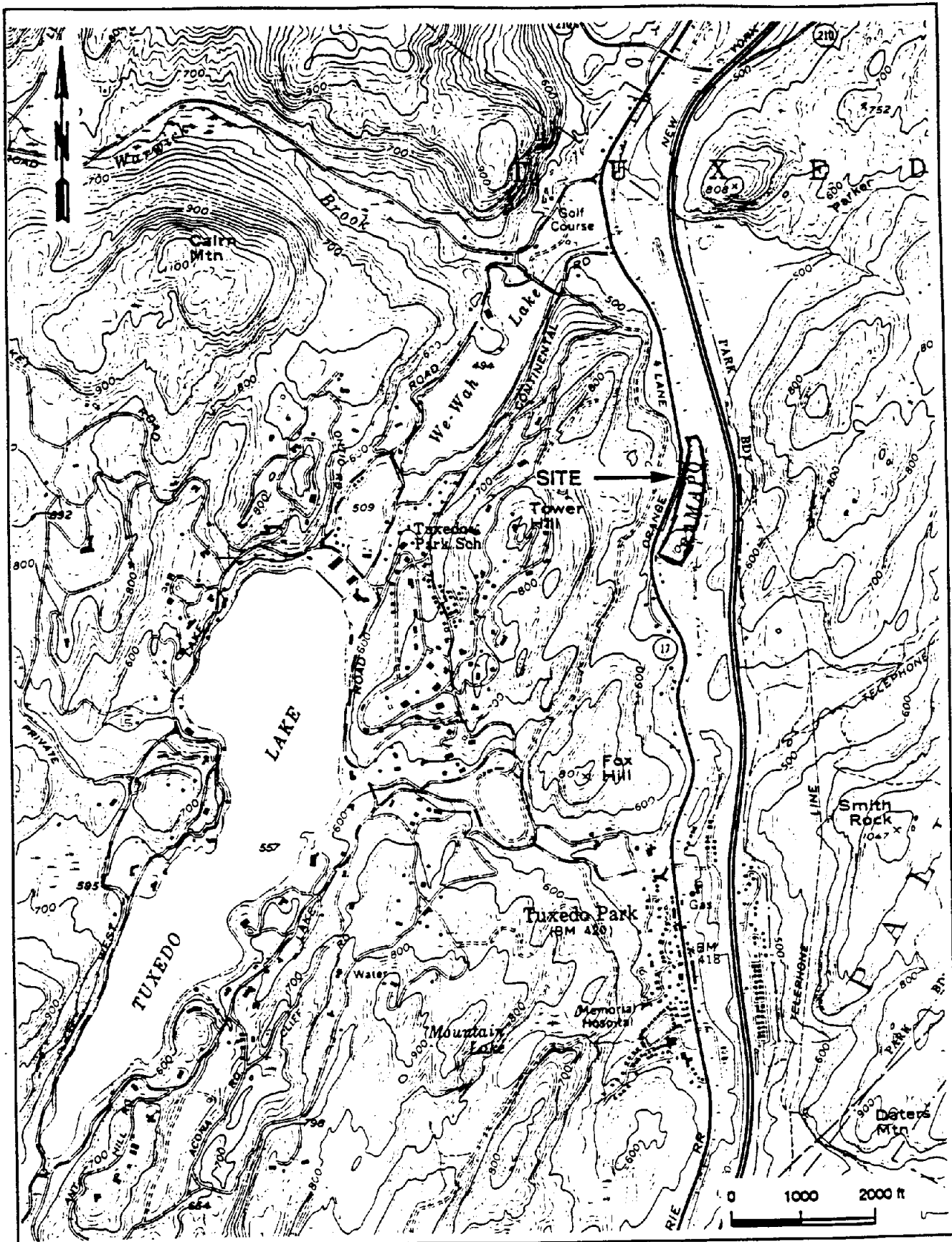
While the selected remedy does not offer as high a degree of long-term effectiveness and permanence as the excavation/treatment alternatives, it will significantly reduce the inherent hazards posed by the release of air and groundwater contaminants. Additionally, the incineration options, while resulting in fewer residuals requiring long-term management, would nonetheless require land burial of the metal contaminated ash. The selected remedy can be implemented more quickly, with less difficulty and at less cost than the excavation/treatment alternatives and provides the best balance and versatility among the containment alternatives. Therefore, the selected remedy is determined to be the most appropriate solution for the site.

