



STATE OF NEW YORK: DEPARTMENT OF ENVIRONMENTAL CONSERVATION

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In the Matter of the  
Development and Implementation  
of an Interim Remedial Measure Program  
for an Inactive Hazardous Waste Disposal  
Site, Under Article 27, Title 13,  
and Article 71, Title 27 of the  
Environmental Conservation Law  
of the State of New York by  
by

ORDER  
ON  
CONSENT  
INDEX # A5-0299-93-03

FFF Liquidation Trust  
Respondent.

Site Code # 546036

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WHEREAS,

1. The New York State Department of Environmental Conservation (the "Department") is responsible for enforcement of Article 27, Title 13 of the Environmental Conservation Law of the State of New York ("ECL"), entitled "Inactive Hazardous Waste Disposal Sites." This Order is entered into pursuant to the Department's authority under ECL Article 27, Title 13 and ECL Section 3-0301.

2. The FFF Liquidation Trust ("Respondent"), is the successor in interest to the former owners and operators of the Van Raalte Knitting Mill (the "Site"), located in the Village of Saratoga, Saratoga County, New York (see map, attachment A). The Site has been listed in the Registry of Inactive hazardous Waste Sites as site number 546036 due to PCB contamination discovered at the site. The presence of materials contaminated by hazardous wastes required that the Department perform an emergency drum removal in October, 1991. The Site is designated as a class "2a" site by the Department pending further Site investigation.

3. Subsequently, the Respondent entered into an Order on Consent with the Department for the performance of Preliminary Site Assessment ("PSA"), dated September 2, 1992, whereby the Respondent agreed to gather data to allow the Department to characterize hazardous wastes which may now be present at the Site and to enable the Department to determine whether such wastes constitute a significant threat to public health or the environment.

4. In the course of carrying out the PSA the Respondent identified areas of PCB contamination on the interior surfaces of the former main building on the Site which had been formerly used for both office space and manufacturing.

5. The Department has determined that Respondent may commence the expeditious remediation of the interior surfaces of the main building prior to the full completion of the work required pursuant to the PSA and independent of the final results or conclusions drawn from the PSA. The Department's determination is based upon preliminary findings: which indicate that the areas of PCB contamination within the main building are defined; that the remedies available for such a remediation are limited; and, that further investigation of the interior surfaces of the main building will serve no further substantive environmental or public health benefit.

6. Respondent hereby acknowledges that additional investigation and/or remediation may be required for Site areas other than the interior surfaces of the site's main building as may be deemed necessary pursuant to the further findings by the

Department.

7. Based on the facts as referenced herein, the Department has concluded that the Respondent may proceed with an Interim Remedial Measure to address the remediation of the interior surfaces of the Site's main building in accordance with the terms of this Order On Consent.

8. The Site is an inactive hazardous waste disposal site, as that term is defined at ECL Section 27-1301.2. The Site has been listed in the Registry of Inactive Hazardous Waste Disposal Sites in New York State as Site Number 546036. The Department has classified the Site as a Classification "2a" pending further investigation.

9. A. Any person under order pursuant to ECL Section 27-1313.3.a has a duty imposed by ECL Article 27, Title 13 to carry out the remedial program committed to under order. ECL Section 71-2705 provides that any person who fails to perform any duty imposed by ECL Article 27, Title 13 shall be liable for civil, administrative and/or criminal sanctions.

B. The Department also has the power, inter alia, to provide for the prevention and abatement of all water, land, and air pollution. ECL Section 3-0301.1.i.

10. The Department and Respondent agree that the goals of this Order are for Respondent to (i) develop and implement an Interim Remedial Measure Program ("IRM Program") for the Site for the remediation of the hazardous waste contaminated interior surfaces of the Site's main building; and (ii) reimburse the

State's administrative costs.

11. Respondent, having waived its right to a hearing herein as provided by law, and having consented to the issuance and entry of this Order, agrees to be bound by its terms. Respondent consents to and agrees not to contest the authority or jurisdiction of the Department to issue or enforce this Order, and agrees not to contest the validity of this Order or its terms.

NOW, having considered this matter and being duly advised, IT IS ORDERED THAT:

I. IRM Work Plan Contents and Submittals

A. Within <sup>45</sup>~~30~~ days after the effective date of this Order, Respondent shall submit to the Department a detailed work plan (the "IRM Work Plan") describing the methods and procedures to be implemented in performing an IRM Program at the Site for the remediation of the interior surfaces of the Site's main building including but not limited to the following criteria.

(1). That all areas of PCB contamination on the interior surfaces of the Site's main building be cleaned and/or remediated to meet the criteria for reuse for non-residential purposes including:

a. that all surfaces will be cleaned to a standard of 1 ug/ 100sq. cm as determined by a standard wipe test;

b. and that the determination for the suitability

of the structure for use for non-residential purposes also includes the standard that ambient air be measured at 1 ug/ cu. m. of PCB or less upon completion of the IRM.

B. The IRM Work Plan must describe the remedial objectives of the IRM Program and the methods and procedures to be implemented to achieve the objectives. Accordingly, it must include, but not be limited to, the following as is required by the site specific nature of the site:

(1) To the best of Respondent's current understanding, a brief history and description of the Site, including the types, quantities, physical state, location, and dates of disposal of hazardous waste, including methods of disposal and spillage of such wastes, Site physiology, geology, and ground and surface water hydrology;

(2) Identification of the initial data quality objectives. If sufficient information does not presently exist to identify those objectives, the IRM Work Plan must define the technical data needed and the timetable to be followed to gather the necessary information to identify those objectives;

(3) A chronological description of the anticipated IRM activities together with a schedule for the performance of those activities. The activities described must include, at a minimum:

a. Site preparation (including clearing and grubbing, and development of access roads, office trailer[s], a field laboratory, utilities, consolidation tank[s],

decontamination pad[s], drum staging area[s], and equipment);

b. detailed flow, construction and equipment diagrams and specifications;

c. excavation (including descriptions of how it will be undertaken);

d. waste handling (including inventorying of the waste by quantity, physical state, labeling, and contents; and management of the soil);

e. preparing waste for transportation and disposal (including proper manifesting);

f. waste characterization and consolidation (including sampling methodology, chain of custody, classification, consolidation, and compatibility of hazardous waste groups);

g. disposal method and identification of the permitted treatment, storage, and disposal facilities proposed to receive the waste;

h. a sampling program to define residual contamination;

i. decontamination of personnel and equipment; and

j. Site restoration; and

(4) A Sampling and Analysis Plan that must include:

a. A quality assurance project plan that describes the quality assurance and quality control protocols

necessary to achieve the initial data quality objectives. This plan must designate a data validation expert and must describe such individual's qualifications and experience;

b. A field sampling plan that defines all sampling and data gathering methods in a manner consistent with the "Compendium of Superfund Field Operations Methods" (EPA/540/P-87/001, OSWER Directive 9355.0-14, December 1987), as supplemented by the Department;

c. Identification of the laboratory to be used for the analysis of the samples to be collected and the quality, assurance and quality control protocols the laboratory will use in analyzing those samples; and

d. Identification of the laboratory or individual to conduct data validation on all analytical results prepared by the laboratory conducting the analysis of samples collected at the Site;

(5) A health and safety plan to protect persons at and in the vicinity of the Site during the performance of the IRM Program prepared by a certified health and safety professional in accordance with 29 CFR 1910 and all other applicable standards; and

(6) A contingency plan to be implemented in the event that any element of the IRM Program fails to operate in accordance with the Department-approved IRM Work Plan.

## II. Performance and Reporting of IRM Program

A. Within <sup>45</sup>~~30~~ days after the Department's approval of

the IRM Work Plan, Respondent shall commence the IRM Program.

B. Respondent shall perform the IRM Program in accordance with the Department-approved IRM Work Plan.

C. During the performance of the IRM Program, Respondent must have on-Site a full-time representative who is qualified to supervise the work done.

D. Within the time frame set forth in the IRM Work Plan, Respondent must prepare an IRM report ("IRM Report") that includes all data generated and all other information obtained during the IRM Program and identifies any additional data that must be collected. The IRM Report shall be prepared by and have the signature and seal of a professional engineer who shall certify that the IRM Report prepared in accordance with this Order.

