# RECORD OF DECISION

Former Bearoff Metallurgical State Superfund Project Colonie, Albany County Site No. 401069 March 2020



Prepared by
Division of Environmental Remediation
New York State Department of Environmental Conservation

## DECLARATION STATEMENT - RECORD OF DECISION

Former Bearoff Metallurgical State Superfund Project Colonie, Albany County Site No. 401069 March 2020

## **Statement of Purpose and Basis**

This document presents the remedy for the Former Bearoff Metallurgical site, a Class 2 inactive hazardous waste disposal site. The remedial program was chosen in accordance with the New York State Environmental Conservation Law and Title 6 of the Official Compilation of Codes, Rules and Regulations of the State of New York (6 NYCRR) Part 375, and is not inconsistent with the National Oil and Hazardous Substances Pollution Contingency Plan of March 8, 1990 (40CFR300), as amended.

This decision is based on the Administrative Record of the New York State Department of Environmental Conservation (the Department) for the Former Bearoff Metallurgical site and the public's input to the proposed remedy presented by the Department. A listing of the documents included as a part of the Administrative Record is included in Appendix B of the ROD.

## **Description of Selected Remedy**

The elements of the selected remedy are as follows:

#### 1. Remedial Design

A remedial design program will be implemented to provide the details necessary for the construction, operation, optimization, maintenance, and monitoring of the remedial program. Green remediation principles and techniques will be implemented to the extent feasible in the design, implementation, and site management of the remedy as per DER-31. The major green remediation components are as follows:

- Considering the environmental impacts of treatment technologies and remedy stewardship over the long term;
- Reducing direct and indirect greenhouse gases and other emissions;
- Increasing energy efficiency and minimizing use of non-renewable energy;
- Conserving and efficiently managing resources and materials;
- Reducing waste, increasing recycling and increasing reuse of materials which would otherwise be considered a waste;
- Maximizing habitat value and creating habitat when possible;
- Fostering green and healthy communities and working landscapes which balance ecological, economic and social goals; and

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• Integrating the remedy with the end use where possible and encouraging green and sustainable re-development.

#### 2. Excavation

Excavation and off-site disposal of overburden soils containing polychlorinated biphenyls (PCBs) above the hazardous waste threshold of 50 ppm. Based on existing data, the excavation volume is approximately 1,000 cubic yards.

Excavation and off-site disposal of sediments containing PCBs, chromium, and other metals at concentrations above the Class A sediment guidance values. Approximately 500 cubic yards of sediment will be removed and disposed of at a permitted facility. Following removal, documentation samples would be collected from the limits of the excavation areas and submitted for laboratory analysis. Site restoration would occur following the collection of these samples.

Restoration of the stream, banks, and floodplain buffer area will include placement of clean soil in the removal areas to pre-existing grades, followed by seeding/planting of disturbed soil areas. The details of the stream restoration and floodplain buffer area will be addressed by the remedial design. Remediation and restoration of the tributary will be consistent with the requirements of 6 NYCRR Part 608.

## 3. Consolidation/Capping

On-site soils which exceed Restricted Residential Soil Cleanup Objectives (RRSCOs) and impacted off-site soils which exceed Residential Soil Cleanup Objectives (RSCOs) for metals and PCBs, but which do not exceed the criteria for off-site disposal as described in remedial element 2, will be excavated, consolidated on-site above the water table, and covered with a two foot soil cover. The cover system in the areas directly uphill of the stream will be enhanced with an impermeable cap to prevent site-related contaminants from migrating into the stream via leachate seeps.

The two-foot cover system is illustrated as the brown hatched area on Figure 4 (approximately 6 acres). The cap system is illustrated as the yellow and brown hatched area on Figure 4. The cap system for this area will be designed, constructed and maintained in conformance with the relevant substantive requirements of 6 NYCRR Part 360 solid waste regulations, with a minimum of two feet of soil above the impermeable layer that meets RRSCOs.

Documentation sampling will be conducted to demonstrate that all impacted soils from the site exceeding RRSCOs, and all site-related soils present off-site, will have been removed, capped or covered. The site will be graded to improve surface drainage and minimize surface water from infiltrating into the capped and covered areas.

#### 4. Backfill

Clean fill meeting the requirements of 6 NYCRR Part 375-6.7(d) will be imported to replace the excavated soil associated with Paragraphs 2 and 3 above, and to establish the designed grades at

the site.

#### 5. Institutional Control

Imposition of an institutional control in the form of an environmental easement for the controlled property which will:

- require the remedial party or site owner to complete and submit to the Department a periodic certification of institutional and engineering controls in accordance with Part 375-1.8 (h)(3);
- allow the use and development of the controlled property for restricted residential use as defined by Part 375-1.8(g), although land use is subject to local zoning laws;
- restrict the use of groundwater as a source of potable or process water, without necessary water quality treatment as determined by the NYSDOH or County DOH; and
- require compliance with the Department approved Site Management Plan.
- 6. Site Management Plan

A Site Management Plan is required, which includes the following:

a) an Institutional and Engineering Control Plan that identifies all use restrictions and engineering controls for the site and details the steps and media-specific requirements necessary to ensure the following institutional and/or engineering controls remain in place and effective:

#### **Institutional Controls:**

• The Environmental Easement discussed in Element No. 5 above.

#### Engineering Controls:

• The cover system discussed in Element No. 3 above.

This plan includes, but may not be limited to:

- an Excavation Plan which details the provisions for management of future excavations in areas of remaining contamination;
- a provision should redevelopment occur to ensure no soil exceeding protection of groundwater concentrations will remain below storm water retention basin or infiltration structures;
- descriptions of the provisions of the environmental easement including any land use, groundwater, and surface water use restrictions;

- provisions for the management and inspection of the identified engineering controls;
- maintaining site access controls and Department notification;
- the steps necessary for the periodic reviews and certification of the institutional and/or engineering controls; and
- monitoring and maintenance of sediment traps installed to control contaminated sediment from entering and re-impacting drainageways during the remedial action and a timeframe applicable to stabilizing the streambeds.
- b) a monitoring plan to assess the performance and effectiveness of the remedy. The plan includes, but may not be limited to:
- monitoring of surface water and sediments to assess the performance and effectiveness of the remedy;
- monitoring of the success of stream restoration with repairs as needed;
- monitoring and maintenance of the cap system; and
- a schedule of monitoring and frequency of submittals to the Department.

## New York State Department of Health Acceptance

The New York State Department of Health (NYSDOH) concurs that the remedy for this site is protective of human health.

#### Declaration

The selected remedy is protective of human health and the environment, complies with State and Federal requirements that are legally applicable or relevant and appropriate to the remedial action to the extent practicable, and is cost effective. This remedy utilizes permanent solutions and alternative treatment or resource recovery technologies, to the maximum extent practicable, and satisfies the preference for remedies that reduce toxicity, mobility, or volume as a principal element.

Date

Michael J. Ryan, P.E., Director

Division of Environmental Remediation

March 30, 2020

## RECORD OF DECISION

Former Bearoff Metallurgical Colonie, Albany County Site No. 401069 March 2020

## **SECTION 1: SUMMARY AND PURPOSE**

The New York State Department of Environmental Conservation (the Department), in consultation with the New York State Department of Health (NYSDOH), has selected a remedy for the above referenced site. The disposal of hazardous wastes at the site has resulted in threats to public health and the environment that would be addressed by the remedy. The disposal or release of hazardous wastes at this site, as more fully described in this document, has contaminated various environmental media. Contaminants include hazardous waste and/or petroleum.

The New York State Inactive Hazardous Waste Disposal Site Remedial Program (also known as the State Superfund Program) is an enforcement program, the mission of which is to identify and characterize suspected inactive hazardous waste disposal sites and to investigate and remediate those sites found to pose a significant threat to public health and environment.

The Department has issued this document in accordance with the requirements of New York State Environmental Conservation Law and 6 NYCRR Part 375. This document is a summary of the information that can be found in the site-related reports and documents.

#### **SECTION 2: CITIZEN PARTICIPATION**

The Department seeks input from the community on all remedies. A public comment period was held, during which the public was encouraged to submit comment on the proposed remedy. All comments on the remedy received during the comment period were considered by the Department in selecting a remedy for the site. Site-related reports and documents were made available for review by the public at the following document repository:

DECInfo Locator - Web Application https://gisservices.dec.ny.gov/gis/dil/index.html?rs=401069

Watervliet Public Library 1501 Broadway Watervliet, NY 12189 Phone: (518) 274-4471

A public meeting was also conducted. At the meeting, the findings of the remedial investigation

(RI) and the feasibility study (FS) were presented along with a summary of the proposed remedy. After the presentation, a question-and-answer period was held, during which verbal or written comments were accepted on the proposed remedy.

Comments on the remedy received during the comment period are summarized and addressed in the responsiveness summary section of the ROD.

## **Receive Site Citizen Participation Information By Email**

Please note that the Department's Division of Environmental Remediation (DER) is "going paperless" relative to citizen participation information. The ultimate goal is to distribute citizen participation information about contaminated sites electronically by way of county email listservs. Information will be distributed for all sites that are being investigated and cleaned up in a particular county under the State Superfund Program, Environmental Restoration Program, Brownfield Cleanup Program and Resource Conservation and Recovery Act Program. encourage the public sign up for one or more county listservs to http://www.dec.ny.gov/chemical/61092.html

## **SECTION 3: SITE DESCRIPTION AND HISTORY**

Location: The Former Bearoff Metallurgical site is located off of Spring Street Road in a suburban area of the Town of Colonie, Albany County. A single residential property borders the southern boundary of the site. There is a cemetery to the south and the Al Tech landfill (Site ID No. 401003) and waste management area to the north and east.

Site Features: The 10.6-acre property is vacant, mostly wooded land with an Unnamed Class D Tributary located on a northeast portion of the property that flows into the Kromma Kill.

Current Zoning and Land Use: The property is listed as 'vacant land' by Albany County and zoned as single family residential. There is evidence of recent dumping of various construction and demolition type wastes on top of the buried metallurgical waste.

Past Use of the Property: Bearoff Metallurgical previously operated at the site. Specific site operations are unclear, but activities at the site appear to have occurred between 1952 and 1978 based on aerial photographs. Much of the property was used to bury steel slag and other wastes associated with the metallurgical processes, including stainless steel production, that occurred at the site and at Al Tech Specialty Steel. Albany County auctioned the property during the tax foreclosure process and the current owner purchased the site at auction on January 17, 2013.

