STATE OF NEW YORK DEPARTMENT OF ENVIRONMENTAL CONSERVATION

In the Matter of the Alleged Violations of Article 17 of the Environmental Conservation Law of the State of New York

("ECL") and Section 612.2 of Title 6 of the Official Compilation of Codes, Rules and Regulations of the State of New York ("6 NYCRR"), **ORDER**

DEC Case No. PBS 2-276936

-by-

95 EAST LLC.

Respondent.		

On May 18, 2011, an adjudicatory hearing was convened before Richard R. Wissler, Administrative Law Judge ("ALJ") of the Office of Hearings and Mediation Services of the New York State Department of Environmental Conservation ("Department"). The hearing addressed the allegations of Department staff that respondent 95 East LLC violated 6 NYCRR 612.2 by failing to reregister the petroleum bulk storage ("PBS") facility located at 95 East Mosholu Parkway North, Bronx, New York 10467 ("facility"), within 30 days of the transfer of ownership of the facility to it.

ALJ Wissler prepared the attached hearing report, which I adopt as my decision in this matter. As set forth in the ALJ's hearing report, respondent 95 East LLC failed to file an answer to the complaint served by Department staff in this matter, failed to appear at a pre-hearing conference scheduled for April 18, 2011, as directed in the cover letter served with the notice of hearing and complaint, and failed to appear for the adjudicatory hearing scheduled in the matter on May 18, 2011, as directed in the notice of hearing (see Hearing Report, at 3 [Finding of Fact No. 9]).

As a consequence of respondent's failure to answer or appear in this matter, the ALJ recommended that Department staff's motion for default be granted (<u>see</u> Hearing Report, at 4), and I concur that staff is entitled to a judgment on default pursuant to 6 NYCRR 622.15. Furthermore, at the hearing Department staff presented a prima facie case on the merits, and proved its case by a preponderance of the evidence (<u>see</u> Hearing Report, at 3-4). Accordingly, staff is entitled to a judgment based on record evidence.

NOW, THEREFORE, having considered this matter and being duly advised, it is **ORDERED** that:

- I. Department staff's motion for a default judgment pursuant to 6 NYCRR 622.15 is granted. By failing to answer or appear in this proceeding, respondent 95 East LLC waived its right to be heard at the hearing.
- II. Moreover, based upon record evidence, respondent 95 East LLC is adjudged to have violated 6 NYCRR 612.2 for failing to reregister its petroleum bulk storage ("PBS") facility located at 95 East Mosholu Parkway North, Bronx, New York 10467, within 30 days of the transfer of ownership of the facility to it.
- III. Within fifteen (15) days of the service of this order upon respondent, respondent 95 East LLC shall submit to the Department a petroleum bulk storage facility re-registration application, plus applicable registration fees.
- IV. Within fifteen (15) days of the service of this order upon respondent, respondent 95 East LLC shall pay a civil penalty in the amount of ten thousand dollars (\$10,000.00) by certified check, cashier's check or money order made payable to the New York State Department of Environmental Conservation.
- V. The facility petroleum bulk storage re-registration application, applicable registration fees, and the penalty payment shall be sent to the following address:

Office of General Counsel New York State Department of Environmental Conservation 625 Broadway, 14th Floor Albany, New York 12233-1500 Attn: Brooke Turallo.

VI. Any questions or other correspondence regarding this order shall also be addressed to Brooke Turallo at the address referenced in paragraph V of this order.

VII. The provisions, terms and conditions of this order shall bind respondent 95 East LLC, its agents, successors and assigns, in any and all capacities.

For the New York State Department of Environmental Conservation

By:	/s/	
•	Joseph J. Martens	
	Commissioner	

Dated: Albany, New York June 12, 2011

STATE OF NEW YORK DEPARTMENT OF ENVIRONMENTAL CONSERVATIONX	
In the Matter of the Alleged Violations of Article 17 of the Environmental Conservation Law of the State of New York ("ECL") and Section 612.2 of Title 6 of the Official	HEARING REPORT
Compilation of Codes, Rules and Regulations of the State of New York ("6 NYCRR"),	DEC CASE NO: PBS 2-276936
-by-	
95 EAST LLC,	
Respondent.	