### III. Progress Reports

If the IRM field work requires more than two months for completion, Respondent shall submit to the parties identified in subparagraph XII.B in the numbers specified therein copies of written monthly progress reports that: (i) describe the actions which have been taken toward achieving compliance with this Order during the previous month; (ii) include all results of sampling and tests and all other data received or generated by Respondent or Respondent's contractors or agents in the previous month, including quality assurance/quality control information, whether conducted pursuant to this Order or conducted independently by Respondent; (iii) identify all work plans, reports, and other

deliverables required by this Order that were completed and submitted during the previous month; (iv) describe all actions, including, but not limited to, data collection and implementation of work plans, that are scheduled for the next month and provide other information relating to the progress at the Site; (v) include information regarding percentage of completion, unresolved delays encountered or anticipated that may affect the future schedule for implementation of the Respondent's obligations under the Order, and efforts made to mitigate those delays or anticipated delays; and (vi) include any modifications to any work plans that Respondent has proposed to the Department or that the Department has approved. Respondent shall submit these progress reports to the Department by the tenth day of every month following the effective date of this Order.

#### IV. Review of Submittals

A. (1) The Department shall review each of the submittals Respondent makes pursuant to this Order to determine whether it was prepared, and whether the work done to generate the data and other information in the submittal was done, in accordance with this Order and generally accepted technical and scientific principles. The Department shall notify Respondent in writing of its approval or disapproval of the submittal, except for the submittal discussed in Paragraph I.B.(5). All Department-approved submittals shall be incorporated into and become an enforceable part of this Order.

(2) (a) If the Department disapproves a

submittal, it shall so notify Respondent in writing and shall specify the reasons for its disapproval. Within <sup>45</sup>~~30~~ days after receiving written notice that Respondent's submittal has been disapproved, Respondent shall make a revised submittal to the Department that addresses and resolves all of the Department's stated reasons for disapproving the first submittal.

(b) After receipt of the revised submittal, the Department shall notify Respondent in writing of its approval or disapproval. If the Department disapproves the revised submittal, Respondent shall be in violation of this Order and the Department may take any action or pursue whatever rights it has pursuant to any provision of statutory or common law. If the Department approves the revised submittal, it shall be incorporated into and become an enforceable part of this Order.

B. The Department may require Respondent to modify and/or amplify and expand a submittal if the Department determines, as a result of reviewing data generated by an activity required under this Order or as a result of reviewing any other data or facts, that further work is necessary.

#### V. Penalties

A. (1) Respondent's failure to comply with any term of this Order constitutes a violation of this Order and the ECL.

(2) Respondent shall be liable for payment to the Department of such penalties as are determined and set forth pursuant to the ECL for each day or part thereof that the Respondent is in violation of the terms of this Order. Payment

of the penalties shall not in any way alter Respondent's obligation to complete performance under the terms of this Order.

B. Respondent shall not suffer any penalty under this Order or be subject to any proceeding or action if it cannot comply with any requirement hereof because of war, riot, or an unforeseeable disaster arising exclusively from natural causes which the exercise of ordinary human prudence could not have prevented or any other condition, including but not limited to the act of a third party, as to which negligence or willful misconduct on the part of the Respondent was not a proximate cause. Respondent shall, within ten days of when it obtains knowledge of any such condition, notify the Department in writing. Respondent shall include in such notice the measures taken and to be taken by Respondent to prevent or minimize any delays and shall request an appropriate extension or modification of this Order. Failure to give such notice within such ten-day period constitutes a waiver of any claim that a delay is not subject to penalties. Respondent shall have the burden of proving that an event is a defense to compliance with this Order pursuant to subparagraph V.B.

#### VI. Entry upon Site

Respondent hereby consents to the entry upon the Site or areas in the vicinity of the Site which may be under the control of the Respondent by any duly designated employee, consultant, contractor, or agent of the Department or any State agency for purposes of inspection, sampling, and testing and to ensure Respondent's compliance with this Order. Respondent shall permit the Department full access to all records relating to matters addressed by this Order and job meetings. Appropriate notice will be given to Respondent before entry upon the Site or areas in the vicinity of the Site under the control of the Respondent.

VII. Payment of State Costs

Within <sup>45</sup>~~30~~ days after receipt of an itemized invoice from the Department, Respondent shall pay to the Department a sum of money which shall represent reimbursement for the State's expenses including, but not limited to, direct labor, fringe benefits, indirect costs, travel, analytical costs, and contractor costs incurred by the State of New York for work performed at the Site to date, as well as for negotiating this Order, reviewing and revising submittals made pursuant to this Order, overseeing activities conducted pursuant to this Order, collecting and analyzing samples, and administrative costs associated with this Order. Such payment shall be made by certified check payable to the Department of Environmental Conservation. Payment shall be sent to the Bureau of Program Management, Division of Hazardous Waste Remediation, N.Y.S.D.E.C., 50 Wolf Road, Albany, NY 12233-7010. Itemization of the costs shall include an accounting of personal services indicating the employee name, title, biweekly salary, and time spent (in hours) on the project during the billing period, as identified by an assigned time and activity code. This information shall be documented by quarterly reports of Direct Personal Service. Approved agency fringe benefit and indirect cost rates shall be applied. Non-personal service costs shall be summarized by category of expense (e.g., supplies, materials, travel, contractual) and shall be documented by the New York State Office of the State Comptroller's quarterly expenditure

reports.

VIII. Department Reservation of Rights

A. Nothing contained in this Order shall be construed as barring, diminishing, adjudicating, or in any way affecting any of the Department's rights including, but not limited to nor exemplified by, the following:

1. the Department's right to bring any action or proceeding against anyone other than Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns;

2. the Department's right to enforce this Order against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns if Respondent fails to satisfy any of the terms of this Order;

3. the Department's right to bring any action or proceeding against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns with respect to claims for natural resources damages as a result of the release or threatened release of hazardous substances or constituents at or from the Site or areas in the vicinity of the Site;

4. the Department's right to bring any action or proceeding against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns with respect to hazardous substances that are present at the Site or that have migrated from the Site;

5. the Department's right to bring any criminal action against the Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns; and

6. the Department's right to gather information and enter and inspect property and premises.

B. Nothing contained in this Order shall be construed to prohibit the Commissioner or his duly authorized representative from exercising any summary abatement powers.

**IX. Indemnification**

Respondent shall indemnify and hold the Department, the State of New York, and their representatives and employees harmless for all claims, suits, actions, damages, and costs of every name and description arising out of or resulting from the fulfillment or attempted fulfillment of this Order by Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns.

**X. Public Notice**

A. Within <sup>45</sup>~~30~~ days after the effective date of this Order, Respondent shall file a Declaration of Covenants and Restrictions with the Clerk of the County wherein the Site is located to give all parties who may acquire any interest in the Site notice of this Order.

B. If Respondent proposes to convey the whole or any part of Respondent's ownership interest in the Site, Respondent shall, not fewer than <sup>75</sup>~~60~~ days before the date of conveyance,

notify the Department in writing of the identity of the transferee and of the nature and proposed date of the conveyance and shall notify the transferee in writing, with a copy to the Department, of the applicability of this Order.

**XI. Communications**

A. All written communications required by this Order shall be transmitted by United States Postal Service, by private courier service, or hand delivered as follows:

Communication from Respondent shall be sent to:

1. Daniel L. Steenberge, P.E.,  
Regional Remediation Engineer  
Division of Hazardous Waste Remediation  
New York State Department of Environmental  
Conservation  
Route 86, P.O. Box 296  
Ray Brook, N.Y. 12977
2. Director, Bureau of Environmental  
Exposure Investigation  
New York State Department of Health  
2 University Place  
Albany, New York 12203
3. Director, Bureau of Central Remedial Action  
Division of Hazardous Waste Remediation  
NYSDEC  
50 Wolf Road  
Albany, N.Y. 12233-7010

4. Frank Bifera, Esq.  
Albany Field Unit  
Division of Environmental Enforcement  
NYSDEC  
50 Wolf Road  
Albany, N.Y. 12233-5501

B. Copies of work plans and reports shall be submitted as follows:

1. Two copies to Daniel L. Steenberge, P.E.,  
Project Manager,  
Division of Hazardous Waste  
Remediation.
2. Two copies to the Director, Bureau of  
Environmental Exposure Investigation.  
New York State Department of Health
3. One copy to the Director, Bureau of Central  
Remedial Action,  
NYSDEC
4. One copy to Frank Bifera, Esq.  
Albany Field Unit  
NYSDEC

B. Communication to be made from the Department to the Respondent shall be sent to:

1. FFF Liquidation Trust  
P.O. Box 78200-8200  
Greensboro, North Carolina 27427

2. Charles S. Warren, Esq.  
Berle, Kass & Case  
45 Rockefeller Plaza, Suite 2350  
New York, N.Y. 10111

C. The Department and Respondent reserve the right to designate additional or different addressees for communication or written notice to the other.

