

Brownfield Cleanup Program

Citizen Participation Plan for Sag Harbor Bridge Street Site

September 2024

C152275 7 and 11 Bridge Street Sag Harbor, NY 11963 County of Suffolk, New York

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Note: The information presented in this Citizen Participation Plan was current as of the date of its approval by the New York State Department of Environmental Conservation. Portions of this Citizen Participation Plan may be revised during the site's investigation and cleanup process.

Applicant: 11 Bridge Street, LLC ("Applicant")
Site Name: Sag Harbor Bridge Street Site ("Site")

Site Address: 7 and 11 Bridge Street, Sag Harbor, NY 11963

Site County: County of Suffolk

Site Number: C152275

1. What is New York's Brownfield Cleanup Program?

New York's Brownfield Cleanup Program (BCP) works with private developers to encourage the voluntary cleanup of contaminated properties known as "brownfields" so that they can be reused and developed. These uses include recreation, housing, and business.

A brownfield is any real property that is difficult to reuse or redevelop because of the presence or potential presence of contamination. A brownfield typically is a former industrial or commercial property where operations may have resulted in environmental contamination. A brownfield can pose environmental, legal, and financial burdens on a community. If a brownfield is not addressed, it can reduce property values in the area and affect economic development of nearby properties.

The BCP is administered by the New York State Department of Environmental Conservation (NYSDEC) which oversees Applicants who conduct brownfield site investigation and cleanup activities. An Applicant is a person who has requested to participate in the BCP and has been accepted by NYSDEC. The BCP contains investigation and cleanup requirements, ensuring that cleanups protect public health and the environment. When NYSDEC certifies that these requirements have been met, the property can be reused or redeveloped for the intended use.

For more information about the BCP, go online at: http://www.dec.ny.gov/chemical/8450.html

2. Citizen Participation Activities

Why NYSDEC Involves the Public and Why It Is Important

NYSDEC involves the public to improve the process of investigating and cleaning up contaminated sites, and to enable citizens to participate more fully in decisions that affect their health, environment, and social well-being. NYSDEC provides opportunities for citizen involvement and encourages early two-way communication with citizens before decision makers form or adopt final positions.

Involving citizens affected and interested in site investigation and cleanup programs is important for many reasons. These include:

 Promoting the development of timely, effective site investigation and cleanup programs that protect public health and the environment

- Improving public access to, and understanding of, issues and information related to a particular site and that site's investigation and cleanup process
- Providing citizens with early and continuing opportunities to participate in NYSDEC's site investigation and cleanup process
- Ensuring that NYSDEC makes site investigation and cleanup decisions that benefit from input that reflects the interests and perspectives found within the affected community
- Encouraging dialogue to promote the exchange of information among the affected/interested public, State agencies, and other interested parties that strengthens trust among the parties, increases understanding of site and community issues and concerns, and improves decision making.

This Citizen Participation (CP) Plan provides information about how NYSDEC will inform and involve the public during the investigation and cleanup of the site identified above. The public information and involvement program will be carried out with assistance, as appropriate, from the Applicant.

Project Contacts

Appendix A identifies NYSDEC project contact(s) to whom the public should address questions or request information about the site's investigation and cleanup program. The public's suggestions about this CP Plan and the CP program for the site are always welcome. Interested people are encouraged to share their ideas and suggestions with the project contacts at any time.

Locations of Reports and Information

The locations of the reports and information related to the site's investigation and cleanup program also are identified in Appendix A. These locations provide convenient access to important project documents for public review and comment. Some documents may be placed on the NYSDEC web site. If this occurs, NYSDEC will inform the public in fact sheets distributed about the site and by other means, as appropriate.

Site Contact List

Appendix B contains the site contact list. This list has been developed to keep the community informed about, and involved in, the site's investigation and cleanup process. The site contact list will be used periodically to distribute fact sheets that provide updates about the status of the project. These will include notifications of upcoming activities at the site (such as fieldwork), as well as availability of project documents and announcements about public comment periods. The site contact list includes, at a minimum:

- chief executive officer and planning board chairperson of each county, city, town and village in which the site is located;
- residents, owners, and occupants of the site and properties adjacent to the site;
- the public water supplier which services the area in which the site is located;
- any person who has requested to be placed on the site contact list;
- the administrator of any school or day care facility located on or near the site for purposes of posting and/or dissemination of information at the facility;
- location(s) of reports and information.