### **5. Preference for Treatment as a Principal Element**

Although the overall amount of contaminants released by the site is reduced and soil gases released by the site are treated using regenerable activated carbon, the principal element of the remedy is containment, not treatment. Therefore, the statutory preference for remedies that employ treatment as a principal element is not completely satisfied. However, in accordance with the analysis given above, it has been determined that this preference has been satisfied to the extent practicable given the conditions at the site and the extraordinary measures needed to incorporate treatment as a principal element.

## FIGURES





**M&E** Metcalf & Eddy  
of New York, Inc.

TUXEDO WASTE DISPOSAL SITE  
ORANGE COUNTY, NEW YORK

FIGURE 1  
SITE LOCATION MAP

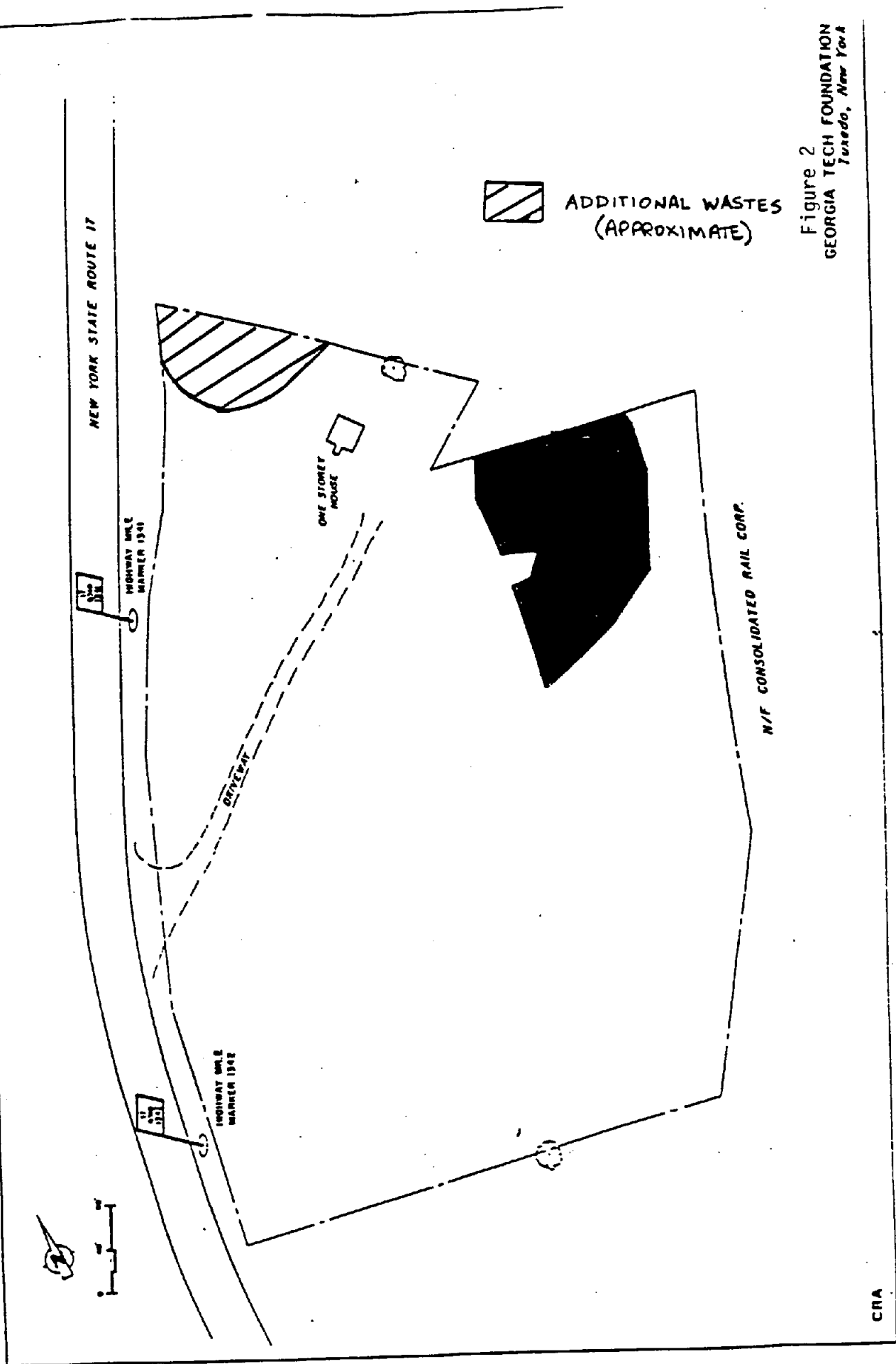
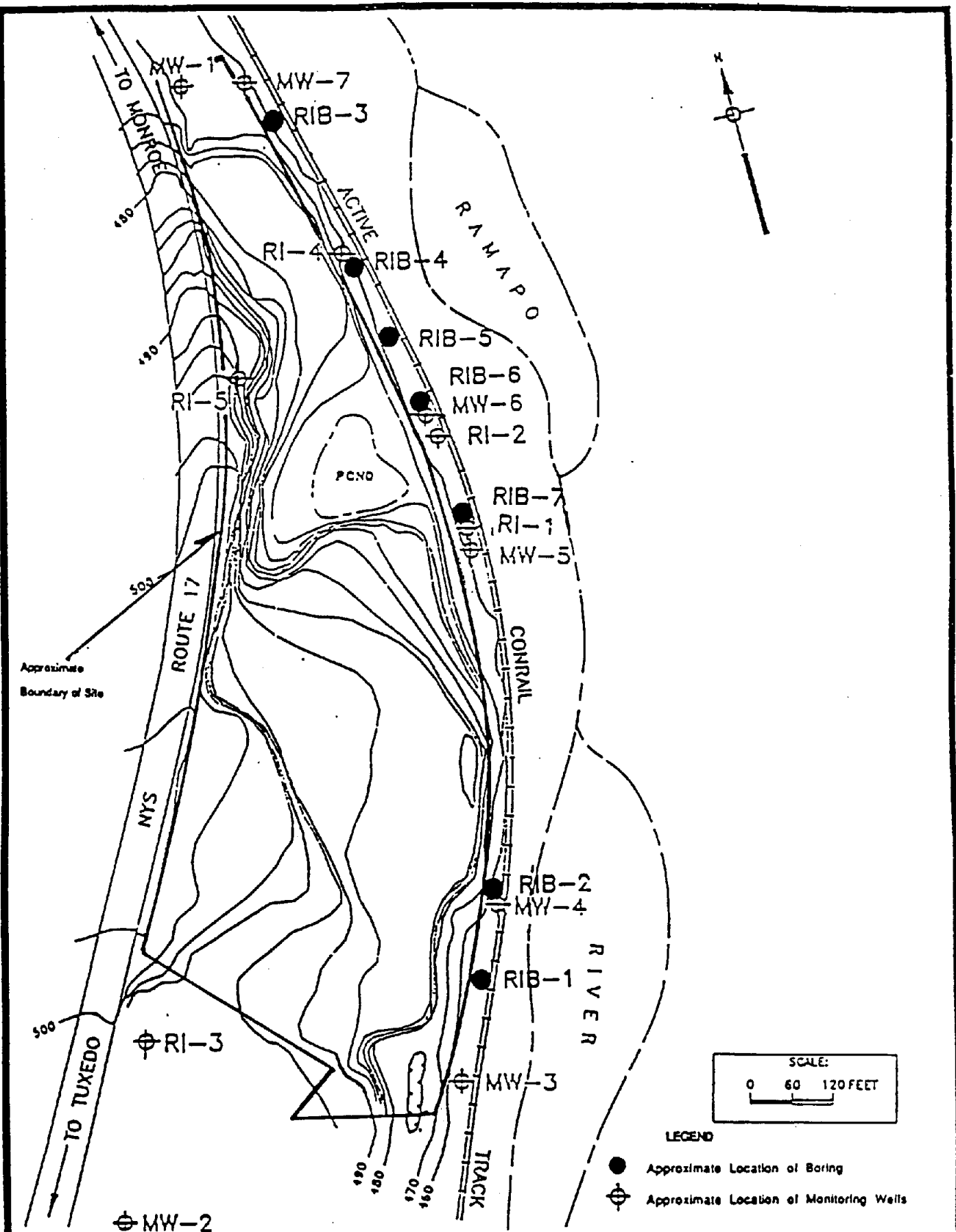