Procedural History

Respondent, 95 East LLC, was served with a notice of hearing and complaint, dated February 15, 2011, alleging a violation of ECL 17-1009 and its implementing regulation, 6 NYCRR 612.2, for failure to reregister its petroleum bulk storage ("PBS") facility located at 95 East Mosholu Parkway North, Bronx, New York 10467, within 30 days of the transfer of ownership of the facility to it. The complaint seeks an order of the Commissioner (1) finding respondent in violation of ECL 17-1009 and 6 NYCRR 612.2; (2) assessing a civil penalty in the amount of ten thousand dollars (\$10,000); (3) directing respondent to reregister its PBS facility within fifteen (15) days of the service of the Commissioner's Order; and (4) granting such other and further relief as the Commissioner may deem just and proper.

Inasmuch as respondent is an active domestic limited liability corporation in the State of New York, service of the notice of hearing and complaint was made on the New York Secretary of State on February 18, 2011. Respondent was also served with the notice of hearing and complaint by regular mail on February 18, 2011. Respondent failed to file an answer to the complaint; failed to appear at a pre-hearing conference scheduled for April 18, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on May 18, 2011, as directed in the notice of hearing.

On May 18, 2011, an adjudicatory hearing was convened before the undersigned Administrative Law Judge ("ALJ") of the Department of Environmental Conservation's ("Department") Office of Hearings and Mediation Services ("OHMS") at the Department's Region 2 offices, 1 Hunter's Point Plaza, 47-40 21st Street, Long Island City, New York 11101-5407. Department staff was represented by Scott W. Caruso, Esq., Section Chief, Spill and Bulk Storage Section, Office of General Counsel, New York State Department of Environmental Conservation, 625 Broadway, Albany, New York 12233-1500. No one appeared on behalf of respondent.

Department staff called one witness, Nicholas Lombardo, Agency Program Aide with the PBS Unit of the Department's Region 2 office. In all, eight (8) exhibits were received in evidence.

Applicable Regulatory Provision

Section 612.2. Registration of Facilities

- (a) Existing facilities.
 - (1) Within one year of the effective date of these regulations, the owner of any petroleum storage facility having a capacity of over 1,100 gallons must register the facility with the department. This shall include any out-of-service facility which has not been permanently closed.
 - (2) Registration must be renewed every five years from the date of the last valid registration until the department receives written notice that the facility has been permanently closed or that ownership of the facility has been transferred.
- (b) Transfer of ownership. If ownership of the facility changes, the new owner must reregister the facility with the department within 30 days of ownership transfer.
- (c) New facilities. The owner must register any new facility with the department before it is placed in service.
- (d) Substantially modified facilities. Within 30 days prior to substantially modifying a facility, the owner must notify the department of such modification on forms supplied by the department.

Findings of Fact

- 1. Respondent, 95 East LLC, is the owner of a petroleum storage facility having a capacity of over 1,100 gallons located at 95 East Mosholu Parkway North, Bronx, New York 10467 ("facility"). In particular, petroleum storage tank number 001 at the facility has a capacity of 4,000 gallons and is located aboveground. (Staff Exhibits 3, 6 and 7.)
- 2. Respondent is an active domestic limited liability company in the State of New York. (Staff Exhibit 2.)
- 3. Pursuant to a registration application filed by the then owner of the facility, John Dillon, and received by the Department on August 30, 1999, the Department, on that date, issued Petroleum Bulk Storage ("PBS") Certificate Number 2-276936, registering the PBS facility. This registration expired on July 10, 2002. Moreover, in bold capital letters, at the bottom of the Certificate is the following

declaration: "THIS REGISTRATION CERTIFICATE IS NON-TRANSFERABLE." (Staff Exhibits 7 and 8.)