The site contact list will be reviewed periodically and updated as appropriate. Individuals and organizations will be added to the site contact list upon request. Such requests should be submitted to the NYSDEC project contact(s) identified in Appendix A. Other additions to the site contact list may be made at the discretion of the NYSDEC project manager, in consultation with other NYSDEC staff as appropriate.

Note: The first site fact sheet (usually related to the draft Remedial Investigation Work Plan) is distributed both by paper mailing through the postal service and through DEC Delivers, its email listserv service. The fact sheet includes instructions for signing up with the appropriate county listserv to receive future notifications about the site. See http://www.dec.ny.gov/chemical/61092.html

Subsequent fact sheets about the site will be distributed exclusively through the listserv, except for households without internet access that have indicated the need to continue to receive site information in paper form. Please advise the NYSDEC site project manager identified in Appendix A if that is the case. Paper mailings may continue during the investigation and cleanup process for some sites, based on public interest and need.

CP Activities

The table at the end of this section identifies the CP activities, at a minimum, that have been and will be conducted during the site's investigation and cleanup program. The flowchart in Appendix D shows how these CP activities integrate with the site investigation and cleanup process. The public is informed about these CP activities through fact sheets and notices distributed at significant points during the program. Elements of the investigation and cleanup process that match up with the CP activities are explained briefly in Section 5.

- Notices and fact sheets help the interested and affected public to understand contamination issues related to a site, and the nature and progress of efforts to investigate and clean up a site.
- Public forums, comment periods and contact with project managers provide
 opportunities for the public to contribute information, opinions and perspectives that
 have potential to influence decisions about a site's investigation and cleanup.

The public is encouraged to contact project staff at any time during the site's investigation and cleanup process with questions, comments, or requests for information.

This CP Plan may be revised due to changes in major issues of public concern identified in Section 3 or in the nature and scope of investigation and cleanup activities. Modifications may include additions to the site contact list and changes in planned citizen participation activities.

Technical Assistance Grant

NYSDEC must determine if the site poses a significant threat to public health or the environment. This determination generally is made using information developed during the investigation of the site, as described in Section 5.

If the site is determined to be a significant threat, a qualifying community group may apply for a Technical Assistance Grant (TAG). The purpose of a TAG is to provide funds to the qualifying group to obtain independent technical assistance. This assistance helps the TAG recipient to interpret and understand existing environmental information about the nature and extent of contamination related to the site and the development/implementation of a remedy.

An eligible community group must certify that its membership represents the interests of the community affected by the site, and that its members' health, economic well-being or enjoyment of the environment may be affected by a release or threatened release of contamination at the site.

As of the date the declaration (page 2) was signed by the NYSDEC project manager, the significant threat determination for the site had not yet been made.

To verify the significant threat status of the site, the interested public may contact the NYSDEC project manager identified in Appendix A.

For more information about TAGs, go online at http://www.dec.ny.gov/regulations/2590.html

Note: The table identifying the citizen participation activities related to the site's investigation and cleanup program follows on the next page:

Citizen Participation Activities	Timing of CP Activity(ies)		
Application Process:			
 Prepare site contact list Establish document repository(ies)	At time of preparation of application to participate in the BCP.		
 Publish notice in Environmental Notice Bulletin (ENB) announcing receipt of application and 30-day public comment period Publish above ENB content in local newspaper Mail above ENB content to site contact list Conduct 30-day public comment period 	When NYSDEC determines that BCP application is complete. The 30-day public comment period begins on date of publication of notice in ENB. End date of public comment period is as stated in ENB notice. Therefore, ENB notice, newspaper notice, and notice to the site contact list should be provided to the public at the same time.		
After Execution of Brownfield	Site Cleanup Agreement (BCA):		
Prepare Citizen Participation (CP) Plan	Before start of Remedial Investigation Note: Applicant must submit CP Plan to NYSDEC for review and approval within 20 days of the effective date of the BCA.		
Before NYSDEC Approves Remedial Investigation (RI) Work Plan:			
Distribute fact sheet to site contact list about proposed RI activities and announcing 30-day public comment period about draft RI Work Plan Conduct 30-day public comment period	Before NYSDEC approves RI Work Plan. If RI Work Plan is submitted with application, public comment periods will be combined and public notice will include fact sheet. Thirty-day public comment period begins/ends as per dates identified in fact sheet.		
After Applicant Complete	s Remedial Investigation:		
Distribute fact sheet to site contact list that describes RI results	Before NYSDEC approves RI Report		
Before NYSDEC Approves	Remedial Work Plan (RWP):		
 Distribute fact sheet to site contact list about draft RWP and announcing 45-day public comment period Public meeting by NYSDEC about proposed RWP (if requested by affected community or at discretion of NYSDEC project manager) Conduct 45-day public comment period 	Before NYSDEC approves RWP. Forty-five day public comment period begins/ends as per dates identified in fact sheet. Public meeting would be held within the 45-day public comment period.		
Before Applicant Sta	rts Cleanup Action:		
Distribute fact sheet to site contact list that describes upcoming cleanup action	Before the start of cleanup action.		
After Applicant Completes Cleanup Action:			
Distribute fact sheet to site contact list that announces that cleanup action has been completed and that NYSDEC is reviewing the Final Engineering Report Distribute fact sheet to site contact list announcing	At the time the cleanup action has been completed. Note: The two fact sheets are combined when possible if there is not a delay in issuing the COC.		
NYSDEC approval of Final Engineering Report and issuance of Certificate of Completion (COC)			

3. Major Issues of Public Concern

This section of the CP Plan identifies major issues of public concern that relate to the site. Additional major issues of public concern may be identified during the course of the site's investigation and cleanup process.

There will be areas on the Site where soil excavation is necessary. Therefore, once the remediation commences, there may be concerns regarding odors, noise or truck traffic coming from the site. However, these impacts will be mitigated through implementation of a Health and Safety Plan and Soil Management Plan approved by NYSDEC, which will be designed to minimize these impacts. A Community Air Monitoring Plan will also be implemented to monitor dust and vapors to ensure the community is not impacted. CAMP implementation involves the placement of air monitoring stations upwind and downwind of where work is occurring to capture both dust and vapor emissions. If dust or emissions exceed a set threshold established by NYSDEC and the New York State Department of Health (NYSDOH), then work must cease and the cause of the issue must be corrected before work can proceed.

4. Site Information

Appendix C contains a map identifying the location of the site.

Site Description

- Location 7 and 11 Bridge Street, Sag Harbor, NY 11963, County of Suffolk
- setting suburban
- site size 0.947
- adjacent properties commercial; residential; parking lots

History of Site Use, Investigation, and Cleanup

Prior Use of the site: From 1885 to 1900, 11 Bridge Street was home to a lumberyard and from 1899 to 1909, a lumber and coal company. Beginning in 1921, and up through 1964, 11 Bridge Street was used as a shed or auto garage. Beginning in 1995, and up through present, 11 Bridge Street has been home to a string of commercial occupants: Abraxas Building and Renovations, Poolmasters, Megna Glass, Coastal Contract, Dodds & Eder, Kitchen Designs by Ken Kelly, a U-Haul facility and most recently as a furniture store and consignment shop. 7 Bridge Street has been used for residential purposes on and off since at least 1899, occupied by dwellings, sheds, and garages.

Current Use of the site consists of a 2-story house located at 7 Bridge Street and a onestory commercial building occupied by a furniture consignment store and office is located at 11 Bridge Street.

Based on the investigations conducted to date, soil Contaminants include petroleum related and chlorinated volatile organic compounds (VOCs), historic fill ash related

semi-organic volatile compounds (SVOCs), and arsenic metals in soil; VOCs and SVOCs in groundwater; and VOCs in soil vapor. Groundwater contaminants identified to date include multiple petroleum related VOCs and historic fill related SVOCs. Soil vapor contaminants detected to date included a number of petroleum and chlorinated VOCs.