Figure 2  
GEORGIA TECH FOUNDATION  
Tuxedo, New York

CRA

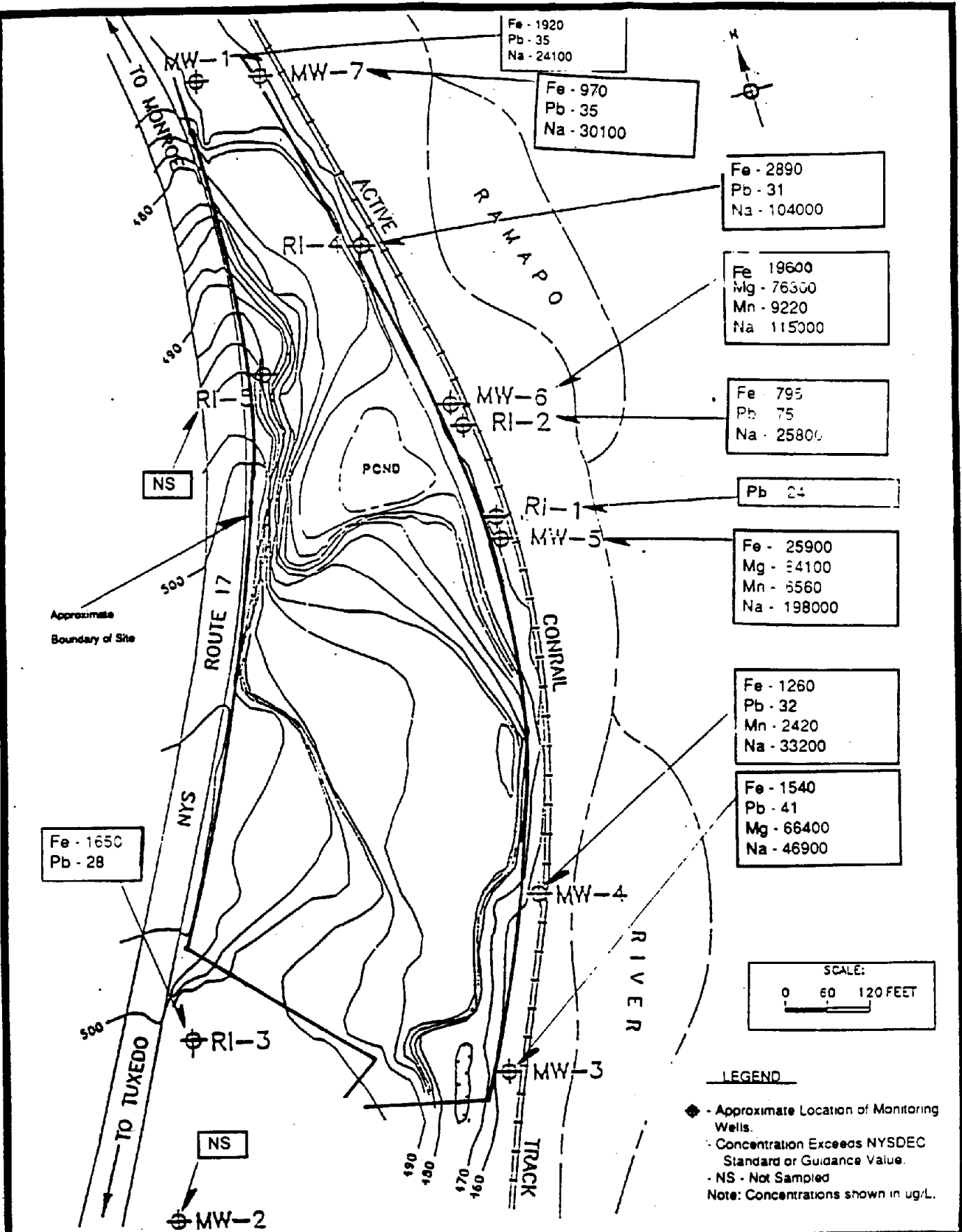
