## SECTION II INVENTORY OF EXISTING RESOURCES, FACILITIES, SYSTEMS AND USE

## A. Inventory of Natural Resources

1. Physical Resources

## a. Geology

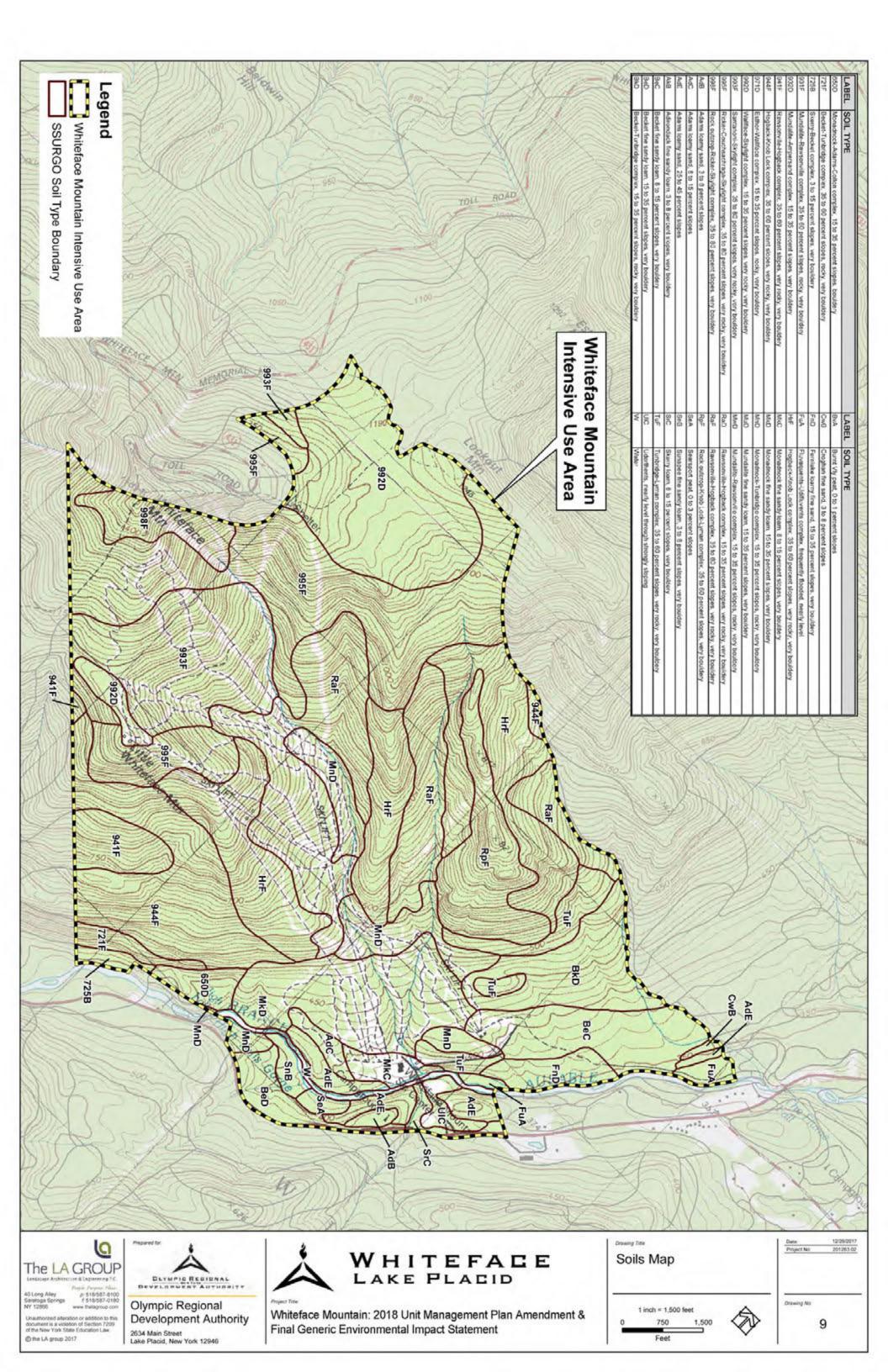
Whiteface Mountain is situated in the High Peaks Region of the Central Highlands in the Adirondack Mountains. Most of Whiteface Mountain is underlaid by anorthositic bedrock thinly mantled by a layer of gravelly and bouldery soil. The soil on the upper portion of the mountain (above approximately 2,000 feet) consists primarily of weathered fragments of bedrock (hard crystalline, anorthositic, igneous rock). There is very little glacial till and the unconsolidated deposits are very thin. The soil of the lower area consists principally of shallow glacial till, varying up to a possible thickness of ten feet, mantling the same kind of anorthositic bedrock. In the valley bottom, sandy and gravelly outwash deposits are fairly common.

A past history of landslides on the mountain necessitates careful site selection for any future development. Those areas of the mountain which have exhibited major landslides ("the slides" at Whiteface) are located within the areas of a steep walled cirque, whereas trail development lies on the outer flanks of the mountain. Within the cirque, located below the Memorial Highway, the relatively smooth rock surface has allowed slippage of the overburden. On the outer flanks, the rock surface is sufficiently irregular to hold the overburden in place.

## b. Soils

Whiteface Mountain is characterized by poorly or incompletely developed soils. The natural fertility of the soils is low. Soils found in this area are generally much younger and less fertile than soils found in other parts of New York State. In areas of steep slopes, which occur at high elevations, the soil is two inches in depth or less. The high altitude of this area tends to retard those biochemical processes which form soil. Consequently, the soils and associated ecosystems which predominate in this area are particularly vulnerable to damage by trail construction and other human activity.

See **Figure 9**, **Soils** Map, for the distribution of soils on Whiteface. **Table 2**, Soil Types, lists the soils present.



# Table 2 Soil Types

Map Symbol	Soil Series Name	Map Symbol	Soil Series Name
650D	Monadnock-Adams-Colton complex, 15-35% slopes, bouldery	BvA	Burnt Vly peat, 0-1%
721F	Becket-Turnbridge complex, 35-60%, rocky, very bouldery	CwB	Croghan fine sand, 3-8%
725B	Skerry-Becket complex 3- 15%, very bouldery	FnD	Fernlake loamy fine sand, 15-35%, very bouldery
931F	Mundalite-Rowasonville complex, 35-60%, rocky, very bouldery	FuA	Fluviquents- Unifluvaquents complex, frequently flooded, nearly level
932D	Mundalite-Ampersand complex, 15-35%, very bouldery	HrF	Hogback-Knob Lock complex, 35-60%, very rocky, very bouldery
941F	Rawsonville-Hogback complex, 35-60%, very rocky very bouldery	MkC	Monadnock fine sandy loam, 8-15%, very bouldery
944F	Hogback - Knob Lock complex, 35-60%, very rocky, very bouldery	MkD	Monadnock fine sandy loam, 15-35%, rocky, very bouldery
971D	Esther -Wallface complex, 15-35%, rocky, very bouldery	MnD	Monadnock-Turnbridge complex, 15-35%, rocky very bouldery
992D	Wallface-Skylight complex, 15-35%, very rocky, very bouldery	MuD	Mundalite fine sandy loam, 15-35%, rocky, very bouldery
993F	Santanoni-Skylight complex, 35-80% slopes, very bouldery	MwD	Mundalite Rawsonville complex, 15-35%, very rocky, very bouldery
995F	Ricker-Couchsachraga complex, 35-80%, very rocky, very bouldery	RaD	Rawsonville-Hogback complex, 15-35%, very rocky, very bouldery
998F	Rock outcrop-Ricker-Skylight complex, 35-80%, very bouldery	RaF	Rawsonville-Hogback complex, 35-60%, very bouldery
AdB	Adams loamy sand, 3-8%	RpF	Rock outcrop - Knob Lock- Lyman complex, 35-60%, very bouldery
AdC	Adams loamy sand, 8-15%	SeA	Searsport peat, 0-3%
AdE	Adams loamy sand 25-45%	SnB	Sunapee fine sandy loam, 3-8%, very bouldery
AkB	Adirondack fine sandy load, 3-8%, very bouldery	SrC	Skerry fine sandy loam, 8- 15%, very bouldery

BeC	Becket fine sandy loam, 8- 15%, very bouldery	TuF	Turnbridge Lyman complex, 35-70%, very rocky, very bouldery
BeD	Becket fine sandy loam 15- 35%, very bouldery	UIC	Udorthents, nearly level through strongly sloping
BkD	Becket-Tunbridge complex, 15-35%, rocky, very bouldery		

Two of the important soil characteristics that need to be given consideration are the susceptibility of soils to erosion and the depth to bedrock in the soils at Whiteface.

Table 8 in the Soils Survey of Essex County provides data on potential hazard of forest off-road or off-trail soil erosion. This is a good measure of erosion potential of soils that become exposed during construction at Whiteface. **Table 3**, Soil Erosion Potential, rates the erosion potential of soils at Whiteface from slight to severe.

Table 3
Soil Erosion Potential

Map Symbol	Soil Series Name	Erosion Potential	Map Symbol	Soil Series Name	Erosion Potential
650D	Monadnock-Adams-Colton complex, 15-35% slopes, bouldery	Moderate	BvA	Burnt Vly peat, 0-1%	Slight
721F	Becket-Turnbridge complex, 35-60%, rocky, very bouldery	Severe	CwB	Croghan fine sand, 3-8%	Slight
725B	Skerry-Becket complex 3- 15%, very bouldery	Slight	FnD	Fernlake loamy fine sand, 15-35%, very bouldery	Moderate
931F	Mundalite-Rowasonville complex, 35-60%, rocky, very bouldery	Severe	FuA	Fluviquents-Unifluvaquents complex, frequently flooded, nearly level	Slight
932D	Mundalite-Ampersand complex, 15-35%, very bouldery	Moderate	HrF	Hogback-Knob Lock complex, 35-60%, very rocky, very bouldery	Severe
941F	Rawsonville-Hogback complex, 35-60%, very rocky very bouldery	Severe	MkC	Monadnock fine sandy loam, 8-15%, very bouldery	Slight
944F	Hogback - Knob Lock complex, 35-60%, very rocky, very bouldery	Severe	MkD	Monadnock fine sandy loam, 15-35%, rocky, very bouldery	Moderate
971D	Esther -Wallface complex, 15-35%, rocky, very bouldery	Moderate	MnD	Monadnock-Turnbridge complex, 15-35%, rocky very bouldery	Moderate

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992D	Wallface-Skylight complex, 15-35%, very rocky, very bouldery	Moderate	MuD	Mundalite fine sandy loam, 15-35%, rocky, very bouldery	Moderate
993F	Santanoni-Skylight complex, 35-80% slopes, very bouldery	Severe	MwD	Mundalite Rawsonville complex, 15-35%, very rocky, very bouldery	Moderate
995F	Ricker-Couchsachraga complex, 35-80%, very rocky, very bouldery	Severe	RaD	Rawsonville-Hogback complex, 15-35%, very rocky, very bouldery	Moderate
998F	Rock outcrop-Ricker- Skylight complex, 35-80%, very bouldery	Severe	RaF	Rawsonville-Hogback complex, 35-60%, very bouldery	Severe
AdB	Adams loamy sand, 3-8%	Slight	RpF	Rock outcrop - Knob Lock- Lyman complex, 35-60%, very bouldery	Severe
AdC	Adams loamy sand, 8-15%	Slight	SeA	Searsport peat, 0-3%	Slight
AdE	Adams loamy sand 25-45%	Moderate	SnB	Sunapee fine sandy loam, 3-8%, very bouldery	Slight
AkB	Adirondack fine sandy load, 3-8%, very bouldery	Slight	SrC	Skerry fine sandy loam, 8- 15%, very bouldery	Slight
BeC	Becket fine sandy loam, 8- 15%, very bouldery	Slight	TuF	Turnbridge Lyman complex, 35-70%, very rocky, very bouldery	Severe
BeD	Becket fine sandy loam 15- 35%, very bouldery	Slight	UIC	Udorthents, nearly level through strongly sloping	Variable
BkD	Becket-Tunbridge complex, 15-35%, rocky, very bouldery	Moderate			

Construction activities that require excavation in areas of soils with shallow depth to bedrock can require blasting of the underlying bedrock. Generally speaking, the soils at lower elevation in the Intensive Use Area have deeper bedrock. The following are the depths at which bedrock is typically present in the soils at Whiteface.

Table 4
Depth to Bedrock

Map Symbol	Soil Series Name	Bedrock Depth (in.)	Map Symbol	Soil Series Name	Bedrock Depth (in.)
650D	Monadnock-Adams-Colton complex, 15-35% slopes, bouldery	>72	BvA	Burnt Vly peat, 0-1%	>72
721F	Becket-Turnbridge complex, 35-60%, rocky, very bouldery	27->72	CwB	Croghan fine sand, 3-8%	>72
725B	Skerry-Becket complex 3- 15%, very bouldery	>72	FnD	Fernlake loamy fine sand, 15- 35%, very bouldery	>72

Map Symbol	Soil Series Name	Bedrock Depth (in.)	Map Symbol	Soil Series Name	Bedrock Depth (in.)
931F	Mundalite-Rowasonville complex, 35-60%, rocky, very bouldery	25->72	FuA	Fluviquents-Unifluvaquents complex, frequently flooded, nearly level	>72
932D	Mundalite-Ampersand complex, 15-35%, very bouldery	>72	HrF	Hogback-Knob Lock complex, 35-60%, very rocky, very bouldery	9-14
941F	Rawsonville-Hogback complex, 35-60%, very rocky very bouldery	14-25	MkC	Monadnock fine sandy loam, 8- 15%, very bouldery	>72
944F	Hogback - Knob Lock complex, 35-60%, very rocky, very bouldery	14-25	MkD	Monadnock fine sandy loam, 15-35%, rocky, very bouldery	>72
971D	Esther -Wallface complex, 15-35%, rocky, very bouldery	38->72	MnD	Monadnock-Turnbridge complex, 15-35%, rocky very bouldery	27->72
992D	Wallface-Skylight complex, 15-35%, very rocky, very bouldery	15-38	MuD	Mundalite fine sandy loam, 15- 35%, rocky, very bouldery	>72
993F	Santanoni-Skylight complex, 35-80% slopes, very bouldery	15-39	MwD	Mundalite Rawsonville complex, 15-35%, very rocky, very bouldery	25->72
995F	Ricker-Couchsachraga complex, 35-80%, very rocky, very bouldery	9-15	RaD	Rawsonville-Hogback complex, 15-35%, very rocky, very bouldery	14-25
998F	Rock outcrop-Ricker- Skylight complex, 35-80%, very bouldery	11-15	RaF	Rawsonville-Hogback complex, 35-60%, very bouldery	14-25
AdB	Adams loamy sand, 3-8%	>72	RpF	Rock outcrop - Knob Lock- Lyman complex, 35-60%, very bouldery	9
AdC	Adams loamy sand, 8-15%	>72	SeA	Searsport peat, 0-3%	>72
AdE	Adams loamy sand 25-45%	>72	SnB	Sunapee fine sandy loam, 3-8%, very bouldery	>72
AkB	Adirondack fine sandy load, 3-8%, very bouldery	>72	SrC	Skerry fine sandy loam, 8-15%, very bouldery	>72
BeC	Becket fine sandy loam, 8- 15%, very bouldery	>72	TuF	Turnbridge Lyman complex, 35-70%, very rocky, very bouldery	18-27
BeD	Becket fine sandy loam 15- 35%, very bouldery	>72	UIC	Udorthents, nearly level through strongly sloping	>72
BkD	Becket-Tunbridge complex, 15-35%, rocky, very bouldery	27->72			

## c. Topography and Slope

Elevations within the Whiteface Mountain Intensive Use Area range from approximately 1,150 feet along the West Branch Ausable River to over 4,600 feet near the peak of Whiteface Mountain. See **Figure 10**, Topography.

Topography on the upper portion of Whiteface Mountain may be described as steep and rugged. See **Figure 11**, Slope Map. Slopes in excess of 50% are not unusual. Landslides in this area have occurred in the past exposing the "white" rock of the mountain. On the other hand, the lower elevations are characterized by grades ranging between 10% and 30% where trail construction for the lower ability level skiers can be carried out with relatively few restrictions.

## d. Water Resources

The Whiteface Mountain Ski Center is bordered on the east by the West Branch of the Ausable River and is located within the Lake Champlain drainage basin. There is one tributary to the West Branch of the Ausable River and four sub-tributaries located within the Whiteface boundaries. Eventually, surface water from Whiteface drains via the main tributary into the West Branch of the Ausable River. See **Figure 12**, Surface Water and Wetland Resources, for the locations of these tributaries and subtributaries on Whiteface Mountain.

The portion of the West Branch of the Ausable River which is within the Intensive Use Area is designated within the State's Wild, Scenic and Recreational Rivers System as a Recreational River.

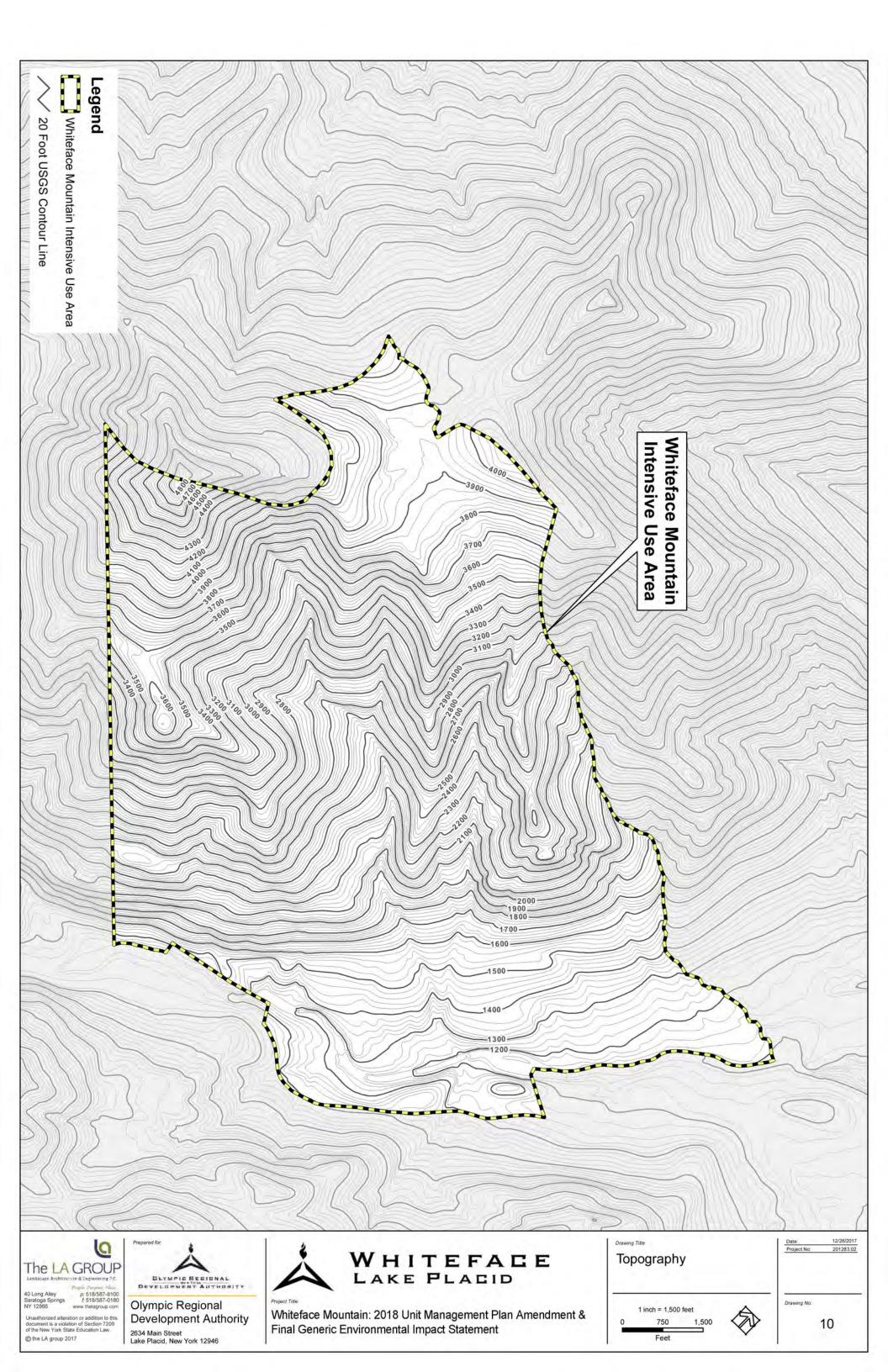
Flow monitoring of the West Branch of the Ausable River has been implemented to minimize the snowmaking water withdrawal impacts to the river's aquatic ecology and to properly manage the coldwater fishery during times of low flow.

