BROWNFIELD CLEANUP PROGRAM CITIZEN PARTICIPATION PLAN

Gateway Syracuse Apartments

701 E. Fayette Street Syracuse, New York 13210

CHA Project Number: 086328.000 NYSDEC Site Number: C734167

July 2024 Revised April 2025

> Prepared for: GW Syracuse LLC 1221 E. Genesee St. Syracuse, New York 13201

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Note: The information presented in this Citizen Participation Plan was current as of the date of its approval by the New York State Department of Environmental Conservation. Portions of this Citizen Participation Plan may be revised during the site's investigation and cleanup process.



LIST OF ACRONYMS & ABBREVIATIONS

AST Aboveground Storage Tank
BCA Brownfield Cleanup Application
BCP Brownfield Cleanup Program

BTEX Benzene, Toluene, Ethylbenzene and Xylene

COC Certificate of Completion
CP Citizen Participation
CPP Citizen Participation Plan
ESA Environmental Site Assessment

IRM Interim Remedial Measure

NYSDEC New York State Department of Environmental Conservation

NYSDOH

New York State Department of Health
PAH

Polycyclic Aromatic Hydrocarbons

RI Remedial Investigation RWP Remedial Work Plan

SVOC Semivolatile Organic Compound TAG Technical Assistance Grant

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Applicant: GW Syracuse LLC

Site Name: Gateway Syracuse Apartments

Site Address: 701 E. Fayette Street, Syracuse, New York 13210

Site County: **Onondaga** Site Number: **C734167**

1.0 WHAT IS NEW YORK'S BROWNFIELD CLEANUP PROGRAM?

New York's Brownfield Cleanup Program (BCP) works with private developers to encourage the voluntary cleanup of contaminated properties known as "brownfields" so that they can be reused and developed. These uses include recreation, housing, and business.

A *brownfield* is any real property that is difficult to reuse or redevelop because of the presence or potential presence of contamination. A brownfield typically is a former industrial or commercial property where operations may have resulted in environmental contamination. A brownfield can pose environmental, legal, and financial burdens on a community. If a brownfield is not addressed, it can reduce property values in the area and affect economic development of nearby properties.

The BCP is administered by the New York State Department of Environmental Conservation (NYSDEC) which oversees Applicants who conduct brownfield site investigation and cleanup activities. An Applicant is a person who has requested to participate in the BCP and has been accepted by NYSDEC. The BCP contains investigation and cleanup requirements, ensuring that cleanups protect public health and the environment. When NYSDEC certifies that these requirements have been met, the property can be reused or redeveloped for the intended use.

For more information about the BCP, go online at: http://www.dec.ny.gov/chemical/8450.html.

2.0 CITIZEN PARTICIPATION ACTIVITIES

2.1 Why NYSDEC Involves the Public and Why It is Important

NYSDEC involves the public to improve the process of investigating and cleaning up contaminated sites, and to enable citizens to participate more fully in decisions that affect their health, environment, and social well-being. NYSDEC provides opportunities for citizen involvement and encourages early two-way communication with citizens before decision makers form or adopt final positions.

Involving citizens affected and interested in site investigation and cleanup programs is important for many reasons. These include:

- Promoting the development of timely, effective site investigation and cleanup programs that protect public health and the environment.
- Improving public access to, and understanding of, issues and information related to a particular site and that site's investigation and cleanup process.
- Providing citizens with early and continuing opportunities to participate in NYSDEC's site investigation and cleanup process.
- Ensuring that NYSDEC makes site investigation and cleanup decisions that benefit from input that reflects the interests and perspectives found within the affected community.



• Encouraging dialogue to promote the exchange of information among the affected/interested public, State agencies, and other interested parties that strengthens trust among the parties, increases understanding of site and community issues and concerns, and improves decision making.

This Citizen Participation Plan (CPP) provides information about how NYSDEC will inform and involve the public during the investigation and cleanup of the site identified above. The public information and involvement program will be carried out with assistance, as appropriate, from the Applicant.

2.2 **Project Contacts**

Appendix A identifies NYSDEC project contact(s) to whom the public should address questions or request information about the site's investigation and cleanup program. The public's suggestions about this CPP and the CP program for the site are always welcome. Interested people are encouraged to share their ideas and suggestions with the project contacts at any time.