Site Geology and Hydrogeology: The overburden consists of steel manufacturing waste fill and clayey till. The fill was found to reside at depths up to 28 feet below grade and consists of slag, metal fragments, brick, fire brick, concrete, sand, and gravel. Beneath the fill, or where it is not present, competent clay resides in the overburden and is underlain by shale bedrock. Groundwater approaches the site from the west, is present at approximately 30 feet below grade on the western and southern portions of the site and flows off the site to the east towards the Hudson River. Overburden or perched groundwater which is impacted by site-related

contaminants is not present in the northern and eastern portions of the site where seeps are present. The seeps appear to be caused by infiltrating precipitation migrating through the fill, flowing along the clay surface, and finally discharging along the northern slope of the site. Bedrock groundwater is not impacted by site-related contaminants, and based on fracture angles and water elevations, bedrock groundwater does not appear to be a source of the seeps.

A site location map is attached as Figure 1a and a site layout map is attached as Figure 1b.

#### SECTION 4: LAND USE AND PHYSICAL SETTING

The Department may consider the current, intended, and reasonably anticipated future land use of the site and its surroundings when evaluating a remedy for soil remediation. For this site, alternatives (or an alternative) that restrict(s) the use of the site to restricted-residential use (which allows for commercial use and industrial use) as described in Part 375-1.8(g) were/was evaluated in addition to an alternative which would allow for unrestricted use of the site.

A comparison of the results of the RI to the appropriate standards, criteria and guidance values (SCGs) for the identified land use and the unrestricted use SCGs for the site contaminants is included in the Tables for the media being evaluated in Exhibit A.

## **SECTION 5: ENFORCEMENT STATUS**

Potentially Responsible Parties (PRPs) are those who may be legally liable for contamination at a site. This may include past or present owners and operators, waste generators, and haulers.

The PRPs for the site, documented to date, include:

Lewis Growick

Bearoff Metallurgical, Inc.

Al Tech Specialty Steel Corporation

C/O C T Corporation System

**United States Corporation Company** 

Albany County

Niagara Mohawk Power Corporation

Corporate Service Company

Albany County acquired the site in or around December 2012 through foreclosure. The current owner acquired the property from Albany County in January 2013 and signed an Order on Consent and Administrative Settlement with the Department in January 2017.

The wastes present at the site appear to be affiliated with the Al Tech Specialty Steel site (Site No. 401003), however Al Tech Specialty Steel is no longer a viable PRP since the company filed a petition for reorganization under Title 11, Chapter 11 of the U.S. Bankruptcy Code.

## **SECTION 6: SITE CONTAMINATION**

#### **6.1:** Summary of the Remedial Investigation

A Remedial Investigation (RI) has been conducted. The purpose of the RI was to define the nature and extent of any contamination resulting from previous activities at the site. The field activities and findings of the investigation are described in the RI Report.

The following general activities are conducted during an RI:

- Research of historical information,
- Geophysical survey to determine the lateral extent of wastes,
- Test pits, soil borings, and monitoring well installations,
- Sampling of waste, surface and subsurface soils, groundwater, and soil vapor,
- Sampling of surface water and sediment,
- Ecological and Human Health Exposure Assessments.

The analytical data collected on this site includes data for:

- groundwater
- surface water
- soil
- sediment

## 6.1.1: Standards, Criteria, and Guidance (SCGs)

The remedy must conform to promulgated standards and criteria that are directly applicable or that are relevant and appropriate. The selection of a remedy must also take into consideration guidance, as appropriate. Standards, Criteria and Guidance are hereafter called SCGs.

To determine whether the contaminants identified in various media are present at levels of concern, the data from the RI were compared to media-specific SCGs. The Department has developed SCGs for groundwater, surface water, sediments, and soil. The NYSDOH has developed SCGs for drinking water and soil vapor intrusion. The tables found in Exhibit A list the applicable SCGs in the footnotes. For a full listing of all SCGs see: http://www.dec.ny.gov/regulations/61794.html

#### 6.1.2: RI Results

The data have identified contaminants of concern. A "contaminant of concern" is a hazardous waste that is sufficiently present in frequency and concentration in the environment to require evaluation for remedial action. Not all contaminants identified on the property are contaminants of concern. The nature and extent of contamination and environmental media requiring action are summarized in Exhibit A. Additionally, the RI Report contains a full discussion of the data. The contaminant(s) of concern identified at this site is/are:

polychlorinated biphenyls (PCB) nickel arsenic selenium barium copper chromium cadmium mercury

As illustrated in Exhibit A, the contaminant(s) of concern exceed the applicable SCGs for:

- groundwater
- surface water
- soil
- sediment

#### **6.2:** Interim Remedial Measures

An interim remedial measure (IRM) is conducted at a site when a source of contamination or exposure pathway can be effectively addressed before issuance of the Record of Decision.

There were no IRMs performed at this site during the RI.

## **6.3:** Summary of Environmental Assessment

This section summarizes the assessment of existing and potential future environmental impacts presented by the site. Environmental impacts may include existing and potential future exposure pathways to fish and wildlife receptors, wetlands, groundwater resources, and surface water.

The Fish and Wildlife Resources Impact Analysis (FWRIA) for OU 01, which is included in the RI report, presents a detailed discussion of the existing and potential impacts from the site to fish and wildlife receptors.

Soil, sediment, surface water, and groundwater samples were analyzed for volatile organic compounds (VOCs), semi-volatile organic compounds (SVOCs), metals - including hexavalent chromium, and PCB/pesticides. Groundwater has also been analyzed for per-/polyfluoroalkyl substances (PFAS) and 1,4-dioxane. This investigation was conducted when samples from the adjacent Al Tech Specialty Steel Waste Management Area (WMA) suggested the site was a

potential source of hexavalent chromium and metals detected in the unnamed tributary to the north.

Soil: The primary contaminants of concern at the site are PCBs, metals, and polycyclic aromatic hydrocarbons (PAHs). PCBs are present at concentrations up to 300 parts per million (ppm) within the upper 1 foot of site soils in two localized areas near the northern slope of the site. PCBs are primarily limited to the upper 2 feet of site soils at concentrations above the restricted residential use soil cleanup objective (RRSCO) of 1 ppm, except for a single detection of 23 ppm at 8 to 9 feet below grade. Metals are present at depths ranging from 0 to 18 feet bgs, including arsenic up to 59.5 ppm (RRSCO is 16 ppm), barium up to 12,100 ppm (RRSCO is 400 ppm), trivalent chromium up to 109,000 ppm (RRSCO is 180 ppm), hexavalent chromium up to 178 ppm (RRSCO is 110 ppm and protection of groundwater SCO (PGWSCO) is 19 ppm), mercury up to 29.9 ppm (RRSCO is 0.81 ppm), and nickel up to 51,300 ppm (RRSCO is 310 ppm). PAHs were also detected at two locations at depths of 0 to 2 feet bgs, including concentrations of benzo(a)pyrene up to 2.8 ppm (RRSCO is 1 ppm), benzo(a)anthracene up to 2.9 ppm (RRSCO is 1 ppm), benzo(b)fluoranthene up to 2.4 ppm (RRSCO is 1 ppm), and ideno(1,2,3-cd)pyrene up to 1 ppm (RRSCO is 0.5 ppm). Concentrations of metals above RRSCOs have been detected outside the site boundary to the west and east.

Sediment: Sediments within the unnamed tributary on the north eastern portion of the site are impacted by site related contaminants. Total chromium is present at concentrations up to 1,420 ppm and nickel was detected at concentrations up to 711 ppm, compared to their Class A guidance values of 43 and 23 ppm, respectively. Sediment that meets the Class A guideline value can be considered to present little or no potential for risk to aquatic life. PCBs were also detected at concentrations up to 0.14 ppm. Impacted sediments extend downstream and off-site toward the Al Tech Waste Management Area.

Surface Water: Surface water samples were also collected along the unnamed tributary and colocated with sediment sampling locations. Hexavalent chromium was detected on-site and offsite at concentrations above class C surface water standards (11 parts per billion (ppb)) at concentrations up to 514 ppb.

Groundwater: Chromium was initially not detected in filtered overburden groundwater samples but was subsequently detected at a concentration of 320 parts per billion (ppb) (standard is 50 ppb) in one unfiltered sample. Other than chromium, naturally occurring metals including manganese, iron, magnesium, and sodium are present in overburden groundwater. Hexavalent chromium was detected in the porewater of three different seeps with concentrations ranging from 59 to 2,110 ppb. Additional metals were detected at elevated concentrations in the seeps, including barium up to 2,600 ppb (standard is 1000 ppb) and selenium up to 100 ppb (standard is 10 ppb). PCBs were detected within the seep pore-water at concentrations ranging from 0.36 to 0.41 ppb (standard is 0.09 ppb). No site-related contaminants were detected above standards in the deeper bedrock aquifer.

Due to the lack of volatile organic compounds found in other media, no soil vapor samples were collected.

#### 6.4: **Summary of Human Exposure Pathways**

This human exposure assessment identifies ways in which people may be exposed to site-related contaminants. Chemicals can enter the body through three major pathways (breathing, touching or swallowing). This is referred to as exposure.

The site is not fenced and persons who enter the site could contact contaminants in the soil by walking on the soil, digging or otherwise disturbing the soil. People are not drinking the contaminated groundwater since the area is served by a public water system that is not affected by this contamination. People may come into contact with contaminated surface water or sediment if they enter the tributary.

#### 6.5: **Summary of the Remediation Objectives**

The objectives for the remedial program have been established through the remedy selection process stated in 6 NYCRR Part 375. The goal for the remedial program is to restore the site to pre-disposal conditions to the extent feasible. At a minimum, the remedy shall eliminate or mitigate all significant threats to public health and the environment presented by the contamination identified at the site through the proper application of scientific and engineering principles.

The remedial action objectives for this site are:

#### Groundwater

#### **RAOs for Public Health Protection**

Prevent ingestion of groundwater with contaminant levels exceeding drinking water standards.

#### **RAOs for Environmental Protection**

- Restore ground water aquifer to pre-disposal/pre-release conditions, to the extent practicable.
- Prevent the discharge of contaminants to surface water.
- Remove the source of ground or surface water contamination.

#### Soil

#### **RAOs for Public Health Protection**

Prevent ingestion/direct contact with contaminated soil.

#### **RAOs for Environmental Protection**

- Prevent migration of contaminants that would result in groundwater or surface water contamination.
- Prevent impacts to biota from ingestion/direct contact with soil causing toxicity or impacts from bioaccumulation through the terrestrial food chain.

#### **Surface Water**

## **RAOs for Public Health Protection**

- Prevent ingestion of water impacted by contaminants.
- Prevent surface water contamination which may result in fish advisories.

#### **RAOs for Environmental Protection**

- Restore surface water to ambient water quality criteria for the contaminant of concern.
- Prevent impacts to biota from ingestion/direct contact with surface water causing toxicity and impacts from bioaccumulation through the marine or aquatic food chain.