XII. Miscellaneous

A. All activities and submittals required by this Order shall address both on-Site and off-Site contamination resulting from the disposal of hazardous waste at the Site as may be required for the remediation of the interior surfaces of the Site's main building.

B. Respondent shall retain professional consultants, contractors, laboratories, quality assurance/quality control personnel, and data validators acceptable to the Department to perform the technical, engineering, and analytical obligations required by this Order. The experience, capabilities, and qualifications of the firms or individuals selected by Respondent shall be submitted to the Department within <sup>45</sup>~~30~~ days after the effective date of this Order. The Department's approval of these firms or individuals shall be obtained before the start of any activities for which the Respondent and such firms or individuals will be responsible. The responsibility for the performance of the professionals retained by Respondent shall rest solely with Respondent.

C. The Department shall have the right to obtain split samples, duplicate samples, or both, of all substances and materials sampled by Respondent, and the Department also shall have the right to take its own samples. Respondent shall make available to the Department the results of all sampling and/or tests or other data generated by Respondent with respect to implementation of this Order and shall submit these results in the progress reports required by this Order.

D. Respondent shall notify the Department at least 10 working days in advance of any field activities to be conducted pursuant to this Order.

E. Respondent shall obtain all permits, easements, rights-of-way, rights-of-entry, approvals, or authorizations necessary to perform Respondent's obligations under this Order.

F. Respondent and Respondent's officers, directors, agents, servants, employees, successors, and assigns shall be bound by this Order. Any change in ownership or corporate status of Respondent including, but not limited to, any transfer of assets or real or personal property shall in no way alter Respondent's responsibilities under this Order. Respondent's officers, directors, employees, servants, and agents shall be obliged to comply with the relevant provisions of this Order in the performance of their designated duties on behalf of Respondent.

G. Respondent shall provide a copy of this Order to each contractor hired to perform work required by this Order and

to each person representing Respondent with respect to the Site and shall condition all contracts entered into in order to carry out the obligations identified in this Order upon performance in conformity with the terms of this Order. Respondent or Respondent's contractors shall provide written notice of this Order to all subcontractors hired to perform any portion of the work required by this Order. Respondent shall nonetheless be responsible for ensuring that Respondent's contractors and subcontractors perform the work in satisfaction of the requirements of this Order.

H. "Interim Remedial Measure" shall have the meaning set forth in Title 6, Part 375 of the Official Compilation of the Codes Rules and Regulations of the State of New York ("NYCRR").

I. All references to "professional engineer" in this Order are to an individual registered as a professional engineer in accordance with Article 145 of the New York State Education Law.

J. All references to "days" in this Order are to calendar days unless otherwise specified.

K. The section headings set forth in this Order are included for convenience of reference only and shall be disregarded in the construction and interpretation of any of the provisions of this Order.

L. (1) The terms of this Order shall constitute the complete and entire Order between Respondent and the Department concerning the Site. No term, condition, understanding, or

agreement purporting to modify or vary any term of this Order shall be binding unless made in writing and subscribed by the party to be bound. No informal advice, guidance, suggestion, or comment by the Department regarding any report, proposal, plan, specification, schedule, or any other submittal shall be construed as relieving Respondent of Respondent's obligation to obtain such formal approvals as may be required by this Order.

(2) If Respondent desires that any provision of this Order be changed, Respondent shall make timely written application, signed by the Respondent, to the Commissioner setting forth reasonable grounds for the relief sought. Copies of such written application shall be delivered or mailed to:


Daniel L. Steenberge and Frank Bifera at the addresses indicated herein.

M. The effective date of this Order shall be the date it is signed by the Commissioner or his designee.

DATED: *Albany*, New York  
*March 31*, 1993

THOMAS C. JORLING  
Commissioner  
New York State Department  
of Environmental Conservation

By:

  
Ann DeBarbieri  
Deputy Commissioner

CONSENT BY RESPONDENT

Respondent hereby consents to the issuing and entering of this Order, waives Respondent's right to a hearing herein as provided by law, and agrees to be bound by this Order.

By:   
(TYPE NAME OF SIGNER)

Title: TRUSTEE, FFF LIQUIDATION TRUST

Date: 3-31-93

NORTH CAROLINA  
STATE OF ~~NEW YORK~~ )  
COUNTY OF Gilford ) S.S.:

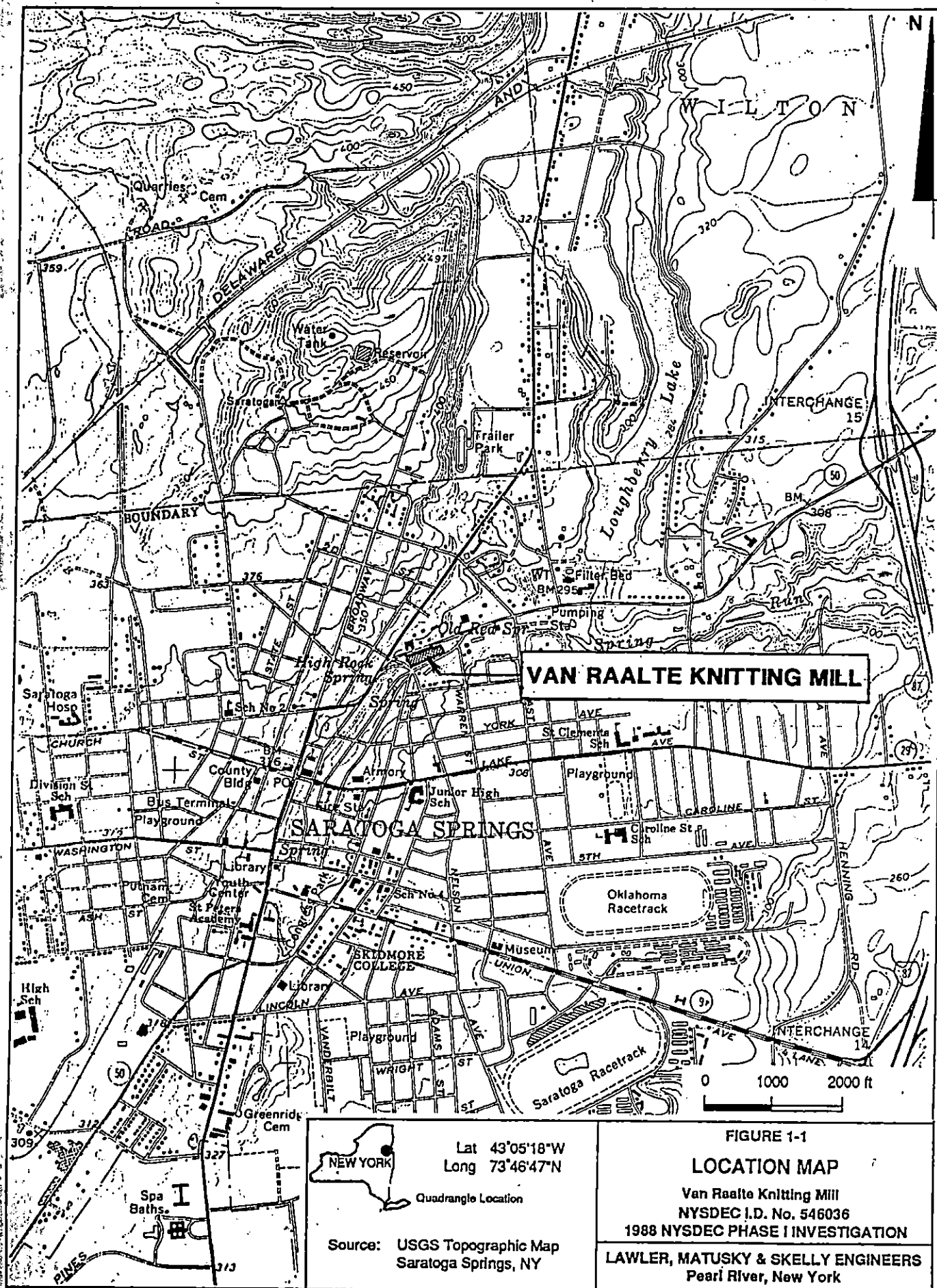
On this 31<sup>ST</sup> day of MARCH, 1993, before me personally came MICHAEL A. FALK, to me known, who being duly sworn, did depose and say that he resides in GREENSBORO, N.C.; that he is the TRUSTEE of FFF LIQUIDATION TRUST, the trust described herein and which executed the foregoing instrument; that he represents said trust; that it was so affixed by the order of the other trustees and that he signed his name thereto by like order.