2.3 Location of Reports and Information

The locations of the reports and information related to the site's investigation and cleanup program also are identified in Appendix A. These locations provide convenient access to important project documents for public review and comment. Some documents may be placed on the NYSDEC web site. If this occurs, NYSDEC will inform the public in fact sheets distributed about the site and by other means, as appropriate.

2.4 Site Contact List

Appendix B contains the site contact list. This list has been developed to keep the community informed about, and involved in, the site's investigation and cleanup process. The site contact list will be used periodically to distribute fact sheets that provide updates about the status of the project. These will include notifications of upcoming activities at the site (such as fieldwork), as well as availability of project documents and announcements about public comment periods. The site contact list includes, at a minimum:

- Chief Executive Officer and planning board chairperson of each county, city, town and village in which the site is located.
- Residents, owners, and occupants of the site and properties adjacent to the site.
- The public water supplier which services the area in which the site is located.
- Any person who has requested to be placed on the site contact list.
- The administrator of any school or day care facility located on or near the site for purposes of posting and/or dissemination of information at the facility.
- Location(s) of reports and information.

The site contact list will be reviewed periodically and updated as appropriate. Individuals and organizations will be added to the site contact list upon request. Such requests should be submitted to the NYSDEC project contact(s) identified in Appendix A. Other additions to the site contact list may be made at the discretion of the NYSDEC project manager, in consultation with other NYSDEC staff as appropriate.

Note: The first site fact sheet (usually related to the draft Remedial Investigation Work Plan) is



distributed both by paper mailing through the postal service and through DEC Delivers, its email listserv service. The fact sheet includes instructions for signing up with the appropriate county listserv to receive future notifications about the site.

See http://www.dec.ny.gov/chemical/61092.html.

Subsequent fact sheets about the site will be distributed exclusively through the listserv, except for households without internet access that have indicated the need to continue to receive site information in paper form. Please advise the NYSDEC site project manager identified in Appendix A if that is the case. Paper mailings may continue during the investigation and cleanup process for some sites, based on public interest and need.

2.5 Citizen Participation Activities

The table at the end of this section identifies the CP activities, at a minimum, that have been and will be conducted during the site's investigation and cleanup program. The flowchart in Appendix D shows how these CP activities integrate with the site investigation and cleanup process. The public is informed about these CP activities through fact sheets and notices distributed at significant points during the program. Elements of the investigation and cleanup process that match up with the CP activities are explained briefly in Section 5.

- **Notices and fact sheets** help the interested and affected public to understand contamination issues related to a site, and the nature and progress of efforts to investigate and clean up a site.
- Public forums, comment periods and contact with project managers provide opportunities for the public to contribute information, opinions and perspectives that have potential to influence decisions about a site's investigation and cleanup.

The public is encouraged to contact project staff at any time during the site's investigation and cleanup process with questions, comments, or requests for information.

This CP Plan may be revised due to changes in major issues of public concern identified in Section 3 or in the nature and scope of investigation and cleanup activities. Modifications may include additions to the site contact list and changes in planned citizen participation activities.

2.6 Technical Assistance Grant

NYSDEC must determine if the site poses a significant threat to public health or the environment. This determination generally is made using information developed during the investigation of the site, as described in Section 5.

If the site is determined to be a significant threat, a qualifying community group may apply for a Technical Assistance Grant (TAG). The purpose of a TAG is to provide funds to the qualifying group to obtain independent technical assistance. This assistance helps the TAG recipient to interpret and understand existing environmental information about the nature and extent of contamination related to the site and the development/implementation of a remedy.

An eligible community group must certify that its membership represents the interests of the community affected by the site, and that its members' health, economic well-being or enjoyment of the environment may be affected by a release or threatened release of contamination at the site.



As of the date the declaration was signed by the NYSDEC project manager, the significant threat determination for the site had not yet been made.

To verify the significant threat status of the site, the interested public may contact the NYSDEC project manager identified in Appendix A.