#### **Sediment**

#### **RAOs for Public Health Protection**

- Prevent direct contact with contaminated sediments.
- Prevent surface water contamination which may result in fish advisories.

#### **RAOs for Environmental Protection**

- Prevent releases of contaminant(s) from sediments that would result in surface water levels in excess of (ambient water quality criteria).
- Prevent impacts to biota from ingestion/direct contact with sediments causing toxicity or impacts from bioaccumulation through the marine or aquatic food chain
- Restore sediments to pre-release/background conditions to the extent feasible.

## **SECTION 7: SUMMARY OF THE SELECTED REMEDY**

To be selected the remedy must be protective of human health and the environment, be costeffective, comply with other statutory requirements, and utilize permanent solutions, alternative technologies or resource recovery technologies to the maximum extent practicable. The remedy must also attain the remedial action objectives identified for the site, which are presented in Section 6.5. Potential remedial alternatives for the Site were identified, screened and evaluated in the feasibility study (FS) report.

A summary of the remedial alternatives that were considered for this site is presented in Exhibit B. Cost information is presented in the form of present worth, which represents the amount of money invested in the current year that would be sufficient to cover all present and future costs associated with the alternative. This enables the costs of remedial alternatives to be compared on a common basis. As a convention, a time frame of 30 years is used to evaluate present worth costs for alternatives with an indefinite duration. This does not imply that operation, maintenance, or monitoring would cease after 30 years if remediation goals are not achieved. A summary of the Remedial Alternatives Costs is included as Exhibit C.

The basis for the Department's remedy is set forth at Exhibit D.

The selected remedy is referred to as the Excavation, Consolidation, Impermeable Cap System, and Soil Cover remedy.

The estimated present worth cost to implement the remedy is \$5,410,000. The cost to construct the remedy is estimated to be \$5,010,000 and the estimated average annual cost is \$13,200.

The elements of the selected remedy are as follows:

#### 1. Remedial Design

A remedial design program will be implemented to provide the details necessary for the construction, operation, optimization, maintenance, and monitoring of the remedial program. Green remediation principles and techniques will be implemented to the extent feasible in the design, implementation, and site management of the remedy as per DER-31. The major green remediation components are as follows:

- Considering the environmental impacts of treatment technologies and remedy stewardship over the long term;
- Reducing direct and indirect greenhouse gases and other emissions;
- Increasing energy efficiency and minimizing use of non-renewable energy;
- Conserving and efficiently managing resources and materials;
- Reducing waste, increasing recycling and increasing reuse of materials which would otherwise be considered a waste;
- Maximizing habitat value and creating habitat when possible;
- Fostering green and healthy communities and working landscapes which balance ecological, economic and social goals; and
- Integrating the remedy with the end use where possible and encouraging green and sustainable re-development.

#### 2. Excavation

Excavation and off-site disposal of overburden soils containing polychlorinated biphenyls (PCBs) above the hazardous waste threshold of 50 ppm. Based on existing data, the excavation volume is approximately 1,000 cubic yards.

Excavation and off-site disposal of sediments containing PCBs, chromium, and other metals at concentrations above the Class A sediment guidance values. Approximately 500 cubic yards of sediment will be removed and disposed of at a permitted facility. Following removal, documentation samples would be collected from the limits of the excavation areas and submitted for laboratory analysis. Site restoration would occur following the collection of these samples.

Restoration of the stream, banks, and floodplain buffer area will include placement of clean soil in the removal areas to pre-existing grades, followed by seeding/planting of disturbed soil areas. The details of the stream restoration and floodplain buffer area will be addressed by the remedial design. Remediation and restoration of the tributary will be consistent with the requirements of 6 NYCRR Part 608.

#### 3. Consolidation/Capping

On-site soils which exceed Restricted Residential Soil Cleanup Objectives (RRSCOs) and impacted off-site soils which exceed Residential Soil Cleanup Objectives (RSCOs) for metals and PCBs, but which do not exceed the criteria for off-site disposal as described in remedial element 2, will be excavated, consolidated on-site above the water table, and covered with a two

RECORD OF DECISION March 2020 Former Bearoff Metallurgical, Site No. 401069 Page 13 foot soil cover. The cover system in the areas directly uphill of the stream will be enhanced with an impermeable cap to prevent site-related contaminants from migrating into the stream via leachate seeps.

The two-foot cover system is illustrated as the brown hatched area on Figure 4 (approximately 6 acres). The cap system is illustrated as the yellow and brown hatched area on Figure 4. The cap system for this area will be designed, constructed and maintained in conformance with the relevant substantive requirements of 6 NYCRR Part 360 solid waste regulations, with a minimum of two feet of soil above the impermeable layer that meets RRSCOs.

Documentation sampling will be conducted to demonstrate that all impacted soils from the site exceeding RRSCOs, and all site-related soils present off-site, will have been removed, capped or covered. The site will be graded to improve surface drainage and minimize surface water from infiltrating into the capped and covered areas.

#### 4. Backfill

Clean fill meeting the requirements of 6 NYCRR Part 375-6.7(d) will be imported to replace the excavated soil associated with Paragraphs 2 and 3 above, and to establish the designed grades at the site.

#### 5. Institutional Control

Imposition of an institutional control in the form of an environmental easement for the controlled property which will:

- require the remedial party or site owner to complete and submit to the Department a periodic certification of institutional and engineering controls in accordance with Part 375-1.8 (h)(3);
- allow the use and development of the controlled property for restricted residential use as defined by Part 375-1.8(g), although land use is subject to local zoning laws;
- restrict the use of groundwater as a source of potable or process water, without necessary water quality treatment as determined by the NYSDOH or County DOH; and
- require compliance with the Department approved Site Management Plan.

## 6. Site Management Plan

A Site Management Plan is required, which includes the following:

a) an Institutional and Engineering Control Plan that identifies all use restrictions and engineering controls for the site and details the steps and media-specific requirements necessary to ensure the following institutional and/or engineering controls remain in place and effective:

#### **Institutional Controls:**

• The Environmental Easement discussed in Element No. 5 above.

## Engineering Controls:

• The cover system discussed in Element No. 3 above.

This plan includes, but may not be limited to:

- an Excavation Plan which details the provisions for management of future excavations in areas of remaining contamination;
- a provision should redevelopment occur to ensure no soil exceeding protection of groundwater concentrations will remain below storm water retention basin or infiltration structures:
- descriptions of the provisions of the environmental easement including any land use, groundwater, and surface water use restrictions;
- provisions for the management and inspection of the identified engineering controls;
- maintaining site access controls and Department notification;
- the steps necessary for the periodic reviews and certification of the institutional and/or engineering controls; and
- monitoring and maintenance of sediment traps installed to control contaminated sediment from entering and re-impacting drainageways during the remedial action and a timeframe applicable to stabilizing the streambeds.
- b) a monitoring plan to assess the performance and effectiveness of the remedy. The plan includes, but may not be limited to:
- monitoring of surface water and sediments to assess the performance and effectiveness of the remedy;
- monitoring of the success of stream restoration with repairs as needed;
- monitoring and maintenance of the cap system; and
- a schedule of monitoring and frequency of submittals to the Department.

#### Exhibit A

#### **Nature and Extent of Contamination**

This section describes the findings of the Remedial Investigation for all environmental media that were evaluated. As described in Section 6.1, samples were collected from various environmental media to characterize the nature and extent of contamination.

For each medium for which contamination was identified, a table summarizes the findings of the investigation. The tables present the range of contamination found at the site in the media and compares the data with the applicable SCGs for the site. The contaminants are arranged into semi-volatile organic compounds (SVOCs), pesticides/ polychlorinated biphenyls (PCBs), and inorganics (metals and cyanide). For comparison purposes, the SCGs are provided for each medium that allows for unrestricted use. For soil, if applicable, the Restricted Use SCGs identified in Section 4 and Section 6.1.1 are also presented.

#### Waste/Source Areas

As described in the RI report, waste/source materials were identified at the site and are impacting groundwater, soil, surface water, and sediment.

Wastes are defined in 6 NYCRR Part 375-1.2(aw) and include solid, industrial and/or hazardous wastes. Source areas are defined in 6 NYCRR Part 375(au). Source areas are areas of concern at a site where substantial quantities of contaminants are found which can migrate and release significant levels of contaminants to another environmental medium. Wastes and source areas identified at the site include fill material contributing to metals contamination in soils throughout the site, and soils impacted with polychlorinated biphenyls (PCBs) as shown on Figure 2.

<u>Fill Material Wastes:</u> Fill material is present throughout the site at depths up to 25 feet below grade and has impacted soils, sediment, and surface water with heavy metals. The fill material consists of debris associated with metallurgical processes including the refining of stainless steel, which is evident from the detections of chromium throughout site soils, in sediment and surface water.

<u>PCB Source Areas:</u> PCBs were detected in two areas at the top of the northern and northeastern slope of the site with several detections above 50 ppm (New York State hazardous waste threshold) in the upper 1 foot of soils. Approximately 1,000 cy of soil is anticipated to be hazardous waste. PCBs above 1 ppm were detected at a maximum depth of 9 feet below grade. The PCB source areas are close to the steep northern and northeastern banks of the site. Weathering and erosion have likely contributed to the migration of this material down the northern slope, impacting sediments and surface water in the unnamed tributary.

The waste/source areas identified will be addressed in the remedy selection process.

#### Groundwater

Groundwater samples were collected from overburden and bedrock groundwater to assess contaminant transport on and off-site. Four overburden groundwater wells were attempted; two upgradient wells (one outside of the fill layer and one within the fill layer), and two downgradient wells within the fill layer, but refusal and non-existent water did not provide productive downgradient groundwater wells within the fill layer. Two bedrock groundwater

wells were also installed and sampling results did not show any impacts from site-related contaminants. Pore water samples were collected from shallow wells that intercepted seeps along the northern and northeastern slopes of the site. Results indicate site-related contaminants are present in leachate seeps (PP-02, PP-03, and PP-04) that discharge along the steep northern and northeastern banks of the site, as shown on Figure 5. Besides the pore water that creates the seeps, no dissolved-phase (filtered) contaminants were detected in overburden groundwater, which is only present along the southern and eastern portions of the site. One site-related contaminant of concern, chromium, was detected above standards in an unfiltered sample in one overburden monitoring well located in the south western portion of the site. The residences in the vicinity of the site receive municipal water that is not impacted by the site.