My Commission Expires

Dec 1, 1996

  
Notary Public

A



STATE OF NEW YORK: DEPARTMENT OF ENVIRONMENTAL CONSERVATION



In the Matter of the Development and Implementation of a Remedial Program for an Inactive Hazardous Waste Disposal Site, Under Article 27, Title 13, and Article 71, Title 27 of the Environmental Conservation Law of the State of New York by:

ORDER  
ON  
CONSENT

INDEX # A5-0310-93-11

**FFF LIQUIDATION TRUST,**

Respondent.

Site Code # 546036

**WHEREAS,**

1. The New York State Department of Environmental Conservation (the "Department") is responsible for enforcement of Article 27, Title 13 of the Environmental Conservation Law of the State of New York ("ECL"), entitled "Inactive Hazardous Waste Disposal Sites." This Order is entered into pursuant to the Department's authority under ECL Article 27, Title 13 and ECL 3-0301.

2. The FFF Liquidation Trust ("Respondent"), is the successor in interest to the former owners and operators of the Van Raalte Knitting Mill (the "Site"), located in the Village of Saratoga, Saratoga County, New York (see map, attachment A). The Site has been listed in the Registry of Inactive Hazardous Waste Sites as site number 546036 due to PCB contamination discovered at the site. The presence of materials contaminated by hazardous wastes required the Department to perform an emergency drum removal in October, 1991. The Site is presently designated as a class "2a" site by the Department although investigation indicates that the Department will recommend that the Site be reclassified as a class "2" in the near future.

3. In October, 1991, the Department incurred response costs for the investigation, containment, and emergency removal of hazardous wastes and/or substances from the site with such costs totaling \$44,124.78.

4. The Department alleges that the Respondent is liable for the reimbursement of those costs referenced above pursuant to applicable federal and state law as set forth in the Department's demand letters to Respondent dated May 6, 1993, and February 15, 1994, which are incorporated and annexed hereto as Attachments B and C (letter attachments deleted).

5. The Site is an inactive hazardous waste disposal site, as that term is defined at ECL 27-1301.2, and presents a significant threat to the public health or environment.

6. Subsequently, the Respondent entered into an Order on Consent with the Department for the performance of Preliminary Site Assessment (PSA# A5 0284-92-06) ("PSA"), dated September 2, 1992, whereby the Respondent agreed to gather data to allow the Department to characterize hazardous wastes which may now be present at the Site and to enable the Department to determine whether such wastes constitute a significant threat to public health or the environment.

7. In the course of carrying out the PSA the Respondent identified areas of PCB contamination on the interior surfaces of the former main building on the Site which had been formerly used for both office space and manufacturing.

8. The Department then determined that Respondent could commence the expeditious remediation of the interior surfaces of the main building prior to the full completion of the work required pursuant to the PSA and independent of the final results

or conclusions drawn from the PSA. The Department's determination was based upon preliminary findings which indicated that the areas of PCB contamination within the main building is defined; that the remedies available for such a remediation were limited; and, that further investigation of the interior surfaces of the main building will serve no further substantive environmental or public health benefit.

9. In furtherance of the remediation of the interior surfaces of the main building the Respondent and the Department entered into an Interim Remedial Measure ("IRM") Order on Consent, # A5-0299-93-03, dated March 31, 1993.

10. By that Order, Respondent acknowledged that additional investigation and/or remediation could be required for Site areas other than the interior surfaces of the Site's main building as may be deemed necessary pursuant to the further findings by the Department.

11. A. Pursuant to ECL 27-1313.3.a, whenever the Commissioner of Environmental Conservation (the "Commissioner") "finds that hazardous wastes at an inactive hazardous waste disposal site constitute a significant threat to the environment, he may order the owner of such site and/or any person responsible for the disposal of hazardous wastes at such site (i) to develop an inactive hazardous waste disposal site remedial program, subject to the approval of the department, at such site, and (ii) to implement such program within reasonable time limits specified in the order."

B. Any person under order pursuant to ECL 27-1313.3.a has a duty imposed by ECL Article 27, Title 13 to carry out the remedial program committed to under

order. ECL 71-2705 provides that any person who fails to perform any duty imposed by ECL Article 27, Title 13 shall be liable for civil, administrative and/or criminal sanctions.

C. The Department also has the power, inter alia, to provide for the prevention and abatement of all water, land, and air pollution. ECL 3-0301.1.i.

12. The Department and Respondent agree that the goals of this Order are for Respondent to (i) develop and implement an inactive hazardous waste disposal site remedial program ("Remedial Program") for the Site that shall include a Remedial Investigation/Feasibility Study ("RI/FS"), design and implementation of the selected remedial alternative, and operation, maintenance and monitoring of the selected remedial alternative; (ii) reimburse the State's administrative costs; and, (iii) specify the terms and conditions for the satisfaction of the Department's alleged claim for response costs against Respondent.

13. Respondent, having waived Respondent's right to a hearing herein as provided by law, and having consented to the issuance and entry of this Order, agrees to be bound by its terms. Respondent consents to and agrees not to contest the authority or jurisdiction of the Department to issue or enforce this Order, and agrees not to contest the validity of this Order or its terms.

**NOW**, having considered this matter and being duly advised, **IT IS ORDERED**

**THAT:**

I. The Respondent shall pay to the Department the sum of \$29,416.53 in full satisfaction of the Department's claim for those response costs incurred for the site as

specified by this Order in Paragraphs three and four, in three equal installments of \$9,805.51 in accordance with the following payment schedule and procedures:

(a) The first payment in the amount of \$9,805.51 shall be immediately due and payable upon the Respondent's receipt of a copy of fully executed copy of this order from the Department;

(b) The second payment in the amount of \$9,805.51 shall be due and payable on January 2, 1995;

(c) The third payment in the amount of \$9,805.51 shall be due and payable on July 3, 1995; and

(d) All checks shall be made payable to the N.Y.S. Department of Environmental Conservation and sent directly to:

John McKeon, Director  
Bureau of Program Management  
Division of Hazardous Waste Remediation  
New York State Department of Environmental Conservation  
50 Wolf Road  
Albany, New York 12233-7010

II. Within 45 days after the effective date of this Order, Respondent shall submit to the Department all data within Respondent's possession or control regarding environmental conditions on-Site and off-Site, and other information described below, unless the Department advises Respondent that such data have previously been provided to the Department. The data and other information shall include:

A. A brief history and description of the Site, including the types, quantities, physical state, location, and dates of disposal of hazardous waste including methods of disposal and spillage of such wastes;

B. A concise summary of information held by Respondent and Respondent's attorneys and consultants with respect to all persons responsible for such disposal of hazardous wastes, including but not limited to names, addresses, dates of disposal and any proof linking each such person responsible with hazardous wastes identified pursuant to Subparagraph I.A; and

C. A comprehensive list and copies of all existing relevant reports with titles, authors, and subject matter, as well as a description of the results of all previous investigations of the Site and areas in the vicinity of the Site, including copies of all available topographic and property surveys, engineering studies and aerial photographs.

III. RI/FS Work Plan Contents and Submittals

A. Within 45 days after the effective date of this Order, Respondent shall submit to the Department a detailed work plan describing the methods and procedures to be implemented in performing an RI/FS for the Site ("RI/FS Work Plan").