For more information about TAGs, go online at http://www.dec.ny.gov/regulations/2590.html

Note: The table identifying the citizen participation activities related to the site's investigation and cleanup program follows on the next page:

Citizen Participation Activity	Timing of CP Activity		
Application Process:			
Prepare site contact list Establish document repository(ies)	At time of preparation of application to participate in the BCP.		
 Publish notice in Environmental Notice Bulletin (ENB) announcing receipt of application and 30-day public comment period Publish above ENB content in local newspaper Mail above ENB content to site contact list Conduct 30-day public comment period 	When NYSDEC determines that BCP application is complete. The 30-day public comment period begins on date of publication of notice in ENB. End date of public comment period is as stated in ENB notice. Therefore, ENB notice, newspaper notice, and notice to the site contact list should be provided to the public at the same time.		
After Execution of Brownfield Site Cleanup Agreemen	nt (BCA):		
Prepare Citizen Participation Plan	Before start of Remedial Investigation Note: Applicant must submit CPP to NYSDEC for review and approval within 20 days of the effective date of the BCA.		
Before NYSDEC Approves Remedial Investigation (RI) Work Plan:		
Distribute fact sheet to site contact list about proposed RI activities and announcing 30-day public comment period about draft RI Work Plan Conduct 30-day public comment period	Before NYSDEC approves RI Work Plan. If RI Work Plan is submitted with application, public comment periods will be combined and public notice will include fact sheet. Thirty-day public comment period begins/ends as per dates identified in fact sheet.		
After Applicant Completes Remedial Investigation:			
Distribute fact sheet to site contact list that describes RI results	Before NYSDEC approves RI Report.		
Before NYSDEC Approves Remedial Work Plan (RWP	y):		
Distribute fact sheet to site contact list about draft RWP and announcing 45-day public comment period Public meeting by NYSDEC about proposed RWP (if requested by affected community or at discretion of NYSDEC project manager) Conduct 45-day public comment period	Before NYSDEC approves RWP. Forty-five-day public comment period begins/ends as per dates identified in fact sheet. Public meeting would be held within the 45-day public comment period.		
Before Applicant Starts Cleanup Action:			
Distribute fact sheet to site contact list that describes upcoming cleanup action	Before the start of cleanup action.		
After Applicant Completes Cleanup Action:			



Citizen Participation Activity	Timing of CP Activity
Distribute fact sheet to site contact list that announces that cleanup action has been completed and that NYSDEC is reviewing the Final Engineering Report	At the time the cleanup action has been completed. Note: The two fact sheets are combined when possible
 Distribute fact sheet to site contact list announcing NYSDEC approval of Final Engineering Report and issuance of Certificate of Completion (COC) 	if there is not a delay in issuing the COC.

3.0 MAJOR ISSURES OF PUBLIC CONCERN

This section of the CP Plan identifies major issues of public concern that relate to the site. Additional major issues of public concern may be identified during the course of the site's investigation and cleanup process.

Previous investigations conducted at the Site identified the primary contaminants of concern in subsurface soils and surface soils are volatile organic compounds (VOCs) and semi-volatile organic compounds (SVOCs). The VOCs detected onsite include benzene, toluene, ethylbenzene and xylene (BTEXs) which are associated with petroleum products such as gasoline. The SVOCs detected onsite included polycyclic aromatic hydrocarbons (PAHs) which are associated with petroleum products such as coal, oil, or gasoline.

Select metals were also identified in the groundwater samples collected at locations down and cross-gradient of the Site during a preliminary investigation in February 2024. No groundwater monitoring wells were installed within the boundary of the Site.

VOCs were detected in sub-slab vapor and indoor air samples at levels that may require to further mitigation or monitoring.

Neighboring properties include various commercial buildings in all directions, with the closest residences located approximately 0.5-miles to the southeast of Forman Avenue. There are limited residential and commercial properties that surround the Site that could be potentially impacted by onsite contamination through soil vapor intrusion and migration of contaminants. The Site and surrounding areas are provided water through the City of Syracuse; therefore, groundwater is not a possible exposure pathway to nearby receptors.

4.0 SITE INFORMATION

4.1 Site Description

The Site is located at corner of East Fayette Street and Almond Street in the City of Syracuse, Onondaga County, New York. The Site is 0.43 acres in area and encompasses the southeast corner of the block bounded by Almond Street to the west, East Washington Street to the north, Forman Avenue to the east, and East Fayette Street to the south. The Site is located in an urban area and generally consists of and is surrounded by commercial development. The Site location is shown in Appendix C.

Although GW Syracuse, LLC is in the process of purchasing and re-subdividing the property to create one parcel from several for the entire development, the Site consists of one tax map parcel identified as 030.-16-18.0. The Site is a former gasoline service station and is currently used for supplemental parking for nearby businesses. The Site consists of a single-story brick building with



overhead garage doors and a canopy attached to the building where gas pumps used to be located. This building is located where majority of the subsurface contamination was detected during the February 2024 Phase II Investigation. The property is vacant at the time of this report.