Table 1 - Groundwater

Detected Constituents	Concentration Range Detected (ppb) <sup>a</sup>	SCG <sup>b</sup> (ppb) (*ppt)	Frequency Exceeding SCG
Inorganics			
Barium	14.0-3,900	1000	4/12
Barium	14.0-3,900	1000	4/12
Barium (DISSOLVED)	30.0-1,500	1000	2/4
Chromium, Hexavalent	5.50-3,800	50	5/15
Chromium, Total	0-3,600	50	5/12
Chromium, Total (DISSOLVED)	0-870	50	2/4
Iron	0-8,500	300	9/12
Magnesium	28,700-454,000	35000	10/12
Magnesium (DISSOLVED)	11,800-142,000	35000	3/4
Manganese	11.0-1,000	300	6/12
Manganese (DISSOLVED)	49.0-590	300	2/4
Nickel	0-240	100	2/12
Selenium	0-160	10	4/12
Selenium (DISSOLVED)	0-120	10	2/4
Sodium	12,400-176,000	20000	8/12
Pesticides/PCBs		•	
PCB-1254 (Aroclor 1254)	0-1.5	0.09	3/14
Per- and Polyfluoroalkyl Substances	s (PFAS)		
Perfluorooctanesulfonic acid (PFOS)	0-24	10*	1/5

a - ppb: parts per billion, which is equivalent to micrograms per liter, ug/L, in water.

b - SCG: Standard Criteria or Guidance - Ambient Water Quality Standards and Guidance Values (TOGs 1.1.1), 6 NYCRR Part 703, Surface water and Groundwater Quality Standards, and Part 5 of the New York State Sanitary Code (10 NYCRR Part 5).

Based on the findings of the RI, the presence of metals and PCBs has resulted in the contamination of leachate seeps along the steep slopes of the site as shown in Figure 5. Water discharge from the seeps is attributed to the migration of precipitation through the waste mass, getting intercepted by the underlying clay surface, and discharging along the northern slope toward the unnamed tributary. The site contaminants that are considered the primary contaminants of concern which will drive the remediation of groundwater to be addressed by the remedy selection process are: chromium, barium, selenium, nickel and PCBs.

#### Soil

Surface soil samples were collected from depths of 0 to 0.2 feet below grade to assess direct human exposure. Soil samples were also collected from 0.2 to 2 feet below grade to asses soil conditions in the upper 2 feet. Subsurface soil samples were collected from soil cores and test pits at depths up to 30 feet below grade to asses impacts to groundwater and soil. Samples were analyzed for VOCs, SVOCs, metals, PCBs, and pesticides. Results indicate that soils at the site exceed restricted residential SCOs (RRSCOs) for SVOCs, metals, and PCBs.

The results indicate metals are present at concentrations above RRSCOs throughout the site at depths up to 28 feet below grade as shown in Figure 3. Hexavalent chromium was detected at concentrations above the Protection of Groundwater Soil Cleanup Objective (PGWSCO) and is attributed to detections of hexavalent chromium in on and off-site surface water. PCBs are present within a localized area in the northern portion of the site with two areas of elevated concentrations near the northern and northeastern slopes of the site as shown in Figure 2. PCBs detected at concentrations above 50 ppm were primarily limited to the upper foot of site soils. PCBs were detected above the RRSCO in one sample at 9 feet below grade out of 18 subsurface samples that were collected from depths ranging from 3 to 30 feet below grade.

Table 2 - Soil

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	Unrestricted SCG <sup>b</sup> (ppm)	Frequency Exceeding Unrestricted SCG	Protection of Groundwater SCG <sup>d</sup> (ppm)	Frequency Exceeding Restricted SCG	Restricted Use SCG <sup>c</sup> (ppm)	Frequency Exceeding Restricted SCG
SVOCs							
Benzo(A)Anthracene	0-2.90	1	1/46	1	1/46	1	1/46
Benzo(A)Pyrene	0-2.80	1	2/46	22	0/46	1	2/46
Benzo(B)Fluoranthene	0-3.90	1	2/46	1.7	2/46	1	2/46
Benzo(K)Fluoranthene	0-2.20	0.8	2/46	1.7	1/46	3.9	0/46
Chrysene	0-3.20	1	2/46	1	2/46	3.9	0/46
Indeno(1,2,3- C,D)Pyrene	0-1.00	0.5	2/46	8.2	0/46	0.5	2/46
Phenol	0-0.350	0.33	1/46	0.33	1/46	100	0/46
Inorganics							

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	Unrestricted SCG <sup>b</sup> (ppm)	Frequency Exceeding Unrestricted SCG	Protection of Groundwater SCG <sup>d</sup> (ppm)	Frequency Exceeding Restricted SCG	Restricted Use SCG <sup>c</sup> (ppm)	Frequency Exceeding Restricted SCG
Arsenic	0-59.5	13	16/56	16	15/56	16	15/56
Barium	7.40-12,100	350	25/56	820	20/56	400	24/56
Cadmium	0-36.1	2.5	12/56	7.5	3/56	4.3	5/56
Chromium, Hexavalent	0-178	1	31/52	19	8/52	110	1/52
Chromium, Total	0.0420- 109,000	30	45/56	NS	-	110	36/56
Copper	0-2,600	50	31/54	1720	1/54	270	17/54
Lead	0-461	63	22/56	450	1/56	400	1/56
Manganese	250-15,700	1600	21/54	2000	19/54	2000	19/54
Mercury	0-29.9	0.18	17/56	0.73	4/56	0.81	3/56
Nickel	20.0-51,300	30	48/54	130	35/54	310	32/54
Selenium	0-120	3.9	27/56	4	26/56	180	0/56
Silver	0-3.50	2	7/56	8.3	0/56	180	0/56
Zinc	0-427	109	20/54	2480	0/54	10000	0/54
Pesticides/PCBs							
Aldrin	0-0.00560	0.005	1/46	0.19	0/46	0.097	0/46
Dieldrin	0-4.90	0.005	13/46	0.1	4/46	0.2	4/46
Endrin	0-1.50	0.014	5/46	0.06	4/46	11	0/46
P,P'-DDD	0-0.0100	0.0033	2/46	14	0/46	13	0/46
P,P'-DDE	0-0.0440	0.0033	6/46	17	0/46	8.9	0/46
P,P'-DDT	0-5.50	0.0033	16/46	136	0/46	7.9	0/46
PCB-1232 (Aroclor 1232)	0-0.340	0.1	1/108	3.2	0/108	1	0/108
PCB-1248 (Aroclor 1248)	0-15.0	0.1	1/108	3.2	1/108	1	1/108
PCB-1254 (Aroclor 1254)	0-300	0.1	57/108	3.2	23/108	1	35/108
PCB-1260 (Aroclor 1260)	0-10.0	0.1	28/108	3.2	5/108	1	16/108
PCB-1262 (Aroclor 1262)	0-2.10	0.1	2/108	3.2	0/108	1	1/108
PCB-1268 (Aroclor 1268)	0-0.600	0.1	1/108	3.2	0/108	1	0/108

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	Unrestricted SCG <sup>b</sup> (ppm)	Frequency Exceeding Unrestricted SCG	Protection of Groundwater SCG <sup>d</sup> (ppm)	Frequency Exceeding Restricted SCG	Restricted Use SCG <sup>c</sup> (ppm)	Frequency Exceeding Restricted SCG
Polychlorinated Biphenyl (PCBs)	0-300	0.1	32/108	3.2	18/108	1	23/108

a - ppm: parts per million, which is equivalent to milligrams per kilogram, mg/kg, in soil;

The primary contaminants of concern in soil are PCBs and metals as depicted on Figure 2 and 3. The metals are attributed to the site-wide presence of fill material at depths up to 28 feet below grade. PCBs are less widespread and more localized within the northern portion of the site with most detections present within the upper foot of site soils, with only one detection above RRSCOs at a depth of nine feet below grade.

Based on the findings of the Remedial Investigation, the site-wide presence of fill material and PCBs has resulted in the contamination of soil. The site contaminants identified in soil which are considered the primary contaminants of concern, to be addressed by the remedy selection process are, chromium (hexavalent and total), nickel, barium, cadmium, arsenic, copper, mercury, and PCBs. The limited SVOC detections above the RRSCOs are not considered contaminants of concern but will still be addressed by the remedy.

#### **Surface Water**

Surface water samples were collected during the RI from off-site and on-site locations. The samples were collected to assess the surface water conditions on and off-site. The results indicate that contaminants in surface water at the site exceed the Department's SCG for chromium (hexavalent and total) on-site and at off-site, downgradient locations.

Table 3 - Surface Water

Table 3 - Surface water					
Detected Constituents	Concentration Range Detected (ppb) <sup>a</sup>	SCG <sup>b</sup> (ppb)	Frequency Exceeding SCG		
SVOCs					
Bis(2-ethylhexyl)phthalate	0-3.9	0.6	1/5		
Inorganics					
Aluminum	72-5,000	100	7/10		
Chromium, Total	2.5-620	*	4/10		
Chromium, Hexavalent	0-514	11	6/10		
Iron + Manganese	126-5,530	500	6/10		
Selenium	0-32	4.6	6/10		
Pesticides/PCBs					

b - SCG: Part 375-6.8(a), Unrestricted Soil Cleanup Objectives.

c - SCG: Part 375-6.8(b), Restricted Use Soil Cleanup Objectives for the Protection of Public Health for Restricted Residential Use, unless otherwise noted.

d - SCG: Part 375-6.8(b), Restricted Use Soil Cleanup Objectives for the Protection of Groundwater.

NS - not specified; no standard

Detected Constituents	Concentration Range Detected (ppb) <sup>a</sup>	SCG <sup>b</sup> (ppb)	Frequency Exceeding SCG
Gamma-BHC/Lindane	0-0.014	0.008	2/5
Heptachlor epoxide	0-0.01	0.0003	1/5

a - ppb: parts per billion, which is equivalent to micrograms per liter, ug/L, in water.

Based on the findings of the Remedial Investigation, the site-wide presence of fill material impacted with metals has resulted in the contamination of surface water. As noted on Figure 6, the primary surface water contaminant of concern which will drive remediation of surface water to be addressed by the remedy selection process is hexavalent chromium.

#### **Sediments**

Sediment samples were collected during the RI from the unnamed tributary that flows through the northwest corner of the site. Samples were collected from off-site locations upstream and downstream of the site, and where the tributary flows through the site. The samples were collected to assess the potential for impacts to tributary sediment from the site. The results indicate that on-site and off-site sediment exceed the Department's SCGs for sediments for chromium, nickel, arsenic, copper, and PCBs. The concentrations of contaminants of concern were compared to the Class A guidelines specified in Commissioner Policy – 60, Screening and Assessment of Contaminated Sediment.