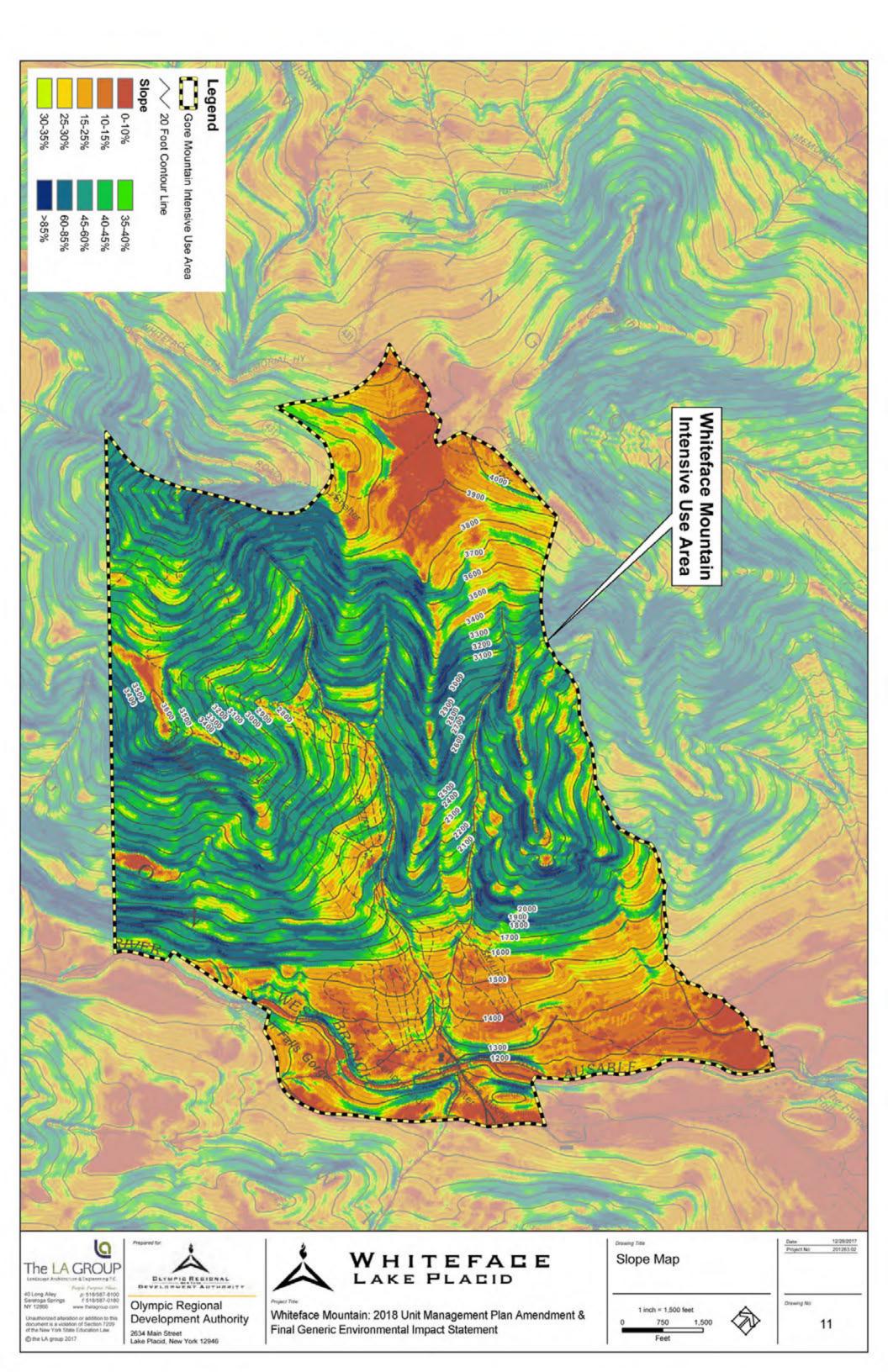
An operational plan has been developed in conjunction with the NYSDEC and formalized in a Cooperative Agreement between the two organizations to ensure snowmaking operations will not adversely affect the river environment (See **Appendix 3**, Snowmaking Withdrawal Cooperative Agreement).

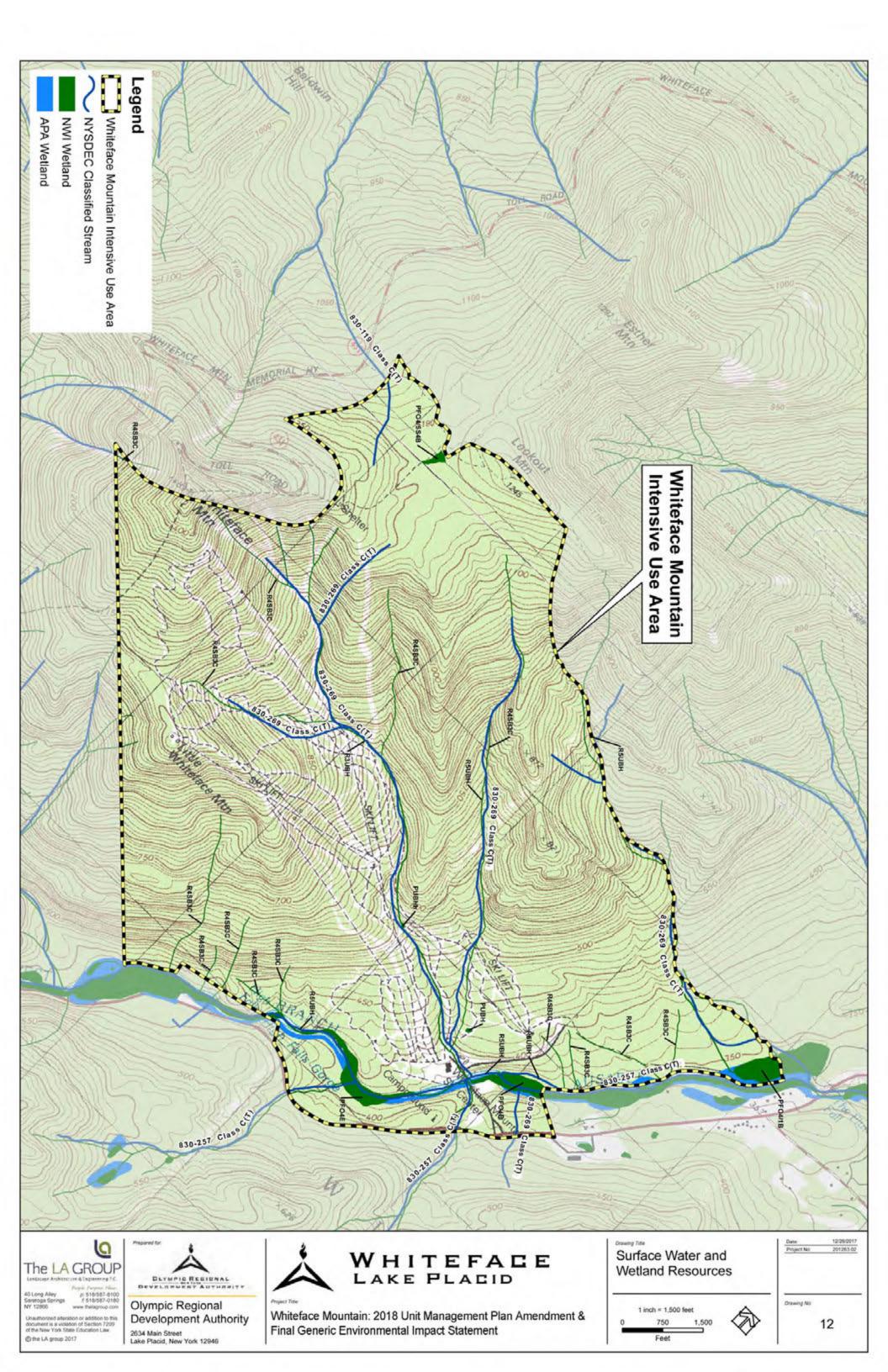
## e. Wetlands

**Figure 12**, Surface Water and Wetland Resources, shows the wetlands mapped by the Adirondack Park Agency.

The Adirondack Park Agency (APA) official wetlands map was confirmed to be accurate based on file review and observations of the site. In the course of preparation of the previous Unit Management Plan, APA Resource Analysis staff were consulted and visited the sites in question for confirmation.







The wetlands identified by the APA as being under their jurisdiction are also under the jurisdiction of the US Army Corps of Engineers (ACOE). In addition, the ACOE exercises jurisdiction over other "waters of the United States," including the West Branch of the Ausable River and the small streams that drain the Whiteface Intensive Use Area, as well as pockets of riparian wetland that exist along these streams. These riparian wetlands are, in general, too small to identify on a small-scale map as in Figure 12. The area of the West Branch of the Ausable River within the Ski Center boundaries is approximately 11.8 acres.

Freshwater wetlands comprise approximately 0.5% of the Whiteface Mountain Intensive Use Area total acreage. The Adirondack Park Agency has mapped approximately 13.2 acres of freshwater wetlands within the boundaries of the Ski Center. Most of these wetlands are located in areas remote from any roads, ski trails or ski facilities. However, there is one small forested coniferous wetland with a value rating of 2 located near parking lot #3 which is adjacent to the West Branch of the Ausable River. The placement of downhill ski slopes and the construction of various support facilities have not disturbed nor affected the wetlands.

## f. Climate and Air Quality

The Lake Placid area has a humid continental climate with severe winters, no dry season, warm summers and strong seasonality. According to the Holdridge life zones system of bioclimatic classification, the Lake Placid area is situated in or near the boreal wet forest biome.

The following climate information was taken from the Soil Survey for Essex County (USDA NRCS, 2010) that provides climate data, including data from NRCS Lake Placid 2S climate station.

## Temperature (F)

Average Daily Maximum = 52.3 Average Daily Minimum = 29.6 Winter Average = 18.1 Summer Average = 62.2 Average Annual = 40.9

# Precipitation (in.)

Mean Annual = 39.65 Average Seasonal Snowfall = 115.2

The following table provides a summary of natural snowfall that has fallen at Whiteface for the last 8 ski seasons (November to March). (data source: <a href="https://www.onthesnow.com/new-york/whiteface-mountain-resort/historical-snowfall.html">https://www.onthesnow.com/new-york/whiteface-mountain-resort/historical-snowfall.html</a>)

Table 5
Monthly Snowfall Totals (inches) at Whiteface Mountain

		16-17	15-16	14-15	13-14	12-13	11-12	10-11	09-10
	Nov	3	2	15	5	10	28	1	0
	Dec	57	16	25	26	39	7	44	20
	Jan	38	35	24	18	30	25	38	21
	Feb	47	17	40	34	36	22	46	54
	Mar	59	12	18	52	39	14	55	8
SUM		204	82	122	135	154	96	184	103
First		25-Nov	28-Nov	15-Nov	22-Nov	25-Nov	24-Nov	27-Nov	8-Dec

NYSDEC last reported on air quality attainment in the area in 2016. One of the monitoring station locations is at the base of Whiteface Mountain. Parameters monitored include sulfur dioxide and inhalable particulates (PM2.5). Monitored levels for these 2 parameters were well within federal air quality standards.

# 2. Biological Resources

## a. Vegetation

# (1) Plant Species

Whiteface Mountain hosts a wide variety of plant species. A list of the common species found in the UMP area is provided in **Table 6**, "Flora of the Whiteface Mountain Ski Center Area." Most of these species thrive throughout the Adirondack Park. However, due to ecological factors, change in climate, and man-made development, there are some species that warrant protection.

Table 6
Flora of the Whiteface Mountain Ski Center Area

Scientific Name	Common Name
Trees	
Abies balsamea	balsam fir
Acer rubrum	red maple
Acer saccharum	sugar maple
Betula alleghaniensis	yellow birch
Betula cordifolia	mountain paper birch
Betula papyrifera	paper birch
Fagus grandifolia	American beech

Scientific Name	Common Nama
Scientific Name	Common Name
Osflya virginiana Picea rubens	hop hornbeam red spruce
Pinus resinosa	red pine
	•
Pinus strobus	white pine
Populus grandidentata	bigtooth aspen
Populus tremuloides	trembling aspen
Prunus serotina	black cherry
Quercus rubra	red oak
Salix nigra	black willow
Sorbus americana	mountain ash
Thuja occidentalis	northern white cedar
Tilia americana	basswood
Tsuga canadensis	hemlock
Shrubs and Small Trees	
Acer pensylvanicum	striped maple
Alnus incana ssp. rugosa	speckled alder
Clematis sp.	virgin's-bower
Comus sericea	red osier
Hamamelis virginiana	witch hazel
Rubus allegheniensis	northern blackberry
Rubus idaeus	red raspberry
Rubus odoratus	pink thimbleberry
Spiraea alba	meadow-sweet
Scientific Name	Common Name
Viburnum acerifolium	maple-leaf viburnum
Herbaceous Plants and Low \	Woody Plants
Apocynum sp.	dogbane
Aster puniceus	purple-stemmed aster
Athyrium filix-femina	lady fern
Calamagrostis canadensis	bluejoint grass
Carex crinita	sedge
Carex intumescens	sedge
Cichorium intybus	Chicory
Cinna latifolia	drooping woodreed
Coptis trifolia	gold thread
Cornus canadensis	bunchberry
D1yopteris carthusiana	spinulose wood fern
<u> </u>	•

Common Name
spotted Joe-Pye weed
white snakeroot
bush goldenrod
fowl manna-grass
St. John's-wort
shining clubmoss
ground pine
ground cedar
water-horehound
Indian-pipe
sensitive fern
interrupted fern
royal fern
common wood sorrel
five-fingers
wreath goldenrod
common goldenrod
ragged goldenrod
New York fern
coltsfoot

According to the NYSDEC Natural Heritage Program, various plant species and ecological communities in the Whiteface Mountain Intensive Use Area have been identified as rare, threatened, or endangered. These plant species and communities are primarily ones found in the alpine meadows and krummholz (stunted forest) on the upper reaches of Whiteface Mountain where soil conditions and climate provide unique habitats.

In a letter recently obtained from the New York Natural Heritage Program (see **Appendix 7)**, the following plants were identified to be present in the Whiteface Mountain area.

Snowline Wintergreen (*Pyrola minor*), Endangered Plant Species, 0.1 mile NW of Intensive Use Area along the Memorial Highway

Northern Bentgrass (*Agrostis mertensii*), Threatened Plant Species, NW corner of Intensive Use Area in open areas in alpine Krummholz community

Bearberry Willow (*Salix uva-ursi*), Threatened Plant species, on and within 0.1 of the NW corner of the Intensive Use Area in alpine Krummholz community

Alpine Cliff Fern (Woodsia alpine), Endangered Plant Species, sensitive location not provided

Smooth Cliff Fern (Woodsia glabella), Endangered Plant Species, sensitive location not provided

High-mountain Blueberry (*Vaccinum boreale*), Threatened Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Canadian Single-spike Sedge (*Carex scirpoidea ssp. Scirpoidea*), Endangered Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Dwarf White Birch (*Betula minor*), Endangered Plant Species, NW corner of Intensive Use Area near the Memorial Highway

Boot's Rattlesnake-root (*Nabalus bootii*), Endangered Plant Species, NW corner of Intensive Use Area near summit and observation building

Alpine Goldenrod (*Solidago leiocarpa*), Threatened Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Bigelow's Sedge (*Carex bigelowii ssp. bigelowii*), Threatened Pant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Arctic Rush (*Oreojuncus trifidus*), Threatened Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Rock-cress (*Draba arabisans*), Threatened Plant Species, Wilmington Notch 0.1 mile SW of Intensive Use Area along west branch AuSable River, talus at a cliff base

Black Crowberry (*Empeterum nigrum*), Rare Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Appalachian Firmoss (*Huperzia appressa*), Rare Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Deer's Hair Sedge (*Trichophorum cepsitosum ssp sepitosum*), Threatened Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

Whiteface Mountain

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2018 Amendment to the 2004 Unit Management Plan and

Smooth Cliff Brake (*Pellaea glabella ssp. glabella*), Threatened Plant Species, Wilmington Notch 0.1 mile SW of Intensive Use Area along west branch AuSable River

Alpine Sweetgrass (*Anthoxanthum monticola ssp. monticola*), Endangered Plant Species, NW corner of the Intensive Use Area in alpine Krummholz community

None of the known locations of any of these rare, threatened or endangered species lies within or substantially near the areas of the Intensive Use Areas proposed for construction activities or areas of current ski center operations.

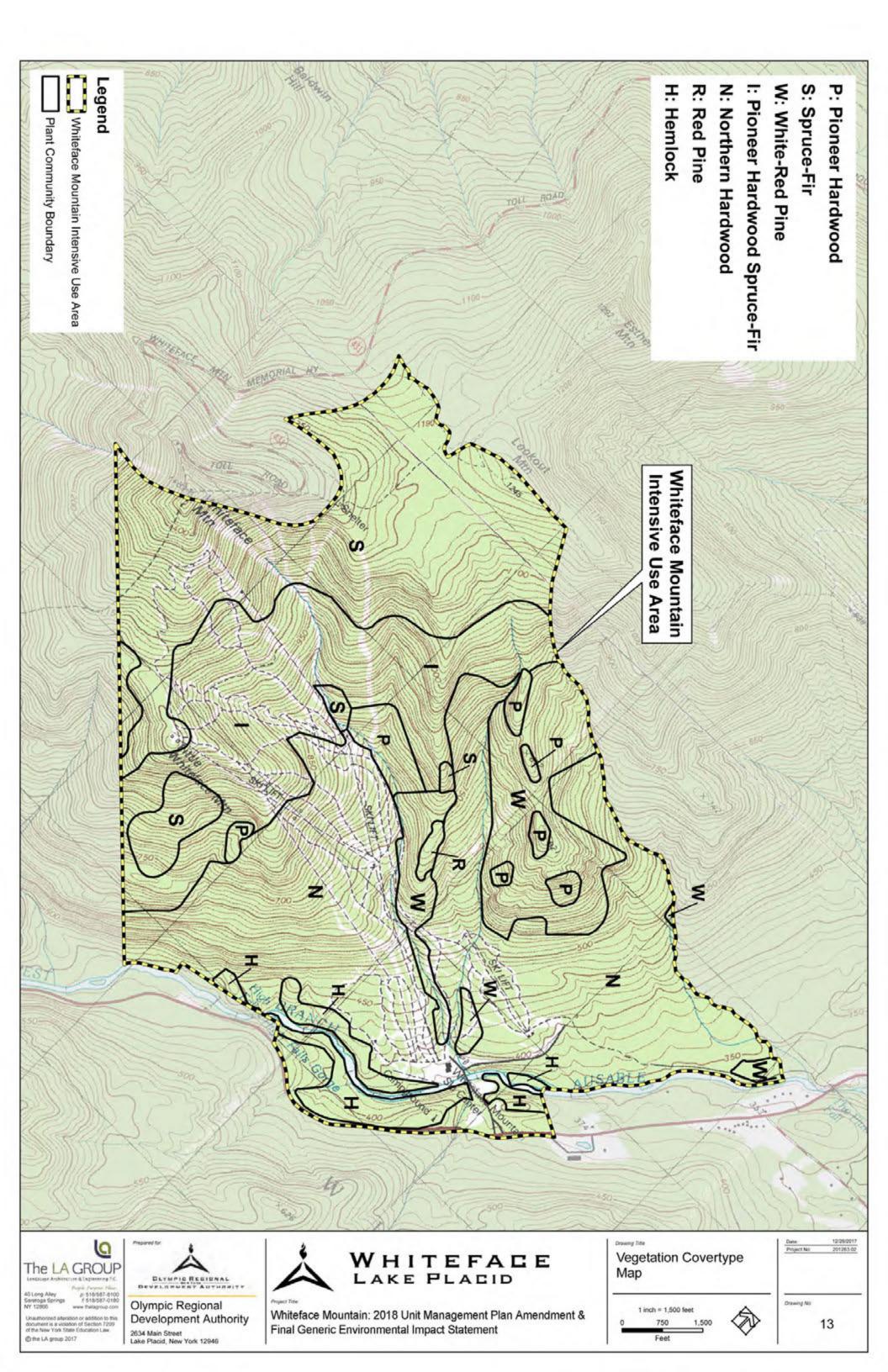
## (2) Forest Covertypes and Ecological Communities

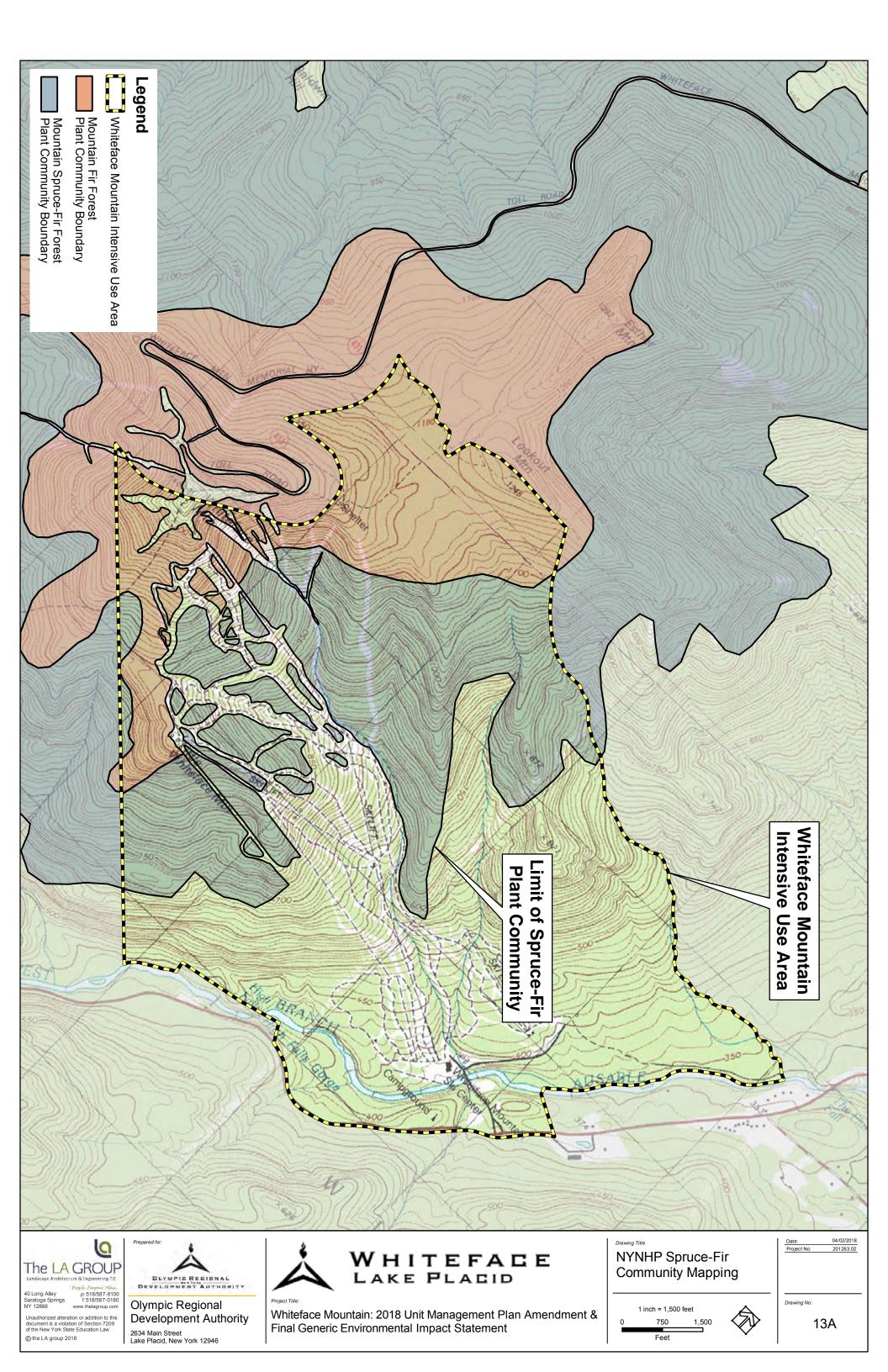
Whiteface Mountain Intensive Use Area is situated in the Adirondack High Peaks Ecozone, as identified by the New York Natural Heritage Program. The area is comprised primarily of terrestrial communities with a predominance of forested uplands, and to a lesser extent terrestrial cultural communities of the ski center and the riverine communities of the West Branch Ausable River and its tributaries. The dominant cultural feature in the IUA is the ski center. Another major cultural feature consists of the summit facilities associated with the Whiteface Mountain Veterans Memorial Highway. However, this use is outside the Whiteface Mountain Intensive Use Area and is in the adjacent Veterans Memorial Highway Intensive Use Area.

