

Brownfield Cleanup Program

Citizen Participation Plan

945 Kenmore Avenue Site

945 Kenmore Avenue Town of Tonawanda Erie County, New York

September 2014

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Note: The information presented in this Citizen Participation Plan was current as of the date of its approval by the New York State Department of Environmental Conservation. Portions of this Citizen Participation Plan may be revised during the site's investigation and cleanup process.

Applicant: **945 Kenmore Group LLC** Site Name: **945 Kenmore Avenue Site**

Site Address: 945 Kenmore Avenue, Town of Tonawanda

Site County: **Erie County**Site Number: **C915286**

1. What is New York's Brownfield Cleanup Program?

New York's Brownfield Cleanup Program (BCP) works with private developers to encourage the voluntary cleanup of contaminated properties known as "brownfields" so that they can be reused and developed. These uses include recreation, housing, and business.

A *brownfield* is any real property that is difficult to reuse or redevelop because of the presence or potential presence of contamination. A brownfield typically is a former industrial or commercial property where operations may have resulted in environmental contamination. A brownfield can pose environmental, legal, and financial burdens on a community. If a brownfield is not addressed, it can reduce property values in the area and affect economic development of nearby properties.

The BCP is administered by the New York State Department of Environmental Conservation (NYSDEC) which oversees Applicants that conduct brownfield site investigation and cleanup activities. An Applicant is a person who has requested to participate in the BCP and has been accepted by NYSDEC. The BCP contains investigation and cleanup requirements, ensuring that cleanups protect public health and the environment. When NYSDEC certifies that these requirements have been met, the property can be reused or redeveloped for the intended use.

For more information about the BCP, go online at: http://www.dec.ny.gov/chemical/8450.html .

2. Citizen Participation Activities

Why NYSDEC Involves the Public and Why It Is Important

NYSDEC involves the public to improve the process of investigating and cleaning up contaminated sites, and to enable citizens to participate more fully in decisions that affect their health, environment, and social well being. NYSDEC provides opportunities for citizen involvement and encourages early two-way communication with citizens before decision makers form or adopt final positions.

Involving citizens affected and interest in site investigation and cleanup programs is important for many reasons. These include:

• Promoting the development of timely, effective site investigation and cleanup programs that protect public health and the environment

- Improving public access to, and understanding of, issues and information related to a particular site and that site's investigation and cleanup process
- Providing citizens with early and continuing opportunities to participate in NYSDEC's site investigation and cleanup process
- Ensuring that NYSDEC makes site investigation and cleanup decisions that benefit from input that reflects the interests and perspectives found within the affected community
- Encouraging dialogue to promote the exchange of information among the affected/interested public, State agencies, and other interested parties that strengthens trust among the parties, increases understanding of site and community issues and concerns, and improves decision making.

This Citizen Participation (CP) Plan provides information about how NYSDEC will inform and involve the public during the investigation and cleanup of the site identified above. The public information and involvement program will be carried out with assistance, as appropriate, from the Applicant.

Project Contacts

Appendix A identifies NYSDEC project contact(s) to whom the public should address questions or request information about the site's investigation and cleanup program. The public's suggestions about this CP Plan and the CP program for the site are always welcome. Interested people are encouraged to share their ideas and suggestions with the project contacts at any time.

Locations of Reports and Information

The locations of the reports and information related to the site's investigation and cleanup program also are identified in Appendix A. These locations provide convenient access to important project documents for public review and comment. Some documents may be placed on the NYSDEC web site. If this occurs, NYSDEC will inform the public in fact sheets distributed about the site and by other means, as appropriate.

Site Contact List

Appendix B contains the site contact list. This list has been developed to keep the community informed about, and involved in, the site's investigation and cleanup process. The site contact list will be used periodically to distribute fact sheets that provide updates about the status of the project. These will include notifications of upcoming activities at the site (such as fieldwork), as well as availability of project documents and announcements about public comment periods. The site contact list includes, at a minimum:

- chief executive officer and planning board chairperson of each county, city, town and village in which the site is located;
- residents, owners, and occupants of the site and properties adjacent to the site;
- the public water supplier which services the area in which the site is located;
- any person who has requested to be placed on the site contact list;
- the administrator of any school or day care facility located on or near the site for purposes of posting and/or dissemination of information at the facility;
- location(s) of reports and information.