Table 4 - Sediment

Detected Constituents	Concentration Range Detected (ppm) <sup>a</sup>	SCG <sup>b</sup> (ppm)	Frequency Exceeding SCG	SCG <sup>c</sup> (ppm)	Frequency Exceeding SCG			
Inorganics	Inorganics							
Arsenic	5.5-14.3	10	6/14	33	0/14			
Chromium, Total	28.8-1,420	43	9/14	110	9/14			
Copper	23.4-78.7	32	8/14	150	0/14			
Nickel	38.3-711	23	3/14	49	11/14			
Zinc	66.6-138	120	1/14	460	0/14			
Pesticides/PCBs								
PCB-1254 (Aroclor 1254)	0-0.21	0.1	2/14	1	0/14			
Polychlorinated biphenyl (PCBs)	0-0.21	0.1	2/14	1	0/14			

a - ppm: parts per million, which is equivalent to milligrams per kilogram, mg/kg, in sediment;

b - SCG: Class C Surface Water Standard, Ambient Water Quality Standards and Guidance Values (TOGs 1.1.1) and 6 NYCRR Part 703: Surface Water and Groundwater Quality Standards.

<sup>\* -</sup> Class C Surface Water Standard for total chromium is a function of hardness as calcium carbonate and ranged from 327 – 427 ppb

- b SCG: Class B lower limit sediment is Class A if below this level; Class B sediments "are slightly to moderately contaminated and additional testing is required to evaluate potential risk", NYSDEC Commissioner Policy-60, Screening and Assessment of Contaminated Sediment:
- c SCG: Class C lower limit sediment is Class C if above this level; Class C sediments "are considered highly contaminated and are likely to pose a risk to aquatic life", NYSDEC Commissioner Policy-60, Screening and Assessment of Contaminated Sediment.

The primary contaminants of concern in sediment are chromium and nickel associated with the metallurgical-related fill material present throughout the site. These metals, along with the presence of PCBs, are contributing to impacts to sediments in the unnamed tributary, likely from the erosion of waste material down the steep northern bank into the tributary. As shown in Figure 6, the most elevated sediment contamination is found downstream of the impacted seep (PP-02) that discharges into the tributary.

Based on the findings of the Remedial Investigation, the presence of metals and PCBs has resulted in the contamination of sediment. The site contaminants that are considered the primary contaminants of concern which will drive the remediation of sediment to be addressed by the remedy selection process are, chromium, nickel, and PCBs.

#### Exhibit B

#### **Description of Remedial Alternatives**

The following alternatives were considered based on the remedial action objectives (see Section 6.5) to address the contaminated media identified at the site as described in Exhibit A.

#### **Alternative 1: No Action**

The No Action Alternative is evaluated as a procedural requirement and as a basis for comparison. This alternative leaves the site in its present condition and does not provide any additional protection to public health and the environment.

## **Alternative 2: Restoration to Pre-Disposal or Unrestricted Conditions**

This alternative achieves all of the SCGs discussed in Section 6.1.1 and Exhibit A and meets the unrestricted soil cleanup objectives listed in Part 375-6.8(a). This alternative includes excavation and off-site disposal of all waste and soil contamination above the unrestricted soil cleanup objectives. This alternative does not rely on institutional or engineering controls to prevent future exposure. There is no Site Management, no restrictions, and no periodic review. This alternative has no annual monitoring and maintenance costs.

#### Alternative 3: Excavation, Consolidation, Impermeable Cap System, and Soil Cover

This alternative includes excavation and off-site disposal of soil contaminated with PCBs at concentrations greater than 50 ppm and impacted stream sediments. Consolidation and grading of remaining soils, on-site and off-site, impacted with PCBs and metals will occur followed by placement of a site-wide cover system. A two foot soil cover will be placed across the majority of the site, however, the cover will be enhanced in the areas directly adjacent to the stream. In those areas an impermeable cap system will be installed. The cap will be placed over areas directly uphill of the stream to prevent site-related contaminants from migrating into the stream via leachate seeps. The cover and cap systems will be designed to prevent direct exposure and stormwater infiltration to stop contamination mobilization. This alternative includes institutional controls for long term monitoring of surface water to evaluate the effectiveness of the remedy. Institutional controls will also regulate site access and place land use restrictions on the property. The exact extent of the impermeable cover will be determined during the design.

Present Worth:	\$5,410,000
Capital Cost:	\$5,010,000
Annual Costs:	

#### Alternative 4: Excavation, Consolidation, and Impermeable Cap System

This alternative includes excavation and off-site disposal of soil contaminated with PCBs at concentrations greater than 50 ppm. In addition, all soil outside the consolidation area that exceeds restricted residential SCOs will be excavated and consolidated in the on-site area. More extensive consolidation is included in this Alternative than in Alternative 3 to reduce the footprint of the waste mass. This alternative also includes installation of an

impermeable cap system over the consolidation area to prevent direct exposure, minimize stormwater infiltration and contamination mobilization. Following installation of the cap, the impacted sediments in the unnamed tributary will be excavated and disposed off-site. As discussed in Alternative 3, institutional controls are included for long term monitoring of surface water to evaluate effectiveness of the remedy, to regulate site access, and place land restrictions on the property.

Present Worth:	\$9,920,000
Capital Cost:	\$9,520,000
Annual Costs:	\$13,200

# **Exhibit C**

## **Remedial Alternative Costs**

Remedial Alternative	Capital Cost (\$)	<b>Annual Costs (\$)</b>	<b>Total Present Worth (\$)</b>
No Action	0	0	0
Restoration to Pre-Disposal Conditions	17,900,000	0	17,900,000
Excavation, Consolidation, Impermeable Cap System, and Soil Cover	5,010,00	13,200	5,410,000
Excavation, Consolidation, and Impermeable Cap System	9,520,000	13,200	9,920,000

#### Exhibit D

#### **SUMMARY OF THE SELECTED REMEDY**

The Department is selecting Alternative 3: "Excavation, Consolidation, Impermeable Cap System, and Soil Cover" as the remedy for this site. Alternative 3 achieves the remediation goals for the site by removing contaminated sediments in the unnamed tributary and capping the consolidated waste mass beneath an impermeable cap system to prevent further contaminant mobilization from infiltrating precipitation, or beneath a soil cover to prevent direct exposure. The remedy also removes PCBs present at concentrations above the 50 ppm hazardous waste threshold and includes institutional controls to monitor the effectiveness of the remedy. The elements of this remedy are described in Section 7. The selected remedy is depicted in Figure 4.

#### **Basis for Selection**

The selected remedy is based on the results of the RI and the evaluation of alternatives. The criteria to which potential remedial alternatives are compared are defined in 6 NYCRR Part 375. A detailed discussion of the evaluation criteria and comparative analysis is included in the FS report.

The first two evaluation criteria are termed "threshold criteria" and must be satisfied for an alternative to be considered for selection.

1. <u>Protection of Human Health and the Environment.</u> This criterion is an overall evaluation of each alternative's ability to protect public health and the environment.

The selected remedy satisfies this criterion by relocating contaminated soils to a consolidated area beneath a cap system or soil cover to prevent human exposure. The cap system also prevents further migration of contaminants into the sediment and surface water of the unnamed tributary. Alternative 1 does not provide any protection to public health and the environment and will not be evaluated further. Alternative 2, by removing all soil above the UUSCOs, and by removing all impacted stream sediment, meets the threshold criteria. Alternatives 3 and 4 both reduce the potential for migration of site-related contamination by encapsulating the waste with an impermeable cap system.

2. <u>Compliance with New York State Standards, Criteria, and Guidance (SCGs).</u> Compliance with SCGs addresses whether a remedy will meet environmental laws, regulations, and other standards and criteria. In addition, this criterion includes the consideration of guidance which the Department has determined to be applicable on a case-specific basis.

Alternative 3 and 4 comply with SCGs to the extent practicable. They address PCB source areas, rely on a cap system and/or soil cover to prevent exposures and releases to the environment, and achieve Class A guidelines for metals in stream sediments. Alternative 2 will result in full compliance with site specific and chemical specific SCGs as it will return the site to pre-disposal conditions whereas Alternative 3 and 4 result in a lesser degree of compliance with site specific and chemical specific SCGs since contamination will be present beneath a cap system that encompasses a larger area. Therefore Alternative 2 ranks highest for meeting site specific and chemical-specific SCGs, followed by Alternatives 3 and 4.

The next six "primary balancing criteria" are used to compare the positive and negative aspects of each of the remedial strategies.

3. <u>Long-term Effectiveness and Permanence</u>. This criterion evaluates the long-term effectiveness of the remedial alternatives after implementation. If wastes or treated residuals remain on-site after the selected remedy has been implemented, the following items are evaluated: 1) the magnitude of the remaining risks, 2) the adequacy of the engineering and/or institutional controls intended to limit the risk, and 3) the reliability of these controls.

Long-term effectiveness is best accomplished by the alternative that involves excavation of all the contaminated soils and sediment (Alternatives 2). Alternative 3 and 4, through the use of institutional controls and long-term monitoring, will ensure their long-term effectiveness, but are not as permanent as removing all contaminated media as in Alternative 2. The degree of long-term effectiveness and permanence between Alternative 3 and Alternative 4 is uncertain since both require approximately the same amount of maintenance. Both Alternative 3 and 4 reduce potential impacts to the tributary since contaminated soils uphill of the tributary will be beneath an impermeable surface cap. Alternative 3 does not include the same degree of consolidation as d with Alternative 4 and will result in a larger cap system to maintain. Therefore, Alternative 2 is best at achieving long-term effectiveness, followed by both Alternatives 3 and 4.

4. <u>Reduction of Toxicity, Mobility or Volume.</u> Preference is given to alternatives that permanently and significantly reduce the toxicity, mobility or volume of the wastes at the site.

Alternative 3 and 4 both control potential exposures with the cap and cover system and institutional controls which both reduce mobility of remaining contaminants. Both Alternative 3 and 4 include removal of PCBs present at concentrations above 50 ppm, thereby reducing the volume of contamination at the site. Alternative 2 includes removal of the total volume of contamination present at the site which reduces the toxicity, mobility and volume better than any other alternative.

5. <u>Short-term Impacts and Effectiveness.</u> The potential short-term adverse impacts of the remedial action upon the community, the workers, and the environment during the construction and/or implementation are evaluated. The length of time needed to achieve the remedial objectives is also estimated and compared against the other alternatives.

The short-term impacts of Alternative 2 create a high level of impact to the community due to the large amount of trucking needed to remove all contaminated soil and sediment from the site. Both Alternatives 3 and 4 have approximately the same amount of short-term impacts, with Alternative 3 needing slightly less time than Alternative 4 to achieve remediation goals. Alternative 3 and 4 require the same degree of off-site trucking to remove PCBs at concentrations above 50 ppm. The consolidation included in Alternative 4 may require a slightly longer duration of equipment operation, leading to a slightly higher degree of short-term impact to the community than with Alternative 3. The degree of short-term impacts between Alternative 3 and 4 is unclear and potentially insignificant, however the time needed to achieve the remediation goals with Alternative 2 is the longest and has the highest impact on the community.