B. (1) The RI/FS Work Plan shall include, but not be limited to, the following:

a. A chronological description of the anticipated RI/FS activities together with a schedule for the performance of these activities.

b. A Sampling and Analysis Plan that shall include:

(i) A quality assurance project plan that describes the quality assurance and quality control protocols necessary to achieve the initial data quality objectives. This plan shall designate a data validation expert and must describe such individual's qualifications and experience.

(ii) A field sampling plan that defines sampling and data gathering methods in a manner consistent with the "Compendium of Superfund Field Operations Method" (EPA/540/P-87/001, OSWER Directive 9355.0-14, December 1987) as supplemented by the Department.

c. A health and safety plan to protect persons at and in the vicinity of the Site during the performance of the RI/FS which shall be prepared in accordance with 29 C.F.R. 1910 and all other applicable standards by a certified health and safety professional. Respondent shall add supplemental items to this plan necessary to ensure the health and safety of all persons at or in the vicinity of the Site during the performance of any work pursuant to this Order.

d. A citizen participation plan that is, at a minimum, consistent with the Department's publication, "New York State Inactive Hazardous Waste Site Citizen Participation Plan," dated August 30, 1988, and any subsequent revisions thereto, and 6NYCRR Part 375.

(2) The RI/FS Work Plan shall incorporate all elements of a RI/FS as set forth in the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 ("CERCLA") [42 U.S.C. 9601 et seq.], as amended, the National Contingency Plan ("NCP") of March 8, 1990 [40 CFR Part 300], the USEPA guidance document entitled

"Guidance for Conducting Remedial Investigations and Feasibility Studies under CERCLA," dated October 1988, and any subsequent revisions to that guidance document in effect at the time the RI/FS Work Plan is submitted, and appropriate USEPA and Department technical and administrative guidance documents.

IV. Performance and Reporting of Remedial Investigation

A. Within 45 days after the Department's approval of the RI/FS Work Plan, Respondent shall commence the Remedial Investigation.

B. Respondent shall perform the Remedial Investigation in accordance with the Department-approved RI/FS Work Plan.

C. During the performance of the Remedial Investigation, Respondent shall have on-Site a full-time representative who is qualified to supervise the work done.

D. Within the time frame set forth in the RI/FS Work Plan, Respondent shall prepare a Remedial Investigation Report that shall:

(1) include all data generated and all other information obtained during the Remedial Investigation;

(2) provide all of the assessments and evaluations set forth in CERCLA, the NCP, and the guidance documents identified in Subparagraph II.B(2);

(3) identify any additional data that must be collected; and

(4) include a certification by the individual or firm with primary responsibility for the day to day performance of the Remedial Investigation that all activities that comprised the Remedial Investigation were performed in full accordance with the Department-approved RI/FS Work Plan.

V. Feasibility Study

A. Within 45 days after receipt of the Department's approval of the Remedial Investigation Report, Respondent shall submit a Feasibility Study evaluating on-Site and off-Site remedial actions to eliminate, to the maximum extent practicable, all health and environmental hazards and potential hazards attributable to hazardous waste disposal at the Site. The Feasibility Study shall be prepared by and have the signature and seal of a professional engineer who shall certify that the Feasibility Study was prepared in accordance with this Order.

B. Respondent shall perform and prepare the Feasibility Study in accordance with the Department-approved RI/FS Work Plan and in a manner consistent with CERCLA, the NCP, and the guidance documents identified in Subparagraph II.B(2).

C. Within 45 days after the Department's approval of the Feasibility Study, Respondent shall cooperate and assist the Department in soliciting public comment on the RI/FS and the proposed remedial action plan identified therein, in accordance with CERCLA, the NCP, the guidance documents identified in Subparagraph II.B(2), and with any Department policy and guidance documents in effect at the time the public comment period is initiated. After the close of the public comment period, the Department shall select a final remedial alternative for the site in a Record of Decision ("ROD"). The ROD shall be incorporated into and become an enforceable part of this Order.

VI. Remedial Design Contents

A. Unless the ROD selects the "no action" alternative, within 90 days after the ROD is signed, Respondent shall submit to the Department a remedial design to implement the remedial alternative for the Site selected by the Department in the ROD (the "Remedial Design"). The Remedial Design shall be prepared by and have the signature and seal of a professional engineer who shall certify that the Remedial Design was prepared in accordance with this Order.

B. The Remedial Design shall include the following:

1. A detailed description of the remedial objectives and the means by which each element of the selected remedial alternative will be implemented to achieve those objectives, including, but not limited to:

- a. the construction and operation of any structures;
- b. the collection, destruction, treatment, and/or disposal of hazardous wastes and substances and their constituents and degradation products, and of any soil or other materials contaminated thereby;
- c. the collection, destruction, treatment, and/or disposal of contaminated groundwater, leachate, and air;
- d. physical security and posting of the Site;
- e. health and safety of persons living and/or working at or in the vicinity of the Site;
- f. quality control and quality assurance procedures and protocols to be applied during implementation of the Remedial Design; and

g. monitoring which integrates needs which are present on-Site and off-Site during implementation of the Department-selected remedial alternative.

2. "Biddable Quality" documents for the Remedial Design including, but not limited to, documents and specifications prepared, signed, and sealed by a professional engineer. These plans shall satisfy all applicable local, state and federal laws, rules and regulations;

3. A time schedule to implement the Remedial Design;

4. The parameters, conditions, procedures, and protocols to determine the effectiveness of the Remedial Design, including a schedule for periodic sampling of groundwater monitoring wells on-Site and off-Site;

5. A description of operation, maintenance, and monitoring activities to be undertaken after the Department has approved construction of the Remedial Design, including the number of years during which such activities will be performed;

6. A contingency plan to be implemented if any element of the Remedial Design fails to achieve any of its objectives or otherwise fails to protect human health or the environment;

7. A health and safety plan for the protection of persons at and in the vicinity of the Site during construction and after completion of construction. This plan shall be prepared in accordance with 29 CFR 1910 by a certified health and safety professional; and

8. A citizen participation plan which incorporates appropriate activities outlined in the Department's publication, "New York State Inactive Hazardous Waste Citizen Participation Plan," dated August 30, 1988, and any subsequent revisions thereto, and 6 NYCRR Part 375.

VII. Remedial Design Construction and Reporting

A. Within 45 days of the Department's approval of the Remedial Design, Respondent shall commence construction of the Remedial Design.

B. Respondent shall implement the Remedial Design in accordance with the Department-approved Remedial Design.

C. During implementation of all construction activities identified in the Remedial Design, Respondent shall have on-Site a full-time representative who is qualified to supervise the work done.

D. Within 45 days after completion of the construction activities identified in the Remedial Design, Respondent shall submit to the Department a detailed post-remedial operation and maintenance plan ("O & M Plan"); "as-built" drawings and a final engineering report (each including all changes made to the Remedial Design during construction); and a certification by a professional engineer that the Remedial Design was implemented and all construction activities were completed in accordance with the Department-approved Remedial Design. The O & M Plan, "as built" drawings, final engineering report, and certification must be prepared, signed, and sealed by a professional engineer.

E. Upon the Department's approval of the O & M Plan, Respondent shall implement the O & M Plan in accordance with the requirements of the Department-approved O & M Plan.

F. After receipt of the "as-built" drawings, final engineering report, and certification, the Department shall notify Respondent in writing whether the Department is satisfied that all construction activities have been completed in compliance with the approved Remedial Design.

G. If the Department concludes that any element of the Remedial Program fails to achieve its objectives or otherwise fails to protect human health or the environment, Respondent shall take whatever action the Department determines necessary to achieve those objectives or to ensure that the Remedial Program otherwise protects human health and the environment.