The site contact list will be reviewed periodically and updated as appropriate. Individuals and organizations will be added to the site contact list upon request. Such requests should be submitted to the NYSDEC project contact(s) identified in Appendix A. Other additions to the site contact list may be made at the discretion of the NYSDEC project manager, in consultation with other NYSDEC staff as appropriate.

CP Activities

The table at the end of this section identifies the CP activities, at a minimum, that have been and will be conducted during the site's investigation and cleanup program. The flowchart in Appendix D shows how these CP activities integrate with the site investigation and cleanup process. The public is informed about these CP activities through fact sheets and notices distributed at significant points during the program. Elements of the investigation and cleanup process that match up with the CP activities are explained briefly in Section 5.

- Notices and fact sheets help the interested and affected public to understand contamination issues related to a site, and the nature and progress of efforts to investigate and clean up a site.
- Public forums, comment periods and contact with project managers provide opportunities
 for the public to contribute information, opinions and perspectives that have potential to
 influence decisions about a site's investigation and cleanup.

The public is encouraged to contact project staff at any time during the site's investigation and cleanup process with questions, comments, or requests for information.

This CP Plan may be revised due to changes in major issues of public concern identified in Section 3 or in the nature and scope of investigation and cleanup activities. Modifications may include additions to the site contact list and changes in planned citizen participation activities.

Technical Assistance Grant

NYSDEC must determine if the site poses a significant threat to public health or the environment. This determination generally is made using information developed during the investigation of the site, as described in Section 5.

If the site is determined to be a significant threat, a qualifying community group may apply for a Technical Assistance Grant (TAG). The purpose of a TAG is to provide funds to the qualifying group to obtain independent technical assistance. This assistance helps the TAG recipient to interpret and understand existing environmental information about the nature and extent of contamination related to the site and the development/implementation of a remedy.

An eligible community group must certify that its membership represents the interests of the community affected by the site, and that its members' health, economic well-being or enjoyment of the environment may be affected by a release or threatened release of contamination at the site.

For more information about TAGs, go online at http://www.dec.ny.gov/regulations/2590.html

Note: The table identifying the citizen participation activities related to the site's investigation and cleanup program follows on the next page:

Citizen Participation Requirements (Activities)	Timing of CP Activity(ies)		
Application Process:			
 Prepare site contact list Establish document repositories	At time of preparation of application to participate in the BCP.		
 Publish notice in Environmental Notice Bulletin (ENB) announcing receipt of application and 30-day public comment period Publish above ENB content in local newspaper Mail above ENB content to site contact list Conduct 30-day public comment period 	When NYSDEC determines that BCP application is complete. The 30-day public comment period begins on date of publication of notice in ENB. End date of public comment period is as stated in ENB notice. Therefore, ENB notice, newspaper notice, and notice to the site contact list should be provided to the public at the same time.		
After Execution of Brownfield Site Cleanup Agreement:			
Prepare Citizen Participation (CP) Plan	Before start of Remedial Investigation		
Before NYSDEC Approves Remedial Investigation (RI) Work Plan:			
 Distribute fact sheet to site contact list about proposed RI activities and announcing 30-day public comment period about draft RI Work Plan Conduct 30-day public comment period 	Before NYSDEC approves RI Work Plan. If RI Work Plan is submitted with application, public comment periods will be combined and public notice will include fact sheet. Thirty-day public comment period begins/ends as per dates identified in fact sheet.		
After Applicant Completes Remedial Investigation:			
Distribute fact sheet to site contact list that describes RI results	Before NYSDEC approves RI Report		
Before NYSDEC Approves Remedial Work Plan (RWP):			
 Distribute fact sheet to site contact list about proposed RWP and announcing 45-day public comment period Public meeting by NYSDEC about proposed RWP (if requested by affected community or at discretion of NYSDEC project manager) 	Before NYSDEC approves RWP. Forty-five day public comment period begins/ends as per dates identified in fact sheet. Public meeting would be held within the 45-day public comment period.		
Conduct 45-day public comment period			
Before Applicant Starts Cleanup Action:			
Distribute fact sheet to site contact list that describes upcoming cleanup action	Before the start of cleanup action.		
After Applicant Completes Cleanup Action:			
 Distribute fact sheet to site contact list that announces that cleanup action has been completed and that summarizes the Final Engineering Report Distribute fact sheet to site contact list announcing issuance of Certificate of Completion (COC) 	At the time NYSDEC approves Final Engineering Report. These two fact sheets are combined if possible if there is not a delay in issuing the COC.		