6. <u>Implementability</u>. The technical and administrative feasibility of implementing each alternative are evaluated. Technical feasibility includes the difficulties associated with the construction of the remedy and the ability to monitor its effectiveness. For administrative feasibility, the availability of the necessary personnel and materials is evaluated along with potential difficulties in obtaining specific operating approvals, access for construction, institutional controls, and so forth.

Alternatives 3 and 4 are similarly implementable in that they both include excavation of sediment and PCB impacted soils. Alternative 3 is slightly more implementable because less consolidation is selected than with Alternative 4. The degree to which Alternative 3 is more implementable is uncertain since both Alternatives will require some consolidation prior to installation of a cap system. The cap system in Alternative 4 is smaller than that required in Alternative 3, making Alternative 4's cap system slightly easier to implement and maintain. While the lack of monitoring included with Alternative 2 is more implementable than the monitoring required under Alternative 3 and 4, the significant quantity of material required for excavation makes Alternative 2 the least implementable alternative.

7. <u>Cost-Effectiveness</u>. Capital costs and annual operation, maintenance, and monitoring costs are estimated for each alternative and compared on a present worth basis. Although cost-effectiveness is the last balancing criterion evaluated, where two or more alternatives have met the requirements of the other criteria, it can be used as the basis for the final decision.

There are significant differences between the costs of each alternative, with Alternative 2 having the highest cost at almost twice the cost of Alternative 4, and Alternative 3 costing the least amount. The long-term maintenance costs of Alternative 3 and 4 are estimated to be the same, but Alternative 4 may have slightly less maintenance costs due to the smaller cap footprint which may require less maintenance. Alternative 2 does not have any long-term maintenance costs, but due to the significant capital cost difference compared to Alternatives 3 and 4, the lack of monitoring and maintenance costs with Alternative 2 does not make it more cost-effective compared with the other alternatives. Alternative 3 is therefore the most cost effective, followed by Alternative 4, and then 2.

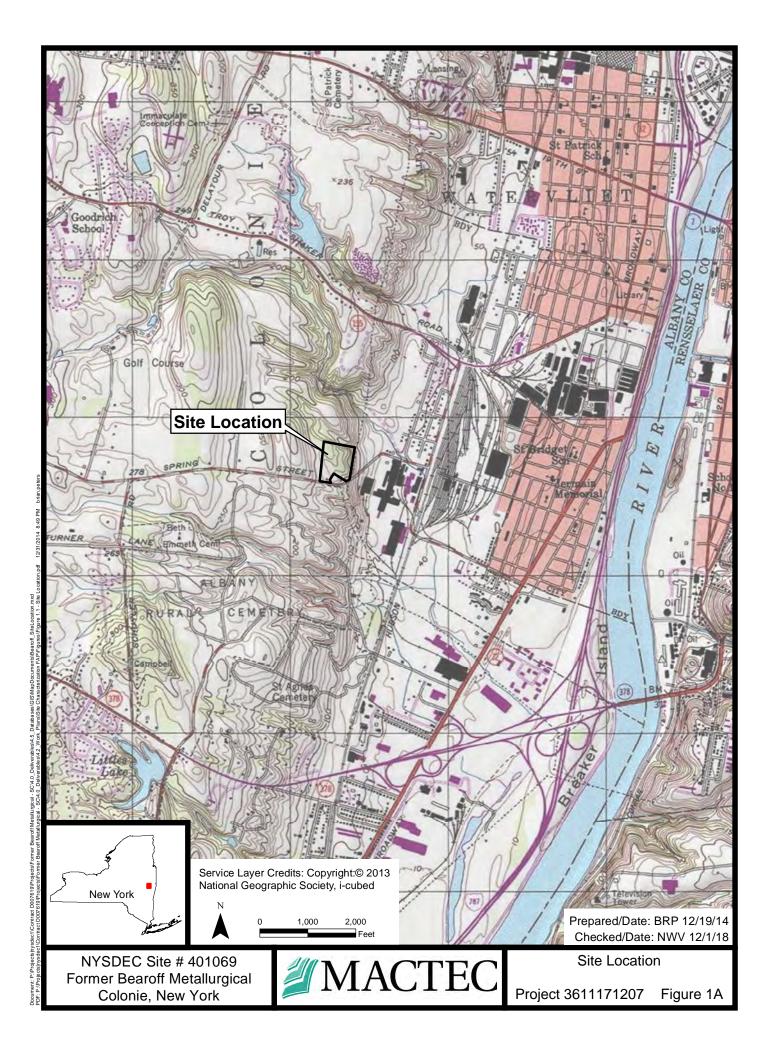
8. <u>Land Use.</u> When cleanup to pre-disposal conditions is determined to be infeasible, the Department may consider the current, intended, and reasonable anticipated future land use of the site and its surroundings in the selection of the soil remedy.

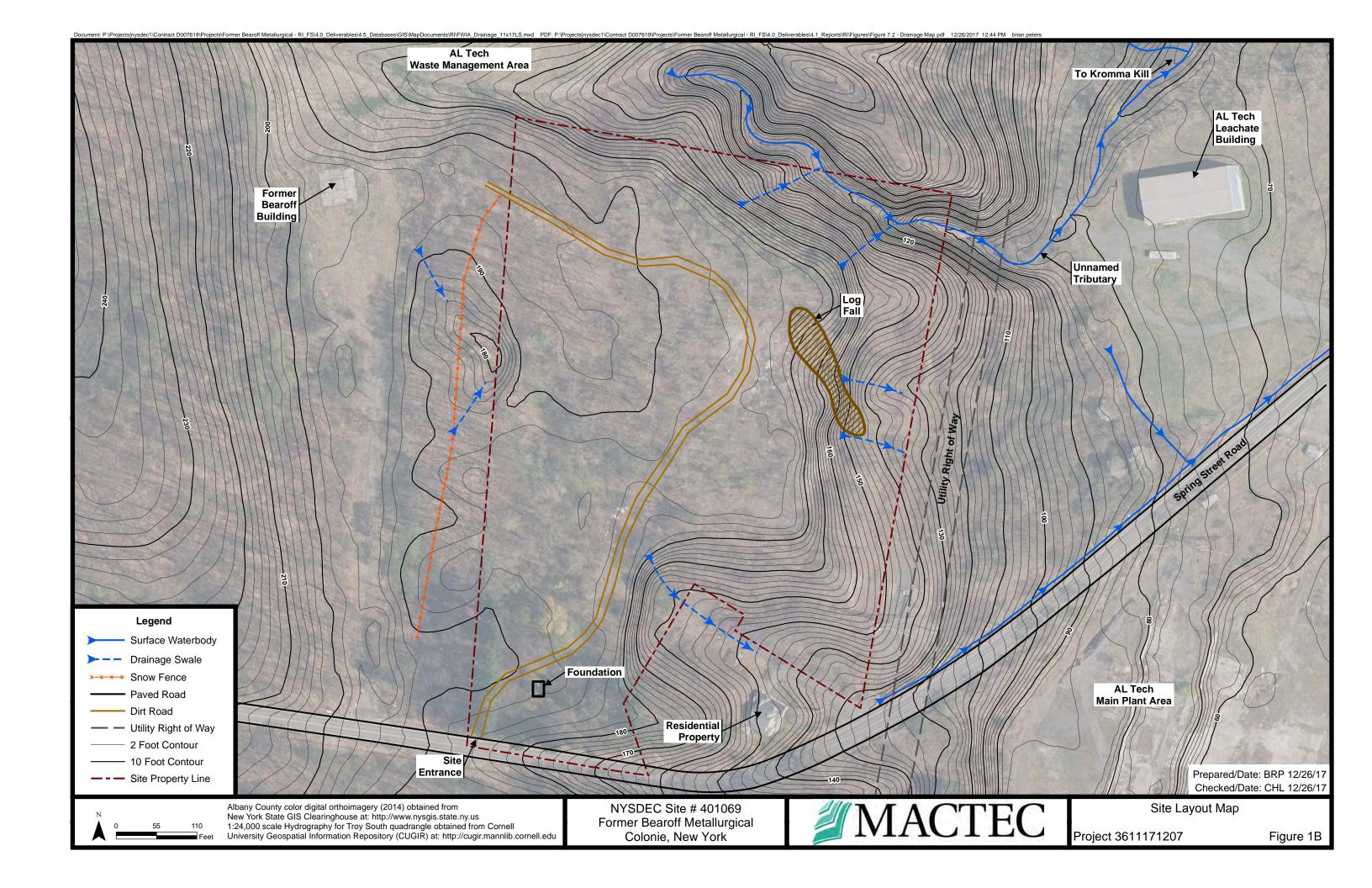
Since the anticipated use of the site is restricted residential, Alternative 2 best achieves this criterion since it allows unrestricted use of the site. Alternatives 3 and 4 are less desirable since institutional and engineering controls are required to ensure the public and the environment are protected from remaining contamination. These controls ensure that restricted residential use of the site can be maintained, but to a lesser degree than Alternative 2. Therefore, Alternative 2 allows for the least restrictive land use, and the degree to which Alternative 3 or 4 will negatively affect land use more is uncertain.