#### VIII. Interim Remedial Measures

Respondent may propose interim remedial measures ("IRMs") for the Site on an as-needed basis. In proposing each IRM, Respondent shall submit to the Department a work plan which includes a chronological description of the anticipated IRM activities together with a schedule for the performance of those activities. Upon the Department's determination that the proposal is an appropriate interim remedial measure and upon the Department's approval of such work plan, the work plan shall be incorporated into and become an enforceable part of this Order; and Respondent shall submit to the Department for its review and (as appropriate) approval, in accordance with the schedule contained in the Department-approved work plan, detailed documents and

specifications prepared, signed, and sealed by a professional engineer to implement the Department-approved IRM. Such documents shall include a health and safety plan, contingency plan, and (if the Department requires such) a citizen participation plan that incorporates appropriate activities outlined in the Department's publication, "New York State Inactive Hazardous Waste Citizen Participation Plan," dated August 30, 1988, and any subsequent revisions thereto. Respondent shall then carry out such IRM in accordance with the requirements of the approved work plan, detailed documents and specifications, and this Order. Within the schedule contained in the Department-approved work plan, Respondent shall submit to the Department a final engineering report prepared by a professional engineer that includes a certification by that individual that all activities that comprised the IRM were performed in full accordance with the Department-approved work plan, detailed documents and specifications, and this Order. Within the schedule contained in the Department-approved work plan, Respondent shall submit to the department a report or reports documenting the performance of the IRM. Respondent shall notify the Department of any significant difficulties that may be encountered in implementing the Department-approved work plan, detailed documents, or specifications and shall not modify any obligation unless first approved by the Department.

IX. Progress Reports

Respondent shall submit to the parties identified in Subparagraph XVI.B in the numbers specified therein copies of written monthly progress reports that: (i) describe the actions which have been taken toward achieving compliance with this Order during the previous month; (ii) include all results of sampling and tests and all other data

received or generated by Respondent or Respondent's contractors or agents in the previous month, including quality assurance/quality control information, whether conducted pursuant to this Order or conducted independently by Respondent; (iii) identify all work plans, reports, and other deliverables required by this Order that were completed and submitted during the previous month; (iv) describe all actions, including, but not limited to, data collection and implementation of work plans, that are scheduled for the next month and provide other information relating to the progress at the Site; (v) include information regarding percentage of completion, unresolved delays encountered or anticipated that may affect the future schedule for implementation of Respondent's obligations under the Order, and efforts made to mitigate those delays or anticipated delays; (vi) include any modifications to any work plans that Respondent has proposed to the Department or that the Department has approved; and (vii) describe all activities undertaken in support of the Citizen Participation Plan during the previous month and those to be undertaken in the next month. Respondent shall submit these progress reports to the Department by the tenth day of every month following the effective date of this Order. Respondent also shall allow the Department to attend, and shall provide the Department at least seven days advance notice of, any of the following: prebid meetings, job progress meetings, substantial completion meeting and inspection, and final inspection and meeting.

X. Review of Submittals

A. (1) The Department shall review each of the submittals Respondent makes pursuant to this Order to determine whether it was prepared, and

whether the work done to generate the data and other information in the submittal was done, in accordance with this Order and generally accepted technical and scientific principles. The Department shall notify Respondent in writing of its approval or disapproval of the submittal, except for the submittal discussed in Subparagraph II.B.(1)c. All Department-approved submittals shall be incorporated into and become an enforceable part of this Order.

(2) (a) If the Department disapproves a submittal, it shall so notify Respondent in writing and shall specify the reasons for its disapproval. Within 30 days after receiving written notice that Respondent's submittal has been disapproved, Respondent shall make a revised submittal to the Department that addresses and resolves all of the Department's stated reasons for disapproving the first submittal.

(b) After receipt of the revised submittal, the Department shall notify Respondent in writing of its approval or disapproval. If the Department disapproves the revised submittal, Respondent shall be in violation of this Order and the Department may take any action or pursue whatever rights it has pursuant to any provision of statutory or common law. If the Department approves the revised submittal, it shall be incorporated into and become an enforceable part of this Order.

B. Respondent shall modify and/or amplify and expand a submittal upon the Department's direction to do so if the Department determines, as a result of reviewing data generated by an activity required under this Order or as a result of reviewing any other data or facts, that further work is necessary.

## XI. Penalties

A. (1) Respondent's failure to comply with any term of this Order constitutes a violation of this Order and the ECL.

(2) Respondent shall be liable for payment to the Department of such penalties as are determined and set forth pursuant to the ECL for each day or part thereof that the Respondent is in violation of the terms of this Order. Payment of the penalties shall not in any way alter Respondent's obligation to complete performance under the terms of this Order.

B. Respondent shall not suffer any penalty under this Order or be subject to any proceeding or action if it cannot comply with any requirement hereof because of war, riot, or an unforeseeable disaster arising exclusively from natural causes which the exercise of ordinary human prudence could not have prevented or any other condition, including but not limited to the act of a third party, as to which negligence or willful misconduct on the part of the Respondent was not a proximate cause. Respondent shall, within ten days of when it obtains knowledge of any such condition, notify the Department in writing. Respondent shall include in such notice the measures taken and to be taken by Respondent to prevent or minimize any delays and shall request an appropriate extension or modification of this Order. Failure to give such notice within such ten-day period constitutes a waiver of any claim that a delay is not subject to penalties. Respondent shall have the burden of proving that an event is a defense to compliance with the Order pursuant to Subparagraph X.

XII. Entry upon Site

Respondent hereby consents to the entry upon the Site or areas in the vicinity of the Site which may be under the control of Respondent by any duly designated employee, consultant, contractor, or agent of the Department or any State agency for purposes of inspection, sampling, and testing and to ensure Respondent's compliance with this Order. Respondent shall permit the Department full access to all records relating to matters addressed by this Order and job meetings. Appropriate notice will be given to Respondent before entry upon the Site or areas in the vicinity of the Site under the control of the Respondent.

XIII. Payment of State Costs

Within 45 days after receipt of an itemized invoice from the Department, Respondent shall pay to the Department a sum of money which shall represent reimbursement for the State's expenses including, but not limited to, direct labor, fringe benefits, indirect costs, travel, analytical costs, and contractor costs incurred by the State of New York for work performed at the Site to date, as well as for negotiating this Order, reviewing and revising submittals made pursuant to this Order, overseeing activities conducted pursuant to this Order, collecting and analyzing samples, and administrative costs associated with this Order. Such payment shall be made by certified check payable to the Department of Environmental Conservation. Payment shall be sent to the Bureau of Program Management, Division of Hazardous Waste Remediation, N.Y.S.D.E.C., 50 Wolf Road, Albany, NY 12233-7010. Itemization of the costs shall include an accounting of personal services indicating the employee name, title, biweekly salary, and time spent (in hours) on the project during the billing period, as identified by an assigned

time and activity code. This information shall be documented by quarterly reports of Direct Personal Service. Approved agency fringe benefit and indirect cost rates shall be applied. Non-personal service costs shall be summarized by category of expense (e.g., supplies, materials, travel, contractual) and shall be documented by the New York State Office of the State Comptroller's quarterly expenditure reports.

#### XIV. Department Reservation of Rights

A. Nothing contained in this Order shall be construed as barring, diminishing, adjudicating, or in any way affecting any of the Department's rights including, but not limited to nor exemplified by, the following:

1. the Department's right to bring any action or proceeding against anyone other than Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns;

2. the Department's right to enforce this Order against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns if Respondent fails to satisfy any of the terms of this Order;

3. the Department's right to bring any action or proceeding against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns with respect to claims for natural resources damages as a result of the release or threatened release of hazardous substances or constituents at or from the Site or areas in the vicinity of the Site;

4. the Department's right to bring any action or proceeding against Respondent and/or any of Respondent's directors, officers, employees, servants,

agents, successors, and assigns with respect to hazardous substances that are present at the Site or that have migrated from the Site;

5. the Department's right to bring any criminal action against Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns;

6. the Department's right to require Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns to develop and implement IRMs for the Site; and

7. the Department's right to gather information and enter and inspect property and premises.

B. Nothing contained in this Order shall be construed to prohibit the Commissioner or his duly authorized representative from exercising any summary abatement powers.

XV. Indemnification

Respondent shall indemnify and hold the Department, the State of New York, and their representatives and employees harmless for all claims, suits, actions, damages, and costs of every name and description arising out of or resulting from the fulfillment or attempted fulfillment of this Order by Respondent and/or any of Respondent's directors, officers, employees, servants, agents, successors, and assigns.