3. Major Issues of Public Concern

This section of the CP Plan identifies major issues of public concern that relate to the site. Additional major issues of public concern may be identified during the course of the site's investigation and cleanup process.

The site is currently occupied by one vacant commercial structure and parking lot. Based on information reviewed to data, soil at the site is known to be contaminated with petroleum-related chemicals. Based on the historic on-site automotive repair, auto body repair, and gasoline station operations, additional contaminants suspected to be present in on-site soil and/or groundwater include solvents (chemicals used as dissolving agents) and polychlorinated biphenyls (PCBs). The extent and the severity of the contamination are currently unknown; as such, there is the potential that the contamination has impacted adjacent/neighboring properties, which include residences. This may present a public health risk to adjacent/neighboring property owners and residents if they were to come into contact with contaminated soil or vapors. Groundwater in the area of the site is not used for potable purposes; therefore, any contaminated groundwater which may be present is not a major issue of public concern unless it is contributing to the migration of contaminated vapors off-site.

The site is located in highly developed residential and commercial area. The continued presence of the site as a vacant property with known contamination may affect local residents and property owners by negatively impacting local property values, business, and economic redevelopment.

4. Site Information

Appendix C contains a map identifying the location of the site.

Site Description

The site is located at 945 Kenmore Avenue in the Town of Tonawanda, Erie County, New York. The site measures approximately 0.552 acres and is located in a highly developed, suburban, residential and commercial area north of the City of Buffalo. Properties adjacent to the site include the following:

- 15 Irving Terrace, Tonawanda: Private Residence (residential)
- 18 Fairmount Street, Tonawanda: Private Residence (residential)
- 15 Fairmount Street, Tonawanda: Private Residence (residential)
- 919 Kenmore Avenue, Tonawanda: Law Offices of David F. Butterini (commercial)
- 914 Kenmore Avenue, Buffalo: Yum My Thai [restaurant] and apartments (commercial and residential)
- 924 Kenmore Avenue, Buffalo: Kenmore Eye Care (commercial)
- 926 Kenmore Avenue, Buffalo: Undeveloped Land (commercial)
- 932 Kenmore Avenue, Buffalo: Direct TV and apartments (commercial and residential)

- 938 Kenmore Avenue, Buffalo: Sinatra's [restaurant] and apartments (commercial and residential)
- 948 Kenmore Avenue, Buffalo: George Palmer Studio (commercial)
- 956 Kenmore Avenue, Buffalo: Kenmore Quality Care Dentistry, ALT Systems, Taoist Tai Chi Society, A.B.C.S., and SEIU 1199 Upstate (commercial)
- 959 Kenmore Avenue, Tonawanda: Hanley Orthodontics (commercial)
- 20 Irving Terrace, Tonawanda: Private Residence (residential)

History of Site Use, Investigation, and Cleanup

The site is a commercial lot currently developed with one vacant commercial structure that was constructed in 1949. The site formerly included an additional commercial structure that was constructed in 1947 and demolished in 2012. The concrete slab from this former structure remains on-site. According to information reviewed to date, the site was utilized as a gasoline station from at least 1950 to 1986 and as an automotive repair facility from at least 1958 to 2010, which included automotive body repair work from at least 1994 to 2010. There were at least four pump islands on-site and at least six underground storage tanks (USTs), two of which are still present on-site. Much of this information was included in a "research study" of the site (Phase I Environmental Site Assessment report dated August 2010), municipal records, NYSDEC records, library records, and a site inspection performed by Lender Consulting Services, Inc. in 2014.

From 1986 to 2013, five "spill incidents" were reported to the NYSDEC as a result of gasoline odors, a petroleum-type sheen, and/or floating petroleum product discovered in soil during UST removals, utility work, and demolition of the former building. Based on these spill incidents, soil on-site is known to be contaminated with petroleum compounds. Based on the previous gasoline station and automotive repair operations on-site, soil and/or groundwater on-site are suspected to be also contaminated with solvents (chemicals used as dissolving agents) and polychlorinated biphenyls (PCBs). There is health risks associated with these chemicals; however, to date, health risks associated with the site have not been identified. Although four out of the five spill incidents noted above have been given the status of "no further work" by the NYSDEC, no records have been uncovered indicating that the contamination discovered in these spill incidents has been cleaned up to the point of meeting current environmental standards.