The terrestrial cultural features consisting of the ski center trails and facilities dominate the visual landscape of the area. As is shown in **Figure 13**, Vegetation Covertype Map, the ski center stretches from the upper slopes of the mountain, about 400 feet below the summit of Whiteface Mountain, including the Little Whiteface Summit, down to the existing base lodge facilities adjacent to the West Branch Ausable River.

In general, the vegetation of the Ski Center area progresses from a hardwood forest dominated by sugar maple and beech, on the lower slopes of the mountain, to conifer forests with red spruce and balsam fir upward toward the summit. This is a common progression found on most mountainous terrain throughout the Adirondacks. In previous unit management plans for the Ski Center, vegetation was described in terms of forest covertypes, which is a forestry-oriented approach. **Figure 13**, Vegetation Covertype Map, shows the forest covertypesmapped by LA Group Vegetation Ecologist, Dr. Richard Futyma, for the 2004 UMP. The vegetation unit boundaries on this map were developed on the basis of extensive in-field observations throughout the Intensive Use Area and interpretation of aerial photographs.

Subsequent to the 2004 UMP, the New York Natural Heritage Program mapped what they believed to be the extent of the spruce-fir forest covertype in and around the Intensive Use Area. These limits, shown on **Figure 13A**, were developed through interpretation of May 2003





aerial photography and a single day of in-field observations in July of 2007.

Future management actions proposed in areas mapped by NHP as spruce-fir above 2,800 feet, but not mapped as spruce fir forest covertype in previous UMPs, will be investigated on the ground to determine the actual presence or absence of spruce-fir habitat.

Following are descriptions of these covertypes:

## a) Northern Hardwood

This forest covertype is composed primarily of sugar maple, American beech and yellow birch. Other associated species are red maple, white ash, black cherry, hemlock, red spruce, paper birch, and red oak. The northern hardwood forest type is a climax forest capable of reproducing itself under its own canopy. As the stand regenerates itself in the natural forest condition, yellow birch will tend to become less important due to its relative intolerance or inability to grow in the shade as compared to maple and beech.

## b) Pioneer Hardwood

In the Adirondacks, this forest covertype is normally composed of aspen, paper birch, and pin cherry with occasional red maple and balsam fir. In the Ski Center area, the overstory of this forest type is almost entirely composed of mountain paper birch while the understory is composed of thick balsam fir.

Other associated species, as mentioned above, can be found in this forest covertype. However, the almost pure dominance of mountain paper birch overshadows the importance of the other hardwood species normally found.

Pioneer hardwood is a successional forest covertype and over a period of time it will give way to climax forest covertypes due to the intolerance of the species involved. A few places mapped as this covertype are areas of thin soil and bedrock outcrops, and are not likely to progress quickly to climax forest.

# c) Spruce-Fir

The species composition of this forest covertype normally consists of balsam fir, red spruce, and black spruce, which are sometimes associated with tamarack, hemlock and white cedar. The spruce-fir forest covertype on Whiteface Mountain is composed almost entirely of balsam fir and red spruce.

Balsam fir is the more numerous of the two species. The presence of a heavy understory consisting of balsam fir and red spruce mixed with an overstory of the same species is evidence of a spruce-fir climax forest covertype. The significant Alpine Krummholz Zone is found within the area mapped as spruce-fir forest covertype, and is dominated by stunted balsam fir and birch.

## d) Pioneer Hardwood-Spruce-Fir

This combination of forest covertypes occupies an important transition niche on Whiteface Mountain, although pioneer hardwood-spruce-fir is not usually designated as a separate forest covertype. Species composition consist of mountain paper birch, balsam fir and red spruce overstory with a thick spruce-fir understory. There is a higher percentage of balsam fir in both the understory and overstory of this forest covertype than the associated red spruce. This type lies between the pioneer hardwood and spruce-fir types previously described and is a transition between the intermediate pioneer hardwood type and the climax spruce-fir type.

## e) White Pine-Red Pine

This forest covertype is dominated by eastern white pine and red pine. Associated species are balsam fir, red spruce, hemlock, aspen, red maple and white birch.

# f) Red Pine

A pure forest covertype of red pine exists in a small area on Whiteface Mountain. Pure natural red pine is considered a unique forest covertype due to the fact that red pine is almost always associated with white pine in unplanted situations. The red pine forest covertype is located on the rocky crest of a ridge, at an elevation of about 2,400 feet.

# g) Hemlock

This forest covertype occurs in the southern part of the Ski Center, immediately adjacent to the West Branch of the Ausable River. The Eastern hemlock stand is dense and very heavy with just a few associated species consisting of white birch, yellow birch, and American beech. Hemlock is a climax forest covertype capable of reproducing itself under its own shade.

In the recent Natural Heritage Program correspondence referenced in the previous section, the following are identified as Significant Natural Communities on and near the Intensive Use Area.

<u>Mountain Fir Forest, Rare Community Type</u>, north and northwest portions of the Intensive Use Area. Large occurrence with large undisturbed area yet bisected by the Memorial Highway and Lookout Mountain ski trails.

<u>Alpine Krummholz, Rare Community Type</u>, northwest corner of the Intensive Use Area. Small to moderate size occurrence adjacent to summit development (road, trails, castle, visitors center).

<u>Ice Cave Talus Community, Rare Community Type</u>, Wilmington Notch 0.1 mil south of Intensive Use Area along river.

<u>Open Alpine Community, Rare Community Type</u>, northwest corner of the Intensive Use Area. Moderate-sized occurrence under heavy human disturbance.

Mountain Spruce-Fir Forest, Rare Community Type, in the center of the Intensive Use Area

within the operations of the ski facility. Moderate to high disturbance well connected to a large landscape of moderate to high quality.

## b. Wildlife

Considering the present degree of development and use of the Intensive Use Area, Whiteface supports a wide variety of wildlife species. **Appendix 4** contains a list of wildlife species, resident and migrant, that have been physically or visually confirmed or are species which may utilize the area because of suitable habitat conditions. Forty-six mammalian species, eighty-four avian species, eleven amphibian species, and five reptile species are identified.

Data from the breeding bird atlas of New York State indicate that 21 bird species are confirmed to be breeding in the Whiteface Mountain area, and another 63 species are listed as probable or possible breeders. One of the confirmed species, the peregrine falcon, is listed as an endangered species in New York. Peregrines are not known to inhabit the the intensive use area. Falcons are known to nest upriver on riverside cliffs. One species listed as threatened, the osprey, is a probable breeder in the Whiteface Mountain area. Ospreys are commonly seen at many locations along the West Branch Ausable River.

The New York Natural Heritage Program identified Bicknell's Thrush (Catharus bicknelli), a Species of Special Concern, on Whiteface and Esther Mountains. The presence of Bicknell's thrush on and around Whiteface Mountain has been well documented and information on occurrences have been described in previous UMPs. ORDA has worked cooperatively with a number of other stakeholders including NYSDEC, NYSAPA and the Wildlife Conservation Society to understand Bicknell's thrush ecology at Whiteface, to develop measures to protect Bicknell's thrush during the breeding and rearing periods, and to develop informational materials to inform the public about the ecology and conservation of this neotropical bird. See subsection "e" below, Critical Habitat, that provides additional information regarding Bicknell's thrush.

The distribution and abundance of wildlife species are determined by physical and biological factors such as elevation, topography, climate, vegetation and land use, combined with the habitat requirements and population dynamics of each species. Five major wildlife habitats can be identified at Whiteface:

Northern Hardwood, Pioneer Hardwood-Spruce-Fir combination, Krummholz, Grassland (ski slopes), and Alpine Zone. The types listed above generally represent differences in wildlife habitat and, therefore, may not conform to the more technical descriptions of forest covertypes as detailed in Section II.2.b. above.

The clearings and brushy ecotones created by the ski trails provide additional habitats not frequently found in most of the Forest Preserve.

Those wildlife species dependent on the earlier stages of succession can inhabit the grasslands,

whereas in the adjacent forest covertypes only those species preferring mature forests can prosper. Included in **Appendix 5** is a description of wildlife habitat types and additional information regarding the wildlife at Whiteface.

## c. Fisheries

Information regarding fish is derived from a 1990s study conducted on the "West Branch Ausable River; Habitat, Fishery Resources and Angler Concerns," prepared by the NYSDEC. Fishery and habitat surveys were conducted in the West Branch Ausable River and public opinions regarding the fishery were obtained during 1992. In conclusion, the 1992 study summarizes the following information:

- 1. The quality of the West Branch Ausable fishery is lower than might be expected for a river of such renown. Large and wild trout are present, but less abundant than is desirable.
- 2. The historic fish survey data is inadequate to document whether the present quality represents a decline from previous periods.
- 3. Habitat problems contribute significantly to poor angling quality. Severe winter ice conditions (during years of low snow pack) cause high winter mortality. Substrate embeddedness contributes to the winter mortality, probably decreasing invertebrate production and reducing natural reproduction of trout.
- 4. Angler use is apparently not responsible for poor quality. Use declined substantially in the period from the late 1960's to the mid-1980's with a perceived decline, not improvement, in the quality of the fishery. Therefore, additional reductions in exploitation, such as no kill regulations, are not expected to substantially improve quality. However, the greatest potential to improve quality and satisfy constituent desires would be along the River Road section where prospects of over-winter survival are best.
- 5. Given the low abundance of wild fish and the evidence that stocked fish are not impacting wild fish abundance or growth, continued stocking is appropriate to achieve desired catch rates. Stocking rates will be based on catch rate oriented trout stocking (CROTS) estimates and the angling regulations applied to each river section.

Several changes were made in fisheries management of the river following the 1992 study. Increased numbers of two-year-old trout are stocked annually to improve the abundance of large trout. Also, catch-and-release regulations have been applied to about 5 miles of the river.

Angler use and popularity of the river has apparently increased due to the revised management. In a 1996 statewide survey of anglers conducted by Cornell University, The

Ausable River received the highest satisfaction rating and the highest location rating of the 29 most heavily fished waters in the state (satisfaction and location ratings were not analyzed for waters fished less frequently due to small sample size (Connelly et al., 1997). An estimated 13,440 anglers fished the Ausable during 1996 for a total of 105,600 angler days.

The survey estimated that fishing-related expenditures in 1996 for fishing in the Ausable River totaled \$4,774,000, with \$3,663,000 of that being "at location" expenditures. DEC staff electrofished stations upstream of the Whiteface Ski Center on the West Branch Ausable River during the week of July 21, 2003. The study was not designed to assess the impacts of Whiteface water withdrawals or compare fish population parameters above and below Whiteface. Instead, the objectives of the electrofishing survey were to evaluate the current status of the fish resources in the river and to evaluate the biological effects of the catch-and-release regulations affecting that stretch of river from the mouth of Holcomb Pond outlet downstream to the marked boundary 2.2 miles downstream of Monument Falls. The river had last been surveyed in the early 1990s prior to enacting the catch-and-release regulations.

Brown trout in the 2003 sample averaged substantially larger than the early 1990's. Considering yearling and larger trout, 41 percent were longer than 12 inches in 2003 compared to only 4 percent in the earlier period. The increased average size was observed in both the catch-and-release section and the areas where harvest is allowed. The largest brown trout collected was 19 inches long.

Overall, 23 percent of the yearling and older brown trout were wild, which was very similar to the 22 percent wild observed in the early 1990's. However, wild fingerling trout (young-of-the-year trout) were several times more abundant in 2003 than previously, which indicates increased natural reproduction. The increased abundance of wild fingerlings occurred in both the catch-and-release and in the harvest allowed sections. Qualitative observations indicated that the abundance of fines (sand) in the substrate had decreased substantially since the early 1990's, which could explain the increased natural reproduction.

The overall abundance of trout longer than 12 inches indicates a very desirable fishery resource (from Region 5 Inland Fisheries August 2003 Monthly Highlights).

## d. Unique Areas

The summit of Whiteface Mountain is characterized as a "Unique Geological feature" and is described in the NYSDEC Environmental Resource Mapper as "cirques" and "aretes." A cirque is an amphitheater-like valley formed by glacial erosion. Aretes are sharp created ridges in rugged mountains.

e. Critical Habitat - Adirondack Sub-Alpine Bird Conservation Area

Areas at the Whiteface Ski Center are identified by the State of New York as Adirondack Sub-

Alpine Bird Conservation Areas (<a href="http://www.dec.ny.gov/animals/7404.html">http://www.dec.ny.gov/animals/7404.html</a>). A "Species of Special Concern" in New York, Bicknell's thrush, is known to inhabit areas of Whiteface. These two conditions motivated Whiteface to develop procedures and standards for mitigating impacts to Bicknell's thrush habitat. Bicknells thrush habitat is defined as elevations over 2,800 feet, particularly those areas over 2,800 feet that support spruce-fir communities. See **Figure 14**, Potential Bicknell's Thrush Habitat.

### Visual Resources

## (1) Visual Setting

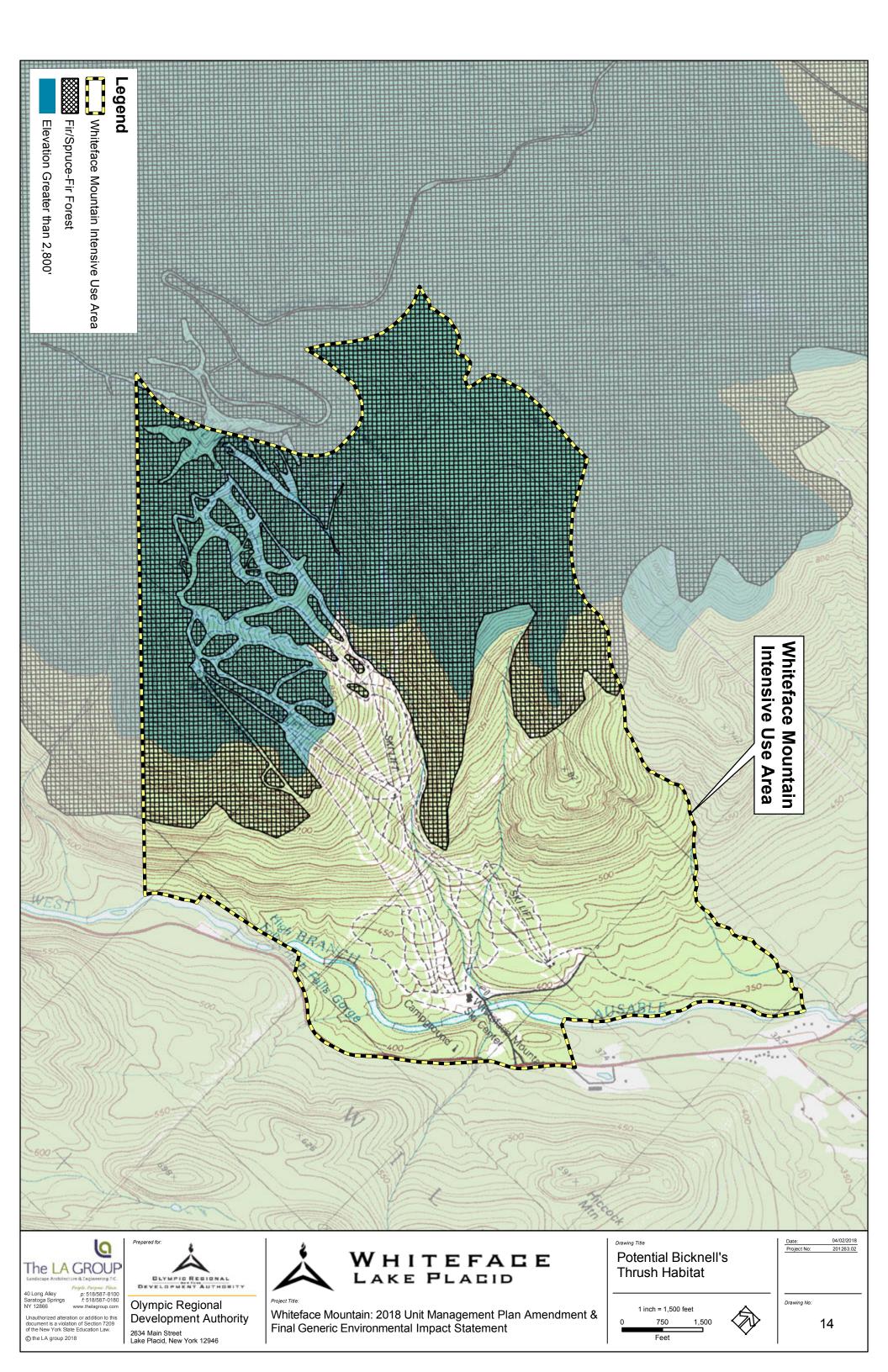
Whiteface Mountain is located in a setting dominated by the scenic quality and character of the natural environment. This land, owned by the State, functions to preserve the unique ecologic, geologic, scenic and historic features of the area according to the APSLMP. In addition, all previous development has been restricted to comply with the APSLMP - in a setting and on a scale that is in harmony with the relatively wild and undeveloped character of the Adirondack Park.