4.2 History of Site Use, Investigation, and Cleanup

4.2.1 Phase I Environmental Site Assessments

Multiple Environmental Site Assessments (ESAs) performed for the Site have revealed that property has been occupied by a variety of commercial users across the Site since at least the late 1800's. Historical use of the Site and adjacent properties have included a livery/carriage house, an upholstering company, automobile fueling and service station, car wash, asphalt-paved parking lots, and office buildings. Several of these former occupants have the potential to have impacted the soil and groundwater on the Site.

4.2.2 Site Investigations (2016)

In 2016 a limited subsurface investigation was performed on the Site. The investigation included the use of ground penetrating radar (GPR) to attempt to identify the presence or absence of USTs. USTs were not found during this investigation. In addition, fourteen borings were advanced into the subsurface with the intent of sampling soil and groundwater. Sample collection identified petroleum contamination in the sub-surface within each of the five (5) samples collected. Groundwater was not encountered within the soil borings (terminus of 15-feet below ground surface). The contamination discovered in the subsurface soil resulted in the reporting of a spill to the NYSDEC hotline and assignment of spill number 16-05568. The spill was closed on September 28, 2016.

4.2.3 Site Investigation (2024)

In 2024, CHA conducted two additional investigations on the Site and five adjacent parcels for consideration for acceptance to the BCP. The investigations included the collection of three (3) surface soil samples, six (6) subsurface soil samples, and three (3) sub-surface soil vapor samples with corresponding indoor air samples from within the buildings. The investigations revealed the presence of semi-volatile organic compound (SVOC) contamination in excess of the NYSDEC restricted residential soil cleanup objectives (SCOs) in the surface soil, volatile organic compound (VOC) contamination in excess off restricted residential SCOs and SVOC contamination in excess of NYSDEC protection of groundwater SCOs in subsurface soils, and SVOCs in exceedance of the Technical and Operational Guidance Series 1.1.1 (TOGS 1.1.1) standards within groundwater. Lastly, samples of sub-surface soil vapor and indoor air revealed that there are petroleum compounds which require further mitigation and/or evaluation from within the Site structure in accordance with the New York State Department of Health (NYSDOH) Decision Matrices for soil vapor intrusion.

5.0 INVESTIGATION AND CLEANUP PROCESS

5.1 Application

The Applicant has applied for acceptance into New York's Brownfield Cleanup Program as a Volunteer. This means that the Applicant was not responsible for the disposal or discharge of the



contaminants or whose ownership or operation of the site took place after the discharge or disposal of contaminants. The Volunteer must fully characterize the nature and extent of contamination onsite, and must conduct a "qualitative exposure assessment," a process that characterizes the actual or potential exposures of people, fish and wildlife to contaminants on the site and to contamination that has migrated from the site.

The Applicant in its Application proposes that the site will be used for restricted purposes including commercial and residential use.

To achieve this goal, the Applicant will conduct investigation and cleanup activities at the site with oversight provided by NYSDEC. The Brownfield Cleanup Agreement executed by NYSDEC and the Applicant sets forth the responsibilities of each party in conducting these activities at the site.

5.2 Investigation

The Applicant has completed a partial site investigation before it entered into the BCP. For the partial investigation, NYSDEC will determine if the data are useable.

The Applicant will conduct an investigation of the site officially called a "Remedial Investigation" (RI). This investigation will be performed with NYSDEC oversight. The Applicant must develop a remedial investigation workplan, which is subject to public comment.

The site investigation has several goals:

- 1. Define the nature and extent of contamination in soil, surface water, groundwater and any other parts of the environment that may be affected;
- 2. Identify the source(s) of contamination
- 3. Assess the impact of the contamination on public health and the environment; and,
- 4. Provide information to support the development of a proposed remedy to address the contamination or the determination that cleanup is not necessary.

The Applicant submits a draft "Remedial Investigation Work Plan" to NYSDEC for review and approval. NYSDEC makes the draft plan available for public review during a 30-day public comment period.

When the investigation is complete, the Applicant will prepare and submit a report that summarizes the results. This report also will recommend whether cleanup action is needed to address site-related contamination. The investigation report is subject to review and approval by NYSDEC.