5. Investigation and Cleanup Process

Application

The Applicant has applied for and been accepted into New York's Brownfield Cleanup Program as a Volunteer. This means that the Applicant was not responsible for the disposal or discharge of the contaminants or whose ownership or operation of the site took place after the discharge or disposal of the contaminants. The Volunteer must fully characterize the nature and extent of contamination on-site, and must conduct a qualitative exposure assessment, a process that characterizes the actual or potential exposures of people, fish, and wildlife to contaminants on the site and to contamination

that has migrated from the site.

The Applicant in its Application proposes that the site will be used for restricted purposes.

To achieve this goal, the Applicant will conduct investigation and cleanup activities at the site with oversight provided by NYSDEC. The Brownfield Cleanup Agreement executed by NYSDEC and the Applicant sets forth the responsibilities of each party in conducting these activities at the site.

Investigation

The Applicant will conduct an investigation of the site officially called a "remedial investigation" (RI). This investigation will be performed with NYSDEC oversight. The Applicant must develop a remedial investigation workplan, which is subject to public comment.

The site investigation has several goals:

- 1) define the nature and extent of contamination in soil, surface water, groundwater and any other parts of the environment that may be affected;
- 2) identify the source(s) of the contamination;
- 3) assess the impact of the contamination on public health and the environment; and
- 4) provide information to support the development of a proposed remedy to address the contamination or the determination that cleanup is not necessary.

When the investigation is complete, the Applicant will prepare and submit a report that summarizes the results. This report also will recommend whether cleanup action is needed to address site-related contamination. The investigation report is subject to review and approval by NYSDEC.

NYSDEC will use the information in the investigation report to determine if the site poses a significant threat to public health or the environment. If the site is a Asignificant threat, it must be cleaned up using a remedy selected by NYSDEC from an analysis of alternatives prepared by the Applicant and approved by NYSDEC. If the site does not pose a significant threat, the Applicant may select the remedy from the approved analysis of alternatives.

Remedy Selection

When the investigation of the site has been determined to be complete, the project likely would proceed in one of two directions:

1. The Applicant may recommend in its investigation report that no action is necessary at the site. In this case, NYSDEC would make the investigation report available for public comment for 45 days. NYSDEC then would complete its review, make any necessary revisions, and, if appropriate, approve the investigation report. NYSDEC would then issue a Certificate of Completion (described below) to the Applicant.

2. The Applicant may recommend in its investigation report that action needs to be taken to address site contamination. After NYSDEC approves the investigation report, the Applicant may then develop a cleanup plan, officially called a Remedial Work Plan. The Remedial Work Plan describes the Applicant's proposed remedy for addressing contamination related to the site.

When the Applicant submits a proposed Remedial Work Plan for approval, NYSDEC would announce the availability of the proposed plan for public review during a 45-day public comment period.

Cleanup Action

NYSDEC will consider public comments, and revise the draft cleanup plan if necessary, before approving the proposed remedy. The New York State Department of Health (NYSDOH) must concur with the proposed remedy. After approval, the proposed remedy becomes the selected remedy.

The Applicant may then design and perform the cleanup action to address the site contamination. NYSDEC and NYSDOH oversee the activities. When the Applicant completes cleanup activities, it will prepare a final engineering report that certifies that cleanup requirements have been achieved or will be achieved within a specific time frame. NYSDEC will review the report to be certain that the cleanup is protective of public health and the environment for the intended use of the site.

Certificate of Completion

When NYSDEC is satisfied that cleanup requirements have been achieved or will be achieved for the site, it will approve the final engineering report. NYSDEC then will issue a Certificate of Completion (COC) to the Applicant. The COC states that cleanup goals have been achieved, and relieves the Applicant from future liability for site-related contamination, subject to certain conditions. The Applicant would be eligible to redevelop the site after it receives a COC.

Site Management

Site management is the last phase of the site cleanup program. This phase begins when the COC is issued. Site management may be conducted by the Applicant under NYSDEC oversight, if contamination will remain in place. Site management incorporates any institutional and engineering controls required to ensure that the remedy implemented for the site remains protective of public health and the environment. All significant activities are detailed in a Site Management Plan.