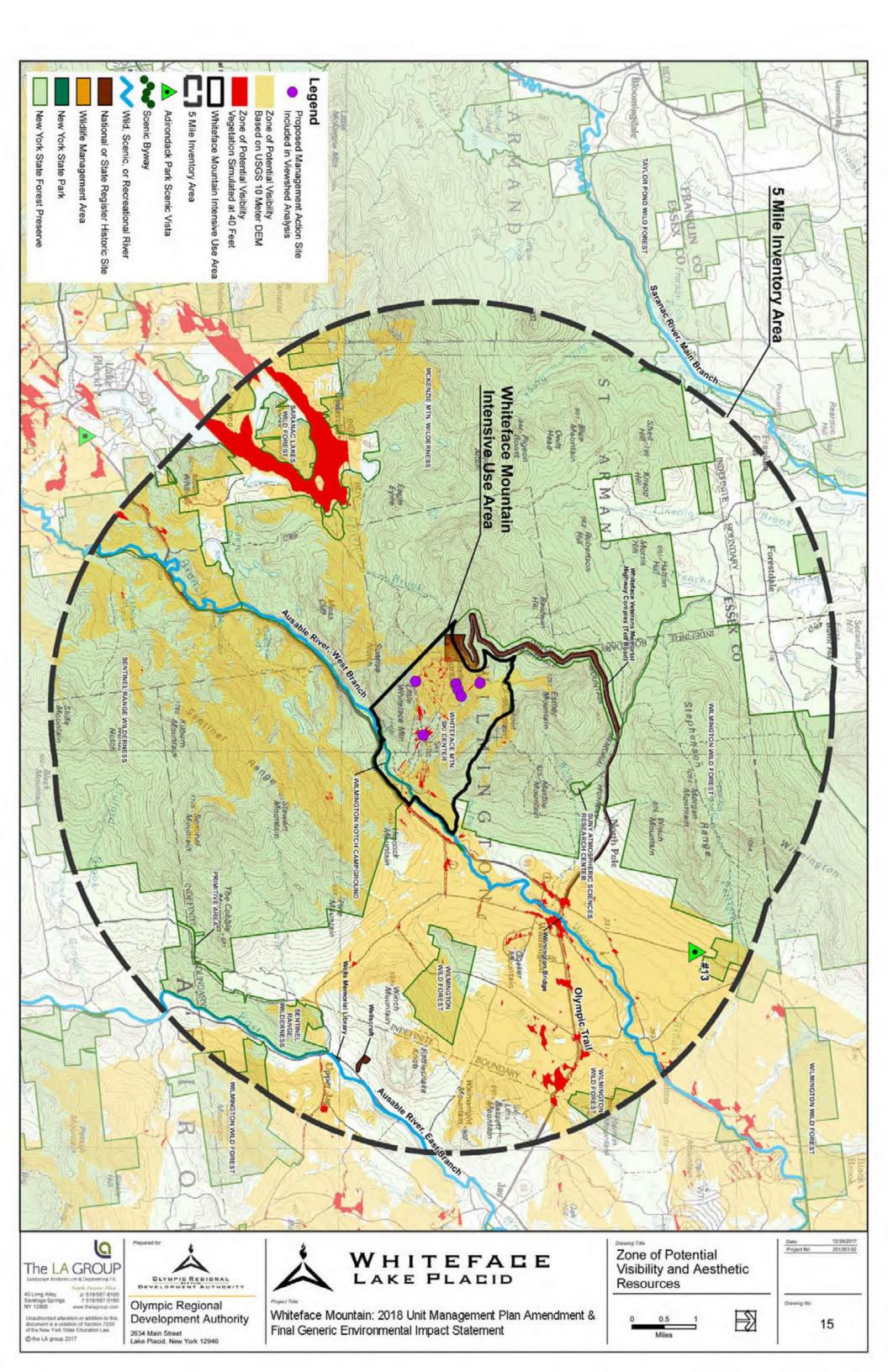
# (2) Visibility

Whiteface Mountain is located off of NYS Route 86 which is a relatively well-traveled corridor in this portion of the north central region of the Adirondack Park. Due to the dense vegetation of the area and tree-lined roads, Whiteface is not clearly visible from most outside locations. However, because of the unique topography of the region and scattered clearings, Whiteface is visible at various vantage points along some nearby state and local roads. Previous UMP studies were conducted and identified those areas from which Whiteface Mountain is visible.

Whiteface is visible from scattered vantage points along Route 86 beginning near Bassett Mountain and ending by High Falls Gorge. The Ski Center's lifts, ski trails, and supporting facilities are most visible from Route 86 near the Whiteface Mountain entrance road. Views west of High Falls Gorge on Route 86 begin quickly to diminish as vegetation dominates views from the roadway. Visibility to the Ski Center east on Route 86, however, is scattered due to vegetation and topography until it reaches the final vantage point at the former Paleface Mountain Ski Center located near Bassett Mountain in the Town of Jay. East of this point, visibility diminishes altogether. The upper section of Fairview Terrace on Quaker Mountain used to provide a clear vantage point to Whiteface Mountain but views over time have diminished as a result of the growth of intervening vegetation. Although the mountain can be viewed from as far south as Route 73 near the Heart Lake Road, no ski facilities, lifts or trails are visible.

**Figure 15**, Zone of Potential Visibility and Aesthetic Resources Inventory, depicts locations along state and local roads where the Whiteface Mountain Ski Center is visible. This Figure was produced in 2012 when a number of management actions were being considered at various





locations across the Intensive Use Area. These actions included the restoration of Porcupine Lodge, construction of a Lookout Mountain work road, construction of the public radio communications building on Little Whiteface and trail widening at the intersection of Burton's and Lower Thruway.

**Figure 16**, Existing Views Into Whiteface Mountain, contains 2017 photos of views into Whiteface from 9 locations. Photo locations are shown on **Figure 17**, Photo Location Map.

Generally speaking, existing ski area development on Whiteface Mountain is not clearly visible from hiking trails on nearby Forest Preserve lands in the area. Because of intervening topography, including Wilmington Notch, there are no views into Whiteface from the trails south of Route 86 around Owen Pond, Copperas Pond and Winch Pond. Other lands to the east of Whiteface Mountain are Forest Preserve lands in the Sentinel Range Wilderness Area. The character of the views from within this area is wooded with no long range views present along any of the hiking trails in the area. However, Stewart Mountain has a hiking trail with a peak less than three miles from WFM. One hiking website describes Stewart Mountain as "a veritable medieval fortress of impenetrable boreal conifer thickets near the top.

### B. Human Resources

## 1. Transportation

Whiteface Mountain Ski Center is located off of Route 86. This highway is in good traveling condition. Turning lanes for left and right traffic movements are provided at the Route 86 and the Ski Center access road intersection. The access road from Route 86 to the Base Lodge and Easy Acres is a two lane paved road that is in good condition.

Traffic counts were provided by the New York State Department of Transportation (NYSDOT). The traffic counts for Route 86 between very near the entrance road to Whiteface in 2015 indicate a two-way traffic volume of 2,983 vehicles per day based on an Average Annual Daily Traffic (AADT).

Direct access to the mountain is from New York State Route 86. This access consists of dual roads approximately 180 feet apart, which converge to a single two-lane road at a point of access to the "Bus Lot" parking lot which is the first parking lot on the left upon entry. A large identification sign for the Ski Center is located in a landscaped island, which is formed by the two access roads.

Once on the entry road, drivers pass a long row of national flags, which introduces the ski area's image as the "Olympic Mountain". Cars and pedestrians continue across the West Branch Ausable River on a bridge, which strongly signals arrival at the main base area. A directional decision must be made (to the drop off, other parking, or Bear Den), which is aided by an attendant.

VP-1 NYS Route 86 Near Basset Mountain, 85mm



VP-2 NYS Route 86 Beaver Brook Meadow, 85mm



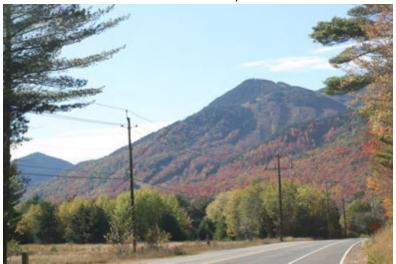
VP3 NYS Route 86 Wilmington Bridge, 85mm



VP-4 Quaker Mountain Road, 85 mm



VP-5 Fox Farm Road, 85mm



VP6 NYS Route 86 at Entrance, 85mm



VP7 NYS Route 86 near Monument Falls, 85mm

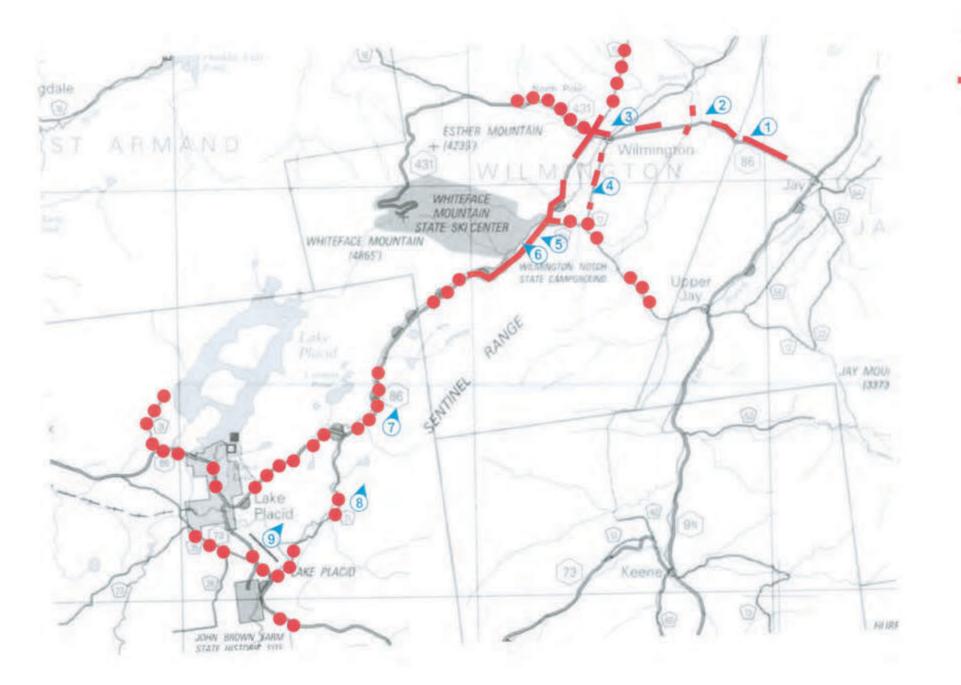


VP8 River Road Overlooking Old Lake Placid Club Skeet Range, 85mm



VP9 NYS Route 73 Overlooking Horse Show Grounds, 85mm





# LEGEND

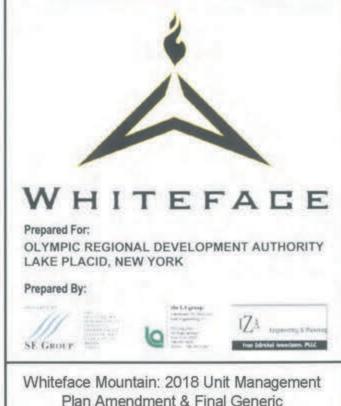


PHOTO LOCATIONS



WHITEFACE MOUNTAIN VISIBLE

WHITEFACE MOUNTAIN SKI CENTER VISIBLE



Plan Amendment & Final Generic **Environmental Impact Statement** 





March 2002

PHOTO **LOCATION MAP** 

17

PROJECT NUMBER: 01102

FILE: [whiteface]

EXHIBIT:

Whiteface is currently served by public transportation provided by Essex County Transportation. The Mountain Valley Shuttle is a free system that runs between Lake Placid and Whiteface with several stops in Lake Placid and Wilmington. There are also stops in Jay and Ausable Forks. Additional information is provided at <a href="http://www.whiteface.com/mountain/services/shuttle-schedule">http://www.whiteface.com/mountain/services/shuttle-schedule</a>.

Whiteface also routinely receives tour buses, group tours and teams who are transported on buses.

The Lake Placid Airport and the Lake Clear Airport in Saranac Lake are available locally for smaller plane air travel.

Direct railroad service into the area is not available. Amtrak service is available in Westport, approximately 40 miles away.

# 2. Community Services

## Police Protection

The NY State Police (Troop B) provides primary law enforcement service in the Town of Wilmington, 24/7/365. They have a substation on NYS Route 86 within the Town of Wilmington that is manned part-time.

The Essex County Sheriff's Office provides land and marine patrol, prisoner transport services, and court management services. Essex County Emergency Service, located in the Town of Lewis, provides emergency scene coordination, 24-hour dispatch, and training is achieved by many specific programs:

- Emergency Scene Coordination (Fire, EMS, Hazmat, Cause and Origin)
- Hazardous Materials / WMD Response Team Operation
- Operation of the County Emergency Operations Center (EOC)
- Operation and Maintenance of a County-Wide Public Safety Radio System
- Development and Maintenance of Emergency Planning Documents
- Development and Maintenance of Emergency Mutual Aid Agreements
- 911 System Coordination, Public Safety Answering and Radio Dispatch
- Emergency Services Training Programs

NYS Department of Environmental Conservation provides primary enforcement of Environmental Conservation laws within State forest lands, of which most of Wilmington is comprised.

## Fire and Rescue Services

The Town of Wilmington is serviced by the all-volunteer Wilmington Fire Department and the Wilmington Rescue Squad. The North Country Life Flight Air Medical Rescue Team is an air

medical rescue service serving northern New York State. They provide lifesaving, critical care by air to regional hospitals.

Whiteface ski patrol partners with the Wilmington Volunteer Ambulance Service and a group of volunteer physicians. The Ambulance Service and physicians dedicate a crew at the ski area during weekends, holidays and major events. Having an ambulance on site has decreased response time by 15 minutes, greatly improving patient care and transport time.

Most injuries that occur at Whiteface Mountain are managed on the mountain while serious injuries require response from the local Rescue Squad. On the mountain, the main Medical Services Area is located in the Main Level of the Base Lodge. Ski Patrol stations are located at the tops of Little Whiteface, Summit Chair, Lookout Chair, Mountain Run Slalom Finish Building, and at Bear Den Lodge during holiday periods.

NYS Department of Environmental Conservation Forest Ranger Division provides primary search and rescue services in the backcountry with assists by Wilmington Fire Rescue members.

## **Medical Services**

Most medical emergencies are transported to either Saranac Lake or Plattsburgh. Serious injuries are flown by helicopter to University of Vermont Medical Center. Adirondack Health maintains emergency centers in Lake Placid and Saranac Lake that serve as central emergency services hubs for northern New York. The emergency department in Lake Placid operates from 8 a.m. to 11 p.m., seven days a week, and the Saranac Lake emergency department is open 24 hours. The Adirondack Medical Center at Saranac Lake serves the residents of the greater Saranac Lake community and is also home to the headquarters of Adirondack Health's administrative and foundation offices. Adirondack Medical Center also has a 24-hour Emergency Department. Adirondack Health Emergency Center at Lake Placid offers a full range of outpatient services including primary care, sports medicine and rehabilitation, medical imaging and laboratory services. Located at the site of the former Placid Memorial Hospital, Adirondack Health at Lake Placid also has an Emergency Department that operates daily from 8 a.m. to 11 p.m.

Other medical facilities that have the potential to services residents and visitors include: Mountain Health Center in Keene, Elizabethtown Community Hospital (UVM Health Network Facility), and Au Sable Forks Health Center.

## Solid Waste Disposal

A private hauler takes refuse and recyclables from Whiteface Mountain to the Town of North Elba Recycling Center and Transfer Station where it is compacted and then disposed of at the Franklin County Solid Waste Authority Landfill. Residents of the Town of Wilmington take their solid waste to the Wilmington Transfer Station located off of Bonnie View Road.

## **Schools**

Educational services in Wilmington are provided by the AuSable Valley Central School District. The school district has three individual school buildings which are located in AuSable Forks (K-6), Keeseville (K-6), and the AVCS Middle School-High School (7-12) housed in Clintonville, New York. The District Office is also located in Clintonville at a separate office building on Route 9N. The AuSable Valley Central School District covers over 300 square miles and represents a portion of three counties (Clinton, Essex and Franklin) in New York State. The District encompasses in whole and/or part of the Towns of AuSable, Black Brook, Chesterfield, Jay, Wilmington, Keene, Franklin, Peru and Willsboro.

# Municipal Water

The Wilmington Water District provides water service to Whiteface Mountain. The water source consists of a dam impoundment on White Brook off the Whiteface Mountain Memorial Highway. A dam impoundment on Red Brook just north of White Brook serves as an auxiliary water source. Water from these sources is filtered, disinfected, and treated for corrosion before distribution.

## Municipal Wastewater

There is no public sewage treatment facility in the Town of Wilmington. All wastewater is treated through individual septic systems.

## **Electric and Telecommunications**

New York State Electric and Gas (NYSEG) provides electric services to the Wilmington area.

# **Telephone Services**

Landline telephone services are provided by Frontier Communications, cell phone services are provided by Verizon, and cable television service is provided by Charter Communications.

## 3. Local Land Use Plans

## **APA Land Use Classifications**

The State lands at Whiteface and in the surrounding area are classified according to the APSLMP administered by the APA. Private lands in the area are classified according to the Adirondack Park Land Use and Development Plan which is also administered by the APA.

The Town of Wilmington has a total land area of 50,746 acres (79 square miles) and is located entirely in the Adirondack Park. As reported by the Adirondack Park Agency in June 2017, approximately 53% of lands in the Town of Wilmington are privately owned and the other 47% is owned by the State of New York. These lands are distributed under the private and state land classifications included in the Table below.

Table 7
Town of Wilmington Land Classifications

Land Use Classification	Acres	Percentage						
PRIVATE LANDS								
Hamlet	1,270.4	4.7%						
Moderate Intensity	2,160.6	8.0%						
Low Intensity	3,557.3	13.1%						
Rural Use	6,484.0	23.9%						
Resource Management	13,269.2	48.9%						
Industrial Use	374.0	1.4%						
TOTAL	27,115.5	100%						
STATE LANDS								
Wilderness	12,794.3	48%						
Primitive	2.5	<1%						
Wild Forest	10,488.1	39%						
Intensive Use	3,096.5	12%						
Administrative	22.9	<1%						
Water	226.9	1%						
TOTAL	26,631.2	100%						

Source: Adirondack Park Agency June 2017 Acreage Statistics for the Adirondack Park Land Use & Development Plan and State Land Map

# **Local Development Controls and Planning Initiatives**

The following is a list of documents, laws, and plans that impact decisions made by the Town:

## Comprehensive Plan for the Town of Wilmington (1975)

This plan identifies the natural character of the Town as a critical asset, and identifies the direct relationship between recreational-based tourism and the town's economic growth potential.

## <u>Town of Wilmington Regulations</u>

The Wilmington Planning Board adopted their subdivision regulations originally in 1975, and made revisions in July 1977 and most recently in 2004 to include new erosion prevention practices. The Town of Wilmington Zoning Code was updated in 2013 in accordance with the Town of Wilmington Local Waterfront Revitalization Program and Comprehensive Plan. The Town of Wilmington Stormwater Management and Erosion and Sediment Control Law was established in 2013.

# Hamlet of Wilmington: Strategies for Development (1983)

Final Generic Environmental Impact Statement

This report explores the historic evolution of Wilmington dating back to 1799 and traces the boom and bust cycles that it has experienced through time, and outlines a number of action programs aimed at revitalization, including physical improvements to public areas,

redevelopment of private sites, promotional activities, marketing and human resource development and organization.

## Town of Wilmington Community Revitalization Plan (2001)

This report focuses on a strategic and market-oriented approach to community revitalizing the Ausable River and Lake Everest as important natural resources and major tourist attractions.

## **Other Relevant Planning Documents and Planning Considerations**

## Essex County Comprehensive Land Use Plan

Essex County has an active County Planning Board that makes decisions guided by their Land Use Plan.

# Essex County Pre-Disaster Multi-Jurisdiction Hazardous Mitigation Plan (2011)

This Plan, prepared in response to the Disaster Mitigation Act of 2000 (DMA 2000). DMA 2000 (also known as Public Law 106-390), improves the disaster planning process by increasing hazard mitigation planning requirements for hazard events. DMA 2000 requires states and local governments to prepare hazard mitigation plans to document their hazard mitigation planning process and identify hazards, potential losses, and mitigation needs, goals, and strategies. This type of planning supplements already strong disaster response, recovery, and relief capabilities.

## Olympic Scenic Byway Corridor Management Plan (2004)

This regional planning document provides for the planning and promotion of tourism and economic development as well as the conservation and enhancement of the byway's intrinsic qualities. The Management Plan can be used as a reference tool for future regional planning efforts in Byway communities along NYS Route 3, NYS Route 86, and NYS Route 9N from Lake Ontario to Lake Champlain.

# Wilmington Wild Forest Unit Management Plan/Environmental Impact Statement (2005)

This five-year plan covers activities of the Dept. of Environmental Conservation and the Adirondack Park Agency – following the State Land Master Plan - within the Wilmington Wild Forest Preserve. Its goals are broad and overlap with those of the LWRP: to provide for the long-term protection of the area and natural resources, to encourage various outdoor recreation activities without destroying the natural character of the area, to preserve and protect known cultural resources within the area.

# Whiteface UMP Amendment /EIS (2006 Amendment to 2004 UMP)

This amendment document addresses trail construction above 2800 feet and includes erosion control plans, an expansion of facility construction at the children's ski area, protection plans for the Bicknell's Thrush, changes in water/snow pump operations, and a new staff road.

## Wild, Scenic and Recreational Rivers System Act

The Ausable River is designated as a Recreational River under the State's Wild,

Scenic and Recreational Rivers System Act, and is subject to special protection. Inside the Adirondack Park, the law is administered by the Adirondack Park Agency with regards to private lands and by NYSDEC with regards to State Lands.

## Adirondack Park State Land Master Plan (2016)

This document sets forth the master plan for all state lands within the Adirondack Park. The classification system and guidelines set forth are designed to guide the preservation, management and use of these lands by all interested state agencies in the future. In Wilmington, this includes land owned by the Department of Environmental Conservation (DEC) and Department of Transportation. The DEC has the authority independent of the Master Plan to regulate uses of waters and uses of wild, scenic and recreational rivers running through state land, but may not have such authority to regulate certain uses of waters where all or part of the shoreline is in private ownership. The APA has the authority to regulate motorized use of wild, scenic and recreational rivers and their river corridors on private lands.

# NYSERDA Energy Smart Community (2003)

The Town Board of Wilmington adopted a resolution to become an energy smart community in February 2003, urging its inhabitants, businesses, and others to cooperate with NYSERDA to introduce energy efficient technologies in the Town.

4. Historical and Archaeological Resources

The Whiteface Veterans Memorial Highway Complex adjacent to the Whiteface Mountain Intensive Use Area is listed on the National Register of Historic Places. There are no known archeological resources in the area.