5. Investigation and Cleanup Process

Application

The Applicant has applied for and been accepted into New York's Brownfield Cleanup Program as a Volunteer. This means that the Applicant was not responsible for the disposal or discharge of the contaminants or whose ownership or operation of the site took place after the discharge or disposal of contaminants. The Volunteer must fully characterize the nature and extent of contamination onsite, and must conduct a "qualitative exposure assessment," a process that characterizes the actual or potential exposures of people, fish and wildlife to contaminants on the site and to contamination that has migrated from the site.

The Applicant in its Application proposes that the site will be used for unrestricted purposes.

To achieve this goal, the Applicant will conduct investigation activities at the site with oversight provided by NYSDEC. The Brownfield Cleanup Agreement executed by NYSDEC and the Applicant sets forth the responsibilities of each party in conducting these activities at the site.

Investigation

The Applicant will conduct an investigation of the site officially called a "remedial investigation" (RI). This investigation will be performed with NYSDEC oversight. The Applicant must develop a remedial investigation workplan, which is subject to public comment.

The site investigation has several goals:

- 1) define the nature and extent of contamination in soil, surface water, groundwater and any other parts of the environment that may be affected;
- 2) identify the source(s) of the contamination;
- assess the impact of the contamination on public health and the environment;
 and
- 4) provide information to support the development of a proposed remedy to address the contamination or the determination that cleanup is not necessary.

The Applicant submits a draft "Remedial Investigation Work Plan" to NYSDEC for review and approval. NYSDEC makes the draft plan available to the public review during a 30-day public comment period.

When the investigation is complete, the Applicant will prepare and submit a report that summarizes the results. This report also will recommend whether cleanup action is needed to address site-related contamination. The investigation report is subject to review and approval by NYSDEC.

NYSDEC will use the information in the investigation report to determine if the site poses a significant threat to public health or the environment. If the site is a "significant threat," it must be cleaned up using a remedy selected by NYSDEC from an analysis of alternatives prepared by the Applicant and approved by NYSDEC. If the site does not pose a significant threat, the Applicant may select the remedy from the approved analysis of alternatives.

Interim Remedial Measures

An Interim Remedial Measure (IRM) is an action that can be undertaken at a site when a source of contamination or exposure pathway can be effectively addressed before the site investigation and analysis of alternatives are completed. If an IRM is likely to represent all or a significant part of the final remedy, NYSDEC will require a 30-day public comment period.

Remedy Selection

When the investigation of the site has been determined to be complete, the project likely would proceed in one of two directions:

1. The Applicant may recommend in its investigation report that no action is necessary at the site. In this case, NYSDEC would make the investigation report available for public comment for 45 days. NYSDEC then would complete its review, make any necessary revisions, and, if appropriate, approve the investigation report. NYSDEC would then issue a "Certificate of Completion" (described below) to the Applicant.

or

2. The Applicant may recommend in its investigation report that action needs to be taken to address site contamination. After NYSDEC approves the investigation report, the Applicant may then develop a cleanup plan, officially called a "Remedial Work Plan". The Remedial Work Plan describes the Applicant's proposed remedy for addressing contamination related to the site.

When the Applicant submits a draft Remedial Work Plan for approval, NYSDEC would announce the availability of the draft plan for public review during a 45-day public comment period.

Cleanup Action

NYSDEC will consider public comments, and revise the draft cleanup plan if necessary, before approving the proposed remedy. The New York State Department of Health (NYSDOH) must concur with the proposed remedy. After approval, the proposed remedy becomes the selected remedy. The selected remedy is formalized in the site Decision Document.

The Applicant may then design and perform the cleanup action to address the site contamination. NYSDEC and NYSDOH oversee the activities. When the Applicant completes cleanup activities, it will prepare a final engineering report that certifies that cleanup requirements have been achieved or will be achieved within a specific time frame. NYSDEC will review the report to be certain that the cleanup is protective of public health and the environment for the intended use of the site.