An institutional control is a non-physical restriction on use of the site, such as a deed restriction that would prevent or restrict certain uses of the property. An institutional control may be used when the cleanup action leaves some contamination that makes the site suitable for some, but not all uses.

An engineering control is a physical barrier or method to manage contamination. Examples include: caps, covers, barriers, fences, and treatment of water supplies.

Site management also may include the operation and maintenance of a component of the remedy, such as a system that is pumping and treating groundwater. Site management continues until NYSDEC determines that it is no longer needed.

Appendix A Project Contacts and Locations of Reports and Information

Project Contacts

For information about the site's investigation and cleanup program, the public may contact any of the following project staff:

New York State Department of Environmental Conservation (NYSDEC):

Mr. Timothy Dieffenbach

Project Manager NYSDEC Region 9

Division of Environmental Remediation

270 Michigan Avenue, Buffalo, NY

(716) 851-7220

Ms. Kristen Davidson

Citizen Participation Specialist

NYSDEC Region 9

270 Michigan Avenue, Buffalo, NY

(716) 851-7220

New York State Department of Health (NYSDOH):

Ms. Renata Ockerby Project Manager NYSDOH Empire State Plaza, Corning Tower Room 1787 Albany, NY (518) 402-7860

Locations of Reports and Information

The facilities identified below are being used to provide the public with convenient access to important project documents:

Kenmore Public Library

160 Delaware Road, Kenmore, New York

Attn: Ms. Dorinda Darden Phone: (716) 873-2842

Hours: Sunday: 12:00 PM - 5:00 PM

Monday: 10:00 AM – 6:00 PM Tuesday: 10:00 AM – 9:00 PM Wednesday: 10:00 AM – 9:00 PM Thursday: 10:00 AM – 9:00 PM Friday: 10:00 AM – 5:00 PM Saturday: 10:00 AM – 5:00 PM **NYSDEC Region 9**

270 Michigan Avenue, Buffalo, New York

Attn: Mr. Timothy Dieffenbach

Phone: (716) 851-7220

Hours: Monday-Friday: 8:30 AM – 4:45 PM

(call for appointment)

Appendix B Site Contact List

Erie County Government

Mr. Mark Poloncarz, Erie County Executive 95 Franklin Street, 16th Floor Buffalo, New York 14202 (716) 858-8500

Mr. Brendan R. Mehaffy, Executive Director Office of Strategic Planning 901 City Hall Buffalo, New York 14202 (716) 851-4769

City of Tonawanda Government

Mr. Rick Davis, Mayor 200 Niagara Street Tonawanda, New York 14150 (716) 695-1800

Mr. Joseph Warthling, Superintendent of Public Works 200 Niagara Street Tonawanda, New York 14150 (716) 695-1800

Mr. Kevin A. Rank, Building Inspector 200 Niagara Street Tonawanda, New York 14150 (716) 695-1806

Town of Tonawanda Government

Mr. Anthony F. Caruana, Town Supervisor 2919 Delaware Avenue, Room 11 Kenmore, New York 14217 (716) 877-8804

Mr. Carl R. Heimiller, Supervising Code Enforcement Officer 525 Belmont Avenue Buffalo, New York 14223 (716) 877-8801

Mr. James Hartz, Director of Community Development 169 Sheridan Parkside Drive Tonawanda, New York 14150 (716) 871-8847

Public Water Supply

Erie County Water Authority 295 Main Street, Room 350 Buffalo, New York 14203

City of Buffalo Government

Mr. Byron Brown, Mayor 201 City Hall Buffalo, New York 14202 (716) 851-4841

Mr. James K. Morrell Chairman of the Planning Board 901 City Hall Buffalo, New York 14202 (716) 851-5082

Village of Kenmore Government

Mr. Patrick Mang, Mayor 2919 Delaware Avenue Kenmore, New York 14217 (716) 873-5700

Mr. Andrew Mang, Superintendent of Public Works 2378 Elmwood Avenue Kenmore, New York 14217 (716) 875-0527

Mr. Michael D. Berns, Building Inspector Kenmore Municipal Building – Room 17 2919 Delaware Avenue Kenmore, New York 14217 (716) 873-5700