#### C. Man-Made Facilities

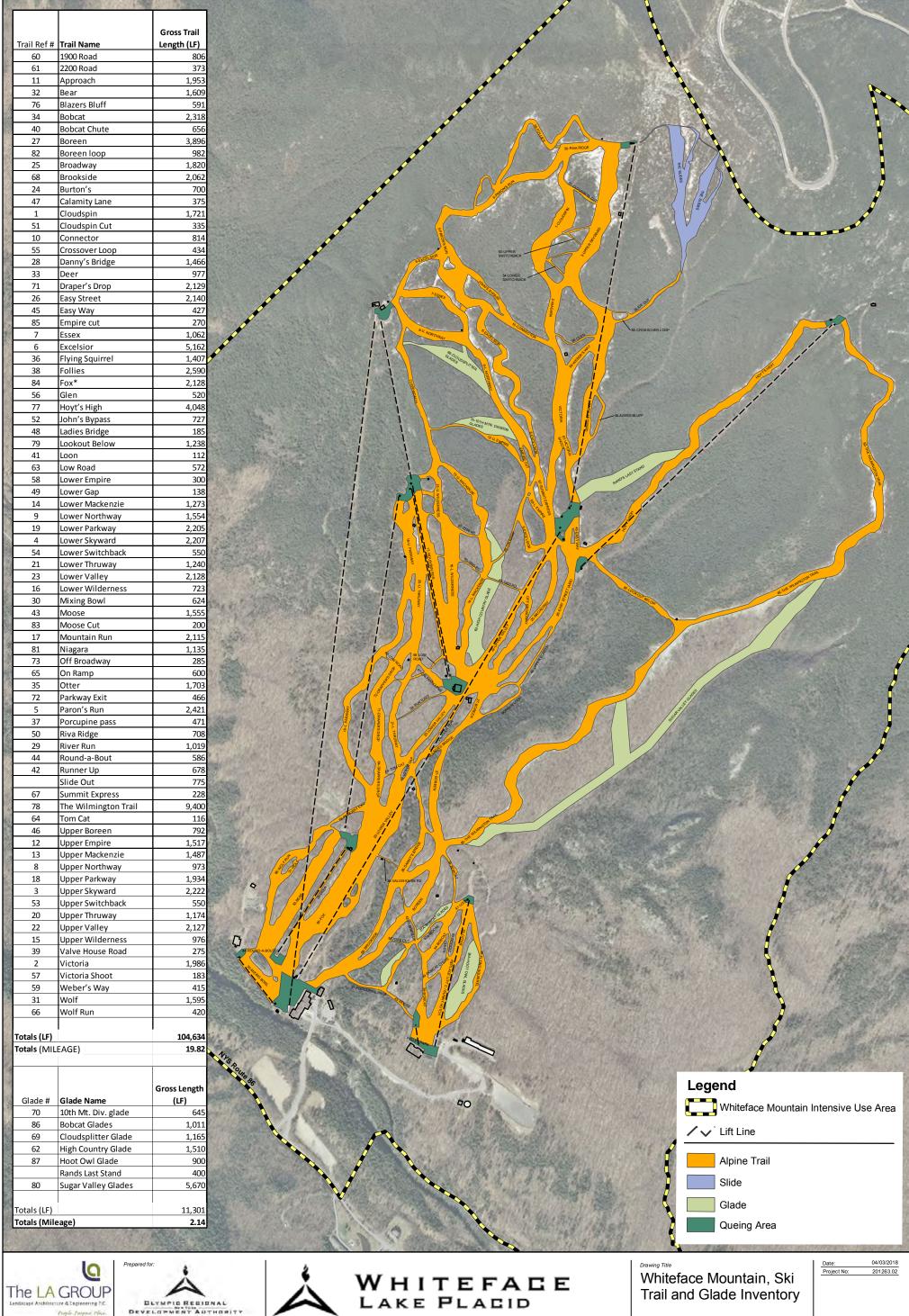
1. Inventory of Constructed Facilities

#### a. Downhill Ski Slopes

The amount of ski trails that can be constructed at Whiteface Mountain is established by Article 14 of the NYS Constitution. Article 14 addresses the allowable mileage of downhill ski trails along with allowable trail widths.

A comprehensive inventory of existing downhill ski trails at Whiteface Mountain was undertaken for this 2018 UMP Amendment. **Appendix 5** contains that comprehensive inventory.

**Figure 18**, "Whiteface Mountain, Ski Trail Inventory," illustrates the existing ski trails at Whiteface Mountain for the Winter 2016/2017 ski season.





the LA group 2018

Unauthorized alteration or addition to this document is a violation of Section 7209 of the New York State Education Law.

Olympic Regional **Development Authority** 



Final Generic Environmental Impact Statement





Whiteface Mountain: 2018 Unit Management Plan Amendment &

1 inch = 1,000 feet

500

Feet

18

Final trail length measurements were made electronically using AutoCAD Civil 3D-2014 and GIS software. **Table 1** in **Appendix 5**, "Whiteface Mountain Trail Inventory and Analysis," presents the results of the inventory and mileage measurement for each trail. The Table lists each trail by name, indicates if a ski lift and/or snowmaking exists on a trail, and presents lengths of each trail by width (less than 30 feet wide, 30 feet to 120 feet wide and 120 feet to 200 feet wide. Key totals are summarized below:

• Total trail length by width on Intensive Use Area lands is as follows:

a)	Under 30 feet wide (on trail map and named)	1.98 miles
b)	30 feet to 120 feet wide	16.09 miles
c)	120 feet to 200 feet wide	1.75 miles

Also,

• The breakdown in trail difficulty for these trails is as follows:

a)	Easier	4.26 mi	21% of total
b)	More Difficult	8.43 mi	43% of total
c)	Most Difficult	6.98 mi	35% of total
d)	Experts Only	0.15 mi	1% of total

- Total calculated length of trails previously approved, but not yet constructed is 1.98 miles.
- Total calculated length of glades is 2.14 miles.

The total existing constructed trail length 0 -200 feet wide is 19.82 miles. Based on a detailed analysis of trail planning in previous UMP's, and the application of the rules and methodologies presented in Sections 2 and 3 in **Appendix 5**, a total of up to 21.80 miles of trails are already constructed (19.82) or currently approved to be constructed (1.98).

Additional trails proposed in this UMP Amendment as New Management Actions (see Section 4) total 0.89 miles. The addition of these trails to those described above would result in there being (21.8 + 0.89) 22.69 miles of trails.

It is important to clarify that even though the mileage reported above is less than what was previously reported, the <u>areas</u> on the mountain approved for trail construction in the 2006 UMP have not changed. As part of this UMP amendment, a very detailed analysis of all previous UMP documentation related to trail development (See Appendix 5) was performed. The calculation methodology, applied rules and criteria and high resolution aerial imagery used in the inventory and analysis in Appendix 5 are more detailed and provide a higher degree of accuracy than the mapping and data used in previous UMP's. The result is an updated and more refined inventory of total trail mileage.

In the 12-14 years since the 2004 UMP and 2006 UMP documents were developed, portions of

some trails have been re-named, trail names have changed, single trails have been divided into multiple trails (or vice versa), trails originally designated as conceptual are adjusted and have become proposed/approved, and actual built conditions have resulted in minor trail adjustments. As a result, a side-by-side tabulation of mileage calculated for each trail in the 2006 UMP and each trail in the current Trail Inventory in Appendix 5, would not provide comparable data.

Nonetheless, the following provides a more detailed explanation of the factors responsible for the difference in trail mileage reported in the 2006 UMP Amendment and the current documentation of trail mileage at Whiteface Mountain.

The appearance of a change in almost 3 miles (2.72 miles) between the 2018 UMP Amendment and the 2006 UMP Amendment is because of the differences in the way the trails were categorized in each UMP. In order to provide an appropriate comparison, trails listed in the 2006 UMP Amendment must be categorized and broken down in detail similarly to the way they are categorized in the 2018 UMP.

The 2006 UMP Amendment reported a total of 24.96 miles of trails, including proposed activities on page I-2 of the document. Table T1, "Proposed Terrain Specifications" in the 2006 UMP Amendment calculated only 24.02 total miles of trails, including proposed activities. The difference appears to be because no trails categorized as "Conceptual Actions" are included in Table T-1. Since conceptual actions are not 'approved' actions, trails that are conceptual actions should not be included as approved mileage.

The 24.02 total miles of trails reported in the 2006 UMP Table T1 includes existing trails, proposed trails, glades, and 'previously approved but not constructed' trails collectively in a single table. These trail categories were not independently 'broken out' or categorized, and therefore require further analysis in order to appropriately compare the data to the 2018 data. For example, the upper portion of Table T-1 lists a total of 19.48 miles of trails. This total includes existing trails, glades, proposed trails and previously approved/not constructed trails. But it does not include ALL proposed trails. Additional proposed trails are categorized in a lower section of the Table titled Proposed Tree Island Pod. In order to determine the total amount of proposed trails in 2006, one must add the proposed Tree Island Pod data with proposed trails listed in the upper section of the Table. Similarly, in order to determine the amount of existing ski trails calculated in 2006, one must identify and subtract out the proposed trails, glades, and previously approved/not constructed trails from the upper section of the Table. The area known as "The Slides" are not included in the Table T-1.

Table 7A below includes the 2018 UMP trail calculations and trail categories. Glades have also been included in this table. "The Slides" are not included.

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# Table 7A 2018 Trail and Glade Mileage Summary

Summary of Totals	(In Miles)
Total Existing Trails	19.82
Total Approved/Not Constructed Trails	1.98
Total Existing and Approved Trails	21.80
Total Proposed Trails	0.89
Total Existing/Approved and Proposed Trails	22.69
Constitutional Trail Mileage Limit	25.00
Total Allowable Trail Mileage Remaining	2.31
Total Existing/Approved and Proposed Trails	22.69
Total Existing Glades	2.14
Total Existing/Approved and Proposed Trails	
and Glades	24.83
Conceptual Trails and Glades from Previous	
UMP's	1.14

The Slides are rightfully not counted toward the constitutional limit since they are natural, unmaintained, backcountry areas suitable for skiing, and not maintained ski trails. The Slides consist of areas of bare rock exposed by historic landslides. This off-piste backcountry skiing is similar to what occurs on other exposed rock face areas skied in the Adirondacks such as Angel Slides on Wright Peak and Bennies Brook on Lower Wolf Jaw. The Slides present an attractive nuisance to skiers at Whiteface (as well as "poachers") due to the challenging terrain and limited accessibility. It is imperative that this part of the Intensive Use Area be regularly patrolled to protect the public.

The total existing, approved and proposed trails and glades in the 2018 UMP is 24.57 miles.

Table 7B below tabulates the same trail and glade data presented in Table T1 of the 2006 UMP. However it breaks the trails into categories similar to the categories presented in the 2018 data (Table 7A), so the data can be appropriately compared. The re-organized data is shown in Table 7B. Other factors considered in Table 7B include trails built between 2006 and 2018, and trails proposed in previous UMP's that were not accounted for in 2006.

# Table 7B 2006 Trail and Glade Mileage Summary

Existing Trails in 06	16.97
Previously Approved, Not Constructed Trails in 06*	1.35
Existing and Approved Trails in 06	18.32
Proposed Trails in 06	3.89
Total Existing, Approved and Proposed Trails	22.22

Existing Glades in 06	0.99
Previously Approved Glades in 06	0.00
Existing and Approved Glades in 06	0.99
Proposed Glades in 06	0.81
Total Existing, Approved and Proposed Glades	1.80

Total Existing, Approved and Proposed Trails and	
Glades	24.02
Assumed Conceptual Trails in Previous UMP's	0.94
Total Reported in 2006	24.96

<sup>\*</sup>Some Previously approved, not constructed trails from previous UMPs were not accounted for.

The re-categorized 2006 data is summarized and compared to the data calculated in 2018 in Table 7C. The comparison shows a calculated difference of only 0.18 miles of existing trails and glades.

These data show that, whether or not glades are included in the calculation of mileage at Whiteface, mileage is below the 25 mile Constitutional limit.

Table 7C 2006-2018 Trail and Glade Mileage Comparison Summary

<u>-</u>
16.97
3.03
20.00
19.82
-0.18
0.00
0.99
1.15
2.14
2.14
0.0
17.96
4.18
22.14
21.70
-0.44
1.35
1.55
0.14
0.89
2.39
1.98
-0.40

## b. Backcountry, Hiking and Mountain Bike Trails

There are no formal cross-country ski trails at Whiteface. There are some skiers that skin up Whiteface, but most make use of the existing alpine ski trails.

One of the important aspects of the Ski Center is the connection to the area via existing hiking trails. There are hiking trails from Whiteface Landing and Connery Pond from the west, through McKenzie Mountain Wilderness to the summit of Whiteface Mountain, and from below the base of the former Marble Mountain Ski Center through the Wilmington Wild Forest from the east. The Bear Den Mountain trail starts within the Ski Area at the north end of the Bear Den parking lot. The lower section of this hiking trail is also a mountain bike trail.

The Whiteface Mountain Bike Park boasts 17 single-track trails and one double-track, five ski trails, and four service roads, with the following difficulty breakdown:

Beginner: 3
Intermediate: 13
Advanced: 7
Expert/Pro: 4
Total # of Trails: 27

**Figure 19** is a map of Existing Hiking and Biking Trails.

The Upper Connector and Lower Connector trails have their ends at the Bear Den Parking Lot (Lot 5) and extend off of the Intensive Use Area toward the north, connecting to a trailhead near the flume off of NYS Route 86.

Drafts of this UMP Amendment contemplated adding additional downhill mountain biking trails from mid-station. That action is no longer proposed in this UMPAmendment.

ORDA has committed to conducting an evaluation and assessment of current mountain biking use on Whiteface to develop goals and objectives for future mountain biking at this facility.

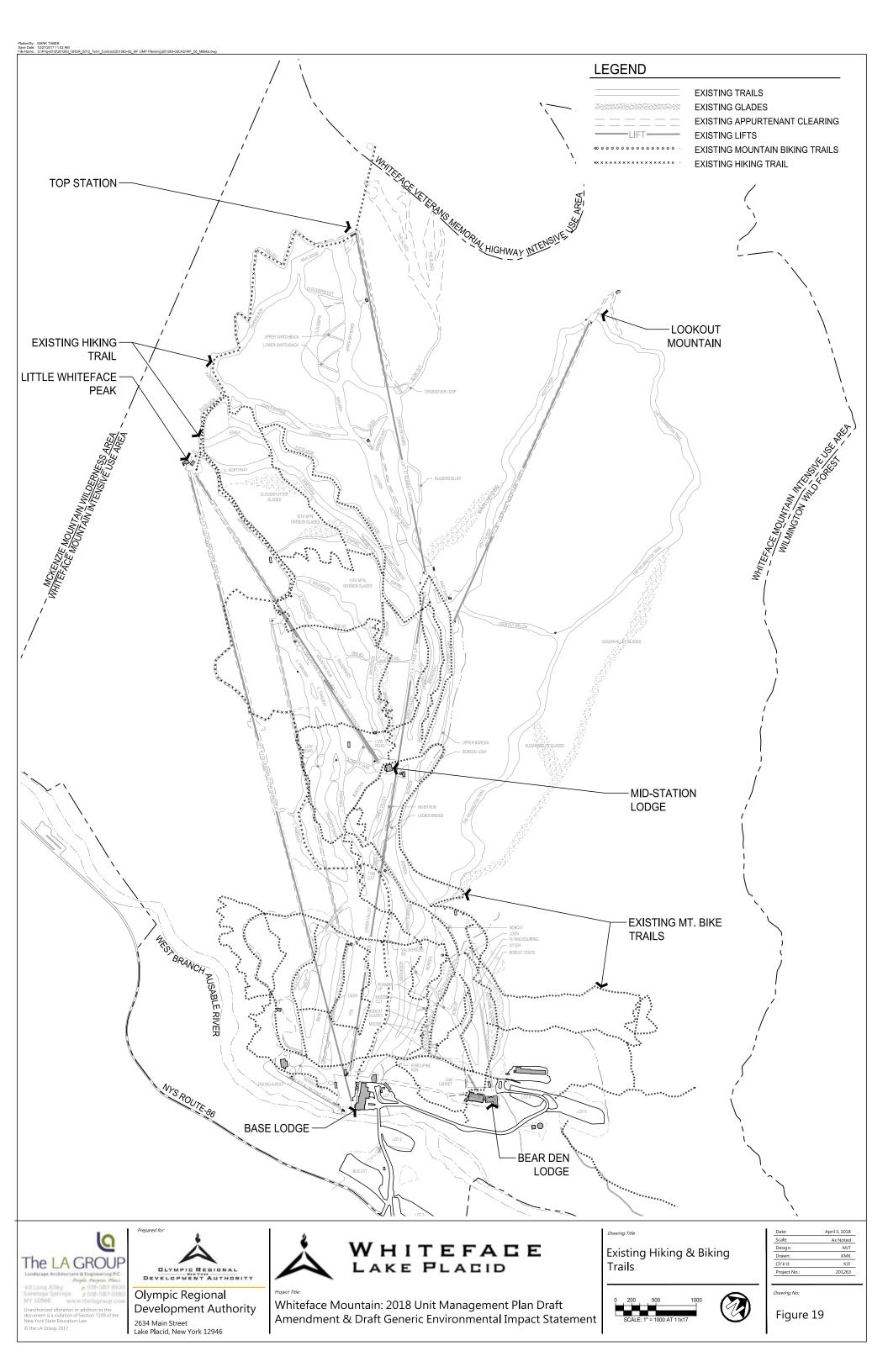
#### c. Lifts

The following is an accounting of the ski lifts at Whiteface.

Table 8
Existing Lift Specifications

Map Ref.	Lift Name	Lift Type	Vert. Rise	Slope	Avg. Grade	Actual Design	Year INSTALLED/
Kei.			(ft.)	Length (ft.)	(%)	Capacity (persons/hrs.)	Upgraded
Α	Mixing Bowl	Double	92	687	13%	800	1984
В	Bear	Double	310	1,534	20%	1,200	1984
С	Bunny Hutch	Triple	258	1,792	14%	1,600	1966/97
E	Facelift	Quad	1,314	5,945	21%	2,000	2002
F	Summit Quad	Quad	1,830	4,706	39%	1,500	1997
G	Little Whiteface	Double	1,555	4,515	34%	1,100	1988
Н	Mountain Run	Double	979	2,475	40%	1,200	1989
1	Freeway	Double	1,458	4,220	35%	800	1979
J	Conveyor Lift	Surface	40	450	9%	400	1992
K	Cloudsplitter Gondola	Gondola (8)	2,432	8,487	29%	1,800	1999
L	Lookout Triple	Triple	1,600	4,459	36%	1,200	2005
	TOTAL					13,600	

Some of the specific characteristics of each of the 11 lifts serving Whiteface terrain are set forth below.



- Mixing Bowl (A): This lift is well located and suitably designed for the beginner skier.
- Bear (B): The bottom terminal of this lift is 500 feet from the base lodge and is accessed by Lift A.
- Bunny Hutch (C): Lift C was relocated in 1997 so that its base terminal is at the same level as the Bear Den Lodge (then Kid's Kampus) building. Its top terminal was lowered to provide better and easier access to the trail system and avoid the steep section at the top, which made the trail ability level too difficult for beginner skiers in this area.
- Facelift (E): this lift was installed in 2002 and aging Midstation Shuttle (formerly D) and the Valley Triple (formerly E) were removed. Replacement of these two former lifts with a detachable quad was an approved action of the 1996 UMP. The Facelift is a Dopplemayr detachable quad that services primarily beginner and intermediate terrain.
- Summit Quad (F): Lift F serves the upper mountain terrain in a satisfactory manner. Its hourly capacity is in balance with the trails it serves.
- Little Whiteface and Mountain Run (G & H): The combination of these two lifts causes skier congestion problems at the top terminal of and the mid-station unload of G and on the trails they serve when both lifts (in addition to Lift I) are operating at full capacity.
- Lifts G and H are both aging and have functional problems.
- Freeway (I): Lift I provides excellent skiing opportunities for the intermediate and advanced skiers. It is particularly useful on race event days as it provides a somewhat isolated area for round trip skiing on the race terrain that it serves. It is also useful when wind conditions shut down other lifts.
- Conveyor Lift (J): This is a surface "magic carpet" lift that replaced the former handle tow.
  The magic carpet generally eliminated the disadvantages formerly associated with the old
  handle tow. The former handle tow required a short but difficult climb for the new skier
  from the Bear Den Lodge building to the bottom loading area, and it involved the
  undesirable mix of beginner skiers with the faster traffic emanating from the Silver and Gold
  Trails (#34 and #35).
- Gondola (K): The Gondola lift was installed as recommended in the 1996 UMP.
- Summer use of the gondola has proven to be a valuable addition to the Whiteface and Lake Placid venues. Winter use has also proven to be a valuable addition to the ski center by improving the out-of-base capacity and as a means to access the upper reaches of the

mountain on days of inclement weather.

• Lookout (L): This is the newest lift at Whiteface. This Dopplemayr triple was installed in 2005 as recommended in the 2004 UMP. Lookout lift services the Lookout Mountain peak and the intermediate and expert terrain in this part of Whiteface Mountain.

Many improvements have been made at Whiteface over the past five years, however several lifts are more than twenty years old. It is the goal of this UMP Amendment to continue the modernization of the Ski Center through the focused implementation of management actions that will improve the user-friendly nature of the Ski Center while concurrently responding to the market and economic opportunities to increase public access and business potential. Items such as lift replacements will be necessary to maintain operating efficiency and avoid costly repairs and excessive maintenance.

# d. Parking

Parking is available in six primary parking lots with additional space available along the internal roads. The total parking capacity available at Whiteface is approximately 1,860 cars and 20 buses.