NYSDEC will use the information in the investigation report to determine if the site poses a significant threat to public health or the environment. If the site is a "significant threat," it must be cleaned up using a remedy selected by NYSDEC from an analysis of alternatives prepared by the Applicant and approved by NYSDEC. If the site does not pose a significant threat, the Applicant may select the remedy from the approved analysis of alternatives.

5.3 Interim Remedial Measures

An Interim Remedial Measure (IRM) is an action that can be undertaken at a site when a source of contamination or exposure pathway can be effectively addressed before the site investigation and analysis of alternatives are completed. If an IRM is likely to represent all or a significant part of the final remedy, NYSDEC will require a 30-day public comment period.



5.4 Remedy Selection

When the investigation of the site has been determined to be complete, the project likely would proceed in one of two directions:

 The Applicant may recommend in its investigation report that no action is necessary at the site. In this case, NYSDEC would make the investigation report available for public comment for 45 days. NYSDEC then would complete its review, make any necessary revisions, and, if appropriate, approve the investigation report. NYSDEC would then issue a "Certificate of Completion" (described below) to the Applicant.

or

2. The Applicant may recommend in its investigation report that action needs to be taken to address site contamination. After NYSDEC approves the investigation report, the Applicant may then develop a cleanup plan, officially called a "Remedial Work Plan". The Remedial Work Plan describes the Applicant's proposed remedy for addressing contamination related to the site.

When the Applicant submits a draft Remedial Work Plan for approval, NYSDEC would announce the availability of the draft plan for public review during a 45-day public comment period.

5.5 Cleanup Action

NYSDEC will consider public comments, and revise the draft cleanup plan, if necessary, before approving the proposed remedy. The New York State Department of Health (NYSDOH) must concur with the proposed remedy. After approval, the proposed remedy becomes the selected remedy. The selected remedy is formalized in the site Decision Document.

The Applicant may then design and perform the cleanup action to address the site contamination. NYSDEC and New York State Department of Health (NYSDOH) oversee the activities. When the Applicant completes cleanup activities, it will prepare a final engineering report that certifies that cleanup requirements have been achieved or will be achieved within a specific time frame. NYSDEC will review the report to be certain that the cleanup is protective of public health and the environment for the intended use of the site.

5.6 Certificate of Completion

When NYSDEC is satisfied that cleanup requirements have been achieved or will be achieved for the site, it will approve the final engineering report. NYSDEC then will issue a Certificate of Completion (COC) to the Applicant. The COC states that cleanup goals have been achieved and relieves the Applicant from future liability for site-related contamination, subject to certain conditions. The Applicant would be eligible to redevelop the site after it receives a COC.

5.7 Site Management

The purpose of site management is to ensure the safe reuse of the property if contamination will remain in place. Site management is the last phase of the site cleanup program. This phase begins when the COC is issued. Site management incorporates any institutional and engineering



controls required to ensure that the remedy implemented for the site remains protective of public health and the environment. All significant activities are detailed in a Site Management Plan.

An *institutional control* is a non-physical restriction on use of the site, such as a deed restriction that would prevent or restrict certain uses of the property. An institutional control may be used when the cleanup action leaves some contamination that makes the site suitable for some, but not all uses.

An *engineering control* is a physical barrier or method to manage contamination. Examples include: caps, covers, barriers, fences, and treatment of water supplies. Please note that the Site and general vicinity are connected to the municipal public water supply. Groundwater at the Site is not utilized for drinking water or industrial uses.

Site management also may include the operation and maintenance of a component of the remedy, such as a system that pumps and treats groundwater. Site management continues until NYSDEC determines that it is no longer needed.



APPENDIX A

Project Contacts and Locations of Reports and Information



Appendix A -

Project Contacts and Locations of Reports and Information

Project Contacts

For information about the site's investigation and cleanup program, the public may contact any of the following project staff:

Name	Address/ Contact Information
NYSDEC NYSDEC Project Manager	Stephen Colquhoun 5786 Widewaters Parkway Syracuse, NY 13214 Stephen.colquhoun@dec.ny.gov (315) 426-2118
NYSDOH NYSDOH Project Manager	Kari Pollard Bureau of Environmental Exposure Investigation Empire State Plaza – Corning Tower, Room 1787 Albany, New York 12237 beei@health.ny.gov (518) 486-1443