Certificate of Completion

When NYSDEC is satisfied that cleanup requirements have been achieved or will be achieved for the site, it will approve the final engineering report. NYSDEC then will issue a Certificate of Completion (COC) to the Applicant. The COC states that cleanup goals have been achieved, and relieves the Applicant from future liability for site-related contamination, subject to certain conditions. The Applicant would be eligible to redevelop the site after it receives a COC.

Site Management

The purpose of site management is to ensure the safe reuse of the property if contamination will remain in place. Site management is the last phase of the site cleanup program. This phase begins when the COC is issued. Site management incorporates any institutional and engineering controls required to ensure that the remedy implemented for the site remains protective of public health and the environment. All significant activities are detailed in a Site Management Plan.

An *institutional control* is a non-physical restriction on use of the site, such as a deed restriction that would prevent or restrict certain uses of the property. An institutional control may be used when the cleanup action leaves some contamination that makes the site suitable for some, but not all uses.

An *engineering control* is a physical barrier or method to manage contamination. Examples include: caps, covers, barriers, fences, and treatment of water supplies.

Site management also may include the operation and maintenance of a component of the remedy, such as a system that pumps and treats groundwater. Site management continues until NYSDEC determines that it is no longer needed

Appendix A - Project Contacts and Locations of Reports and Information

Project Contacts

For information about the site's investigation and cleanup program, the public may contact any of the following project staff:

New York State Department of Environmental Conservation (NYSDEC):

Matthew Ayers
New York State Department of Environmental Conservation
Division of Environmental Remediation
625 Broadway
Albany, NY 12233
matthew.ayers@dec.ny.gov

New York State Department of Health (NYSDOH):

Michael Izdebski
Public Health Specialist
Bureau of Environmental Exposure Investigation
New York State Department of Health
Corning Tower, 17th Floor
Albany, NY 12237
beei@health.ny.gov

Locations of Reports and Information

The facilities identified below are being used to provide the public with convenient access to important project documents:

John Jermain Memorial Library,	Hours of Oper	Hours of Operation:	
Attn: Kelly A. Harris, Director	Monday	9 AM-6 PM	
201 Main Street	Tuesday	9 AM-6 PM	
Sag Harbor, NY 11963	Wednesday	9 AM-6 PM	
(631) 725-0059	Thursday	9 AM-9 PM	
(031) 723-0039	Friday	9 AM-6 PM	
	Saturday	10 AM-4 PM	
	Sunday	10 AM-4 PM	

Appendix B - Site Contact List

GOVERNMENT / MUNICIPALITIES			
Charles Schumer U.S. Senator 780 Third Avenue, Suite 2301 New York, NY 10017	Kristen Gillibrand U.S. Senator 780 Third Avenue, Suite 2601 New York, NY 10017	Nick LaLota U.S. House of Representatives, 1 st Congressional District 515 Hauppauge Road, Suite 3B Hauppauge, NY 11788	
Anthony H. Palumbo New York State Senator, 1st District 400 W. Main Street, Suite 201 Riverhead, NY 11901	Steven Bellone Suffolk County Executive 100 Veterns Memorial Highway Hauppauge, NY 11788	Sarah Lansdale, Suffolk County Planning Commission, Director 100 Veterns Memorial Highway, 2 nd Floor Hauppauge, NY 11788	
Jay Schneiderman Town of Southampton, Supervisor 116 Hampton Road Southampton, NY 11968	Jacqui Lofaro Town of Southampton Planning Board, Chair 116 Hampton Road Southampton, NY 11968	Thomas Gardella Village of Sag Harbor, Mayor 55 Main Street, PO Box 660 Sag Harbor, NY 11963	
John Shaka Village of Sag Harbor Planning Board, Chair 55 Main Street, PO Box 660 Sag Harbor, NY 11963			
PUBLIC WATER AUTHORITIES			
Dee Yardley Village of Sag Harbor, Superintendent of Public Works 16 Columbia Street Sag Harbor, NY 11963	Jeffrey W. Szabo Suffolk County Water Authority 4060 Sunrise Highway Oakdale, NY 11769		
MEDIA			
Long Island Press Media Outlet 38-15 Bell Boulevard New York, NY 11361			
PUBLIC LIBRARY			
Kelly A. Harris John Jermain Memorial Library, Director 201 Main Street Sag Harbor, NY 11963			