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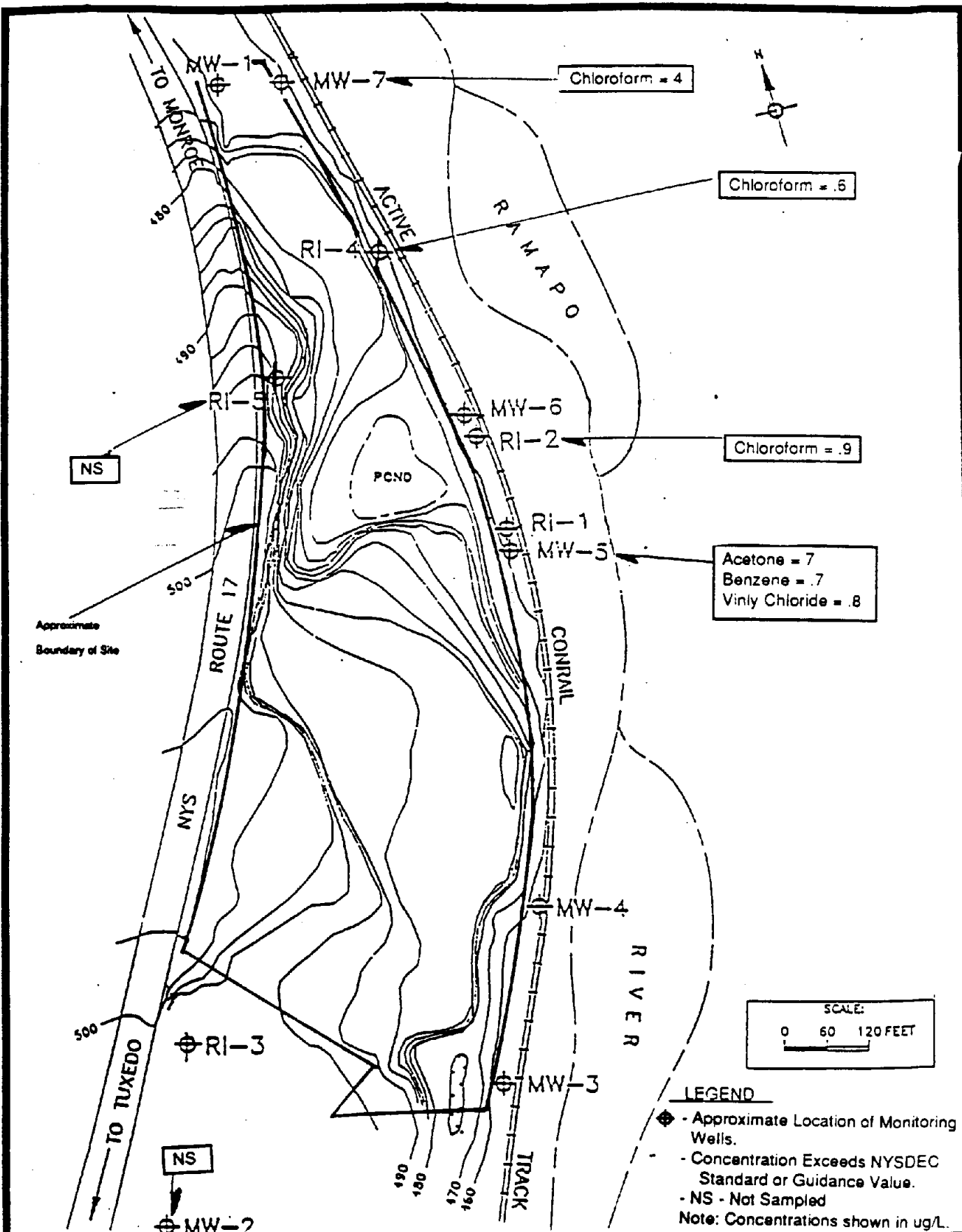
**M&E**  
Metcalf & Eddy