Lot 1, which is located adjacent to Mountain Operations (former NYSEF), has a capacity of 75 cars and is ideally located close to the drop off. This is known as the Premier Lot, and it is a paid lot in the winter. Lot 2 is across the bridge and holds 305 cars. Lot 3 is close to Route 86 and has a capacity of 400 cars. Most of these parking spaces lie beyond a comfortable walking distance from the Base Lodge and skiers are shuttled in. The "Bus Lot"(Lot 2) has functioned primarily as a car lot in recent times, and its capacity is 400 cars and 20 buses. Most of these spaces are also dependent on the shuttle service. Lot 4 is located at the Bear Den Lodge and provides convenient parking for 175 cars at this facility. An additional 86 cars can be parked along the access road to Bear Den, and 72 cars can be parked on the main entrance road east of the bridge. Lot 5/Bear Den Parking was a Management Action from the 2004 UMP Update. Now constructed, Lot 5 was designed for a capacity of 350 cars.

The area can accommodate virtually unlimited buses since drivers historically take their buses in to Lake Placid until pick-up time in the afternoon, thereby alleviating parking loads, but not peak hour traffic congestion.

Bus access to the Base Lodge is a major problem due to the very limited maneuvering space available. Bus traffic creates unsafe conditions in the drop off area especially for the pedestrians. Ideally, buses should not be allowed to cross the bridge into the tight drop off space presently available. Various alternatives for bus access are continuing to be evaluated. This includes evaluation of the following:

Special drop-off area to be created at the Bus Parking Lot with convenient shuttle service

available.

- New turnaround and drop off area to be constructed prior to the Ausable River Bridge crossing.
- Construct a second bridge to create a sufficient drop-off space for passenger cars and buses. Easier traffic circulation will be provided by the second bridge since the access to the outgoing travel lane on the ski center main access road will be on the easterly side of the two bridges. Additional alternatives to be considered are presented in Section VI.C., Alternative Parking/Circulation Improvements.

#### e. Access Roads

Whiteface Mountain Ski Center is located off of NYS Route 86. This highway is in good traveling condition. Turning lanes for left and right traffic movement are provided at the NYS Route 86 and the Ski Center access road intersection. The access road from NYS Route 86 to the Base Lodge and Easy Acres is a two lane paved road that is in good condition.

Traffic counts were provided by the New York State Department of Transportation (NYSDOT). The traffic counts for NYS Route 86 between very near the entrance road to Whiteface in 2015 indicate a two-way traffic volume of 2,983 vehicles per day based on an Average Annual Daily Traffic (AADT).

Direct access to the mountain is from New York State Route 86. This access consists of dual roads approximately 180 feet apart, which converge to a single two-lane road at a point of access to the "Bus Lot" parking lot. A large identification sign for the Ski Center is located in a landscaped island, which is formed by the two access roads.

Once on the entry road, drivers pass a long row of national flags, which introduces the ski area's image as the "Olympic Mountain". Cars and pedestrians continue across the Ausable River on a bridge, which strongly signals arrival at the main base area. A directional decision must be made (to the drop off, other parking, or Bear Den), which is aided by an attendant.

The arrival sequence to the Base Lodge entry area terminates at the newly constructed drop-off area which directs access directly to the Base Lodge lobby area or to the back of the base lodge and gondola station through the building with an open passage. Planned future improvements to the Base Lodge building will be to further enhance a positive arrival feeling by construction of a formal Base Lodge lobby at the entrance.

# f. Buildings

There are 29 buildings on the Whiteface property that are currently used by the mountain in some capacity. The buildings range in size from the three-story base lodge with a total of

52,848 square feet to the snowmaking valve houses that can be as small as 20 square feet. In all cases, the buildings employ a variety of construction materials and are in varying states of physical condition. In general, the buildings that service the public are in fair to good condition and show no signs of overstress or excessive deterioration. That is, the buildings are safe for everyday use and require only minor repairs and maintenance.

## a) Primary Buildings

The primary buildings include: Base Lodge, Mid-station Lodge, Bear Den, NYSEF and the Alpine Training Center. All of these buildings are used daily by the Ski Center employees and by customers. For that reason, their overall structural integrity is very important. The buildings are in good condition with localized areas of deterioration. Typically, the deterioration is due to exposure to the elements and deferred maintenance, which results in the need for maintenance type repairs. For example, the Base Lodge has experienced deterioration of wood fascia, handrails, and window frames, while at the Mid-station Lodge checking of the timber framing and deterioration at timber column bases is visible. All of these items, although not a threat to the structural integrity of the buildings at the present time, must be repaired to prevent further deterioration and possible damage to the structural integrity of the building.

#### b) Mountainside Buildings

The mountainside buildings include: four race start buildings, two race finish buildings, three warming huts, and the bus-lot ticket booth. The four race start buildings are only used during the ski season and only during downhill and slalom races, and even then very few people are in the buildings at one time. The race finish buildings, as the name implies, are also used during races; however, portions of the buildings have also been converted to office and storage space.

The warming huts and the bus-lot ticket booth are used by Ski Center employees during the ski season. In all cases these buildings need maintenance work to replace damaged and missing items and to generally improve appearance. For example, fascia and trim pieces are missing or have been damaged, metal roof and wall panels are dented, floors are experiencing deterioration due to exposure to water and cold, and paint in many cases is old and deteriorated. The structural integrity of these buildings has not been compromised by the deficiencies; however, if the deterioration is allowed to continue, structural members may be weakened.

The Porcupine Lodge structure was built in 1933± was recently rehabilitated for use as a warming hut and for ski patrol. This rehabilitation was covered under a 2015 UMP Amendment.

#### c) Maintenance Buildings

The maintenance buildings include: the maintenance garage, Don Straight's building, and a pole barn. Unlike the other buildings associated with the mountain, these buildings are only used by employees, and with the exception of the maintenance garage, they are used primarily for storage. The maintenance garage is used primarily to service the Ski Center trucks, plows and mountain grooming equipment. In addition, the building is used for electrical and mechanical

repair shops and the servicing of equipment used in the daily operation of the mountain. The building is in fair condition, requiring maintenance work to clean and repair areas that have deteriorated or damaged during the life of the building.

Don Straight's building is in good condition, requiring only minor repair work. The pole barn is in poor condition. The structural support framing has deteriorated and in some cases has broken down, requiring extensive rehabilitation or replacement. However, because the barn is not used for anything more than storage, the importance of its structural integrity is low. That is, the repairs are not critical to the operation of the Ski Center, nor do they pose a substantial threat to the well-being of an employee or customer. For that reason, the repairs may be postponed until the buildings are replaced.

The maintenance facilities contain a total of 10,020 square feet. The breakdown of this available space is shown in **Table 9** below.

Table 9
Maintenance Facilities

Use	Available Square Feet	Required Square Feet
Major maintenance, repair and vehicle storage-4 vehicles	5,940	4,800
Parts, supplies, storage, office, toilets, etc.	Included above	800
Other vehicle repair and storage	Included above	2,200
Shop space - lifts, carpentry, electrical, etc.	4,080	3,000
TOTAL	10,020	10,800

The pole barn located near the Fox Trail contains 1,700 square feet.

Storage space is needed for many items including race supplies that were purchased for the Goodwill Games. Over 4.5 miles of B netting and thousands of fiberglass net poles, 4-5 meter wide A nets, safety pads, etc., are all currently jammed into shipping containers which makes it difficult to access and inventory.

In addition, not all of the items fit into these containers. An 80-foot by 40-foot pole barn would be adequate for proper storage of these items.

An additional two bays for vehicle and Snow Cat maintenance bays are needed to accommodate the existing fleet. An additional 60-foot by 20-foot maintenance building would provide for equipment storage and increase the length of Snow Cat and equipment life spans.

#### d) Snowmaking Buildings

The snowmaking buildings are limited to the pumphouse and valve houses located at various

locations on the mountain. The pumphouses are typically constructed using pre-engineered metal buildings and are in good condition.

Some of the metal panels have been dented while others have developed minor leaks, both of which can be easily repaired. The valve houses vary in size, construction, and condition. The valve houses are in fair condition, requiring some maintenance. However, because the use of the buildings is critical to the efficient operation of the ski center, those in the worst condition should be repaired immediately and the remainder repaired on a regular maintenance schedule.

In general, the buildings at Whiteface are in good condition, requiring only maintenance and other minor repairs. Where more extensive repairs are required, for instance at the pole barn, the importance and the value of the structure should be considered prior to commencing design and construction.

## g. Maintenance Roads

There are approximately 8.4 miles of maintenance roads located throughout the ski area.

### h. Visitor Services and Ski Center Operations

The 2004 UMP Amendment contained a very detailed accounting of Whiteface facilities including descriptions of the various functions and the locations and sizes of functions. This accounting was used to development New Management Actions in the 2004 and 2006 UMP Amendments including improvements/additions at the Main Base Lodge and at Bear Den Lodge that were under construction in the fall of 2017. The 2004 accounting and 2004 and 2006 New Management Actions served as a foundation for some of the New Management Actions in this 2018 UMP including the lift and trail improvements in and around the Bear Den area of Whiteface.

#### i. Potable Water

Potable Water is supplied to the following facilities at the Ski Center:

- Base Lodge
- Bear Den Lodge
- NYSEF Building
- Mountain Operations Building
- Maintenance Garage
- Mid-station Lodge

In 2006, the Town of Wilmington extended its municipal water service including the construction of a 300,000 gallon water storage tank along the driveway to Bear Den Lodge.

After the Town extended its water service, buildings switched over from well water to municipal water. The wells are still in place, but not in use. Well locations and well yields were described in the 2004 UMP Amendment.

Potable water for the Mid-Station Lodge is provided by a shallow dug well (4 feet deep with concrete tile) located 50 feet south of power line #32 (approximately 50 feet above the Midstation Lodge) at the junction of Upper Valley and McKenzie Run Trails. The well provides potable water via a 1 1/2 inch gravity feed line to a 6,000 gallon storage facility located inside the Mid-station Lodge. The water is chlorinated and pumped into the cafeteria and restroom areas of the lodge.

The capacity of the dug well has not been determined. However, the yield is observed to far exceed the peak demands of the lodge.

## j. Snowmaking

A detailed inventory of the snowmaking system was provided in the 2004 UMP Amendment (see section II.C). New Management Actions in the 2006 UMP Amendment included improvements to Pumphouse #1 (PH#1) required to continue the mitigation of frazzle ice impacts, mitigate pump operational problems due to a shortfall in the system's hydraulic profile, increase water pressure to the pumping system and add redundancy to the system's operation.

The improvements to PH#1 included:

- Installation of a new pumping wet well at an elevation required by the design hydraulic profile of the pumping system and provision of required separation distances between pumps.
- Installation of a new pumping wet well sized for a finishing band screen system.
- Installation of a new pumping wet well sized for a fourth pump for redundancy to ensure operational efficiency.
- Modifications and additions to the pump house structure that will accommodate a hoist conveyance system, boiler system, and upgrades to the motor control system.
- Increase of the existing pumps' horsepower from 200 hp to 300 hp.
- Addition of a fourth pump for redundancy to ensure operational efficiency.

## k. Water Supply for Snowmaking

Water for snowmaking operations is withdrawn from the West Branch of the Ausable River and pumped to PH-2, where it passes through filter strainers that eliminate sand, silt, and organics. From PH-2 it is pumped to the mountain distribution system and upper Pump Houses 3 and 4 (PH-3, and PH-4). A stream gauging station was constructed in 2001 in the West Branch Ausable River near the existing intake structure to measure stream flow during the snowmaking season.

With the installation of this structure Whiteface is required to maintain a minimum base flow of 38 cubic feet per second (cfs) in the river immediately downstream of the intake. ORDA and DEC have adopted a Memorandum of Understanding (MOU) which establishes the methods and procedures by which water for snowmaking operations can be withdrawn from the river while maintaining the integrity of this surface water resource (See **Appendix 3**). Flow monitoring of the river will minimize the impacts to the river's aquatic ecology and properly manage the fishery during times of low flow.

There are four (4) sections of the water system:

- River Withdrawal 6,000 gpm
- Lower Mountain System 5,100 gpm
- Mid Mountain System 3,800 gpm
- Upper Mountain System 2,850 gpm
- Lookout Mountain 1,300 gpm

## I. Grooming Equipment

The following is an inventory of the current groomer fleet at Whiteface.

Table 10
Grooming Vehicle Inventory

Vehicles	Year	Condition
Pisten Bully 600w	2010	Good
Pisten Bully 600w	2012	Good
Pisten Bully 600	2008	Fair
Pisten Bully 400 park	2014	Good
Pisten Bully 280D	1997	Poor
Pisten Bully 600	2007	Fair
Pisten Bully 400	2010	Good
Pisten Bully 600w	2013	Good
Pisten Bully 600	2015	Very good

#### m. Sanitary Wastewater

On December 18, 2017 NYSDEC issued a notice of complete application for a new SPDES permit (5-1554-00013/00001) for Whiteface.

Outfall 001 is for sanitary sewerage from the Base Lodge and Bear Den Lodge. Design Flow is 25,000 gpd to ground water. Treatment consists of septic tanks followed by a dosed absorption system constructed circa 1977. Pumping is required to convey the sewage from the facilities to the absorption bed, which is located across the Ausable River. The river crossing consists of a gravity sewer line located beneath the access bridge.

Outfall 002 is for sanitary sewerage from the Mid-station Lodge. Design flow is 5,600 gpd to groundwater. Treatment consists of septic tanks followed by a dosed absorption system. A new absorption system will be built to replace the existing "bee-hive" system and to allow for gravity conveyance of the septic tank effluent to the new absorption field. The existing pump station will be converted into a septic tank.

Outfall 003 formerly served the "Kid's Kampus" and has since been discontinued. Sewerage formerly served by this outfall is now conveyed to Outfall 001.

Outfall 004 is for industrial sewerage from floor drains at the maintenance garage. Design flow is 25 gpd. Treatment formerly consists of an underground oil/water separator which discharged directly to the ground. This tank has since been removed. A new system is under construction, which will consist of an above ground oil/water separator followed by sand and carbon filtration. The effluent will be conveyed by an underground pipe and will discharge to the ground surface.

#### n. Drainage

#### Base Area Drainage

The main drainage course enters into the Ausable River just downstream from the Ski Center access road bridge. There are five (5) major culverts altogether. After Tropical Storm Irene in 2011 the undersized culverts located near the NYSEF Building were replaced by larger culverts.

#### Route 86, Bus Lot and Lot 2 Drainage Course

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After flooding in 1996, the NYSDOT made improvements to the Route 86 culvert and installed a new drainage channel which directs flows around the Bus Lot parking.

#### Parking Lot #5 (Bear Den)

A stormwater infiltration basin was constructed as part of the construction of this parking lot which was approved in the 2004 UMP Amendment.

#### Other

The remaining drainage system at the Ski Center consists of several small-diameter piping systems, ditches and swales. Other, older parking areas are drained by sheet flow to adjacent wooded areas. Slope areas where concentrated runoff discharges occur should be regularly checked for erosion.

## o. Electrical System

The 2004 UMP Amendment (section II.D.7) provides a detailed assessment of the electrical distribution system at Whiteface.

Electrical service for the facility is provided by five (5) circuits. Circuits 1 and 2 start directly from the incoming New York State Electric and Gas (NYSEG) 34.5 KV incoming line. Remaining circuits 3, 4 and 5) start at internal switchgear.

As expected, the facility's electrical demand varies based on seasonal changes. Peak demands typically occur in January and February, and coincide with maximum snowmaking efforts. Highest KWH demand range is generally around 8 KWH with total annual KWH generally around 13,000,000.

Whiteface currently obtains approximately 100% of its electrical supply through renewable sources provided by Direct Energy, including energy provided at its wind farm in Altona.

On March 3, 2017 Governor Andrew M. Cuomo announced the three New York-owned ski resorts, Belleayre Ski Resort, Gore Mountain and Whiteface Mountain, have pledged to be powered by 100 percent renewable energy by 2030, joining The Climate Reality Project I AM PRO SNOW 100% Committed campaign. The initiative corresponds with Governor Cuomo's Clean Energy Standard, which requires that half of all electricity used in New York come from renewable sources by 2030.

The I AM PRO SNOW 100% Committed program helps meet the Governor's Reforming the Energy Vision's strategic plan for building a cleaner, more resilient and affordable energy system across the state. By committing to this important cause, Belleayre, Gore, and Whiteface mountains are working to move away from the fossil fuels driving climate change and shift to 100 percent clean, renewable energy. The initiative, coordinated by The Climate Reality Project's I AM PRO SNOW program, encourages ski resorts, towns, businesses and other mountain communities around the world to commit to being powered by 100-percent renewable energy by 2030.

## p. Solid Waste Management

Solid waste is generated at both the Whiteface Mountain and the Memorial Highway Intensive Use Areas and is collected and transported by a private hauler.

The waste generation rates are affected by the seasonality of facility use. The Memorial Highway is closed during the winter months, providing waste contribution only during summer operations. The greatest percentage of the waste is generated during the November through April ski center operating season, resulting in approximately 60 tons, and approximately 80 tons total is generated annually. Approximately 10 tons of materials are recycled annually.

#### q. Equipment Inventory

The equipment assigned to Whiteface consists of automotive (such as trucks, tractors) and non-automotive (such as tables, chairs) items. A current equipment inventory is maintained at Whiteface and the ORDA headquarters in Lake Placid and is available for public inspection.

## 2. Inventory of Systems

## a. Management

The New York State Olympic Development Authority (ORDA) was created by the State Legislature to institute a comprehensive, coordinated program of activities utilizing Olympic facilities, such as Whiteface Mountain, in order to insure optimum year-round use and enjoyment (Chapter 404, Laws of 1981). The "Authority" consists of ten board members who shall include the Commissioners of Environmental Conservation, Commerce, and Parks and Recreation, and seven other members appointed by the Governor, by and with the advice and consent of the Senate.

The Department of Environmental Conservation is the statutory custodian of the Whiteface Mountain. The Authority, however, operates and manages Whiteface Mountain under an agreement with the Department of Environmental Conservation. Under this agreement, ORDA is to maintain the facility subject to DEC inspections; make capital improvements with DEC's prior written approval; establish a sinking fund for capital improvements; continue the level of prior public recreation; comply with specified prior agreements; and cooperate with DEC in completion of a Unit Management Plan Update and Amendment for the ski area.

In March, 1991, DEC and ORDA consummated an inter-agency Memorandum of Understanding, superseding a 1984 Memorandum, for the continued use, operation, maintenance and management of the ski area by ORDA. This 1991 MOU was incorporated into the current (2013) DEC/ORDA Consolidation Agreement that covers Whiteface, Gore, the Memorial Highway and Mount Van Hoevenberg.

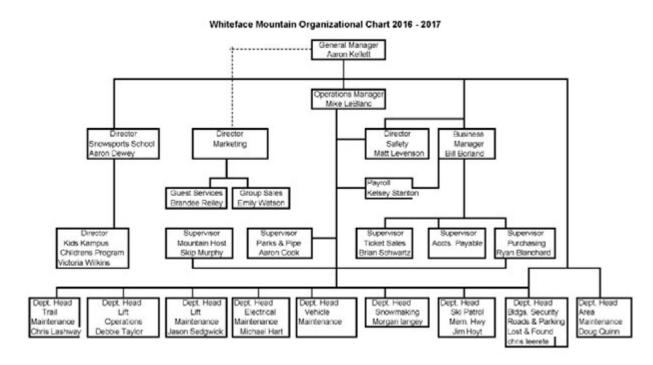
Under an agreement entered into in October 1982, the Authority permitted the United States Olympic Committee the use of the Whiteface facilities, along with other Authority facilities, for its training and competition needs in connection with the Olympic Training Center located in Lake Placid, New York. The United States Olympic Committee does not have management

authority under this agreement and cannot make any capital improvements to the premises.

The Authority permits the New York Ski Educational Foundation (NYSEF) to conduct, under certain terms and conditions, its ski training, educational and competition programs at Whiteface Mountain. A specific building at Whiteface is dedicated to NYSEF.

## b. Organization

Administrative functions are centralized for the Olympic Regional Development Authority. Programs of the Authority are directed by the CEO, working through department heads and venue managers. This organizational chart illustrates the administrative organization that covers Whiteface Mountain.



## c. Operations

Personnel at Whiteface are comprised of approximately 40 permanent staff. The winter season requires the employment of 240 seasonal persons. The summer season requires employment of 41 seasonal positions to supplement the permanent staff.

#### d. Contractual Arrangements

On July 16, 2011, the Authority entered into a 10 year agreement with Centerplate whereby the Authority granted Centerplate a license to have exclusive rights to furnish and install certain equipment and improvements and to manage and operate the food, beverage, catering and

merchandise services, equipment rental/ski touring concessions including liquor/sales, food, and retail services at all ORDA Olympic facilities on a year-round basis. Per the Agreement, the license is valid until July 15, 2021 with an option to renew for another 10 years upon the mutual written consent of both parties.

Under the terms of the Agreement, Centerplate's exclusive rights are subject to certain other contracts existing with the Authority, including for Whiteface: the summer mountain bike rental concession agreement with High Peaks Cyclery of Lake Placid, New York.

Part and parcel to the Agreement is Centerplate's obligation to comply with all present and future federal and state laws, codes and regulations applicable to the conduct of the activities authorized, including all other applicable governmental regulations affecting the ORDA and the Olympic facilities in regard to the sale, use and storage of materials. Centerplate is also responsible for procuring, at its own expense, all permits, licenses or other approvals necessary for the performance of its duties under the terms of the License.

#### D. Public Use of the Ski Center

#### 1. Ski Season Use

See **Table 11**, Public Usage of Whiteface Mountain Ski Center 2006-2016. Average annual total visits to the Ski Center during this time period was 192,000. In the last 5 years there have been increases in annual attendance with the exception of the 2015-2016 season which had unusually low natural snowfall.