PUBLIC SCHOOLS / DAYCARE CENTERS			
Matthew Malone Sag Harbor Union Free School District, Principal 200 Jermain Avenue Sag Harbor, NY 11963	Brocha Lerman Circle of the Arts, Director 26 Long Island Avenue Sag Harbor, NY 11963		
ADJACE	NT OWNERS / OPERATORS - COMM	MERCIAL	
7 Bridge Street, LLC, 23 Bridge Street, LLC, 12 Rose Street, LLC and 8 Rose Street, LLC Owners of Site 57 Willowmere Circle Riverside, CT 06878	Collette Home Sag Harbor Operator of 11 Bridge Street (Site) 11 Bridge Street Sag Harbor, NY 11963	East End Awning LLC Operator of 23 Bridge Street (Site) 23 Bridge Street Sag Harbor, NY 11963	
Shirley's Mind & Body Operator of 12 Rose Street (Site) 12 Rose Street Sag Harbor, NY 11963	Keyspan Energy Delivery Adjacent Property Owner of 5 Bridge Street 175 E Old Country Road Hicksville, NY 11801	Vacs Enterprises LLC Adjacent Property Owner of 31 Long Island Avenue 14 Oakland Avenue Sag Harbor, NY 11963	
PMAR LLC Adjacent Property Owner/Operator of 18 Bridge Street, Unit 2H PO Box 97 Tappen, NY 10983	Rose Street Properties LLC Adjacent Property Owner of 28 Bridge Street PO Box 3140 Sag Harbor, NY 11963	T.G. Bosco Realty LIC Adjacent Property Owner of 32 Bridge Street 7100 New Horizons Boulevard Amityville, NY 11701	
Sag Harbor Village Adjacent Property Owner of 15 Rose Street and 51 Meadow Street 55 Main Street Sag Harbor, NY 11963	Sagg Salon LTD Adjacent Property Operator of 33 Meadow Street 33 Meadow Street Sag Harbor, NY 11963		
ADJACENT OWNERS / OPERATORS			
Yoga Shanti Adjacent Property Operator of 32 Bridge Street 32 Bridge Street Sag Harbor, NY 11963	Laura and Michael Manzare Adjacent Property Owner/Operator of 18 Bridge Street, Unit 1A 471 Western Highway Orangeburg, NY 10962	Sarah W. Kirtland Adjacent Property Owner/Operator of 18 Bridge Street, Unit 1D 10 West 66th Street, Apt 19B New York, NY 10023	
Donna Sager Adjacent Property Owner/Operator of 18 Bridge Street, Unit 1F 151 East 90th Street, Apt 1B New York, NY 10128	Allise Singleton and Ronald Williams Adjacent Property Owner/Operator of 18 Bridge Street, Unit 1H 800 Grand Concourse, Apt 4FS Bronx, NY 10451	Carolyn Margolis Adjacent Property Owner/Operator of 18 Bridge Street, Unit 2B 511 East 20th Street, Unit 2E New York, NY 10010	

Jeriann and Steven Chustckie	Hilary C. Osborn	Estate of Rose Trunzo
Adjacent Property Owner/Operator of	Adjacent Property Owner/Operator	Adjacent Property Owner/Operator
18 Bridge Street, Unit 2D	of 18 Bridge Street, Unit 2F	of 25 Meadow Street
53 Mallard Lane	148 Long Lane	25 Meadow Street
Staten Island, NY 10309	East Hampton, NY 11937	Sag Harbor, NY 11963
John R. Geoffroy Adjacent Property Owner of 33 Meadow Street PO Box 1981 Sag Harbor, NY 11963		

Appendix C - Site Location Map

SITE LOCATION MAP



Appendix D – Brownfield Cleanup Program Process