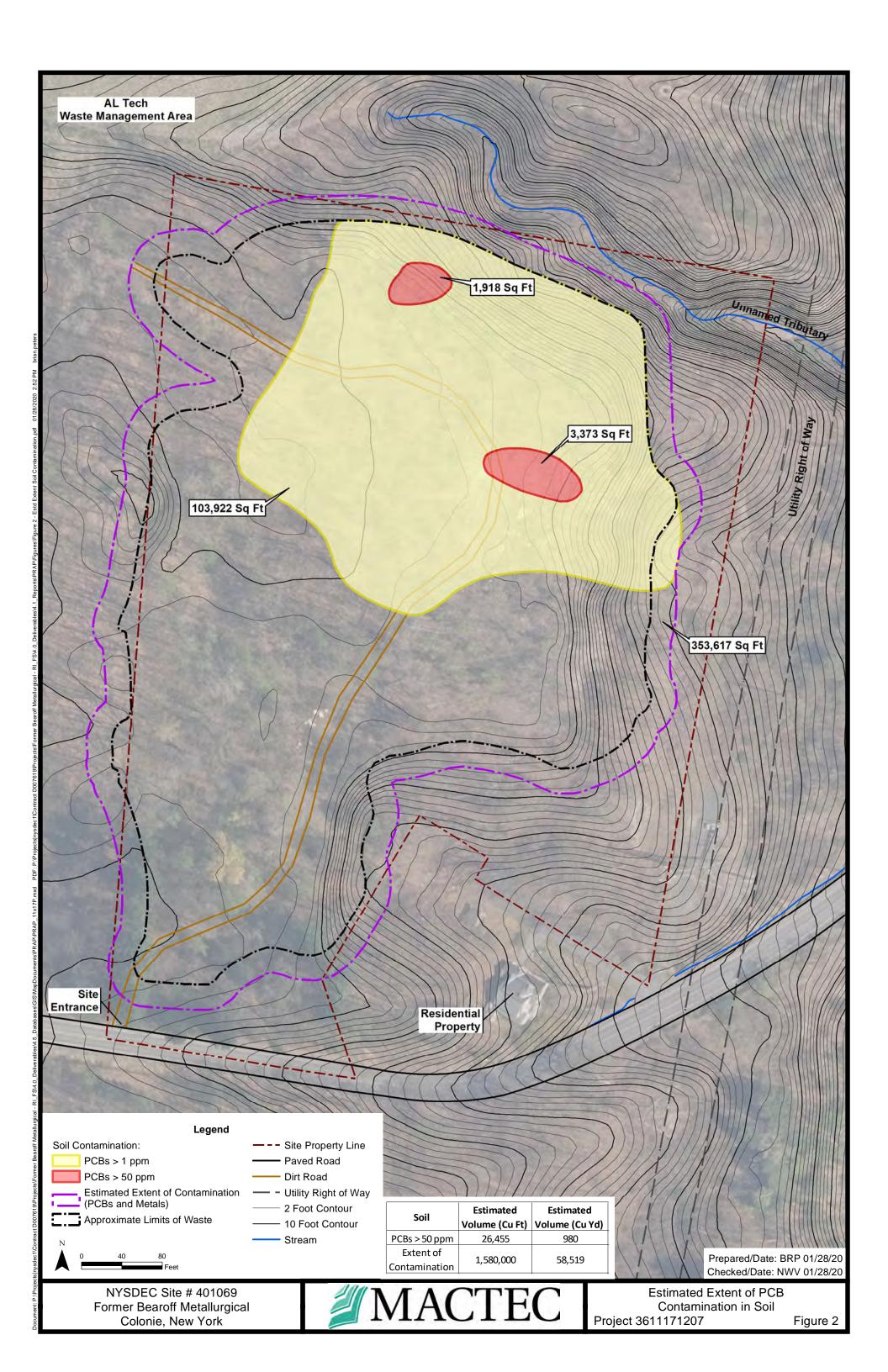
The final criterion, Community Acceptance, is considered a "modifying criterion" and is taken into account after evaluating those above. It is evaluated after public comments on the Proposed Remedial Action Plan have been received.

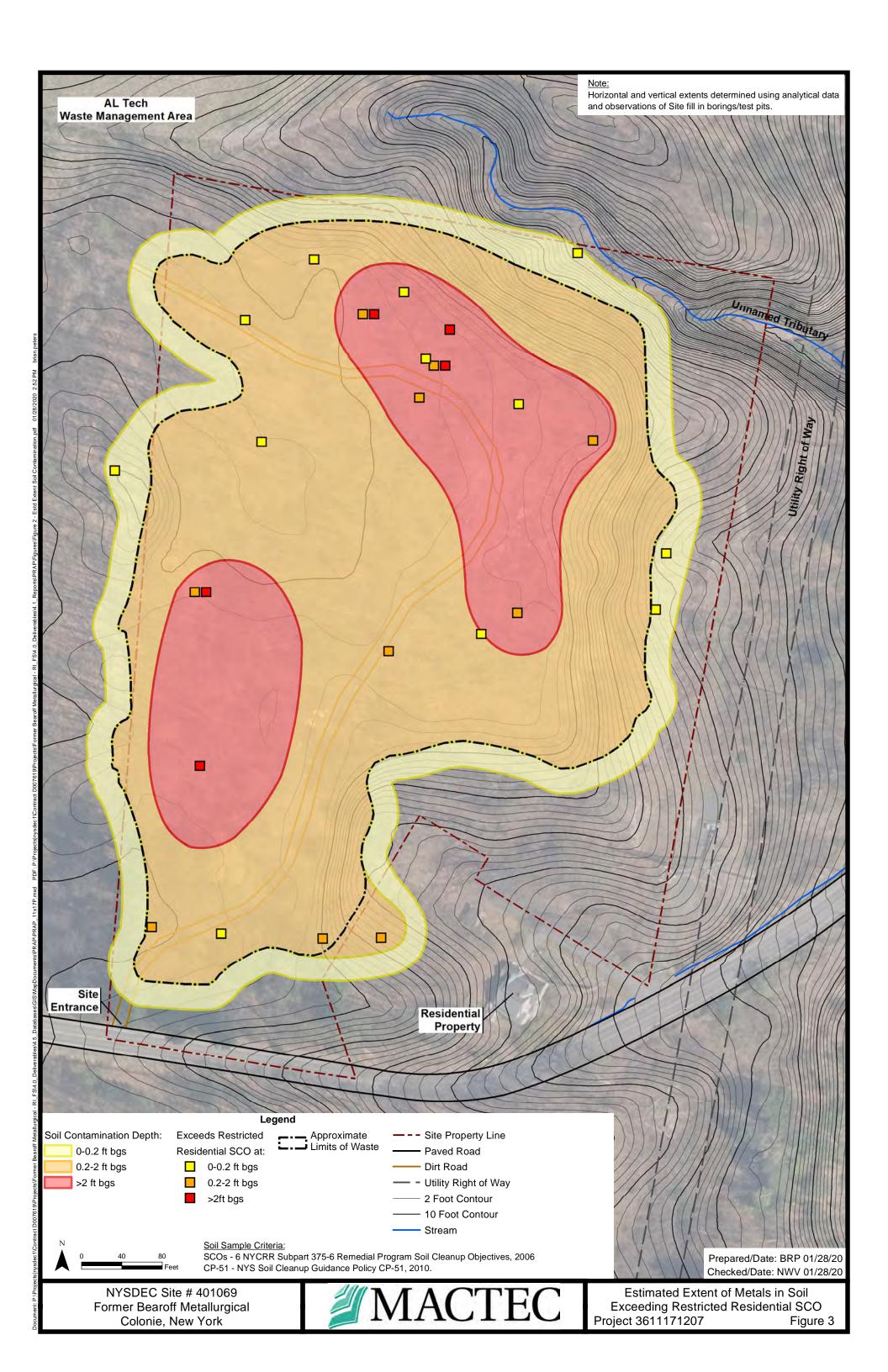
9. <u>Community Acceptance.</u> Concerns of the community regarding the investigation, the evaluation of alternatives, and the PRAP are evaluated. A responsiveness summary will be prepared that describes public comments received and the manner in which the Department will address the concerns raised. If the selected remedy differs significantly from the proposed remedy, notices to the public will be issued describing the differences and reasons for the changes.

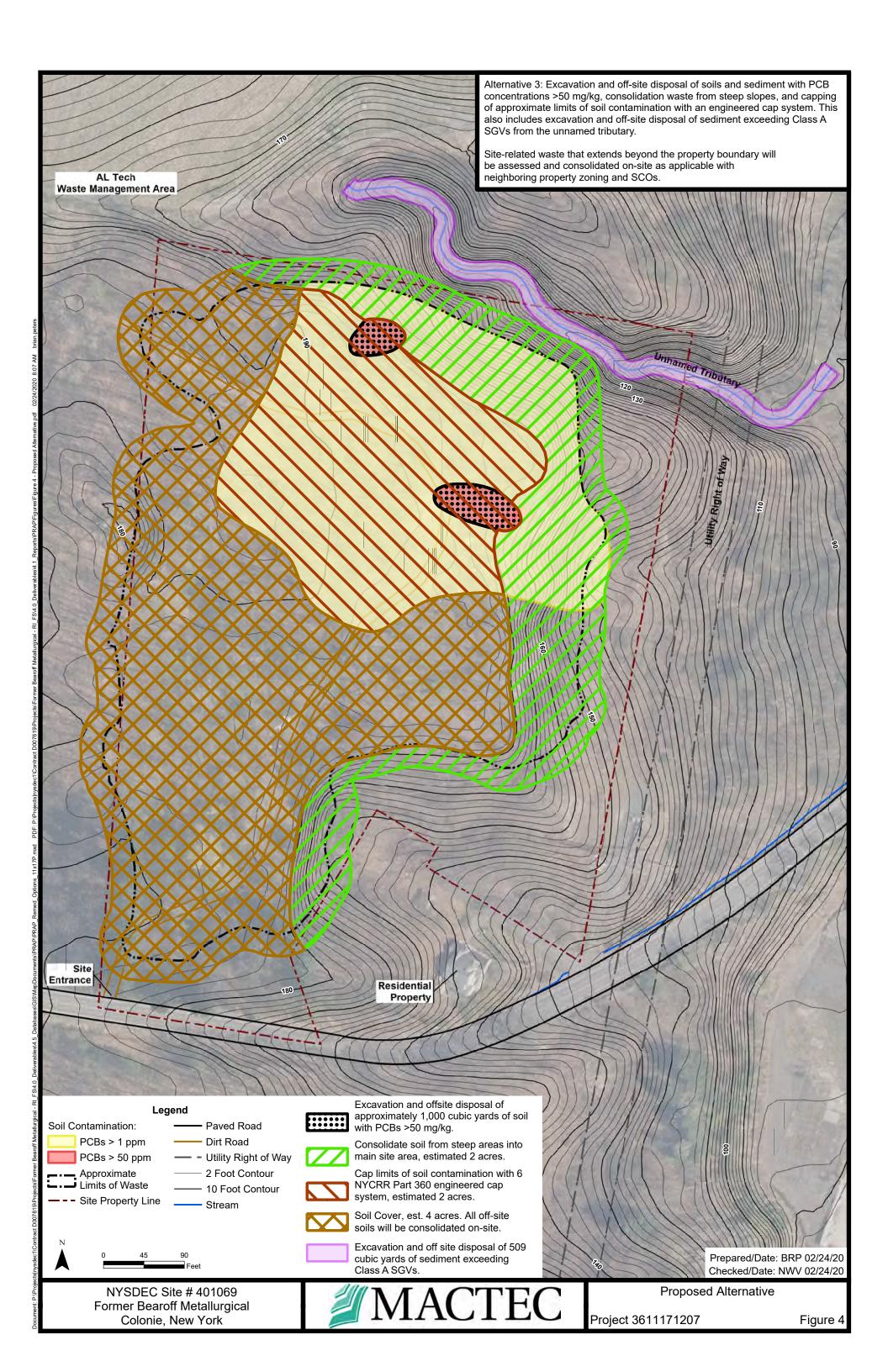
Alternative 3 is being selected because, as described above, it satisfies the threshold criteria and provides the best balance of the balancing criteria.