XVI. Public Notice

If Respondent proposes to convey the whole or any part of Respondent's ownership interest in the Site, Respondent shall, not fewer than 75 days before the date

of conveyance, notify the Department in writing of the identity of the transferee and of the nature and proposed date of the conveyance and shall notify the transferee in writing, with a copy to the Department, of the applicability of this Order.

XVII. Communications

A. All written communications required by this Order shall be transmitted by United States Postal Service, by private courier service, or hand delivered as follows:

Communication from Respondent shall be sent to:

1. Daniel L. Steenberge, P.E.,  
Regional Remediation Engineer  
Division of Hazardous Waste Remediation  
New York State Department of Environmental  
Conservation  
Route 86, P.O. Box 296  
Ray Brook, New York 12977
2. Director, Bureau of Environmental  
Exposure Investigation  
New York State Department of Health  
2 University Place  
Albany, New York 12203
3. Director, Bureau of Central Remedial Action  
Division of Hazardous Waste Remediation  
New York State Department of

Environmental Conservation

50 Wolf Road

Albany, New York 12233-7010

4. Michael J. Lesser, Esq.

New York State Department of Environmental  
Conservation

Division of Environmental Enforcement

Central Field Unit

1150 North Westcott Road, Room 171

Schenectady, New York 12306

B. Copies of work plans and reports shall be submitted as follows:

1. Two copies to Daniel L. Steenberge, P.E., Project Manager,  
Division of Hazardous Waste Remediation,  
New York State Department of Environmental Conservation
2. Two copies to the Director, Bureau of  
Environmental Exposure Investigation.  
New York State Department of Health
3. One copy to the Director, Bureau of Central  
Remedial Action,  
New York State Department of Environmental Conservation
4. One copy to Michael J. Lesser, Esq.  
Central Field Unit,

New York State Department of Environmental Conservation

C. Communication to be made from the Department to the Respondent shall be sent to:

1. FFF Liquidation Trust  
P. O. Box 78200-8200  
Greensboro, North Carolina 27427
2. Charles S. Warren, Esq.  
Berle, Kass & Case  
45 Rockefeller Plaza, Suite 2350  
New York, New York 10111

D. The Department and Respondent reserve the right to designate, in writing, additional or different addressees for communication or written notice to the other.

XVIII. Miscellaneous

A. All activities and submittals required by this Order shall address both on-Site and off-Site contamination resulting from the disposal of hazardous wastes at the Site.

B. Respondent shall retain professional consultants, contractors, laboratories, quality assurance/quality control personnel, and data validators acceptable to the Department to perform the technical, engineering, and analytical obligations required by this Order. The experience, capabilities, and qualifications of the firms or individuals selected by Respondent shall be submitted to the Department within 45 days after the effective date of this Order. The Department's approval of these firms or

individuals shall be obtained before the start of any activities for which Respondent and such firms or individuals will be responsible. The responsibility for the performance of the professionals retained by Respondent shall rest solely with Respondent.

C. The Department shall have the right to obtain split samples, duplicate samples, or both, of all substances and materials sampled by Respondent, and the Department also shall have the right to take its own samples. Respondent shall make available to the Department the results of all sampling and/or tests or other data generated by Respondent with respect to implementation of this Order and shall submit these results in the progress reports required by this Order.

D. Respondent shall notify the Department at least 10 working days in advance of any field activities to be conducted pursuant to this Order.

E. Respondent shall obtain all permits, easements, rights-of-way, rights-of-entry, approvals, or authorizations necessary to perform Respondent's obligations under this Order.

F. Respondent and Respondent's officers, directors, agents, servants, employees, successors, and assigns shall be bound by this Order. Any change in ownership or corporate status of Respondent including, but not limited to, any transfer of assets or real or personal property shall in no way alter Respondent's responsibilities under this Order. Respondent's officers, directors, employees, servants, and agents shall be obliged to comply with the relevant provisions of this Order in the performance of their designated duties on behalf of Respondent.

G. Respondent shall provide a copy of this Order to each contractor hired to perform work required by this Order and to each person representing Respondent with respect to the Site and shall condition all contracts entered into in order to carry out the obligations identified in this Order upon performance in conformity with the terms of this Order. Respondent or Respondent's contractors shall provide written notice of this Order to all subcontractors hired to perform any portion of the work required by this Order. Respondent shall nonetheless be responsible for ensuring that Respondent's contractors and subcontractors perform the work in satisfaction of the requirements of this Order.

H. All references to "professional engineer" in this Order are to an individual registered as a professional engineer in accordance with Article 145 of the New York State Education Law.

I. All references to "days" in this Order are to calendar days unless otherwise specified.

J. The section headings set forth in this Order are included for convenience of reference only and shall be disregarded in the construction and interpretation of any of the provisions of this Order.

K. (1) The terms of this Order shall constitute the complete and entire Order between Respondent and the Department concerning the Site. No term, condition, understanding, or agreement purporting to modify or vary any term of this Order shall be binding unless made in writing and subscribed by the party to be bound. No informal advice, guidance, suggestion, or comment by the Department regarding any report,

proposal, plan, specification, schedule, or any other submittal shall be construed as relieving Respondent of Respondent's obligation to obtain such formal approvals as may be required by this Order.

(2) If Respondent desires that any provision of this Order be changed, Respondent shall make timely written application, signed by Respondent, to the Commissioner setting forth reasonable grounds for the relief sought. Copies of such written application shall be delivered or mailed to Michael J. Lesser, Esq. and to Daniel Steenberge for the Commissioner.

L. The effective date of this Order shall be the date it is signed by the Commissioner or his designee.

DATED: *Albany*, New York  
*August 22*, 1994

LANGDON MARSH  
Acting Commissioner  
New York State Department  
of Environmental Conservation

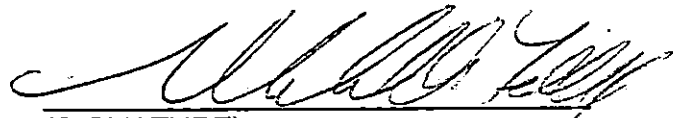
By:

  
Ann Hill DeBarbieri  
Deputy Commissioner

CONSENT BY RESPONDENT

Respondent hereby consents to the issuing and entering of this Order, waives Respondent's right to a hearing herein as provided by law, and agrees to be bound by this Order.

By: Michael A. FALK  
(TYPE NAME OF SIGNER)

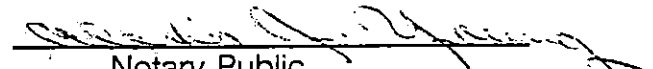
  
(SIGNATURE)