Nearby Schools

St. Joseph's Collegiate Institute Mr. Robert T. Scott, President 845 Kenmore Avenue Buffalo, New York 14223 (716) 874-4024 extension 101

CA Lindbergh Elementary School Mr. Michael Muscarella, Principal 184 Irving Terrace Kenmore, New York 14223 (716) 874-8410

St. John the Baptist School Ms. Cynthia Jacobs, Principal 1085 Englewood Avenue Kenmore, New York 14223 (716) 877-6401

Kenmore West High School

(716) 849-8444

Local News Media

The Buffalo News One News Plaza, P.O. Box 10 Buffalo, New York 14240 (716) 849-4444

Document Repository

Kenmore Public Library
Ms. Dorinda Darden, Director
160 Delaware Road
Kenmore, New York 14217 (716) 873-2842

Nearby Schools (continued)

North Park Middle Academy Ms. Shanie Keelean, Principal 780 Parkside Avenue Buffalo, New York 14216 (716) 816-3440

Tapestry Charter School
Ms. Lynn Seagren Bass, High School Principal
Ms. Christina Lesh, K-8 Principal
65 Great Arrow Avenue
Buffalo, New York 14216
(716) 204-5883 [high school]
(716) 332-0754 [K-8]

Nichols School Mr. Bill Clough, Head of School 1250 Amherst Street Buffalo, New York 14216 (716) 332-6325

Ben Franklin Elementary School Ms. Patricia Kosis, Principal 500 Parkhurst Boulevard Buffalo, New York 14223 (716) 874-8415

Elmwood Franklin School Fred Acquavita, Head of School 104 New Amsterdam Avenue Buffalo, New York 14216 (716) 877-5035 Mr. Dean R. Johnson, Principal 33 Highland Parkway Buffalo, New York 14223 (716) 874-8401

Kenmore Middle School Ms. Elaine M. Thomas, Principal 155 Delaware Road Kenmore, New York 14217 (716) 874-8400

Nearby Schools (continued)

Bennett High School Dr. Terry Ross, Principal 2885 Main Street Buffalo, New York 14214 (716) 816-4250

Frederick Law Olmstead School Mr. Michael Gruber, Ed.D., Principal 319 Suffolk Street Buffalo, New York 14215 (716) 816-4330

Buffalo United Charter School Ms. Tammy Messmer, Principal 325 Manhattan Avenue Buffalo, New York 14214 (716) 835-9862

Ben Franklin Middle School Mr. Kevin Kruger, Principal 540 Parkhurst Boulevard Buffalo, New York 14223 (716) 874-8404

Stanley G. Falk School Ms. Lori Hammond, Principal 1 Cambridge Street Buffalo, New York 14223 (716) 836-7566

Public School 81 Mr. Robert Clemens, Principal 140 Tacoma Avenue Buffalo, New York 14216 (716) 816-4060

Nearby Day Care/Pre-K Facilities / Nursery Schools

Northmore Nursery School Carol Puntoriero, Director 2771 Delaware Avenue Kenmore, New York 14217 (716) 876-6282

Child's Creative Development Center Ms. Rebecca and Jodi Gademsky, Co-Directors 138 Delaware Street Tonawanda, New York 14150 (716) 693-0234

Kids' Kampus Too! Child Care Center Ms. Jane Rozek, Owner 300 Wendel Avenue Buffalo, New York 14223 (716) 831-9900

Nearby Day Care/Pre-K Facilities / Nursery Schools (continued)

North Park Community Preschool Ms. Judy Polowy, Director 310 Starin Avenue Buffalo, New York 14216 (716) 836-0660

EduKids Child Care Center Ms. Sara Ryan Kane, Director 1350 Hertel Avenue Buffalo, New York 14216 (716) 332-9500

My Kids Child Care Center Ms. Theresa Sanders, Owner 3012 Main Street Buffalo, New York 14214 (716) 837-7280



Erie County On-Line Mapping Application

Appendix C Site Location Map

Streets and Highways

Local Road
Parcels

2011_bdy

Municipal Boundaries

Legend



aerial imagery

dated 2011

This map is a user generated static output from an Internet mapping site and is for reference only. Data layers that appear on this map may or may not be

accurate, current, or otherwise reliable.

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Appendix D- Brownfield Cleanup Program Process