Locations of Reports and Information

Name	Address/ Contact Information
Onondaga Public Library Central Branch Document Repository	447 South Salina Street Syracuse, New York 13202 reference@onlib.org (315) 435-1900 Hours: Monday 8:30 AM – 5:00 PM Tuesday/Wednesday 8:30 AM – 7:30 PM Thursday/Friday 8:30 AM – 5:00 PM Saturday 9:00 AM – 5:00 PM Sunday: Closed
New York State Department of Environmental Conservation	Region 7 5786 Widewaters Parkway Syracuse, New York 13214 (315) 426-7519 Call for an appointment

APPENDIX B Site Contact List



Site Contact List

Name	Address/ Contact Information
City of Syracuse	
Ben Walsh City of Syracuse Mayor	City Hall 233 East Washington Street Syracuse, New York 13202 (315) 448-8005
Steven Kulick City of Syracuse Planning Commission	City Hall Commons 201 E. Washington Street, Suite 500 Syracuse, New York 13202 zoning@syrgov.net (315) 448-8640
Onondaga County	
Ryan McMahon Onondaga County Executive	John H. Mulroy Civil Center, 14 th Floor Syracuse, New York 13202 (315) 435-3516
Dan Kwasnowski Onondaga County Planning Board	335 Montgomery Street, 1 st Floor Syracuse, New York 13202 (315) 435-2913
Local News Media	
Local News Outlet	News Channel 9 (315) 446-9900
Public Water	
Central New York Water Authority	200 Northern Concourse Syracuse, New York 13212 (315) 455-7061
Public Repository	
Onondaga Public Library Central Branch	447 South Salina Street Syracuse, New York 13202 reference@onlib.org (315) 435-1900
New York State Department of Environmenta	al Conservation
Project Manager Stephen Colquhoun	5786 Widewaters Parkway Syracuse, New York 13214 (315) 426-2118
New York State Department of Health	
NYSDOH Project Manager Kari Pollard	Bureau of Environmental Exposure Investigation Empire State Plaza – Corning Tower, Room 1787 Albany, New York 12237 (518) 486-1443 beei@health.ny.gov

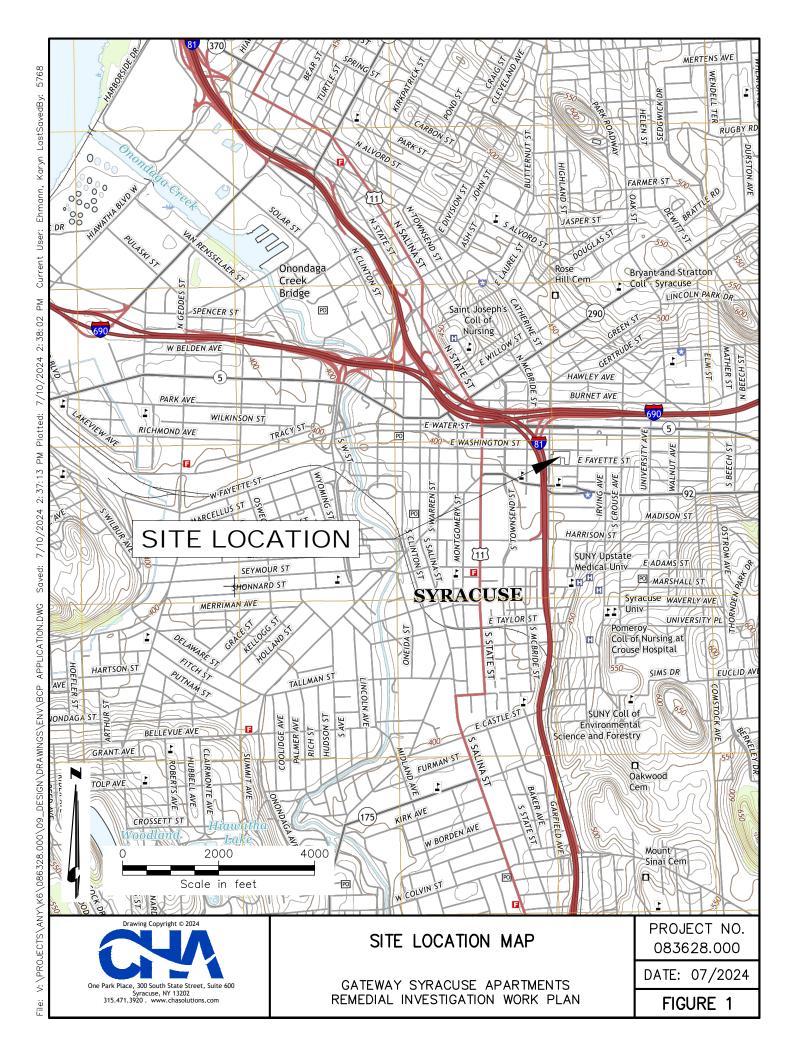
Name	Address/ Contact Information
GW Syracuse, LLC	
Chris Geiger, Owner	1221 East Genesee Street Syracuse, NY 13201 chris@cuserealestate.com (516) 413-6689
Environmental Consultant	
Samantha Miller, PE CHA Technical Manager/Project Coordinator	300 South State Street Syracuse, NY 13202 smiller@chasolutions.com (315) 257-7154
Adjacent Properties	
Powder Mill Corp	700 Washington St E & Almond Syracuse, New York 13210
Syracuse University	727 Washington St E to Water Syracuse, New York 13210
One Forman Park, LLC	717 Fayette St E to Washington St E Syracuse, New York 13210
725 Fayette, LLC	725-27 Fayette St E & Forman Ave Syracuse, New York 13210
State of NY Upstate Medical	801-49 Fayette St. E & Forman Ave Syracuse, New York 13210
People's Community Dev Corp	711 Fayette Street East Syracuse, New York 13210
Food + Sundry, LLC	713 Fayette Street East Syracuse, New York 13210
One Forman Park LLC	726-28 Fayette St E & Forman Ave Syracuse, New York 13210
719 RGD LLC	720-22 Fayette St E Syracuse, New York 13210
Genesee Inn LLC	716-18 Fayette St E Syracuse, New York 13210
712-14 East Fayette Group LLC	712-14 Fayette St E Syracuse, New York 13210
Taksum Associates LLC	709 Genesee St E to Fayette S Syracuse, New York 13210