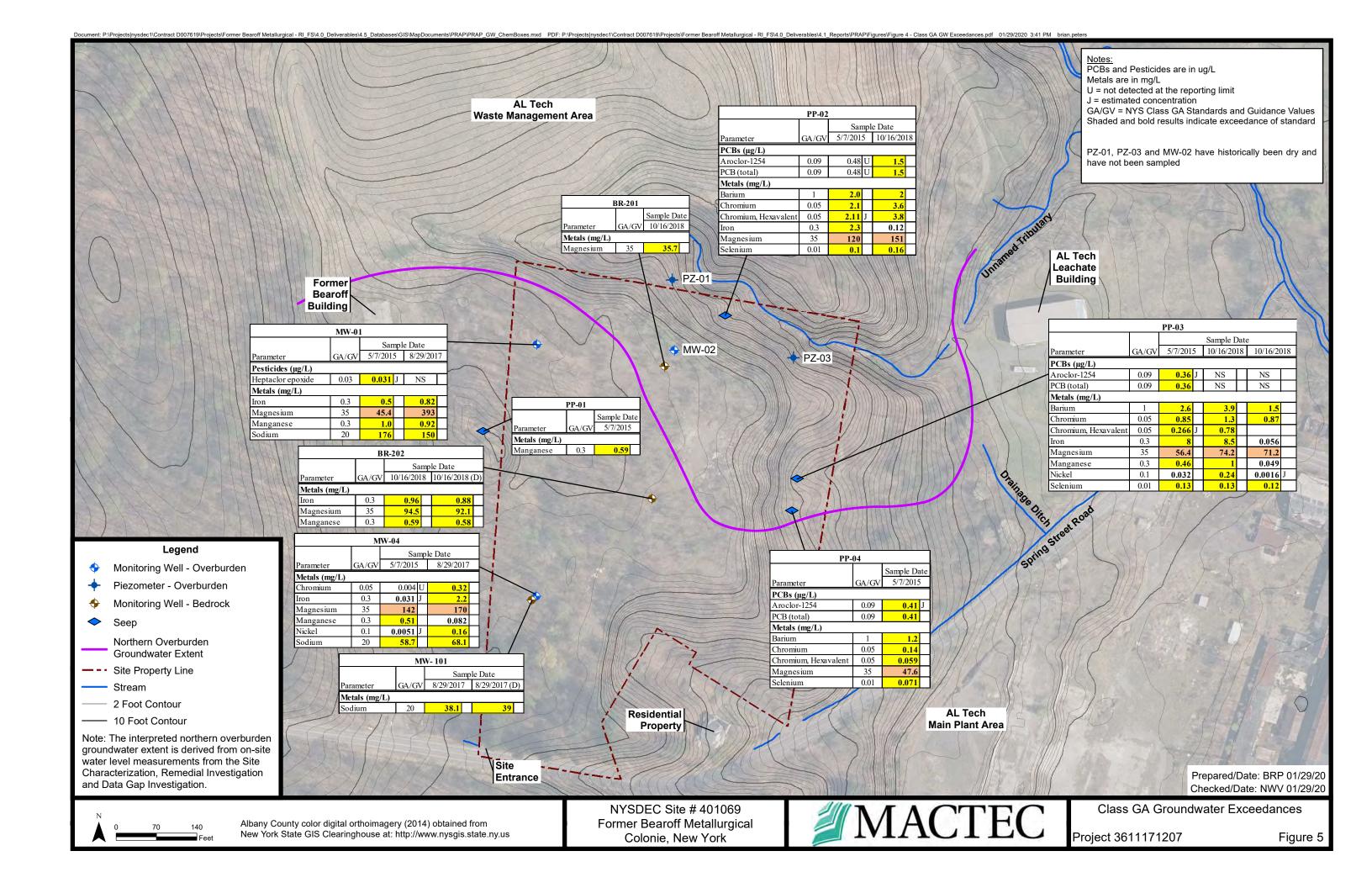












# APPENDIX A RESPONSIVENESS SUMMARY

## RESPONSIVENESS SUMMARY

## Former Bearoff Metallurgical State Superfund Project Colonie, Albany County, New York Site No. 401069

The Proposed Remedial Action Plan (PRAP) for the Former Bearoff Metallurgical site was prepared by the New York State Department of Environmental Conservation (the Department) in consultation with the New York State Department of Health (NYSDOH) and was issued to the document repositories on February 26, 2020. The PRAP outlined the remedial measure proposed for the contaminated soil, sediment, surface water, and groundwater at the Former Bearoff Metallurgical site.

The release of the PRAP was announced by sending a notice to the public contact list, informing the public of the opportunity to comment on the proposed remedy.

A public meeting was held on March 10, 2020, which included a presentation of the remedial investigation and feasibility study (RI/FS) for the Former Bearoff Metallurgical site as well as a discussion of the proposed remedy. The meeting provided an opportunity for citizens to discuss their concerns, ask questions and comment on the proposed remedy. These comments have become part of the Administrative Record for this site. The public comment period for the PRAP ended on March 27, 2020.

This responsiveness summary responds to all questions and comments raised during the public comment period. The following are the comments received during the public meeting, with the Department's responses:

#### **COMMENT 1:**

What is metallurgical waste and what does it look like/consist of?

#### **RESPONSE 1:**

Metallurgical waste consists of slag generated during the refinement of steel with an electric arc furnace and can look like rocks or boulders. Other scrap materials are also present, including stainless steel cuttings, similar to what is present at Al Tech Specialty Steel.

#### **COMMENT 2:**

Will the consolidated waste be placed in a lined cell?

#### **RESPONSE 2:**

No, the native material underlying the waste mass is competent clay which will preclude migration, and sampling has indicated that contaminants are not migrating into the bedrock aquifer. Once the impermeable cap is in-place, this will eliminate the pathway for off-site migration via leachate outbreaks and surface flow.

#### **COMMENT 3:**

What will the impermeable cap be made out of?

#### **RESPONSE 3:**

The impermeable cap will be built in accordance with the requirements of 6 NYCRR Part 360, the Department's Solid Waste Management regulations. The cap will be constructed of high-density polyethylene (HDPE).

#### **COMMENT 4:**

Does funding exist for this work?

#### **RESPONSE 4:**

Funding for work under the State Superfund is allocated when projects complete milestones. Funding for the Remedial Design will be allocated shortly after the Record of Decision is signed. Funding for construction will be allocated when the Final Remedial Design is complete.

#### **COMMENT 5:**

Has this site affected any off-site areas?

#### **RESPONSE 5:**

The tributary located to the north of the site is the primary off-site area affected. This tributary has site-related impacts in the sediment which are causing elevated concentrations of chromium in the surface water.

#### **COMMENT 6:**

Where does the water in the tributary stream discharge?

**RESPONSE 6:** The tributary flows southeast from the site, and once off-site, flows northeast into the Kromma Kill. The Kromma Kill flows past the Al Tech Specialty Steel Superfund site and ultimately discharges to the Hudson River. The Kromma Kill is being investigated as part of the Al Tech remedial investigation.

#### **COMMENT 7:**

Has any material leached from the site?

#### **RESPONSE 7:**

Groundwater under the waste material has not been impacted. However, precipitation events are causing contaminants from the waste material to migrate in the form of seeps that discharge along the northern and northeastern slopes of the site, and into the unnamed tributary. The magnitude of the seeps varies and relates to precipitation events. The impermeable cap is intended to stop this activity.

#### **COMMENT 8:**

What is the direction of groundwater flow?

#### **RESPONSE 8:**

Groundwater flows from west to east.

#### **COMMENT 9:**

Is the site removed from residential areas and does that affect the site's importance?

#### **RESPONSE 9:**

The site is zoned residential and borders one residence. The zoning affects the land-use specific cleanup criteria, but the primary reason the site is being addressed is due to the on-site presence of hazardous waste and associated contamination that has been found migrating from the site.

#### **COMMENT 10:**

Is the site fenced now and will it be fenced?

#### **RESPONSE 10:**

The site is currently not fenced but a fence will be considered during remedial design.

#### **COMMENT 11:**

Who owns the site and what can the owner do with it?

#### **RESPONSE 11:**

The site is privately owned and is currently under an order on consent with the Department. The options at the site are limited as they would have to comply with a future Site Management Plan. Any proposed actions would need to be reviewed and approved by the Department to ensure they would be protective of public health and the environment, be consistent with the long-term controls contemplated by the remedy and be in conformance with local planning and zoning.

#### **COMMENT 12:**

Who is taking responsibility of the cleanup and will that delay the remedy?

#### **RESPONSE 12:**

The Department is funding the cleanup of the site. This will not delay the remedy.

#### **COMMENT 13:**

Once the site is covered/capped, what will it look like? Will there be grass on top?

#### **RESPONSE 13:**

The site will look similar to the adjacent Al Tech landfill, a fenced landfill that is mowed on a regular basis. Topsoil will be placed as the final layer and be seeded.

#### **COMMENT 14:**

When will the actual work start and will it go past one construction season?

#### **RESPONSE 14:**

The next step is the Remedial Design (RD). Once the RD is complete, we will be better positioned to discuss the construction schedule.

## **COMMENT 15:**

When was the material placed there?

## **RESPONSE 15:**

The material appears to have been placed at the site as early as the 1950s up until the late 1970s based on aerial photography.

# **APPENDIX B**

# **Administrative Record**

# **Administrative Record**

## Former Bearoff Metallurgical State Superfund Project Colonie, Albany County, New York Site No. 401069

- 1. Proposed Remedial Action Plan for the Former Bearoff Metallurgical site, dated February 2020, prepared by the Department.
- 2. Feasibility Study Report, Former Bearoff Metallurgical, Site No. 401069, dated January 2020, prepared by Mactec Engineering and Consulting, PC.
- 3. Data Gap Investigation Report, Former Bearoff Metallurgical, Site No. 401069, dated April 15, 2019, prepared by Mactec Engineering and Consulting, PC.
- 4. Remedial Investigation Report, Former Bearoff Metallurgical, Site No. 401069, dated April 2019, prepared by Mactec Engineering and Consulting, PC.
- 5. Referral Memorandum for State funded Remedial Investigation/Feasibility Study, dated February 16, 2017.
- 6. Final Site Characterization Report, Former Bearoff Metallurgical, Site No. 401069, dated July 2015, prepared by Mactec Engineering and Consulting, PC.