Table 11
Public Usage of Whiteface Mountain Ski Center 2006-2016

Season	Ticketed Visits	Pass Holder Visits	Total Visits
2006-07	N/A	N/A	166,145
2007-08	N/A	N/A	214,108
2008-09	N/A	N/A	185,486
2009-10	N/A	N/A	188,880
2010-11	138,020	71,194	209,214
2011-12	107,940	57,012	164,952
2012-13	124,991	67,436	192,427
2013-14	148,044	66,115	214,159
2014-15	140,608	75,611	216,219
2015-16	106,686	60,575	167,261

The peak ticketed days of attendance used to always be within the February Presidents' Week. Since the last UMP Amendment this has changed. While President's Week continues to be the

time of highest attendance with 3 of the 5 years reported below occurring during this February holiday. For the last two years below, the peak attendance day occurred in January during the Martin Luther King holiday weekend period. Average peak day attendance for the last 5 years is around 4,800.

Peak Attendance Days at Whiteface Mountain Ski Center

	Peak Day	Skier (Ticketed + Pass Holder)
Season	(Date)	Visits
2011-12	19-Feb	4,474
2012-13	16-Feb	5,159
2013-14	15-Feb	5,398
2014-15	18-Jan	5,000
2015-16	16-Jan	4,121

#### 2. Non-Ski Season Use

The summer and fall season program centers around mountain biking, including mountain bike racing. Whiteface also holds and annual Octoberfest which is well attended. The gondola is operated as a tourist attraction year-round. Hunting and trapping are prohibited at Whiteface but there are public fishing rights along the West Branch AuSable River. The section of river in the Intensive Use Area is a catch-and-release, artificial lures only section.

Use data for mountain biking, gondola rides, and base area adventure park activities are presented in the table below. There are no distinctive participation trends over the 10-year period covered. Gondola tickets are usually between 30,000 and 40,000 per year. There has been somewhat of a decline in the Octoberfest attendance going back to 2007, but numbers have been steady the last 3 years. Mountain biking has been declining in recent years since peaking at just over 2,100 visitors in 2010.

Table 12
Whiteface Mountain Off-season Use 2007-2016

	Gondola Tickets	Octoberfest Tickets	Downhill Mountain Bike Visitors	Adventure Park Visits	Memorial Highway Visits
2007	31,581	6,399	1,552	N/A	66,240
2008	35,785	6,199	1,602	N/A	64,946
2009	37,499	4,517	1,845	N/A	66,989
2010	42,382	5,718	2,108	N/A	72,010
2011	34,199	2,984	1,832	N/A	65,251
2012	34,629	2,969	1,538	N/A	74,475
2013	38,797	4,280	1,191	N/A	72,579
2014	45,102	4,397	1,187	7,898	61,528
2015	40,724	4,571	992	7,712	78,752
2016	36,595	4,608	1,103	5,444	96,178

#### SECTION III MANAGEMENT AND POLICY

## A. Orientation and Evolution of Management Philosophy

ORDA's central management goal and management philosophy is as follows:

"The Olympic Regional Development Authority will continue to provide a safe, quality, recreational experience to the public and promote both local and regional economic benefits through its responsibility to manage and operate the Whiteface Mountain Ski Center to the highest standard."

ORDA's goals and management philosophy have evolved since its inception following the 1980 Olympic Games. Originally created as a management organization with a priority of providing a safe, quality, recreational experience, ORDA has expanded its operational philosophy to encompass business strategies that are similar to leaders in the ski resort and sports industry. It is recognized that ORDA's unique portfolio of assets, have an ability to positively impact the economies in which it operates. In addition, ORDA's sporting events, attractions, and training facilities enhance people's lives.

Today, ORDA continues to build on the foundation of its mission and is deploying a philosophy that will allow the organization to be sustainable long into the future. This will be accomplished through strategic planning and open communication both internally and externally with all constituents. The business priorities are organized into three categories:

- 1.) Revenue Growth and Opportunities
- 2.) Capital Projects and Development
- 3.) Organizational Excellence

Within each of these categories, ORDA's centralized team works with management teams to develop strategic business plans for each venue that are in line with ORDA's goals and objectives. Short descriptions of these priorities are as follows:

#### Revenue Growth and Opportunities

Each year, management teams evaluate short term and long term concepts to increase revenue. Additionally, they explore opportunities in hosting major events, creating new partnerships that amplify ORDA's offerings, and overall, provide guests with the best experience. ORDA measures success through end of the year evaluations in specific revenue segments, visitation numbers, event profit and loss statements, and NPS (Net Promoter Score). (NPS is system utilized by leading resort operators in the industry and has been directly correlated with the ability to increase visitation and revenue.)

## Capital Projects and Environment

Capital projects will be initiated through management and in line with ORDA's strategic plans. General priorities include refurbishment of outdated structures for safety, development or improvement of attractions or infrastructure that enhance the guest experience or allows ORDA to increase visitation and revenue.

Many ORDA venues exist within the boundaries of State protected lands and the impact of climate change on our environment is recognized. ORDA will be a leader in environmental stewardship with consistent commitment to sustainability, responsible development practices, and continuous communication with DEC, APA, and other regulatory agencies to ensure we are taking the appropriate measures.

#### Organizational Excellence

ORDA will strive for organizational excellence in every facet of its operation. From financial management, team building, communication, education, strategic planning, to overall safety, organizational excellence is a vision where every employee focuses on ways to improve or positively influence our operations.

#### B. Regulatory Issues

#### New York State Constitution Article 14

According to Article 14 of the NYS Constitution, Forest Preserve Lands are to be kept wild, with certain authorized uses and exceptions. The certain authorized uses and exceptions as they relate to Whiteface are as follows:

#### a) Ski Trails

The number of miles of ski trails that may be constructed and maintained on the north, east and northwest slopes of Whiteface Mountain in Essex County is 25 miles; and the maximum width of such trails is 200 feet provided that no more than 5 miles of such trails shall be in excess of 120 feet wide.

In addition to the above, a February 17, 1977 NYSDEC Memo regarding expansion of trails at Whiteface Mountain Ski Center discusses buffer zones between ski trails and features such as other ski trails, access roads, maintenance areas, electrical distribution equipment and surrounding facilities. However, there are no clear criteria regarding the width of these buffer zones in relation to topography, drainage, outcrops, soil stabilization, public use carrying capacity, safety considerations, machinery requirements, and aesthetic concerns.

#### b) Vegetative Cutting

Article 14 states that Forest Preserve land, as currently fixed by law, either presently owned or

acquired in the future by the State, will be kept forever as wild forest lands. As such, Forest Preserve lands cannot be leased, sold, or exchanged, or be taken by any public or private corporation. Timber on Forest Preserve land cannot be removed, sold or destroyed. In the interest of public safety and in consideration of the development of protective and recreational facilities, it has been necessary for the Department of Environmental Conservation, as the managing authority for Forest Preserve lands, to periodically ascertain the limitations of legislative intent from the State Attorney General pertaining to the cutting, removal and destruction of trees.

In instances where cutting has not been sanctioned by constitutional amendment, the opinion and interpretation of the State's Attorney General has been sought on allowable cutting activities. One such opinion, dated January 18, 1934 pertaining to ski trail construction, states "ski trails (cross-country) may be constructed by the Conservation Department in the Forest Preserve when cutting trees to any material degree will not be necessary and the wild forest character of the Preserve will not be impaired."

In addition, trees may be removed for several other purposes. An Attorney General's opinion dated February 5, 1935 authorizes the removal of trees in the Forest Preserve that endanger public safety.

An Attorney General's opinion dated September 20, 1934 allows the use or removal of vegetation for surveying triangulation stations, where these stations serve as an aid to the conservation work of the State, and where the number of small trees used or removed for the work appear immaterial.

The cutting of trees to establish scenic vistas is addressed in an Attorney General's opinion of January 17, 1935. In this opinion, vistas may be established as long as the work is "carried on with care in order that the tree removal may not be sufficient to pass the point of immateriality." Before the creation of a vista, alternate locations in the area and alternate methods of achieving the view must be considered. For example, a more sparsely wooded site might be found, or an observation platform erected.

The salvage of windfall timber is authorized when it is determined that it represents a fire hazard in an opinion dated July 26, 1945. Salvaged timber cannot be sold or given away to anyone who may sell it, but it can be used for any project under Department of Environmental Conservation jurisdiction. A September 2, 1998 letter from the NYSDEC Regional Forester noted the permissibility of milling lumber on-site for on-site use.

In addition to authorizing tree cutting for ski trails, Article 14 permits cutting for appurtenances associated with the trails. ORDA, as with the previous DEC management, considers appurtenances to the ski trails to be those improvements and structures necessary to operate a modern, state-of-the-art ski center for safe, enjoyable skiing. Generally, these include such facilities as ski lifts, lodges, service roadways, parking lots, utility and water lines and other

buildings and improvements needed for the operation and management of the ski center.

Appurtenances are constructed on a case-by-case basis based upon criteria of effective use, safe engineering design and minimum disturbance to vegetation and other natural features. They are implemented in accordance with this UMP Amendment and the 2013 DEC/ORDA Consolidation Agreement, as well as in accordance with the guidelines and criteria expressed in the APSLMP.

A February 17, 1977 letter from the NYSDEC General Counsel's office details the width to be accorded to ski center appurtenances, i.e., snowmaking lines, ski trail mergers, areas where trails and lifts coincide, and trail width necessary for ski trail grooming, skier safety, and compliance with international standards.

DEC's established policy regarding cutting, removal and destruction of trees and other vegetation on all forest preserve lands is found in the Policies and Procedures of the Commissioner of Environmental Conservation (Organization and Delegation Memorandum #84-06 as amended). This policy recognizes the tree cutting sanctioned through constitutional amendment (e.g., ski trails) and by the Attorney General's Opinions above. Adherence to the commissioner's tree cutting policy is mandated in the DEC/ORDA Memorandum of Understanding of 1991 contained in the 2013 Consolidation Agreement. All vegetation cutting at the Whiteface Mountain Ski Center must, and will be, in accordance with this policy.

The removal of cut trees may be done in any manner consistent with the guidelines of this UMP Amendment and Article 8 of the ECL.

#### c) Non-Alienation

Article 14 of the State Constitution provides that Forest Preserve Lands " ... shall not be leased, sold or exchanged to any corporation public or private."

#### 2. Adirondack State Land Master Plan

The APSLMP, adopted in 1971, provides general guidelines and criteria for the preservation, management and use of State Forest Preserve lands in the Adirondack Park by all State agencies. Under the plan, Whiteface Mountain Ski Center is classified as an Intensive Use Area:

"an area where the State provides facilities for intensive forms of outdoor recreation by the public."

The SLMP provides that the primary management guideline for Intensive Use Areas is to provide the public opportunities for a variety of outdoor recreational pursuits in a setting and on a scale in harmony with the relatively wild and undeveloped character of the Adirondack Park.

#### The SLMP further states that:

"Priority should be given the rehabilitation and modernization of existing Intensive Use Areas and the complete development of partially developed existing Intensive Use Areas before the construction of new facilities is considered."

"The primary management guideline for Intensive Use Areas will be to provide the public opportunities for family group camping, developed swimming and boating, downhill skiing, cross country skiing under competitive or developed conditions on improved cross country ski trails, visitor information and similar outdoor recreational pursuits in a setting and on a scale that are in harmony with the relatively wild and undeveloped character of the Adirondack Park."

"All intensive use facilities should be located, designed and managed as to blend with the Adirondack environment and to have the minimum adverse impact possible on surrounding State lands and nearby private holdings. They will not be situated where they will aggravate problems on lands already subject to or threatened by overuse, such as the eastern portion of the High Peaks Wilderness, the Pharaoh Lake Wilderness or the St. Regis Canoe Area or where they will have a negative impact on competing private facilities. Such facilities will be adjacent to or serviceable from existing public road systems or water bodies open to motorboat use within the Park."

"Construction and development activities in Intensive Use Areas will:

- avoid material alteration of wetlands;
- minimize extensive topographic alterations;
- limit vegetative clearing; and,
- preserve the scenic, natural and open space resources of the Intensive Use Area."

"No new structures or improvements at any Intensive Use Area will be constructed except in conformity with a final adopted unit management plan for such area. This guideline will not prevent the ordinary maintenance, rehabilitation or minor relocation of conforming structures or improvements."

"Since the concentrations of visitors at certain intensive use facilities often pose a threat of water pollution, the State should set an example for the private sector by installing modern sewage treatment systems with the objective of maintaining high water quality. Standards for the State should in no case be less than those for the private sector and in all cases any pit privy, leach field or seepage pit will be at least 150 feet from the mean high water mark of any lake, pond, river or stream."

"Existing ski centers at Gore and Whiteface should be modernized to the extent physical and biological resources allow. Cross-country skiing on improved cross-country ski trails may be developed at these downhill ski centers."

This UMP Amendment for Whiteface Mountain Ski Center has considered all the above provisions of the APSLMP. As a result, the UMP represents a document, when implemented, that will enhance Whiteface Mountain and the surrounding region in conformance with the APSLMP.

## 3. 2004 Unit Management Plan

The 2004 UMP for Whiteface is still in effect for the Ski Center. Included in Section I of this Amendment (see Table 1) is a detailed status of management actions adopted in the 2004 UMP Amendment of the 1996 UMP. Amendments made to the 2004 UMP since its adoption include the following:

May 2006-Approval for trail construction above 2,800 feet elevation including Tree Island (Lookout Mountain) Pod and associated lift, Excelsior-Bypass, New Niagara, Lower Skyward Bypass and new glade. Also included were improvements to Pump House #1, expansion of the Easy Acres (Bear Den) Lodge and erection of a new staff access road via Parking Lot #5.

July 2013-Approval of a public safety radio communications system at Little Whiteface Ski Patrol Building.

December 2015-Porcupine Lodge rehabilitation for continual ski patrol use and as a public warming shelter with light food and beverage service.

Many of the management actions approved under the 2004 and 1996 UMPs have been carried out. Some approved action still remain to be undertaken, and their implementation will be carried out under the specific conditions established in the previous UMPs, as well as this 2018 UMP Amendment.

#### Environmental Conservation Law

Section 9-09031 of the Environmental Conservation Law places the "care, custody and control" of the Whiteface Mountain Ski Center with the Department of Environmental Conservation.

# 5. Olympic Regional Development Authority Act

The Olympic Regional Development Act (Article 8, Title 28, NYS Public Authorities Law) establishes the Olympic Regional Development Authority (ORDA) and sets forth its responsibilities, functions and duties. The management of Whiteface was transferred to ORDA pursuant to Chapter 99 of the Laws of 1984. This authority was implemented by an agreement between the DEC and ORDA on April, 1984. The 1984 agreement is incorporated into the 2013 DEC – ORDA Consolidation Agreement.

## 6. DEC - ORDA Memorandum of Understanding and Consolidation Agreement

The DEC and ORDA implement their mutual responsibilities for management of Whiteface through a Memorandum of Understanding (MOU) dated March 8, 1991. The MOU sets forth mutually agreeable methods and procedures by which managerial requirements are implemented. The MOU also establishes the means by which the 1996 and 2004 Updates and subsequent Amendments are to be implemented. Such means generally involve notification, inspection and review of actions to ensure compliance with the UMP Update or Amendment and applicable regulations.

In 2013 DEC and ORDA entered into a Consolidation Agreement that, in part, incorporates the 1991 MOU. A copy of this Agreement Consolidating the Management Agreements for the Gore Mountain Ski Center, the Whiteface Mountain Ski Center and Memorial Highway, and the Mount Van Hoevenberg Recreation Area is in Appendix 1. The 2013 Consolidation Agreement reestablishes the procedures for preparation of UMP's including such things as UMP content, UMP conformance with the SLMP, and the roles of ORDA, DEC and the APA in preparation, review and approval of UMPs.

# 7. Other Regulations

Sanitary wastewater disposal at Whiteface is regulated under a State Pollution Discharge Elimination System (SPDES) permit administered by NYSDEC.

Food service facilities at Whiteface Mountain are subject to regulations administered by New York State Department of Health.

Lift inspections are conducted by NYS Department of Labor.

## C. Management Goals and Objectives

Whiteface Management has established goals and objectives in line with ORDA's key priorities:

- 1.) Revenue Growth and Opportunities
- 2.) Capital Projects and Environment
- 3.) Organizational Excellence

The general goals, as specified in the 2004 Whiteface UMP, which continue to be applicable to this 2018 UMP Amendment and aligned with ORDA's priorities are as follows:

# 1. Revenue Growth and Opportunities

- a. Whiteface Mountain will observe the trends within the ski industry and seek to modernize buildings and infrastructure to increase guest capacity as well as provide a desirable mountain resort atmosphere.
- b. Whiteface recognizes the need to offer more intermediate terrain, specifically on Little Whiteface, and overall increase the number of family friendly trails accessed by the Gondola. A new lift is also part of this consideration to better manage the funnel effect which has occurred from the top of the gondola.
- c. Whiteface will continually seek to diversify its offerings in order to increase revenue and attract larger audiences year-round (i.e. mountain biking, snow shoeing, etc.).
- d. Whiteface's planning will include consideration for improving and expanding training opportunities for world-class athletes and attracting a greater number of world-class alpine events.
- e. Whiteface will work cooperatively with regional DMO's and other regional business entities to amplify the exposure for Whiteface Mountain and our new projects in order to benefit the region and attract more visitors.

#### 2. <u>Capital Projects and Environment</u>

- a. Whiteface will continue to plan in a way that is consistent with the Adirondack Park State Land Master Plan and Article 14 of the NYS Constitution. As an Intensive Use Area, Whiteface's basic management guidelines include providing facilities for intensive forms of outdoor recreation by the public. At the same time, Whiteface development will blend with the Adirondack environment and have minimum adverse impacts on surrounding State lands.
  - A careful approach to enhancements at Whiteface will provide continued opportunity for the public to enjoy a unique experience, gain an appreciation for sensitive development, and expose large numbers of people to the Forest Preserve.
- b. Whiteface will continue the on-going improvement and modernization of parking lots, lodges and guest service facilities, ski trails, snowmaking and lift facilities at Whiteface that will add to the public accessibility, increase user safety, and enhance recreational pursuits.
- c. One of the primary goals of this UMP update is to identify and formalize the commitment that ORDA and Whiteface have made to creating an atmosphere of environmentally-sensitive business practices. This commitment is evident by ORDA'S

- allocation of funds and efforts to study the ecology of Bicknell's thrush, joining the global ski industry environmental program "I AM PRO SNOW," purchasing highefficiency snow guns, and working toward use of 100% renewable energy.
- d. Whiteface has recently participated in the creation of the National Ski Areas Association Sustainable Slopes Charter, which outlines a series of best management practices related to the investigation and implementation of proactive, environmentally-friendly management actions that embody the philosophy of ORDA and Whiteface.

#### 3. Organizational Excellence

- a. Whiteface Mountain management will seek to establish annual budgets and schedules in support of the proposed capital improvements plan and other management objectives.
- b. Whiteface will continue the maintenance and operation of Whiteface Mountain at a constant level over the ensuing five-year management period that will contribute to a stabilizing effect on Olympic region employment, economics, public recreation and governmental administration.
- c. Whiteface will seek to improve infrastructure reliability in order to reduce the high frequency of breakdown, excessive staffing requirements and consequent financial drain.
- d. Whiteface will seek to reduce its operations and maintenance costs by replacing outdated and aged equipment.
- e. Whiteface will continue to develop informational and interpretive graphics and displays that will educate guests on environmental projects as well as the rich Olympic legacy of the region.

#### SECTION IV PROPOSED MANAGEMENT ACTIONS AND PROJECTED USE

# A. Proposed Management Actions to be Undertaken after Acceptance and Adoption of this UMP

#### General

ORDA proposes to undertake a number of new management actions to further its goals for the future of Whiteface. Those goals include the following:

- Make Whiteface more desirable for recreational guests, athlete training and hosting premier events
- Modernize aging facilities and infrastructure
- Continue energy efficiency improvements
- Improve operational efficiency
- Increase competitiveness in the marketplace
- Explore potential for, and increase development of, year-round and summer attractions
- Improve quality and diversity of recreational facilities
- Attract more visitors, including the younger generation/next generation

Section VI discusses the alternatives that were considered when developing the new management actions.