Name	Address/ Contact Information		
TJM Syracuse, LLC	701-05 Genesee St E & Almond St Syracuse, New York 13210		
New York State	622 Washington St E & Almond Syracuse, New York 13210		

APPENDIX C

Site Location Map



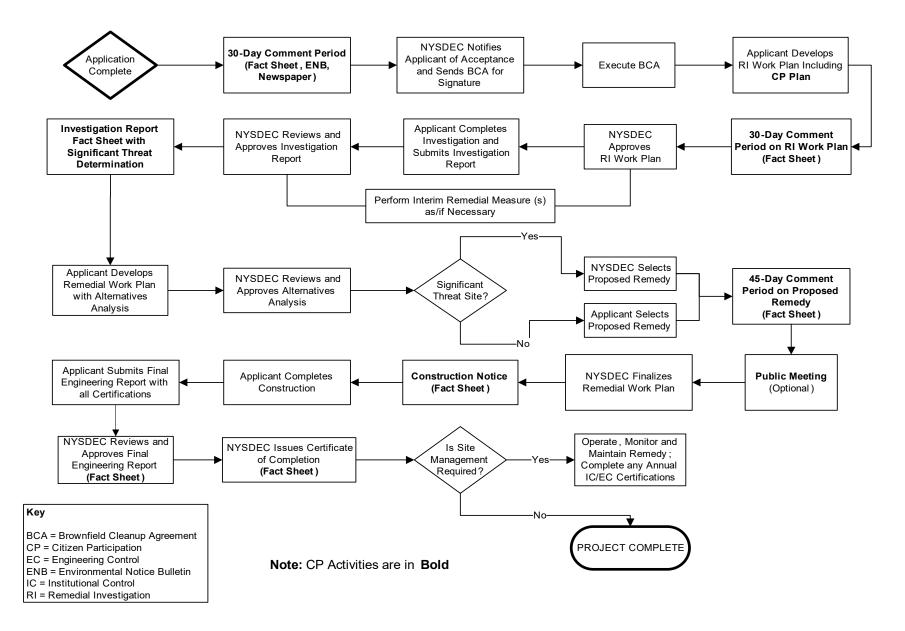


APPENDIX D

Brownfield Cleanup Program Process



Appendix D- Brownfield Cleanup Program Process



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