- 4. On October 30, 2001, Eileen Dillon, executrix for the estate of John Dillon, by bargain and sale deed with covenant against grantor's acts, transferred all right, title and interest in the facility to respondent, 95 East LLC, the facility's current owner. This deed is recorded in the Office of the City Register of the City of New York, Reel 1957, Pages 0420-0423. (Staff Exhibit 3.)
- 5. Nicholas Lombardo is an employee of the Department whose duties include the care, custody, and maintenance of the petroleum storage facility records filed with the Department, which records include petroleum facility registrations filed pursuant to 6 NYCRR 612.2. (Testimony of Lombardo.)
- 6. On May 18, 2011, Nicholas Lombardo searched the petroleum storage facility records of the Department for any facility registration or renewal registration or any facility re-registration filed by respondent for the facility. (Testimony of Lombardo.)
- 7. As a result of his search, Nicholas Lombardo determined that respondent had not reregistered the facility at any time after assuming its ownership. (Testimony of Lombardo.)
- 8. As shown by Receipt for Service No. 201103010221issued by the New York State Department of State, respondent was served, on February 18, 2011, pursuant to section 303 of the Limited Liability Company Law with a notice of hearing and complaint dated February 15, 2011, alleging a violation of ECL 17-1009 and its implementing regulation, 6 NYCRR 612.2, for failure to reregister its petroleum bulk storage ("PBS") facility located at 95 East Mosholu Parkway North, Bronx, New York 10467, within 30 days of the transfer of ownership of the facility to it. The notice of hearing and complaint was also served on respondent by regular mail on February 18, 2011. (Staff Exhibits 1 and 4.)
- 9. Respondent failed to file an answer to the complaint; failed to appear at a prehearing conference scheduled for April 18, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on May 18, 2011, as directed in the notice of hearing. (Hearing Record.)

Discussion

Department staff's proof presents a prima facie case demonstrating that respondent failed to reregister its PBS facility located at 95 East Mosholu Parkway North, Bronx, New York 10467, within 30 days of the transfer of ownership of the facility to it, in violation of 6 NYCRR 612.2.

The record shows that respondent failed to file an answer to the complaint; failed to appear at a pre-hearing conference scheduled for April 18, 2011, as directed in the cover letter served with the notice of hearing and complaint; and failed to appear for the adjudicatory hearing scheduled in the matter on May 18, 2011, as directed in the notice of hearing. The Department is entitled to a default judgment in this matter pursuant to the provisions of 6 NYCRR 622.15.

Moreover, the proof adduced at the hearing, conducted in respondent's absence, demonstrates by a preponderance of the evidence that respondent failed to reregister its PBS facility within 30 days of the transfer of ownership of the facility to it, in violation of 6 NYCRR 612.2. The Department is entitled to judgment upon the facts proven.

Department staff's proposed order and the \$10,000 civil penalty it seeks are consistent with the Department's penalty policy as well as applicable provisions of ECL article 71.

Recommendation

Based upon the foregoing, I recommend that the Commissioner issue an order:

- 1. Granting Department staff's motion for default, finding respondent in default pursuant to the provisions of 6 NYCRR 622.15;
- 2. Finding respondent in violation of 6 NYCRR 612.2 for failure to reregister its PBS facility located at 95 East Mosholu Parkway North, Bronx, New York 10467, within 30 days of the transfer of ownership of the facility to it, based upon the proof adduced at the adjudicatory hearing;
- 3. Directing respondent to submit a re-registration application to the Department for the above facility;
- 4. Directing respondent to pay a civil penalty in the amount of ten thousand dollars (\$10,000.00); and
- 5. Directing such other and further relief as he may deem just and proper.

Richard R. Wissler
Administrative Law Judge

Dated: Albany, New York May 27, 2011

EXHIBIT CHART – PBS EXPEDITED PROCEEDINGS

Matter of 95 East LLC – PBS 2-276936 Region 2 May 18, 2011

Exhibit No.	Description	ID'd ? Y/N	Rec'd? Y/N	Offered By
1	Pleadings, including: cover letter, notice of hearing, complaint, and statement of readiness (all dated February 15, 2011); and affidavit of Brooke Turallo, sworn to February 16, 2011.	Y	Y	Department Staff
2	NYSDOS Corporate Status Information	Y	Y	Department Staff
3	NYC Automated City Register Information (ACRIS) Address Input and Deed	Y	Y	Department Staff
4	Affidavit of Service	Y	Y	Department Staff
5	Affirmation of Mary E. Wojcik, Esq.	Y	Y	Department Staff
6	Facility Information Report	Y	Y	Department Staff
7	Petroleum Bulk Storage Certificate	Y	Y	Department Staff
8	Petroleum Bulk Storage Application	Y	Y	Department Staff