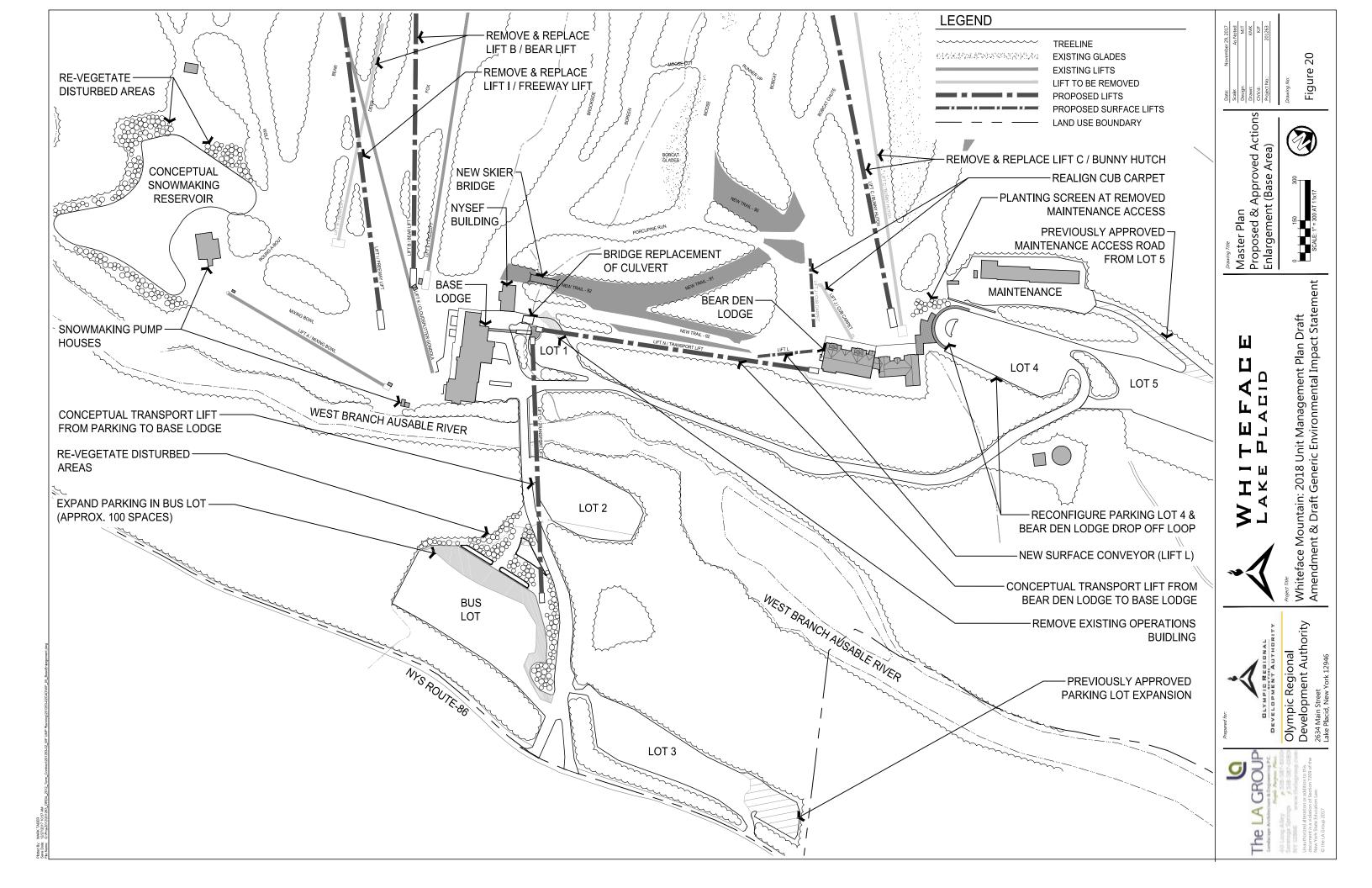
#### New Downhill Trails and Lifts

#### a. Extend Bear Den's lift (Bunny Hutch or Lift C), with related trail work

Teaching activities at Whiteface currently take place out of the Base Lodge and out of Bear Den Lodge. ORDA wants to consolidate teaching activities into the Bear Den portion of the mountain. In order to accomplish this consolidation, it is proposed that the existing Bear Den Lift (Bunny Hutch) be replaced and extended uphill and that various trail improvements be made. These activities will increase the skier capacity of the area and will also allow for separation of beginning skiers with different ability levels and skiers of different ages (young children vs. adults).

See **Figure 7**, 2018 Proposed Actions, and **Figure 20**, Master Plan – Enlargement (Base Area).

For the new quad chair at Bear Den, the lower terminal will get moved slightly upslope, the alignment of the lift would be rotated slightly to the south, and the upper terminal would be located approximately 500 feet higher up the mountain. After coming off the lift, skiers would have the option of skiing to their right and connecting with Boreen. Going left, skiers will take a proposed new trail (89) that will split into 2 trails. Going right at the split (trail 88), skiers would connect with the current upper lift terminal area. Continuing down the new trail (89) to skier's left, this trail eventually connects to the Flying Squirrel trail.



The following trail widening is also proposed in this area:

- Bobcat skiers' right from Boreen to Loon, skier's left above and below Bobcat Chute, and skier's left below Bobcat Chute. Widen to between 70 to 120 feet to improve connection to Boreen and beginner skiability.
- Flying Squirrel widen to +/- 100 feet on skier's right for most of its length and then skier's left at the Otter intersection.
- Runner Up widen the narrow connector between Boreen and Moose to improve the connection.
- Moose widen both sides in upper section, skier's left below Runner Up, and Skier's left before Bobcat to achieve 100 to 120 feet for improved beginner skiability.
- Porcupine Pass widen where possible to improve skiability and connection from Learning Area and Base Area.
- Learning Area- widen learning area to improve fall line and expand learn-to-ski area and operations. The existing surface lift (Cub Carpet, lift J) will be slightly relocated and a second surface conveyor lift (Lift L) would be added.
- Bottom of Bobcat to Moose Connection a new trail (90) that will avoid/eliminate the existing flat portion of Moose and improve beginner skiability.
- Learning Area to Base Connection a new trail (91) will be constructed to provide a better connection from the Learning Area to the Base Area. This connection will be less steep than the only current connection (Porcupine Pass). This trail will include a skier bridge over the brook above the NYSEF building.
- Bear Den Lodge to Base Area Connection another new trail (92) will provide a ski connection from the Bear Den Lodge and use the same bridge that carries trail 91 over the brook by NYSEF.

## b. Widen Easy Way

This trail will be widened to approximately 80 feet to improve beginner skiability.

#### c. Widen Brookside

Widen to up to 120 feet to improve beginner skiability.

#### d. Widen Easy Street

Widen to between 100 to 120 feet to improve beginner skiability.

#### e. Widen Upper Boreen

This trail is currently less than 30 feet wide. Widen to between 40 to 100 feet where terrain allows.

## f. Widen Boreen Loop

Widen up to 80 feet wide where terrain allows to improve beginner skiability.

## g. Widen Parkway Exit

Widen up to 120 feet to improve congestion at the bottom of Draper's Drop during race training.

# h. Widen Drapers Drop

Widen up to 135 to 150 feet skier's left to meet FIS homologation standards.

#### i New Trail 12a

This will be a new intermediate trail on Little Whiteface from Approach near Upper MacKenzie to the bottom of Empire.

## k. Realign and Extend Bear Lift (Lift B)

Replace the existing Bear Lift with a new quad chair extending from the Base Area with a midstation terminal near the top of the existing Bear Lift, to an area west of Calamity Lane near Mid-Station Lodge.

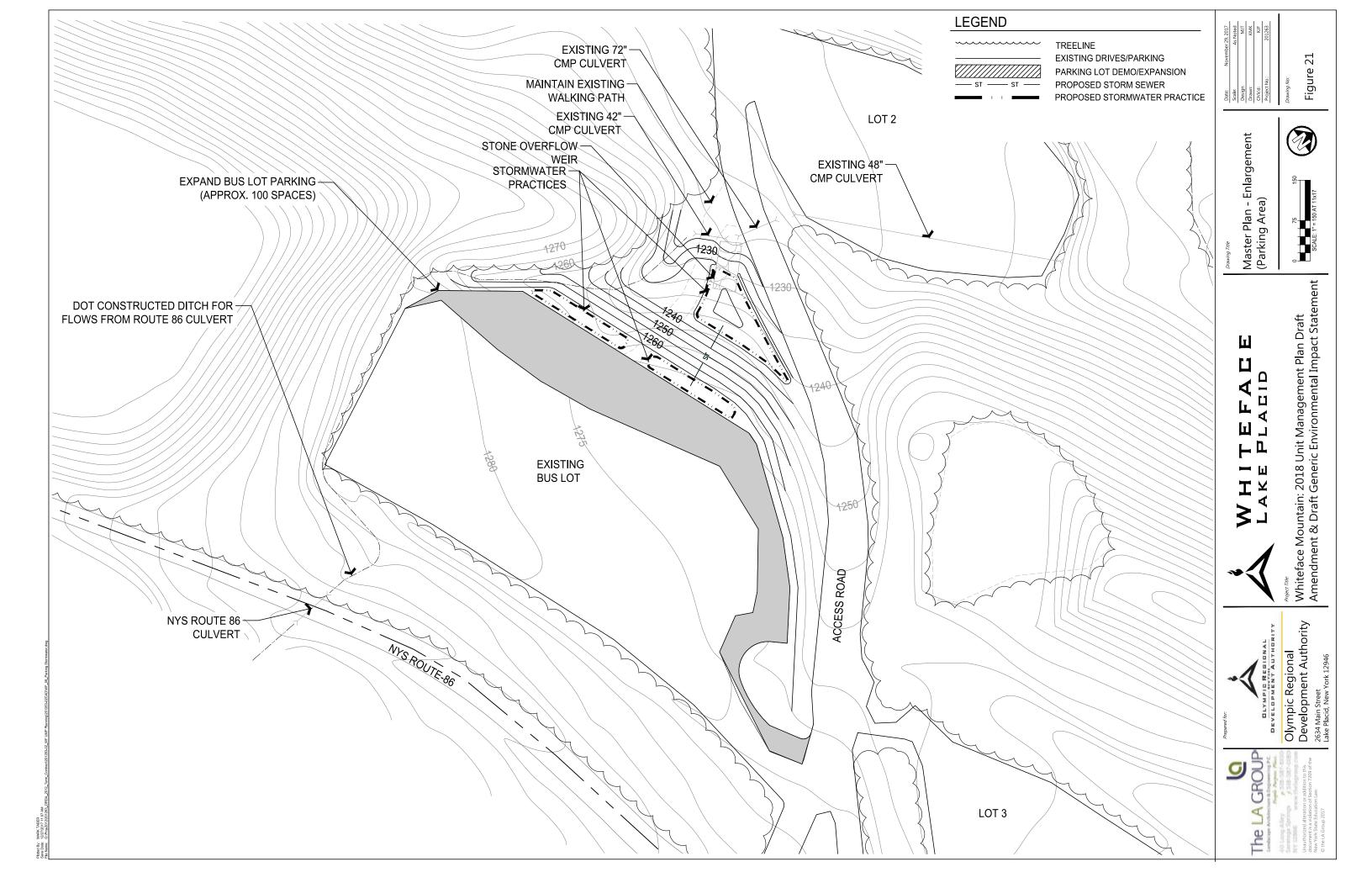
#### k. Replace Freeway Lift (Lift I)

Replace the existing Freeway lift with a new quad chair extending from the Base Area to the top of Upper Empire.

#### 3. Parking and Vehicular Circulation

#### a. Create Additional Parking

The bus parking lot, the first parking lot on the left when entering Whiteface from NYS Route 86, will be enlarged in order to provide parking for an additional 100 cars. The lot will be extended on its northwest side (away from Route 86/toward the river). **Figure 20**, Master Plan – Enlargement (Base Area) and **Figure 21**, Master Plan Enlargement (Parking Area), shows the proposed parking lot expansion, the location and size of a stormwater practice and the area to be revegetated within area cleared for grading.



#### b. Create Formal Drop-off Area at Bear Den

The drop-off at Bear Dean is currently informal, which hinders efficient skier drop-off and causes auto/pedestrian conflicts. By formalizing the drop-off, drop-off efficiency can be improved and a better separation between auto and pedestrian traffic can be achieved. **Figure 20**, Master Plan – Enlargement (Base Area), shows that a semicircular island will be installed along with more formalized pedestrian access along the exterior of the drop-off loop. Additional hardscape will be installed between the drop-off loop and the Bear Den Lodge. Attempts will be made to increase parking efficiency in Lot 4 through parking attendants, barriers or other means.

## c. Base Area Bridge to Replace Existing Culvert

The 2004 UMP Amendment identified that the triple culvert, named together as culvert 2, "is in bad shape, can't take high flows, water rises to a point where it overtops road." As part of this UMP Amendment, culvert 2 will be replaced by a bridge designed to pass flows from a 500-year design storm. The 500-year design storm for the Whiteface area is 7.5 inches in a 24-hour period.

## 4. Examine Options for a Snowmaking Reservoir (Conceptual Action)

The amount of water that Whiteface can withdraw from the West Branch AuSable River is dictated by the MOU that ORDA entered into with NYSDEC (copy of MOU in **Appendix 3**). At peak snowmaking times, river flows may keep Whiteface from withdrawing water fast enough to meet peak demands.

The amount of water that Whiteface can withdraw is also limited by the pumping capacity in pumphouse 1. When there are mechanical or other problems with a pump or pumps in pumphouse 1, Whiteface may not be able to withdraw water fast enough to meet peak snowmaking demands.

Having additional snowmaking water available in a reservoir would help Whiteface meet peak snowmaking demands during times of lower river flows and/or during times when pumphouse 1 pumping capacity is diminished during optimum snowmaking conditions.

The possibility of constructing a snowmaking reservoir at Whiteface was considered in the 1996 UMP and was included in the 2004 UMP as a conceptual action. The 2004 UMP identified a conceptual area located uphill from Boreen Loop. It was determined that a reservoir with a storage capacity of 5 to 8 million gallons was desirable. Construction of this reservoir would have required the construction of a dam in order to impound the main section of stream that runs down Whiteface.

As part of developing this UMP Amendment, ORDA continued to examine alternatives available

for constructing a snowmaking reservoir. An area located to the south of pumphouse 2 was identified as a potentially suitable alternative for the following reasons:

- The area is relatively flat.
- The soils in the areas are mapped as not having shallow depth to bedrock.
- There are no streams or wetlands to be affected.
- The area is in relatively close proximity to pumphouse 1 and pumphouse 2.

**Figure 22**, Conceptual Snowmaking Reservoir, shows the location and the configuration of the conceptual snowmaking reservoir.

The full reservoir (elevation 1308.5 feet) would have a surface area of 4.1 acres. The total storage volume of the reservoir would be 22.6 million gallons (Mgal). If the pump intake was set 2 feet off of the bottom of the reservoir and the reservoir had 3 feet of ice on top, the usable reservoir volume would be 17.5 Mgal.

The reservoir would be equipped with a drain valve that would be left open during the summer months. This would allow for any runoff water inflow to pass through the reservoir. Outflow from the reservoir would be to the West Branch AuSable, so any warm water discharge should be avoided.

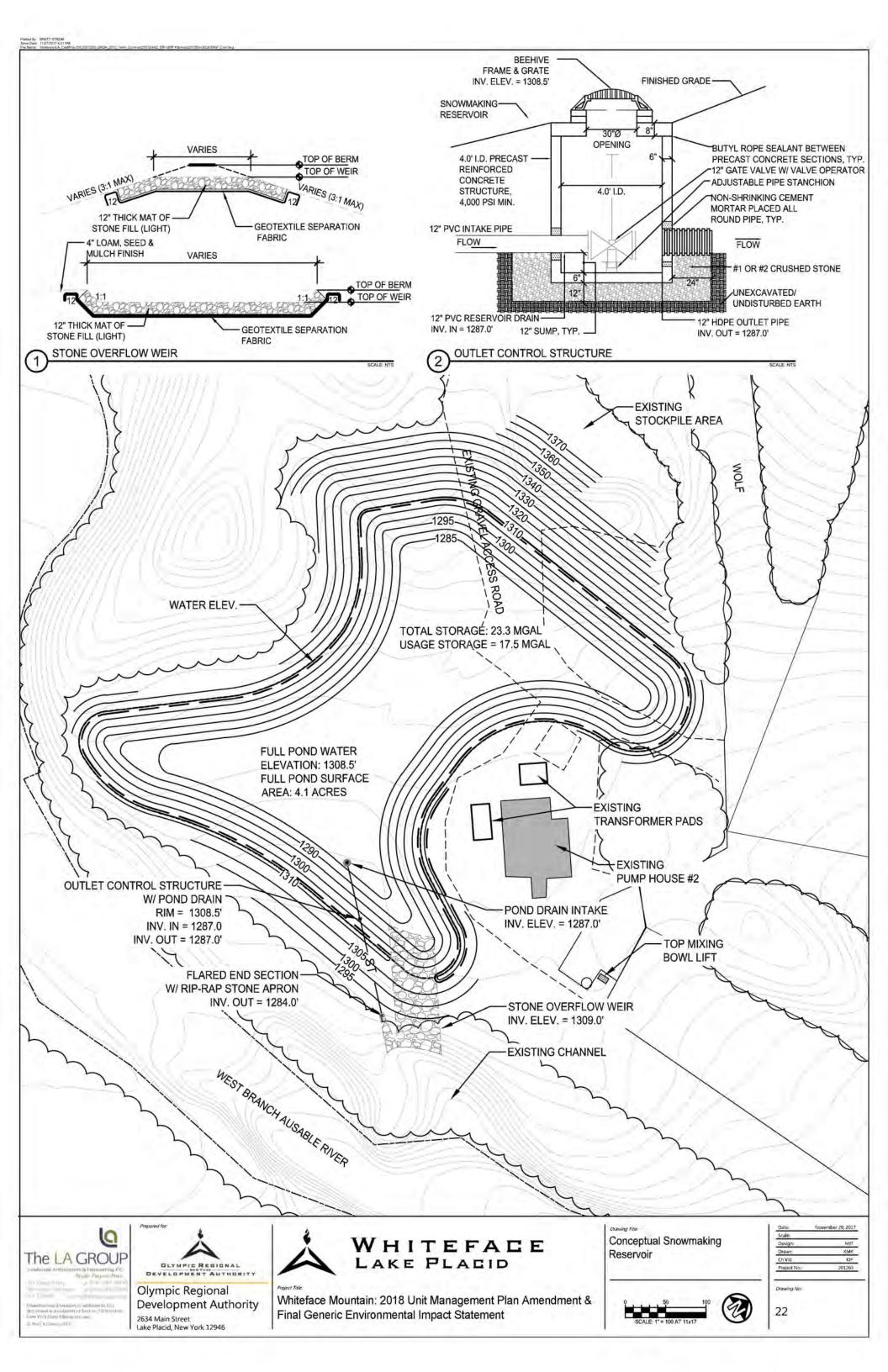
It is envisioned that the reservoir would be filled in late fall with water pumped from pumphouse 1. Water withdrawal would be in accordance with the ORDA/DEC MOU. The reservoir will have a precast outlet control structure to provide access to the reservoir drain and to pass typical storm events when the reservoir is filled. The reservoir will also have a broad crested weir outlet to be used as an emergency spillway for larger storm events when the reservoir is filled. The reservoir would be slowly drained in early spring prior to high spring river flows.

#### 5. People Mover Between Parking and Base Lodge (Conceptual Action)

The bridge over the West Branch AuSable River has long been a bottleneck for getting skiers into and out of Whiteface. Passenger vehicles often experience arrival delays when driving into the base area to drop passengers and equipment before driving back to park in one of the parking lots. This also frequently happens at the end of the day when picking up passengers and equipment. Whiteface shuttles experience the same delays during peak arrival and departure times.

In order to alleviate some of this congestion, ORDA is contemplating installing a people mover between the parking lots and the base area. The type of transport hasn't been decided on, but options include an elevated transport lift with enclosed cars, or a monorail type transport such as the Hilltrac automated people mover (<a href="https://hilltrac.com/">https://hilltrac.com/</a>).

At this time it is envisioned that the transport would have loading/unloading areas located at



the bus parking lot and in front of the old NYSEF building in front of the Base Lodge. A pedestrian crossing of the entrance road could be established so that people who park in the lot across from the bus lot could access the transport along with people parked in the bus lot. Having this transport as a convenient available option would reduce the number of vehicles trying to get in and out of the base area.

## 6. Base to Base Transfer Lift (Conceptual Action)

A transfer lift between the Base Lodge and the Bear Den Lodge would provide an alternative for accessing the Bear Den area without having to cross the bridge to take a vehicle into the Bear Den area. Adults who are skiing non-beginner terrain out of the base lodge could use the transport lift to Bear Dean to meet up with children or others skiing beginner terrain at Bear Den. Non-skiing spectators could use this transport lift to travel between the Base Area and Bear Den.

# B. Projected Use

As per attendance figures previously provided in Section 2, ticketed and passholder ski visits are expected to fluctuate around the 190,000 – 200,000 per year average.

Peak day attendance is expected to range from 5,000 to 6,000 ski visits with peak day attendance over 7,000 being possible. Presidents' Day weekend is expected to be the most likely time of peak day attendance.

Off-season visits for things such as mountain biking, gondola rides, hiking, Oktoberfest etc. are expected to average 50,000 to 55,000 per year.

# C. Actions Approved in Previous UMP/EIS which are Part of the Foregoing 5-year Plan

Table 1 in Section 1 previously presented an accounting of management actions from previous UMP/EIS documents. Including in this accounting were categories for previously approved management actions that are partially completed and management actions that were approved and for which construction is pending.

These categories include the following, which will continue to be part of the foregoing 5-year plan.

- Continued trail development
- Ongoing trail widening
- Lift improvements
- Lodge improvements and expansion
- Parking development
- Snowmaking modernization/improvements

- Continued infrastructure and energy efficiency improvements
- Continued development/improvement of compatible recreation amenities and public access

## D. Prioritization of Management Actions

The following is a listing of new management actions by priority

## **Top Priority**

- Bear Den lift extension and related trail work
- Create formal drop-off at Bear Den

# **Moderate Priority**

- Widen Easy Way
- Widen Brookside and Easy Street
- Realign Bear lift
- Replace Freeway Lift

## **Lower Priority**

- Create additional parking spaces
- Construct Base to Base transfer lift
- Examine snowmaking reservoir options
- Construct people mover between parking and Base Lodge