Title: TRUSTEE, FFF LIG TRUST

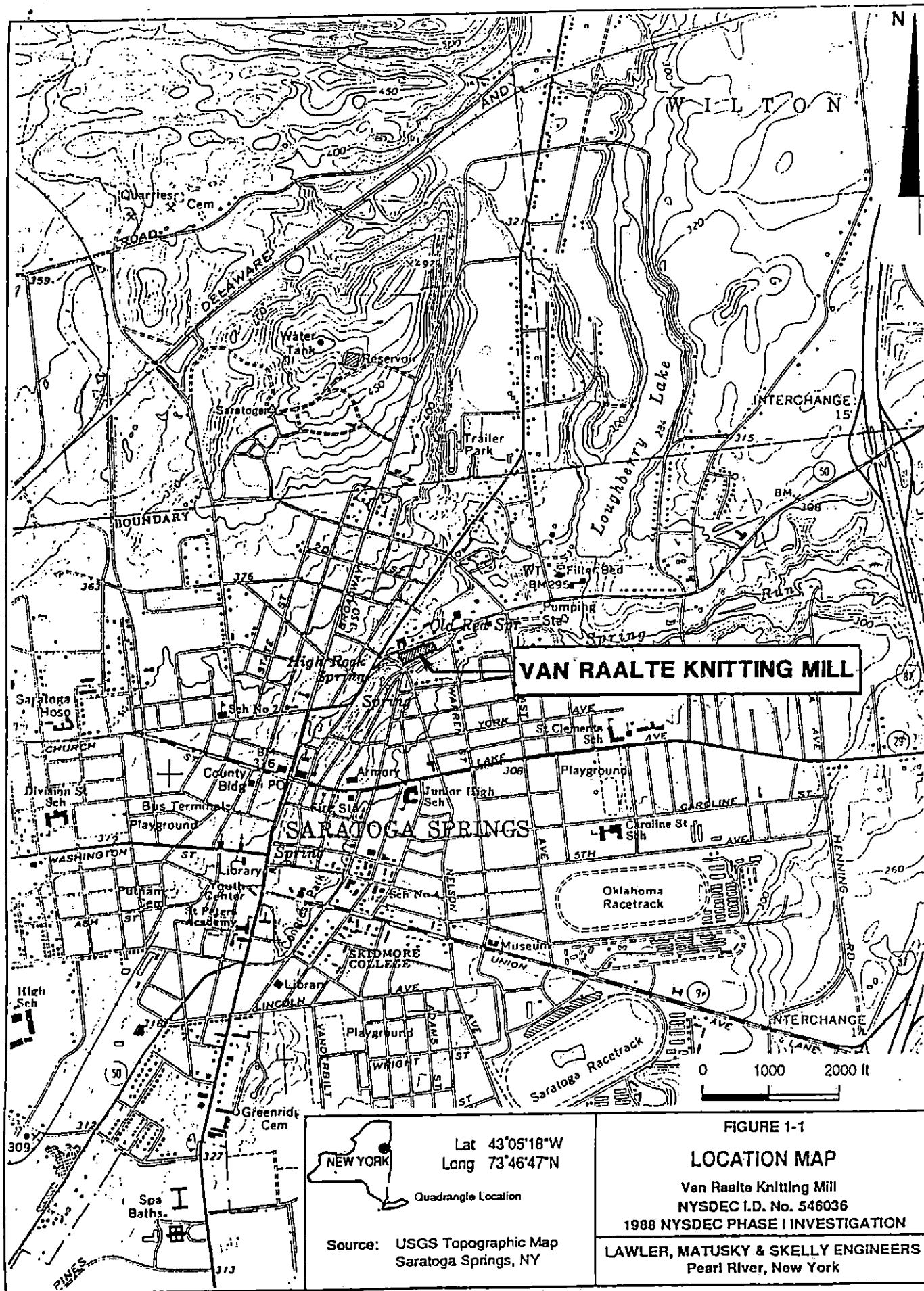
Date: AUGUST 2, 1994

STATE OF )  
North Carolina ) s.s.:  
COUNTY OF )  
Guilford )

On this 2nd day of August, 1994 before me personally came Michael A. Falk, to me known, who being duly sworn, did depose and say that he resides in Greensboro, NC; that he is the Trustee of FFF LIG Trust, the trust described herein and which executed the foregoing instrument; that he represents said trust; that it was so affixed by the order of the other trustees and that he signed his name thereto by like order.

  
Notary Public

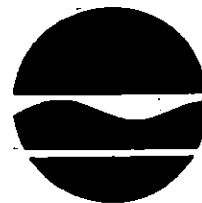
My Commission Expires 7-11-96



New York State Department of Environmental Conservation  
50 Wolf Road, Albany, New York 12233

**MAY - 6 1993**

Certified Mail  
Return Receipt Requested



Thomas C. Jorling  
Commissioner

FFF Liquidation Trust  
P.O. Box 78200-8200  
Greensboro, NC 27427  
Attn: Michael Falk

Re: Cost Recovery for Drum Removal  
Drum Removal No. 5012  
Van Raalte Knitting  
High Rock and Excelsior Ave.  
Saratoga Springs, Saratoga County, NY

Dear Mr. Falk:

This is to advise you that as a result of an investigation by the New York State Department of Environmental Conservation (NYSDEC), you are responsible for the drum removal involving hazardous wastes which occurred on October 25, 1991 at the Van Raalte Knitting Mills in Saratoga Springs, NY. Drums at this site containing various hazardous materials were staged and overpacked by the NYSDEC.

Expenses of \$44,124.78 were incurred by the agency for this removal action. Of this amount, \$26,134.78 represents contractual expenditures made by the NYSDEC to Clean Harbors and \$17,990.00 represents contractual expenditures made by the NYSDEC to CTM Analytical Laboratories, LTD. The NYSDEC is requesting payment in the amount of \$44,124.78 within 30 days from receipt of this letter. The check should be made payable to the New York State Department of Environmental Conservation and sent to the address indicated below:

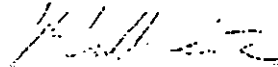
John McKeon, Director  
Bureau of Program Management  
Division of Hazardous Waste Remediation  
New York State Department of Environmental Conservation  
50 Wolf Road  
Albany, New York 12233-7010

MAY 7 1993

**B**

If you have any questions regarding this matter, please telephone Dottie Norvik at (518) 457-7110.

Sincerely,



Charles E. Sullivan, Jr.  
Chief

Bureau of Solid and Hazardous  
Waste Enforcement  
Division of Environmental  
Enforcement

cc: Charles S. Warren, Esq.

**UPS OVERNIGHT**

Charles S. Warren, Esq  
Berle, Kass & Case  
45 Rockefeller Plaza  
New York, New York 10111

**RE: Van Raaite Knitting Mill Inactive Hazardous Waste Site (#546036)**

In accordance with our telephone conversation of January 5, 1994, attached please find further documentation of the Department's costs as incurred for the emergency response action performed at the above-referenced inactive hazardous waste site in October 1991.

Previously, your client had been informed by the Department by way of Charles Sullivan's notice and demand letter of May 6, 1993 (attachment A) that the Department had expended the sum of \$44,124.78 for the above-referenced emergency response action. Furthermore, your client, the FFF Liquidation Trust, is liable under applicable state and federal law for the reimbursement of these costs.

Now as discussed in our last conversation, the Department and your client mutually desire to enter into a full remedial order on consent for this site. Your client and the Department have previously entered into orders on consent for the performance of a PSA and an IRM at the site (orders # A5-0284-92-06 and # A5-0299-93-03, respectively). Subsequently, in order to settle this matter and reach an accord on a full remedial order on consent, the Department offered to settle for two-thirds of the response costs claimed. However, before a settlement could be reached, your client requested further documentation detailing the basis of the expenses incurred by the Department. Therefore, in the interest of furthering an equitable settlement in this matter, the Department is providing, along with this letter, the records underlying the Department's expenses incurred for the emergency response action at issue.

---

**C**

The attached six separate invoices with supporting documentation (attachments B through G, respectively) are summarized as follows:

DATE	INVOICE	AMOUNT	WORK ACTIVITIES
11/12/91	NY 6708	22,048.05	Disposal, Removal
12/06/91	NY 6815	1,691.90	Removal
12/12/91	5973	17,990.00	Laboratory
12/30/91	NY 6875	248.67	Removal
1/29/92	NY 7037	1,027.16	Disposal
2/29/92	NY 7135	1,119.00	Removal
TOTAL		\$44,124.78.	

In our discussions, you noted that your client may wish to challenge the reasonableness or cost effectiveness of these expenditures. **Please be advised** that the Department will not entertain any challenge regarding the nature or need of these expenditures whatsoever short of a showing that the selected cleanup plan was inconsistent with the NCP. Individual response costs as defined pursuant to CERCLA are not subject to judicial review or challenge on the basis of reasonableness or cost effectiveness. United States v. Hardage, 982 F. 2d 1436, 1443-1444, cert. denied, 114 Sup Ct. 300 (1993).

Be further advised that should a settlement not be reached in this matter, the Department will also seek prejudgment interest for all eligible response costs as allowed under 42 USC 9607(a)(4) as well as any other legal or equitable remedies allowed by applicable state and federal law.

The information and representations contained in this letter are for settlement purposes only. This settlement offer constitutes neither a waiver by the Department of any right created by law nor the release of any party from any obligation created pursuant to applicable law.

**Please take notice** that the above offer of settlement for the reimbursement of the Department's emergency response costs is final. Failure to reach a settlement as proposed herein will lead to the commencement by the State of further legal proceedings for the recovery of all past and future remedial costs associated with this site and for any other remedies as allowed by applicable law. This offer will be withdrawn unless accepted in writing and delivered to my attention within fifteen days of the receipt of this letter.

MJL:mjl/vrfinlt

Enclosures (2)

cc: Charles Sullivan (wo/encl.)  
Mary Nyiri "  
Robert Davies "  
Dan Steenberge (w/ enclosure)