TUXEDO WASTE DISPOSAL SITE  
ORANGE COUNTY, NEW YORK

**FIGURE 3**  
**SOIL BORING AND**  
**MONITORING WELL LOCATION MAP**



**FIGURE 8**  
**WELLS CONTAINING METAL CONCENTRATIONS EXCEEDING**  
**NEW YORK STATE STANDARDS AND GUIDANCE VALUES (1991)**





Michael Zagata  
Commissioner

AUG 23 1996

This letter was sent to the people on the attached list.

Dear :

As mandated by Section 27-1305 of the Environmental Conservation Law (ECL), the New York State Department of Environmental Conservation (NYSDEC) must maintain a Registry of all inactive disposal sites suspected or known to contain hazardous waste. The ECL also mandates that this Department notify the owner of all or any part of each site or area included in the Registry of Inactive Hazardous Waste Disposal Sites as to changes in site classification.

Our records indicate that you are the owner or part owner of the site listed below. Therefore, this letter constitutes notification of change in the classification of such site in the Registry of Inactive Hazardous Waste Disposal Sites in New York State.

DEC Site No.: 336035  
Site Name: Tuxedo Waste Disposal Site  
Site Address: Route 17, Tuxedo, New York 10987

Classification Change from 2 to 4

The reason for the change is as follows:

- The remedial action at this site has been completed in accordance with the ROD and the approved design. A final inspection was completed and the final engineer's certification has been approved. Since contamination in the waste mass still exists at the site as designed and constructed a monitoring and maintenance plan will be initiated and continued for the near future.

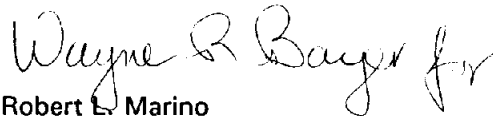
Enclosed is a copy of the New York State Department of Environmental Conservation, Division of Hazardous Waste Remediation, Inactive Hazardous Waste Disposal Site Report form as it appears in the Registry and Annual Report, and an explanation of the site classifications. The Law allows the owner and/or operator of a site listed in the Registry to petition the Commissioner

of the New York State Department of Environmental Conservation for deletion of such site, modification of site classification, or modification of any information regarding such site, by submitting a written statement setting forth the grounds of the petition. Such petition may be addressed to:

Michael Zagata  
Commissioner  
New York State Department of Environmental Conservation  
50 Wolf Road  
Albany, New York 12233-0001

For additional information, please contact me at (518) 457-0747.

Sincerely,

A handwritten signature in cursive script, appearing to read "Wayne R. Bays for", written in dark ink.

Robert L. Marino  
Chief  
Site Control Section  
Bureau of Hazardous Site Control  
Division of Environmental Remediation

Enclosures

A Sufferer

New York State Department of Environmental Conservation  
50 Wolf Road, Albany, New York 12233 - 7010



Michael Zagata  
Commissioner

SEP 11 1996

This letter was sent to the people on the attached list.

Dear :

The Department of Environmental Conservation (DEC) maintains a Registry of sites where hazardous waste disposal has occurred. Property located at Route 17 in the Town of Tuxedo and County of Orange and designated as Tax Map Number 9-11-2 was recently reclassified as a Class 4 in the Registry. The name and site I.D. number of this property as listed in the Registry is Tuxedo Waste Disposal, Site #336035.

The Classification Code 4 means that the site is properly closed -- requires continued management.

We are sending this letter to you and others who own property near the site listed above, as well as the county and town clerks. We are notifying you about these activities at this site because we believe it is important to keep you informed.

If you currently are renting or leasing your property to someone else, please share this information with them. If you no longer own the property to which this letter was sent, please provide this information to the new owner and provide this office with the name and address of the new owner so that we can correct our records.

The reason for this recent classification decision is as follows:

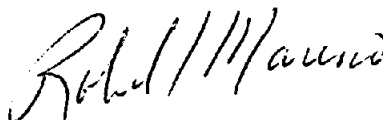
- The remedial action at this site has been completed in accordance with the Record of Decision (ROD) and the approved design. A final inspection was completed and the final engineer's certification has been approved. Contamination in the waste mass still exist at the site as designed. A monitoring and maintenance plan will be initiated.



If you would like additional information about this site or the inactive hazardous waste site remedial program, call:

DEC's Inactive Hazardous Waste Site Toll-Free Information Number 1-800-342-9296 or  
New York State Health Department's Health Liaison Program (HeLP) 1-800-458-1158, ext.  
402.

Sincerely,



Robert L. Marino  
Chief  
Site Control Section  
Bureau of Hazardous Site Control  
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